



Introduction

Critical access hospitals (CAHs) have a unique reimbursement and organizational structure and play an important role in California's health care delivery system. They are small, located in remote or rural parts of the state, and are frequently the only provider of health care services in a community. To be designated a critical access hospital, an institution must:

- Maintain a maximum of 25 acute care beds and up to ten additional beds for psychiatric and rehabilitative services:
- Be located in a rural area or 35 miles from the nearest hospital (15 miles in areas with secondary roads);
- Furnish 24-hour emergency care services (staff may be on-call versus on-site); and
- Have an average annual length of stay of 96 hours or less.

This snapshot highlights the financial health of California's CAHs. Some of the data point to differences between CAHs and the state's general acute care hospitals (GACs) as a whole.

SOME KEY FINDINGS:

- Of California's 28 CAHs, 61 percent are district hospitals, compared to 14 percent of all general acute care hospitals in California.
- Almost two-thirds of the CAHs had negative operating margins in 2008. Yet for many liquidity
 and capital structure indicators, CAHs performed nearly as well as or even better than California
 GACs as a whole.
- Financial performance varied widely among CAHs, with differences most apparent between hospitals with or without long term care facilities, or by the type of hospital ownership.

The financial health of these institutions is important to policymakers, providers, and to the communities that rely on them for health care services.

Source: This snapshot is based on the 2010 Financial Health of California Critical Access Hospitals, www.chcf.org/topics/hospitals/index.cfm?itemID=134186.

Critical Access Hospitals

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National Critical Access Hospital Program Timeline, 1988 to 2008

Medical Assistance Facility Program (MAF) "State Necessary Provider" Waiver Sunset Medicare demonstration project Cost-based reimbursement to select rural hospitals **Balanced Budget Act (BBA)** Medicare rural hospital flexibility program MAF and RPCH merged into the Critical Access Hospital Program 1988 1989 1997 2003 2004 2005 2006 2007 2008 Medicare Modernization Act (MMA) Allowed CAHs to increase acute care beds from 15 to 25; ended "State Necessary Provider" * waiver for distance provision **Rural Primary Care Hospital Program (RPCH)** Established by Congress Small/rural hospitals could receive cost-based payments for Medicare

The Critical Access

Hospital Program was

created by the Balanced

Budget Act of 1997 as a

device to assure Medicare

beneficiaries health care

access in rural areas

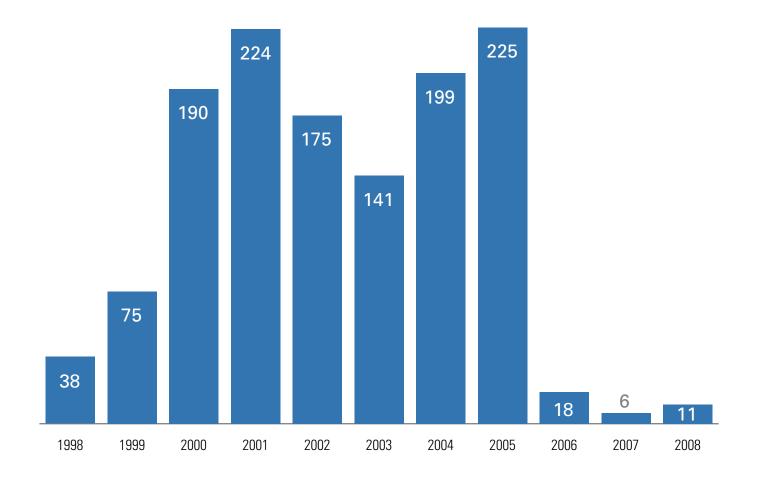
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^{*}The "State Necessary Provider" waivers allowed hospitals to convert to CAH status without meeting CMS eligibility criteria for distance.

Sources: CMS – Critical Access Hospital Fact Sheet; MedPac – Critical Access Hospital Payment Basics, 2008.

National Critical Access Hospital Conversions, 1998 to 2008

NUMBER OF NEW CONVERSIONS



Notes: 2008 conversions estimated by subtracting the current number of CAHs from the total of all conversions through 2007. Sources: Flex Monitoring Program – Presentation to the National Rural Health Association – 2008, Flex Monitoring Team "List of Critical Access Hospitals in the U.S.," January 2009.

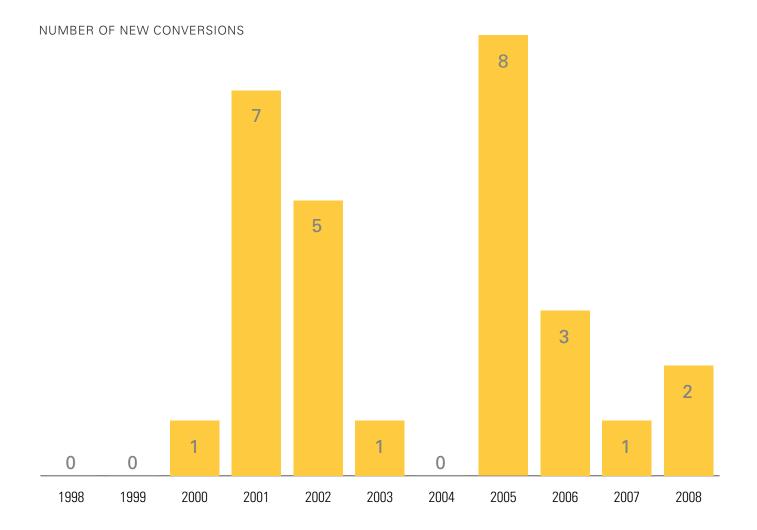
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Nationally, CAH
conversions increased
substantially between
2000 and 2005—only
slowing in 2006 after the
"Necessary Provider"
waiver clause ended.

By January 2009, there were 1,302 CAHs, slightly more than one in four of all community hospitals.

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California Critical Access Hospital Conversions, 1998 to 2008



Critical Access Hospitals

Conversions to critical access status in California began two years after the first conversions nationally, with half of all conversions in California (14) occurring after 2004.

Source: California OSHPD, List of Critical Access Hospitals – current as of June 2009; KSA analysis.

Critical Access Hospital Locations, California, 2008

Clearlake

1 St. Helena Hospital -Clearlake 2 Banner Lassen Susanville Medical Center 3 Biggs-Gridley Gridley Memorial Hospital 4 Catalina Island Avalon Medical Center 5 Colorado River Needles Medical Center 15 8 6 Eastern Plumas Portola 25 Lake Health Care 7 Fairchild Yreka Medical Center 19 23 27 000

8	Frank R. Howard	Willits
	Memorial Hospital	
9	Glenn Medical Center	Willows
10	Jerold Phelps Community Hospital	Garberville
11	John C. Fremont	Mariposa

Healthcare District 12 Kern Valley

Healthcare District 13 Mammoth Hospital

14 Mayers Memorial Hospital

15 Mendocino Coast District Hospital

16 Mercy Medical Center, Mt. Shasta

17 Mountains Community Hospital

18 North Sonoma County Hospital District/ Healdsburg District Hospital

19 Northern Inyo Hospital

Plumas District Hospital Quincy

21 Redwood Memorial Hospital

22 Seneca Healthcare District

23 Southern Inyo Hospital

24 Surprise Valley Health Care District

25 Sutter Lakeside Hospital

Hospital District

27 Tehachapi Valley Healthcare District

28 Trinity Hospital

Mariposa

Lake Isabella

Mammoth Lakes

Fall River Mills

Fort Bragg

Mt. Shasta

Lake Arrowhead

Healdsburg

Bishop

Fortuna

Chester

Lone Pine

Cedarville

Lakeport

Tahoe Forest Truckee

Tehachapi

Weaverville

Critical Access Hospitals

In 2008, there were 28 CAHs in California— 19 of them located north of the Bay Area.

Source: California OSHPD, List of Critical Access Hospitals.

CAHs vs. All GACs, by Ownership Type, California, 2008

Critical Access Hospitals All General Acute Care Hospitals City/County 4% District 14% Nonprofit 35% District 61% Nonprofit 54%

Critical Access Hospitals

While the majority of general acute care hospitals are nonprofit, most CAHs are districtowned.

Note: Pie segments may not total 100 percent due to rounding. Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

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CAHs with and Without Long Term Care, by Ownership Type, California, 2008

	ALL	WITH LONG TERM CARE	WITHOUT LONG TERM CARE	PERCENT OF ALL
Number of Hospitals	28	15	13	100%
Ownership Type				
Nonprofit	10	3	7	36%
System Affiliation	6	1	5	21%
Investor	0	0	0	0%
City/County	1	0	1	4%
District	17	12	5	61%

Critical Access Hospitals

Slightly more than half of the 28 CAHs operated a long term care unit. Eighty percent of the facilities with long term care units were district-owned.

Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Profitability Indicators, CAHs vs. All GACs, California, 2008

MEDIAN INDICATORS

	CF	GENERAL		
	ALL	WITH LONG TERM CARE	WITHOUT LONG TERM CARE	ACUTE CARE HOSPITALS
Number of Hospitals	26	14	12	326
Operating Margin	-3.7%	-10.6%	2.3%	1.4%
Total Margin	3.8%	1.6%	5.2%	2.6%
Return on Equity	10.9%	9.9%	16.6%	9.7%

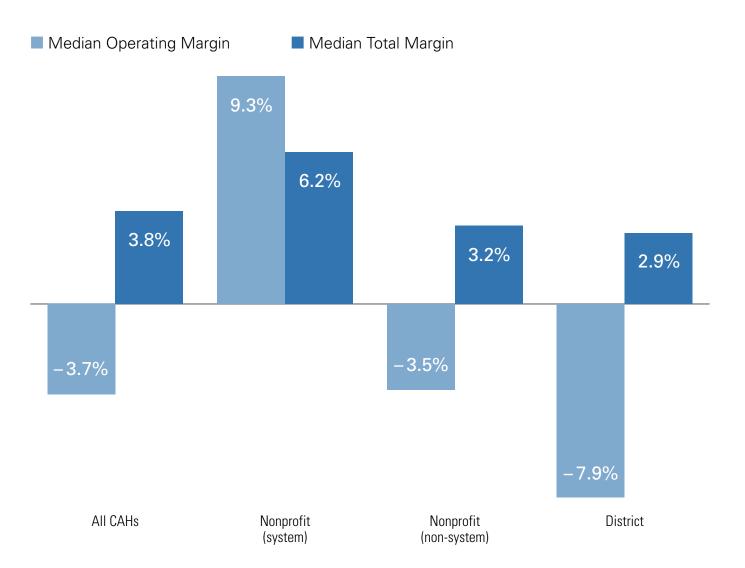
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Critical access hospitals
as a group stuggle to
break even on operations.
CAHs had lower median
operating margins than the
state's general acute care
hospitals, but performed
slightly better on other
measures of profitability.

CAHs without long term care significantly outperformed those with long term care.

Note: Two hospitals converted to CAH status in 2008 and were excluded from the analysis of 2008 data. Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Operating and Total Margins, by Ownership Type, California, 2008



Note: One CAH under city/county control was excluded from this analysis due to large fluctuations in reported operating and total margins. Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Critical Access Hospitals

Operating margin and total margin also vary by ownership type.

In 2008, only systemaffiliated, nonprofit hospitals reported positive medians for both. Non-system nonprofits and district hospitals were able to offset large operating deficits with non-operating revenue.

Financial and Utilization Indicators, by Profitability, CAHs, California, 2008

MEDIAN INDICATORS

	WITH POSITIVE OPERATING MARGIN	WITH NEGATIVE OPERATING MARGIN
Number of Hospitals	9	17
Financial		
Operating Margin	9.3%	-10.6%
Total Margin	6.2%	1.8%
Non-operating Revenue as a Percent of Total Revenue	1.2%	9.3%
Utilization		
Total Discharges	1,289	388
Average Daily Census, Acute Care	11.6	4.5

Critical Access Hospitals

In 2008 only one-third of CAHs had positive operating margins. Those with positive margins had higher volumes and relied less on non-operating revenue.

Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Total Discharges, by Payer Category,

CAHs and All GACs, California, 2008

Critical Access Hospitals All General Acute Care Hospitals Other 8% Commercial 20% Medicare 50% Medi-Cal 27%

Critical Access Hospitals

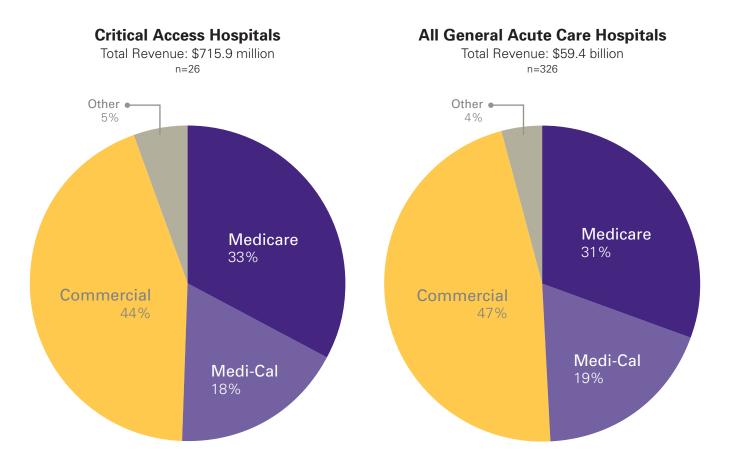
Medicare patients
accounted for 50 percent
of critical access hospitals'
discharges, more than
California acute care
hospitals.

CAHs also had a lower percent of commercially insured inpatients compared to GACs (20 percent versus 30 percent).

Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Net Patient Revenue, by Payer Category,

CAHs and All GACs, California, 2008



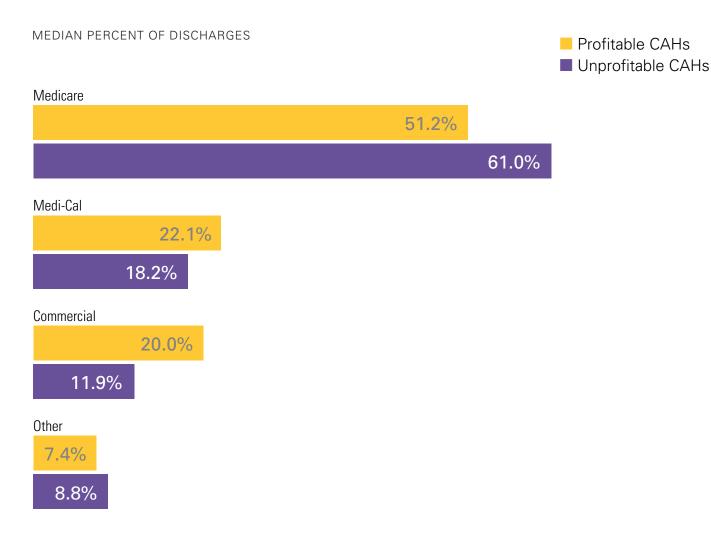
Critical Access Hospitals

Although the mix of patients differs, the breakdown of net patient revenue by payer was similar for CAHS and GACs.

CAHs, like all California
GACs, rely on commercial
payers for more than
44 percent of all revenue.

Note: Pie segments may not total 100 percent due to rounding. Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Discharges, by Profitability and Payer Category, CAHs, California, 2008



Critical Access Hospitals

In 2008, unprofitable
CAHs had a larger percent
of Medicare patients
while profitable CAHs
had a higher proportion
of commercial insurance
discharges.

Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Operating Revenue and Expense per Case Mix Adjusted Discharge, CAHs and All GACs, California, 2008

MEDIAN INDICATORS

Revenue

Expense

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\$11,618

\$10,616

All General Acute Care Hospitals
\$10,085

Note: Adjusted discharges is a measure designed to account for both inpatient and outpatient care. Hospital case mix index is defined as the sum of all inpatient MS-DRG weights (defined by CMS) divided by total number of inpatients.

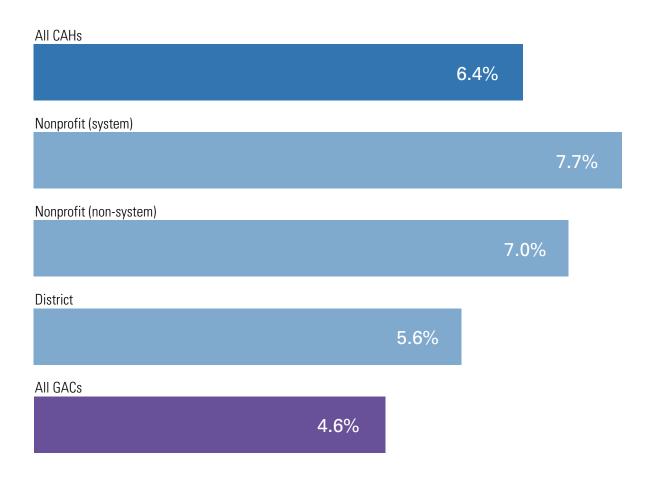
Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Critical Access Hospitals

Compared to all GACs,
CAHs had slightly greater
revenue per case mix
adjusted discharge.
However, expenses
were significantly higher,
about \$1,600 more than
for GACs

Uncompensated Care as a Percent of Total Expenses, by Type of Ownership, California, 2008

MEDIAN PERCENT



Critical Access Hospitals

Nonprofit CAHs within a system had the highest median percentage of uncompensated care compared to other ownership types.

Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Liquidity and Capital Structure Indicators, CAHs vs. All GACs, California, 2008

MEDIAN INDICATORS

	С	RITICAL ACCESS HO	GENERAL					
	ALL	WITH LONG TERM CARE	WITHOUT LONG TERM CARE	ACUTE CARE HOSPITALS				
Number of Hospitals	26	14	12	326				
Liquidity								
Days Cash on Hand	39.3	10.3	56.7	21.9				
Current Ratio	1.7	1.4	1.9	1.5				
Capital Structure								
Debt Service Coverage	3.8	2.0	5.0	2.9				

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Liquidity and capital structure measures correlate strongly with provision of long term care.

In 2008, the medians for CAHs without long term care were significantly better than general acute hospitals. Those with long term care had less favorable liquidity and capital structure measures.

Note: Two hospitals converted to CAH status in 2008 and were excluded from the analysis of 2008 data. Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Current and Debt Service Coverage Ratios,

by Ownership Type, California, 2008

Current Ratio Medians

All CAHs
1.7

Nonprofit (system)
2.7

Nonprofit (non-system)

1.9

District 1.4

All GACs
1.5

Debt Service Coverage Ratio Medians

3.8

Nonprofit (system)

7.5

Nonprofit (non-system)

3.4

District

All CAHs

2.5

All GACs

2.9

Critical Access Hospitals

In 2008, system-affiliated nonprofit CAHs had higher current and debt service coverage ratios compared to other CAHs and all California GACs.

Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Staffing Levels, by Type of Ownership, California, 2008

MEDIAN FTES PER ADJUSTED OCCUPIED BED

All CAHs 2.9 Nonprofit (system) 5.6 Nonprofit (non-system) 4.5 District 1.8 All GACs

Critical Access Hospitals

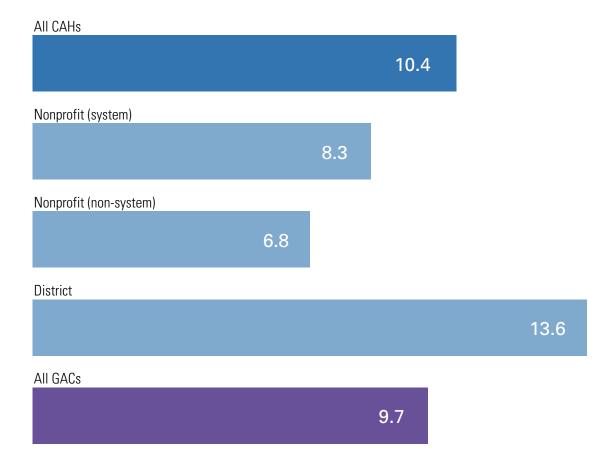
The staffing level for CAHs, as measured by FTEs per adjusted occupied bed (AOB), was lower than all California GACs in 2008.

District CAHs had the lowest median FTE per adjusted occupied bed.

Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Average Age of Plant, by Type of Ownership, California, 2008

MEDIAN AVERAGE AGE (IN YEARS)



Critical Access Hospitals

While the median average age of plant for California CAHs and GACs were similar, district CAHs were about three years older.

Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

Utilization Indicators,CAHs and All GACs, California, 2008

MEDIAN INDICATORS

	CRITICAL ACCESS HOSPITALS							
	RANGE	ALL	WITH LONG TERM CARE	WITHOUT LONG TERM CARE	GENERAL ACUTE CARE HOSPITALS			
Number of Hospitals	_	26	14	12	326			
Total Discharges	24 to 1,686	747	446	1,138	6,664			
ADC Acute Care	0.1 to 15.9	6.4	4.8	10.3	106.3			
Case Mix Index	0.74 to 1.45	0.93	0.93	0.94	1.14			
Occupancy Rate*	17.7% to 89.9%	63.4%	69.6%	50.5%	63.7%			
ED Visits	585 to 16,035	7,443	4,400	9,772	26,802			
Surgical Volume	0 to 2,913	455	135	1,259	4,405			

Critical Access Hospitals

CAHs without long term care had higher acute care volumes than those with long term care, though not as high as GACs.

Even for CAHs without
long term care, case mix
was lower than for GACs,
reflecting a less acute
patient base.

Note: Two hospitals converted to CAH status in 2008 and were excluded from the analysis of 2008 data.

Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

^{*}Occupancy rate is based on available beds (all types).

Utilization Indicators, CAHs, California, 2003 to 2008

MEDIAN INDICATORS

	2003	2004	2005	2006	2007	2008
Number of Hospitals*	13	14	14	22	25	26
Total Discharges	469	446	456	626	629	747
Average Daily Census, Acute Care	3.0	4.0	4.2	5.4	5.2	6.4
Case Mix Index	0.89	0.89	0.91	0.91	0.92	0.93
Occupancy Rate [†]	61.0%	67.6%	73.6%	60.1%	62.1%	63.4%
ED Visits	4,800	5,173	4,872	7,429	7,754	7,443
Surgical Volume	11	46	46	457	485	455

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Medians for several utilization indicators have increased from 2003 to 2008, reflecting both increased activity and the inclusion of newer CAHs with larger volumes.

Source: OSHPD Hospital Annual Financial Data 2008; KSA analysis.

^{*}The number of hospitals means those included in the analysis for any given year.

[†]Occupancy rate is based on available beds (all types).

Financial and Operating Indicators, Two Years Before and After CAH Conversion

MEDIAN INDICATORS FOR SEVEN HOSPITALS THAT CONVERTED IN 2005

	TWO YEARS BEFORE (2003)	TWO YEARS AFTER
Operating Margin	2.1%	5.0%
Total Margin	0.2%	6.0%
Days Cash on Hand	3.9	21.7
Debt Service Coverage Ratio	3.9	4.5
Revenue per Adjusted Discharge*	\$8,746	\$8,834
Expense per Adjusted Discharge*	\$8,629	\$9,386
Average Daily Census, Acute Care	14.3	12.9

Critical Access Hospitals

Analysis of the seven hospitals that converted in 2005 showed an overall improvement in financial performance after conversion.

Source: OSHPD Annual Financial Data 2003-2007; KSA analysis.

^{*}Case mix adjusted.

Financial Ratio Glossary

Average Age of Plant. Indicates the financial age of the fixed assets of the hospital. The older the average age, the greater the short-term need for capital resources.

Current Ratio. Shows the number of times short-term obligations can be met from short-term creditors.

Days Cash on Hand. Measures the number of days an organization can pay its cash operating expenses if none of the accounts receivable were collected. This indicator shows the minimal survival period of an organization.

Debt Service Coverage Ratio. Measures the organization's ability to meet its debt repayments.

Source: Healthcare Financial Management Association, *Key Hospital Financial Statistics and Ratio Medians*.

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Methodology

For each hospital, data were collected and analyzed across five dimensions of financial health: profitability, liquidity, capital structure, revenue, and expenses.

Utilization was also examined. The processes included:

- 1. Analysis of 2008 financial data for all critical access hospitals (CAHs) in California.
- 2. Comparative analysis of financial performance of CAHs relative to other California hospitals and among subsets within the California CAH group.
- 3. Topic-specific analysis of the impact of financial performance before and after conversion.

Hospitals were included in the analysis beginning the year following the published conversion date (e.g., Kern Valley Hospital converted in 2003, so the first full year as a CAH would be 2004).

The primary data sources were the Hospital Annual Financial Data (HAFD) reports from OSHPD.

It should be noted that in HAFD general acute care hospitals are reporting entities and may include more than one hospital.

Caveat: There was wide variability across hospitals in some indicators. For example, in 2008, average daily census ranged from 0.1 to 15.9.

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