### CITY OF DUBLIN, GEORGIA

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

# FOR THE FISCAL YEAR ENDED JUNE 30, 2018

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### CITY OF DUBLIN, GEORGIA COMPREHENSIVE ANNUAL FINANCIAL REPORT TABLE OF CONTENTS FOR THE YEAR ENDED JUNE 30, 2018

	Page(s)
I. <u>INTRODUCTORY SECTION (Unaudited)</u>	
LETTER OF TRANSMITTAL	1-10
CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING	11
LIST OF ELECTED AND APPOINTED OFFICIALS	12
ORGANIZATIONAL CHART	13
II. FINANCIAL SECTION	
INDEPENDENT AUDITOR'S REPORT	14-16
MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)	17-25
BASIC FINANCIAL STATEMENTS: Government-wide Financial Statements:	
Statement of Net Position Statement of Activities Fund Financial Statements:	26 27
Governmental Funds:  Balance Sheet - Governmental Funds	28
Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position Statement of Revenues, Expenditures and Changes in Fund Balances -	29
Governmental Funds	30
Statement of Activities	31
Proprietary Funds: Statement of Net Position - Proprietary Funds Statement of Revenues, Expenses and Changes in Fund Net Position -	32-33
Proprietary Funds Statement of Cash Flows - Proprietary Funds	34 35-36
Fiduciary Fund: Statement of Fiduciary Assets and Liabilities – Dublin Board of Education Agency Fund	37
Component Units:  Combining Statement of Net Position - Component Units	38
Combining Statement of Activities - Component Units	39
Notes to Financial Statements	40-80

### CITY OF DUBLIN, GEORGIA COMPREHENSIVE ANNUAL FINANCIAL REPORT TABLE OF CONTENTS FOR THE YEAR ENDED JUNE 30, 2018

	Page(s)
REQUIRED SUPPLEMENTARY SCHEDULES:	
Schedule of Revenues, Expenditures, and Changes in Fund Balances –	
Budget and Actual (Non-GAAP Budget Basis) – General Fund	81-82
Schedule of Changes in the City's Net Pension Liability and	01 02
Related Ratios.	83
Schedule of City Contributions	84
Schedule of Changes in the City's Total OPEB Liability and	0.
Related Ratios.	85
Schedule of Changes in the Authority's Net Pension Liability and	
Related Ratios.	86
Schedule of Authority Contributions	87
5 <b>4.14.4.4.6</b> 52.2. <b>4.4</b> 4.16.1.10	0,
COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES:	
Schedule of Expenditures by Function - Budget and Actual - General Fund	88-99
Combining Balance Sheet - Nonmajor Governmental Funds	100
Combining Statement of Revenues, Expenditures and Changes in Fund Balances -	
Nonmajor Governmental Funds	101
Schedule of Revenues, Expenditures, and Changes in Fund Balances -	
Budget and Actual – Hotel/Motel Tax	102
Schedule of Revenues, Expenditures, and Changes in Fund Balances -	
Budget and Actual – Confiscated Assets	103
Schedule of Revenues, Expenditures, and Changes in Fund Balances -	
Budget and Actual – Police Other Programs	104
Statement of Changes in Fiduciary Assets and Liabilities – Dublin Board of Education	
Agency Fund	105
Combining Statement of Net Position - Nonmajor Proprietary Funds	106
Combining Statement of Revenues, Expenses and Changes in Net Position -	
Nonmajor Proprietary Funds	107
Combining Statement of Cash Flows - Nonmajor Proprietary Funds	108-109
Balance Sheet - Main Street Dublin Downtown Development Authority	110
Reconciliation of the Balance Sheet - Main Street Dublin Downtown Development Authority	
to the Statement of Net Position	111
Statement of Revenues, Expenditures and Changes in Fund Balances -	
Main Street Dublin Downtown Development Authority	112
Reconciliation of the Statement of Revenues, Expenditures, and	112
Changes in Fund Balances - Main Street Dublin Downtown Development Authority	
to the Statement of Activities	113

### CITY OF DUBLIN, GEORGIA COMPREHENSIVE ANNUAL FINANCIAL REPORT TABLE OF CONTENTS FOR THE YEAR ENDED JUNE 30, 2018

	ge(s)
SUPPLEMENTARY SCHEDULES:	
Schedule of Expenditures of Special Purpose Local Option Sales	
Tax Proceeds - 2006	114
Schedule of Expenditures of Special Purpose Local Option Sales	
Tax Proceeds - 2012	115
III. STATISTICAL SECTION (Unaudited)	
Net Position by Component	116
Changes in Net Position11	7-119
Fund Balances, Governmental Funds	120
Changes in Fund Balances of Governmental Funds	121
Governmental Activities Tax Revenues by Source	122
Computation of Direct and Overlapping Sales Tax Rates	123
Assessed and Estimated Actual Value of Taxable Property	124
Property Tax Rates – Direct and Overlapping	125
Principle Property Taxpayers	126
Property Tax Levies and Collections	127
Principle Gas Customers	128
Ratios of Outstanding Debt by Type	129
Computation of Direct and Overlapping Governmental Activities Debt	130
Legal Debt Margin Information	131
Pledged Revenue Coverage 13	2-133
Demographic and Economic Statistics	134
Principle Employers	135
Full-time Equivalent City Government Employees by Function	136
Operating Indicators by Function	137
Capital Asset Statistics by Function	138
IV. REPORTS REQUIRED BY GOVERNMENTAL AUDITING STANDARDS	
Report on Internal Control Over Financial Reporting and on Compliance and Other	
Matters Based on an Audit of Financial Statements Performed in Accordance	
	9-140
Schedule of Findings and Responses.	141

### I. INTRODUCTORY SECTION (Unaudited)

- o LETTER OF TRANSMITTAL
- o CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING
- o LIST OF ELECTED AND APPOINTED OFFICIALS
- o ORGANIZATIONAL CHART



December 28, 2018

To the Citizens of the City of Dublin; Honorable Phil Best, Mayor; and Distinguished Members of City Council

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards (GAAS) by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of the City of Dublin, Georgia for the fiscal year ended June 30, 2018.

This report consists of management's representations concerning the finances of the City of Dublin, Georgia. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Dublin, Georgia has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile enough sufficient reliable information for the preparation of the City of Dublin, Georgia's financial statements in conformity with GAAP. The City's management is responsible for establishing a system of internal controls to: safeguard City assets from loss or unauthorized use or disposal, provide reliable financial records for preparing internal and external financial reports and for maintaining accountability over City assets and to ensure compliance with applicable Federal and State laws and regulations related to programs for which the City receives assistance. No system of internal control can be perfect. Therefore internal controls are meant to provide "reasonable assurance." Reasonable assurance means: the cost of internal controls should not exceed the benefits likely to be derived from that control and the costs and benefits of internal controls are subject to estimates and judgments by management. We believe the City's internal controls reasonably safeguard assets, assure that financial transactions are properly recorded and reported and ensure compliance with Federal and State laws and regulations. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Dublin, Georgia's financial statements have been audited by Nichols, Cauley and Associates, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Dublin, Georgia for the fiscal year ended June 30, 2018, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. The independent auditor concluded based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Dublin, Georgia's financial statements for the fiscal year ended June 30, 2018, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Dublin, Georgia's MD&A can be found immediately following the report of the independent auditors.

#### **Profile of the Government**

The financial reporting entity (The City of Dublin, Georgia) includes all the funds of the primary government, as well as all of its component units. Component units are legally separate entities for which the primary government is financially accountable. Discretely presented component units are reported as a separate column in the combined financial statements to emphasize they are legally separate from the primary government and to differentiate their financial position, results of operations and cash flows from the primary government. The Dublin-Laurens County Recreation Authority, Main Street Dublin Downtown Development Authority and Dublin-Laurens Land Bank are reported as discretely presented component units.

The City of Dublin, Georgia was incorporated in 1812 under provisions of an act of the General Assembly of Georgia. The City operates under a mayor-council form of government and provides the full range of services contemplated by statute or charter. Policy-making and legislative authority are vested in the governing council consisting of the mayor and seven other members. The governing council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and hiring the City's manager, clerk, attorney, and judge. The City's manager is responsible for carrying out the policies and ordinances of the governing council, for overseeing the day-to-day operations of the City, and for appointing the heads of the various departments. The council is elected on a non-partisan basis. Council members serve four-year staggered terms, with an election held every two years. The mayor is also elected to serve a four-year term. Four of the council members are elected by district. The mayor and the three remaining council members are elected at large. The City Clerk is appointed by the mayor and council, and is also the Finance Director and Election Superintendent. The mayor and council also appoint the City Judge and City Attorney. The population of Dublin is approximately 16,500 people and this number has remained stable over the last few decades.

The City of Dublin, Georgia provides a full range of services. These include police and fire protection, construction and maintenance of highways and streets, sanitation services, public infrastructure improvements, planning and zoning, general administrative services, water and sewer systems, a natural gas system, telecommunications services and parks and recreation services.

The annual budget serves as the foundation for the City of Dublin, Georgia's financial planning and control. All departments of the City are to submit requests for appropriation to the government's manager so that a budget may be prepared. The budget is prepared by fund, function and activity, and includes information on the past year, current year estimates and requested appropriations for the next fiscal year.

Before May 15, the proposed budget is presented to the governing council for review. The governing council holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget. Any changes in the budget must be within the revenues and reserves estimated as available by the City Manager or the revenue estimates must be changed by an affirmative vote of a majority of the governing council.

### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

**LOCAL ECONOMY.** The City of Dublin, Georgia currently enjoys a favorable economic environment. With stable property taxes, steady retail sales growth and investment grade bond ratings, the City of Dublin remains financially sound, well run and efficient.

The level of services provided by the City of Dublin in the community is among the highest in the State of Georgia. The millage rate at 6.540 mills remains one of the lowest among municipalities in Georgia even as the demands for services continue to grow.

The City of Dublin is committed to redevelopment of the inner city and to providing services for the expansion and protection of investments that have been made in the past and maintaining the cost of City services at the lowest possible rate.

Dublin has embraced the larger Kroger Store and shopping center. The store is a proto-type for nine other Georgia stores that follow a "one stop shop" concept. The 75,000 square foot store includes a pharmacy, a deli, expanded floral shop and a Starbucks Coffee Shop. There is also an outside fuel center. The store has over 210 employees, which is an increase of 120 over the old smaller store. The shopping center has spaces for (15) fifteen retail businesses, most of which are occupied, by retail stores and restaurants.

The \$7.2 million dollar Dubose Porter Regional Business and Industry Training Center, located at the Oconee Fall Line Technical College, seats up to 1,000 people at tables and up to 1,400 in row seating. The YKK lecture auditorium utilizes the latest technology available for presentations. The City of Dublin has extended water and sewer service to the Oconee Fall Line Technical College, which has completed construction of a \$13.7 million, 88,000 square feet Allied Health Facility building. This facility enables the college to expand its health care training and includes a library, laboratories and classrooms for cosmetology, physical and life sciences and veterinary technology. This allows the college to expand course offerings to include new programs such as surgical technology and additional licensed practical nurse (LPN) classes. This facility is another great asset to our academic community.

The City of Dublin has financed and constructed a fiber optic telecommunications ring around Dublin at a cost in excess of \$3,000,000. The network is a one Gigabit Ethernet solution with a 96 fiber redundant ring designed to connect various government, education and business facilities to the World Wide Web. This enhances economic development potential by providing Dublin with state of the art communication availability through high-speed internet connectivity. All government and educational facilities have been connected and the service is being offered to the business community on a limited scale. The City of Dublin has acquired the necessary Certificates of Authority through the Georgia Public Service Commission to allow the use of other technology for future enhancements.

The City of Dublin was awarded grant funding through the Georgia Technology Authority's "Wireless Communities Georgia" program. Dublin received funds in the amount of \$478,000, which included the city's match. The program was designed to provide wireless broadband access to areas of Georgia. Of the six cities awarded funds in the first phase of the project, Dublin was one of two that decided to provide the wireless service free of charge wherever connection is possible by utilizing the City's fiber optic network and bandwidth capabilities already in place. Other cities had to partner with a bandwidth or telecommunications provider and thus charge for the service. Dublin's goal is to get 45% coverage of the city limits, focusing on main thru-fares and public areas in the city limits. City employees and services utilize the wireless service for public safety and time saving measures in their day-to-day responsibilities.

The City of Dublin continues its role as a regional medical center with on-going improvements in the quantity and quality of medical care. The Carl Vinson Medical Center has a new outpatient clinic and a recently completed Alzheimer's Wards. The Medical Center has added to its existing medical office building. A cancer treatment center provides the latest technological advances in the treatment of various forms of cancer. Fairview Park Hospital has an Angio Suite to house the state-of-the-art technology for diagnosis and therapy of vascular disease. Our Public Health Department has become more active in community events and projects. A new Public Health Department facility has been constructed to better serve our citizens.

Prior to being acquired by Meadows Medical Center, Dublin Internal Medicine completed their expansion of the Dublin Diagnostic Center, Dublin's first comprehensive diagnostic care center. This multimillion dollar facility houses a full array of diagnostic services such as, magnetic resonance imaging, cardiac echo, and general nuclear medicine, all in one central location. Up to five (5) additional physicians have been added to the staff. Also included in this expansion is a gastroenterology and endoscopy center on an adjoining site.

A new multi-million dollar "lifestyle" community, Moore Station Village offers single-family homes and a community activity clubhouse and many recreational facilities. Townhouses and apartments will also be constructed. An assisted living facility, The Benton House, is nearby. Because of the excellent medical facilities and medical care available, Dublin has become a desirable retirement community. New assisted living and long term care centers have been completed recently. These new residents and their support groups further enhance our growing retail, commercial and residential growth.

**LONG-TERM FINANCIAL PLANNING.** Highway 80 (Veteran's Blvd), our western gateway, has been expanded to five-lanes to the Old Macon Road. Annexation and growth along this corridor have created a demand for the extension of city utilities. The City has extended water and sewer infrastructure west to the airport. Our Development Authority has acquired 96 acres of land adjoining the airport to be utilized as an airport industrial park which is also near the new 441 bypass, allowing for better transportation with the excellent access to the airport property.

Highway 80 West has benefitted from the 441 bypass highway, which the Department of Transportation completed in 2012. At the intersection of US 80 and the 441 by-pass areas, we are serving this development with water, sewer and natural gas in order to meet the anticipated demand since there are other new residential and commercial developments being constructed in these areas.

The Wal-Mart Super Center, on Highway 80 near its intersection with the Highway 441 bypass, employs a total of 450 employees and replaced the old smaller Wal-Mart store. Retail activities continue to increase purchasing power in our area and provide more economic thrust, in addition to the actual number of jobs created. The City of Dublin is a continuously expanding regional shopping center. There are new restaurants, motels and retail developments.

The Department of Transportation has realigned the I-16 and 441 South interchange to enhance its use. New lighting has been installed which entices more travelers to visit Dublin. The Dublin Laurens County Recreation Authority has been operating a Tourist Welcome Center in this area to promote Dublin's industry and services to travelers. A full time Tourism Director has been hired to enhance tourism promotion at the Center. Since opening, over 275,000 tourists have visited the center which is open Monday through Saturday. New development in this area includes two 3-story motels, national restaurants Cracker Barrel and Longhorn, and other retail businesses.

YKK AP America has completed an \$80 million Phase I 350,000 square foot expansion of their operations, which doubled their production capacity and added 54 new jobs. YKK held a groundbreaking for Phase 2 of this continued expansion. The 198,000 square foot building contains a third nine inch extension press and the second electrostatic paint system as well as a packing and shipping area to support growth in customer service. The next three phases will be completed in the coming years which should add new employees and long term job possibilities. YKK AP's highly automated, state of the art Dublin plant manufactures extended aluminum doors, windows, and curtain wall systems, which are shipped worldwide.

Flexsteel Industries, a manufacturer of recliners and motion furniture, completed a new green initiative program designed to increase energy efficiency and was awarded several honors for their efforts. This required significant investment of time and capital by Flexsteel to make their plant more environmentally friendly and reduced energy costs and waste. In addition, several new lines have been located in Dublin by the company, and the Dublin location is now the largest plant of the Flexsteel locations.

Farmers Furniture is headquartered in Dublin and has over 140 stores across the southeastern United States. The current warehouse located on US 441 South has over 200,000 feet of racked storage. The acquisition of the former Basset facility further expands their operations at the Dublin location and there are now more than 100 employees at the distribution center.

The Dublin-Laurens County Development Authority acquired 250 acres of industrial property adjacent to Highway 257 and Interstate 16 for use as an industrial park. The Authority has done site work, constructed an access road for industrial use and made other improvements to aid in marketing the site to manufacturing and distribution companies. All of this preparation has now resulted in the locating of Erdrich Uniform Technik, LLC on a site within this industrial park. Erdrich, a German based automotive supplier has constructed a state of the art stamping facility and created 178 jobs and has invested \$39 million in the construction of the new plant. Additionally, in February 2015 the Dublin-Laurens County Development Authority acquired 333 acres of industrial property adjacent to Highway 257 and Highway 441 By-Pass for additional sites for industrial use. These sites are considered prime location properties, and are being marketed as such, for prospective industry and distribution center opportunities.

The Heart of Georgia Mega Site is located on Interstate 16 (Exit 58) with river and rail access on the site. The site is primarily in timber production which offers great flexibility in establishing this site as Laurens County's next major industrial development. The 2,000-acre industrial park in Laurens County, became the first Georgia Ready for Accelerated Development (GRAD) site in the county in June 2015. Just five months later, the Heart of Georgia Mega Site received a dual certification as the first Mega Site/Super Park that McCallum Sweeney Consulting (MSC), a nationally recognized expert in site selection, has ever certified. It is also the only MSC Certified Site in Georgia. This certification means the location was rigorously analyzed for several factors that ensure the land is shovel-ready and that there is a low level of risk so companies can begin development immediately. The site is between 14 to 17 million square feet of development.

Best Buy, Inc. continues to be a great employer for the City of Dublin. Best Buy, a leading retailer of home electronics and appliances, built a 700,000 square foot distribution center at a cost of over \$40,000,000. This center distributes to sixty Best Buy stores in Georgia, Florida, North Carolina, South Carolina, and Tennessee. In addition, the facility now ships products to Puerto Rico. They currently have over two hundred employees. As a result of the Best Buy project, the Georgia Department of Transportation widened Highway 257 from Interstate Highway 16 to Industrial Boulevard from a two-lane to a five-lane highway to facilitate even more growth in this corridor. The second phase of this project was the construction of a new interchange at I-16 and Highway 257 including wider ramps and a new bridge over the interstate. This \$14 million new construction created another major business corridor. The expansion of Highway 257 allows the roadway to accommodate the increased traffic along the highway as new industries are attracted to the Dublin area.

Since constructing a new \$30 million, 600,000 square foot distribution center in Dublin on a 136 acre site on Highway 257 near the present Best Buy facility, Fred's Distribution Center has created over 200 jobs and may increase to as many as 400. This center serves stores in Alabama, Georgia, Florida and North Carolina and South Carolina from its strategic location in Dublin. The facility can be expanded as growth dictates to about 1 million square feet. The City has extended water and sewer infrastructure to accommodate the facility and the Highway 257/I-16 interchange. In addition, Georgia Highways 257 and 19 have been annexed by the City to the south side of the I-16 interchange. Love's Travel Stops and Country Stores, Inc. is located at the 257 interchange.

In March 2015, Valmiera Glass USA Corporation opened a new 80,000 square foot manufacturing facility in Dublin as their North American headquarters. It provided 150 new jobs and was a capital investment of \$20 million. Valmiera Glass is a major producer of glass fiber fabrics for many technical applications including computers, thermal insulation and construction industries. Additionally, plans are currently underway to construct an additional facility (phase 2) as an expansion to the existing campus. This expansion will be built adjacent to the existing facility on an additional 40-acre site. At present, the new facility is slated to begin production in November 2017. When completed, this expansion will bring 450 new jobs and a \$90 million capital investment to our community.

German die maker AWEBA Group has opened its first North American Headquarters in Dublin creating 52 jobs and will invest \$6 million over the next five years. The company has leased a 30,000 square foot building where they will produce tools and dies for the Orth American Free Trade Agreement (NAFTA) region. Germany-based AWEBA Group is one of the largest and most advanced die-making enterprises in Europe.

Denmark-based Dinex Group has opened a manufacturing plant in the former Eldorado Stone building in Dublin. The automotive emissions control and exhaust manufacturer will create 250 jobs and invest \$15 million in this operation. The Dinex Dublin facility is its first in the United States.

Hi-Tek Rations, an international supplier of pet food, has expanded its facility in Dublin with the investment of nearly \$2 million dollars and the creation of 35 new jobs. The company has been growing and merged with Sunshine Mills to form Sun Tek Pet, LLC. The newly formed corporation operates Hi-Tek Rations' manufacturing and distribution center securing 120 jobs at the Dublin location and the opportunity for expansion in the future.

In May 2016, Polymer Logistics Company, an Israeli-owned company, announced its decision to locate to the Dublin-Laurens community. Construction started in 2016 on the 73,500 sq. ft. facility. Now completed, this distribution center sits on approximately 7.5 acres on Highway 257 and serves as the neighbor to Best Buy. Approximately 110 jobs were created with an initial capital investment of \$4 million. Polymer Logistics offers eco-friendly packaging to major retailers such as Walmart, Coke, Kraft, Cargill, Tesco, Sainsbury's, Carrefour, etc. As an integral part of the logistics cycle, crates, totes and other packaging materials are picked up from the major retail outlets, sent to their logistics centers to be washed and wrapped and then forwarded

back out to the growers and retail distribution centers throughout the U.S. The recycled materials provide a very positive impact to the environment by replacing corrugated boxes and lengthening the life of municipal landfills.

The Big Lots Store was constructed in order for a Home Depot Store to be constructed on Veterans Boulevard. The Home Depot Store is 133,000 square feet and cost approximately \$10,000,000. This store and a T.J. Maxx Store at the Dublin Mall, have added to our growing retail strength and help to maintain our reputation as a regional retail center.

The City of Dublin and Laurens County continue to sponsor the Main Street Dublin-Downtown Development Authority, under the guidance of a full time director. The Main Street Program has proven of great benefit to our downtown business and professional district. Our downtown merchants participate in many events each year.

A Transportation Enhancement Activity (TEA) grant received from the Department of Transportation funded the Emerald Pathways project, which integrates aesthetic and safety improvements for the downtown area and encourages and accommodates pedestrian and non-vehicular traffic. This project enhances the appeal of downtown to the local citizens, business owners and tourists. Improvements include the construction of improved sidewalks and crosswalks, extensive landscaping, benches, trash receptacles, bicycle racks, a beautiful fountain, a street clock, and the installation of appropriate signage. The construction and designation of bicycle and pedestrian pathways and a downtown streetscape along Jackson and Jefferson Streets which included the relocating of overhead electric wires to underground completed this project. These improvements have sparked a new interest in downtown improvements by both the public and private sectors.

The City of Dublin has implemented the renovation of the major portion of one block in the downtown area for various public purposes. The City, with public funds and private contributions, renovated the former Martin Theater building as a community and performing arts center renamed Theatre Dublin. Adjacent to this facility is the Fred Roberts Hotel Building, which was renovated as condominiums and retail space. As part of our Bicentennial Year activities, the City and the Downtown Development Authority constructed a "Bicentennial Plaza" in front of the Fred Roberts building and Theater Dublin. Because of all of the new development, the City and the Downtown Development Authority purchased a parcel of land on Madison Street for a parking lot. Two buildings were demolished, and after resurfacing was completed, a total of 54 new parking spaces were added to better serve downtown business customers.

Morris Bank built a branch on Jackson Street to replace their old building. The two-story 40,000 square foot bank has become a focal point in downtown Dublin. The bank also constructed a park on the former bank site beside the new bank. The Bank of Dudley is in the process of a major renovation of several buildings further solidifying the revitalization of Downtown Dublin. Construction was completed in December of 2017.

The City continues the Southside Revitalization effort to bring new development and economic vitality in this area of Dublin. The Housing Authority renovated 17 units in a section of the housing project and will renovate additional units in the near future. A Southside Revitalization Committee is operating, and more projects are forthcoming from their efforts.

The City received \$500,000 Community Development Block Grants, which were used to improve fire protection and renovate water lines in the Scottsville and Ray Street areas of the City. These improvements serve a predominately low to moderate income neighborhood and are part of our continuing efforts to improve our entire city.

The City purchased the old Mindis Recycling site from the Downtown Development Authority and constructed a \$2,700,000 Police Department and Courtroom facility on the property. The Police Department and City Court have moved from the City Hall, which has resulted in more efficient use of both buildings as well as increased parking facilities and easier citizen access to these buildings. The relocation also enhances police presence in this area of the city and makes it more attractive to future development. As a result, a Dollar General Store was built across the street early this year. A new Police Precinct Sub-Station in the Vinson Village Housing area improves police presence and community policing efforts in the neighborhood.

The six (6) story old First National Bank Building downtown, known as the "Skyscraper" has been sold and federal and state historic preservation tax credits were used to accomplish the \$4,000,000 complete restoration for it to be used as the Georgia Military College Dublin Campus as well as other business offices and a restaurant.

The "Skyscraper" is a seven story building, which was built in 1913 and had been dormant for 30 years. It is known as the tallest building between Macon and Savannah. A grand opening ceremony was held on September 18, 2015, which was attended by Georgia Governor Nathan Deal and several hundred local citizens.

The Special Purpose Local Option Sales Tax (SPLOST) has provided funding for a Farmers Market located directly behind the Theater Dublin. This continues our emphasis on downtown and Southside development. Various resurfacing and road and intersection improvements are also being completed with the SPLOST funds. A new \$1.3 million dollar Georgia State Patrol headquarters building on Southern Pines Road beside the Law Enforcement Center and a new Department of Drivers Services facility were constructed and funded with SPLOST funds. Having these facilities in our community serves as a major destination point for people seeking these state services and brings more people to our community to shop and boost our local economy.

Dublin Safe Routes to School (SRTS) project is being used to improve bicycle and pedestrian safety in the Susie Dasher and Saxon Heights elementary school neighborhoods. New sidewalks and crosswalks have been completed.

Two Street Scape projects, both funded by Federal Grants, have been completed. The Bellevue Streetscape Project provided Americans with Disabilities Act (ADA) access improvements, sidewalk renovations and streetscape enhancements including minor tree plantings along Bellevue Avenue from Church Street to Lancaster Street. The Southside Gateway and Streetscape Project involved access improvements, sidewalk renovation, traffic signal installation and streetscape enhancements, including street tree plantings and pedestrian amenities at the intersection of U.S. 441 and U.S. 19 highways, extending southward along U.S. 19.

The Simmons Street Community Development Block Grant Project has improved fire protection and domestic water services on Simmons Street and Cullens Street. This project involved installation of new fire hydrants, water lines and service meter connections.

In addition, two large sewer projects are being funded through the Georgia Environmental Facilities Authority, Clean Water Revolving Loan Program. The downtown sewer rehabilitation project involves the rehabilitation and/or repair of manhole structures and gravity sewer main in the downtown area. The Dublin Branch sewer relocation project involves the rehabilitation and/or relocation of existing parallel sanitary sewer lines along the Dublin Branch Corridor. The total economic impact of these mostly grant and loan funded projects is in excess of \$3,300,000 and provides much needed improvements to the infrastructure of Dublin

The Laurens County Board of Commissioners purchased most of a city block of land on the north side of the Courthouse and built a Courthouse Annex at a cost of \$2,000,000. The building houses the Tax Commissioner's, Tax Assessors' and Board of Registrars' Offices and eliminates the crowded conditions in the Courthouse. The demolition of the old structures and completion of the new annex provides additional parking in the downtown area and makes government services more convenient to the public.

The Department of Natural Resources Historic Preservation Division has named the commercial district of Downtown Dublin to the National Register of Historic Places and downtown is known as the "Dublin National Register Historic District." The Stubbs Park/Stonewall Street neighborhoods have also been listed. There has been a renewed interest in renovations of structures in the neighborhoods since receiving these designations. There is a very active neighborhood association that continues to look for ways to improve the neighborhoods. The City plans to purchase four run-down houses and renovate one to house Bicycle Police Precinct.

The City, at the request of the Georgia Department of Transportation, has extended water and sewer lines to the rest areas on I-16. The Department of Transportation reimbursed the City for 100 percent of construction and engineering costs of the project which extended the water distribution and wastewater collection system to serve the rest areas along Interstate 16 west of Dublin. This expansion allowed the City to extend utility services south of Interstate 16 at the Highway 257 Interchange, which opened both sides of the interchange for commercial development.

Southern Pines Regional Recreation Complex was expanded to include a new Agricultural Expo Center. This million dollar open air multiuse arena is a venue for a variety of events, including animal and livestock shows, rodeos, car shows and concerts. In addition, a "Splash Pad" was constructed at a cost of over \$240,000 on the complex site. This water park facility attracts more visitors to the Dublin area.

The implementation of the 257 Gas Loop provides a multi-directional service for area residents and businesses which includes Valmiera Glass USA Corporation. As a result, the Development Authority's 331-acre industrial park is site ready with gas utility services providing better recruitment for prospective industries. The investment was approximately \$400,000.

The City received Community Development Block Grants of \$1,000,000 for drainage improvements on Marcus Street and sewer rehabilitation on Joiner Street. The sewerage project replaces old clay pipes that are over 80 years old.

The \$450,000 Surface Water Plant Discharge project allows all backwashed water to be relocated through the 24" sewer discharge extension across the Hunger and Hardship Creek and discharge into the sanitary sewer system. Subsequently, the increase in tank capacity and overall efficiency of the operation reduces inflow and infiltration costs.

**RELEVANT FINANCIAL POLICIES.** The City of Dublin financial policy concerning the budgeting of one time revenue resources such as grants and SPLOST revenues is to not budget them for reoccurring operating purposes. These funds must be spent only for capital items and capital improvements. In March 2011, voters approved a continuation of the current SPLOST to be used for one-time capital improvement projects. These projects include areas of transportation and drainage, the water and sewer system, city facilities, capital equipment purchases, and gas system improvements. Approximately \$16 million of estimated revenue will be collected over the six-year period.

AWARDS AND ACKNOWLEDGEMENTS. The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Dublin, Georgia for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2017. This was the thirtieth consecutive year that the City of Dublin has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report on a timely basis has been accomplished with the efficient and dedicated services of the entire staff of the Finance Department. We express our appreciation to all members of the Department who assisted and contributed to its preparation. We thank the Mayor and City Council for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted

Lance Lønes City Manager

### CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Dublin Georgia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2017

Executive Director/CEO

Christophu P. Morrill

### CITY OF DUBLIN, GEORGIA

### LIST OF ELECTED AND APPOINTED OFFICIALS

June 30, 2018

### **MAYOR**

Phil Best, Sr.

### **CITY COUNCIL**

**Bennie Jones** 

**Gary Johnson** 

**Bill Brown III** 

**Paul Griggs** 

**Jerry Davis** 

**Gerald Smith (Mayor Pro Tem)** 

**Curtis Edwards (Chairman of Council)** 

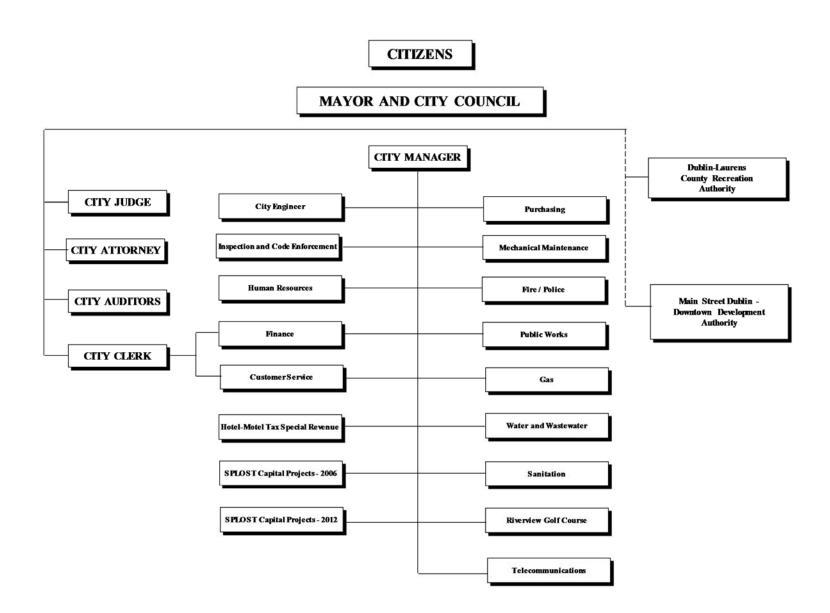
### **CITY MANAGER**

**Lance Jones** 

<u>CITY CLERK</u> <u>CITY JUDGE</u> <u>CITY ATTORNEY</u>

R. Blake Daniels Harold D. McLendon Joshua Powell

### CITY OF DUBLIN, GEORGIA ORGANIZATION CHART



### II. FINANCIAL SECTION

- o INDEPENDENT AUDITOR'S REPORT
- o MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
- o BASIC FINANCIAL STATEMENTS
- o REQUIRED SUPPLEMENTARY SCHEDULES
- o COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES
- **o SUPPLEMENTARY SCHEDULES**



### NICHOLS, CAULEY & ASSOCIATES, LLC

1300 Bellevue Avenue Dublin, Georgia 31021 478-275-1163 FAX 478-275-1178 dublin@nicholscauley.com

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Council City of Dublin, Georgia

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of City of Dublin, Georgia (City), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

The City's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Dublin-Laurens County Recreation Authority, which represents 83 percent, 85 percent, and 77 percent, respectively, of the assets, net position, and revenues of the component units. Those statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Dublin-Laurens County Recreation Authority, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risk of material misstatement of the financial statements, whether due to fraud or error.

Atlanta | Calhoun | Canton | Dalton | Dublin Kennesaw | Rome | Warner Robins Honorable Mayor and Council City of Dublin, Georgia

In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, based on our audit report and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Dublin, Georgia, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As described in Note IV.F., the City implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financing Reporting for Postemployment Benefits other than Pensions*, for the year ending June 30, 2018. This standard significantly changes the accounting for the City's total OPEB liability and the related disclosures. Our opinion is not modified with respect to this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (on pages 17 through 25), the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budget Basis) – General Fund (on pages 81-82), The Schedule of Changes in the City's Net Pension Liability and Related Ratios (on page 83), the Schedule of City Contributions (on page 84) and the Schedule Changes in the City's Total OPEB Liability and Related Ratios (on page 85), the Schedule of Changes in the Authority's Net Pension Liability and Related Ratios (on page 86) and the Schedule of Authority Contributions (on page 87) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Honorable Mayor and Council City of Dublin, Georgia

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Dublin, Georgia's basic financial statements. The introductory section, combining and individual fund statements and schedules, schedules of expenditures of special purpose local option sales tax proceeds and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules and the schedules of expenditures of special purpose local option sales tax proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, based on our audit, the procedures performed as described above, and the report of the other auditors, the combining and individual fund statements and schedules and the schedules of expenditures of special purpose local option sales tax proceeds are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

Aichals, Cauley + associates, LLC

In accordance with Government Auditing Standards, we have also issued our report dated December 28, 2018, on our consideration of the City of Dublin, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of the audit performed in accordance with Government Auditing Standards in considering City of Dublin, Georgia's internal control over financial reporting and compliance.

Dublin, Georgia

December 28, 2018

Management of the City of Dublin, Georgia (City) provides this Management's Discussion and Analysis of the City's Comprehensive Annual Financial Report (CAFR) for readers of the City's financial statements. This narrative overview and analysis of the financial activities of the City of Dublin, Georgia is for the fiscal year ended June 30, 2018. We encourage readers to consider this information in conjunction with the additional information that is furnished in the letter of transmittal, which can be found preceding this narrative, and with the City's financial statements which follow.

#### FINANCIAL HIGHLIGHTS - PRIMARY GOVERNMENT

- The assets of the City including deferred outflows exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$77,251,183 (net position). Of this amount \$16,548,710 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$1,199,891 during the year; governmental activities increased net position by \$761,837 and business-type activities increased net position by \$438,054.
- As of the close of the current fiscal year, the City's governmental funds reported a combined ending fund balance of \$10,544,730, an increase of \$272,725 in comparison with the prior year. Approximately thirty-five percent (34.9%) of this total amount, or \$3,677,432, is available for spending at the City's discretion (unassigned fund balance).
- At the end of the current fiscal year, fund balance for the General Fund was \$4,264,269 or 28.9% of the total General Fund expenditures.
- The City's revenues for the year ended June 30, 2018 total \$41,518,825. Of this amount, \$26,681,024, or 64.3%, was generated from charges for services. Additionally, \$4,477,354, or 10.8%, was generated from operating or capital grants. The balance of \$10,360,447, or 25.0%, was generated from general revenues.
- The City's expenses for the year ended June 30, 2018 was \$40,318,934. Of this amount, \$17,310,756, or 42.9%, was consumed by governmental activities. The balance of \$23,008,178, or 57.1%, was consumed by business-type activities.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City of Dublin, Georgia's basic financial statements. The City's basic financial statements include three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains additional required supplementary information (budgetary schedules) and other supplementary information (combining financial statements) in addition to the basic financial statements themselves. These components are described below:

**Government-Wide Financial Statements** - The government-wide financial statements provide a broad view of the City's operations in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the City's assets and liabilities, with the difference between the two reported as "net position". Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods (such as uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, community services, public works and buildings, and culture and recreation. The business-type activities of the City include water and sewerage, natural gas, sanitation, golf course operations and telecommunications.

The government-wide financial statements can be found on pages 26 and 27 of this report.

**Fund Financial Statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other city and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental Funds** – *Governmental funds* are used to account for essentially the same functions as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and the *governmental activities*.

The major funds are presented in a separate column, while the nonmajor funds are combined in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances. The City's major governmental funds are - the General Fund and the SPLOST Capital Projects – 2012 Fund. The City's nonmajor governmental funds are the and Hotel/Motel Tax Fund, Confiscated Assets Fund, Police Other Programs Fund, SPLOST Capital Projects – 2006 Fund and T-SPLOST Fund. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental funds financial statements can be found on pages 28 through 31 of this report.

**Proprietary Funds** – The City maintains only one type of proprietary fund. *Enterprise funds* are used to report the same functions presented in the *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its Water and Sewerage System Fund, Natural Gas System Fund, Sanitation System Fund, Riverview Golf Course Fund and Telecommunications Fund.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewerage System Fund, the Natural Gas System Fund and the Sanitation System Fund, all of which are considered to be major funds of the City. Conversely, the nonmajor enterprise funds are combined into a single aggregated presentation in the propriety fund financial statement. Individual fund data for the nonmajor enterprise funds is provided in the form of *combining statements* elsewhere in the report.

The basic proprietary fund financial statements can be found on pages 32 - 36 of this report.

**Fiduciary Fund** - This fund is used to account for resources held for the benefit of parties outside the City government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of these funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. They use the accrual basis of accounting.

The basic fiduciary fund's financial statement can be found on page 31 of this report.

**Notes to the Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provide on pages 40-80 of this report.

Other Information – The combining statements referred to earlier in connection with nonmajor governmental funds and enterprise funds are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 88 - 115 of this report.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$77,251,183 at the close of the most recent fiscal year.

By far the largest portion of the City's net position (68.2%) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### City of Dublin, Georgia - Net Position

	Government	al Activities	Business-ty	pe Activities	Total			
	2018	2017	2018	2017	2018	2017		
Current and other								
	Ф. 11.022.610	Ф. 10.020.040	Ф 22.070.207	Ф. 22.400.412	Ф. 24.002.007	Ф. 24.420.452		
assets	\$ 11,023,610	\$ 10,930,040	\$ 23,879,387	\$ 23,498,412	\$ 34,902,997	\$ 34,428,452		
Capital assets	22,810,482	21,578,429	35,467,817	35,392,209	58,278,299	56,970,638		
Total assets	33,834,092	32,508,469	59,347,204	58,890,621	93,181,296	91,399,090		
Deferred outflows								
of resources	1,531,808	1,461,245	712,345	678,516	2,244,153	2,139,761		
Noncurrent liabilities	6,303,867	5,848,452	8,667,233	8,729,830	14,971,100	14,578,282		
Other liabilities	468,785	636,674	1,183,465	1,127,550	1,652,250	1,764,224		
Total liabilities	6,772,652	6,485,126	9,850,698	9,857,380	16,623,350	16,342,506		
Deferred inflows								
of resources	1,057,335	281,810	493,581	130,855	1,550,916	412,665		
Net position:								
Net investment in								
capital assets	22,707,380	21,339,965	29,949,645	29,118,697	52,657,025	50,458,662		
Restricted	6,280,461	6,017,928	1,764,987	1,747,859	8,045,448	7,765,787		
Unrestricted	(1,451,928)	(155,115)	18,000,638	18,714,346	16,548,710	18,559,231		
Total net position	\$ 27,535,913	\$ 27,202,778	\$ 49,715,270	\$ 49,580,902	\$ 77,251,183	\$ 76,783,680		

A portion of the City's net position (10.4%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$16,548,710) may be used to meet the city's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in total net position, both for the City as a whole, as well as for its separate governmental and business-type activities, with the exception of the Riverview Golf Course Fund. The deficit net position (\$296,487) is the result of prior year operating deficits and will be reduced through charges for services and transfers from the general fund.

Changes in Net Position - The City's net position increased by \$1,199,891 or 1.6%. Governmental activities increased \$761,837 and business activities increased \$438,054. Historically, and in fiscal year 2018, transfers are made from the Natural Gas System Fund to the General Fund to provide funds to carry out the services provided by the General Fund. Net transfers between the governmental and business-type activities for fiscal year 2018 were \$689,477 which included \$1,653,992 from the Natural Gas Fund to the general fund and \$1,116,181 from governmental activities to the business-type activities. Approximately 24.1 percent of the City's total revenue came from taxes, while 10.8 percent resulted from grants and contributions (including federal aid). Charges for various goods and services, investment earnings, and intragovernmental items provided 65.1 percent of the total revenues.

The City's expenses cover a range of services. The largest expenses were for gas services, public safety, water and

sewer services, general government, and sanitation services. In 2018, governmental activity program expenses exceeded revenues, resulting in the use of \$10,177,439 in general revenues which were comprised of \$10,017,701 (taxes), \$689,837 (transfers in), \$210,471 (unrestricted investment earnings) and \$21,627 (miscellaneous). Total program revenues from business-type activities exceeded net program expenses, in 2018 by \$1,016,883.

Governmental activities increased the City's net position by \$761,837 compared to an increase of \$285,347 in the prior year. The key elements in this difference were the increases in property and sales tax collections during the year. Most notably there was a significant increase in T-SPLOST tax revenues of approximately \$1.1 Million. The City was able to utilize these T-SPLOST reveneus along with SPLOST revenues to continue to make infrastructure improvements throughout the City. Business-type activities increased the City's net position by \$438,054. The key element was increase in water/sewer and natural gas demand as compared to the prior year in addition to the transfers from the SPLOST governmental fund and other intergovernmental revenues in the Water and Sewerage Fund used capital improvements. Other key elements of these changes are outlined on the following page.

(This page is continued on the subsequent page)

### City of Dublin, Georgia - Changes in Net Position

	Gov	ernmenta	ıl Ac	tivities	Business-type Activities		Total				
	20	18		2017		2018	2017	7	2018	2017	
Revenues:											
Program revenues:											
Charges for services	\$ 3,	253,906	\$	3,009,444	\$	23,427,118	\$ 22,650	0,931	\$ 26,681,024	\$ 25,660,37	5
Operating grants and											
contributions		10,150		59,738		26,020			36,170	59,73	8
Capital grants and											
contributions	3,	,869,261		2,668,893		571,923	550	5,433	4,441,184	3,225,320	6
General revenues:											
Property taxes	3,	,382,204		3,312,451					3,382,204	3,312,45	1
Sales taxes	2,	,835,728		2,693,950					2,835,728	2,693,950	0
Franchise taxes	1,	410,133		1,402,561					1,410,133	1,402,56	1
Other taxes	2,	,389,636		2,239,339					2,389,636	2,239,339	9
Investment earnings		210,471		87,138		110,648	6	8,802	321,119	155,940	0
Miscellaneous		21,627		62,733					21,627	62,733	3
Total revenues	17,	,383,116		15,536,247		24,135,709	23,27	5,166	41,518,825	38,812,413	3
Expenses:											
General government	4,	,909,029		4,709,547					4,909,029	4,709,54	7
Public safety	8,	459,599		7,853,745					8,459,599	7,853,74	5
Community services	1,	,235,088		1,150,275					1,235,088	1,150,27	5
Public works and											
buildings	2,	,159,514		1,852,113					2,159,514	1,852,113	3
Culture and recreation		544,031		494,357					544,031	494,35	7
Interest on long-term debt		3,495		5,983					3,495	5,983	3
Water and sewer						6,596,506	6,129	9,670	6,596,506	6,129,670	0
Gas						12,395,598	11,12	5,416	12,395,598	11,125,410	6
Sanitation						2,675,754	2,610	5,944	2,675,754	2,616,94	4
Riverview Golf Course						632,418	59	1,846	632,418	591,84	6
Telecommunications						707,902	65	1,241	707,902	651,24	1
Total expenses	17,	,310,756		16,066,020		23,008,178	21,11:	5,117	40,318,934	37,181,13	7
Increase (decrease) in net											
position before transfers		72,360		(529,773)		1,127,531	2,16	1,049	1,199,891	1,631,270	6
Transfers		689,477		815,120		(689,477)	(81:	5,120)		-	
Change in position		761,837		285,347		438,054	1,34:	5,929	1,199,891	1,631,270	6
Net position, beginning	26,	,774,076		26,917,431		49,277,216	48,23	4,973	76,051,292	75,152,404	4
Net position, ending	\$ 27,	,535,913	\$	27,202,778	\$	49,715,270	\$ 49,580	0,902	\$ 77,251,183	\$ 76,783,680	0

### Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds - The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$10,544,730 an increase of \$272,725 in comparison with the prior year. \$3,677,432 or 34.9% of this total amount constitutes unassigned fund balance, which is available for spending in the coming year. A portion of the fund balance is termed nonspendable to indicate that it is not available for new spending because it is reserved for inventory and prepaid items. A portion of the fund balance is termed restricted for it is to be used for debt service and capital projects. The remainder of fund balances are reserved to indicate that they are not available for new spending because they have already been committed or assigned for a variety of purposes.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$3,677,432 while the total fund balance reached \$4,264,269. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 25.0% of total general fund expenditures, while total fund balance represents 28.9% of that same amount.

The fund balance of the City's General Fund increased by \$13,937 during the current fiscal year. This is a 0.3% increase from the prior year. This compares to a decrease in fund balance of \$682,400 in the prior year. This improvement was primarily driven by an overall increase in total revenues of approximately \$600,000 which was primarily due to improved property tax and sales tax collections while the City was able to only increase expenditures by approximately \$100,000. At June 30, 2018, the fund balance of the City's General Fund represented 40.4% of the total governmental fund balance.

The fund balance of the City's SPLOST Capital Projects - 2012 fund decreased by \$150,673 during the current fiscal year. This is an 4.2% decrease from the prior year. This decrease is attributable an increase in capital outlay expenditures related to capital projects approved in the 2012 SPLOST referendum. At June 30, 2018, the fund balance of the City's SPLOST Capital Projects - 2012 fund represented 32.5% of the total governmental fund balance.

### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The City's net position increased by \$438,054 primarily due to increased demand in the Water and Sewerage System and Natural Gas System fund which increased its operating income during the current fiscal year.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

Total budgeted expenditures increased by 1.9% from the prior year. Actual expenditures increased approximately 8.4% from prior year. The actual excess of expenditures over revenues was funded through transfers in from the Natural Gas System Fund.

Large variances in the General Fund's revenues and expenditures verses budget amounts are as follows. For revenues, police recorders court were approximately 10.9% under budget due to less violations and citations written during the year. Interest on investments were approximately 320.6% over budget due to this income being more than was anticipated during the year. Intergovernmental revenues from the Federal Housing Authority which were 29.4% under budget due to receipts being lower than anticipated. Intergovernmental revenues were also 28.5% over budget due to an increase in DOT funding. For expenditures, City Clerk expenditures were 33.9% under budget primarily due to a decrease in salaries and benefits related to a vacancy in the Clerk's position. Human resources expenditures were 20.% under budget due to other operating costs being lower than expected for the year. Police department and public works expenditures were under budget due to salaries and benefits being lower than expected.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2018, amounts to \$147,197,696, net of accumulated depreciation of \$88,919,397 leaving a net book value of \$58,278,299. This investment in capital assets includes land, construction in progress, buildings and plant, improvements other than buildings, machinery and equipment, and infrastructure.

The City's investment in capital assets for the current fiscal year increased approximately 2.3% in terms of net book value. However, actual expenditures to purchase or construct capital assets were \$4,608,490 for the year. The total increase in capital assets was mostly due to various construction projects in the SPLOST and Water and Sewerage. Depreciation charges for the year totaled \$3,300,829. Additional information on the City's capital assets can be found in Note III. H. of the notes to the financial statements of this report.

#### **Debt Administration**

At the end of the current fiscal year, the City had total bonded debt outstanding of \$3,220,000. This debt is secured solely by specified revenue sources (i.e., revenue bonds). The City's bonded debt decreased by \$615,000 as a result of current year principal payments. The City also had \$2,298,172 of debt from notes payable.

This is a \$140,340 decrease over the prior year as a result of principal payments made during the year. Additional information relating to the City's long-term debt can be found in Note III.J. of the notes to financial statements of this report.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- The unemployment rate for the City is currently 5.3%, which is a decrease from a rate of 6.3% a year ago.
- Inflationary trends in the region compare favorably to national indices.

These factors are considered by legislative leaders and management in preparing the City's budget for future years.

The City continues to have positive equity balances in all fund types except the Riverview Golf Course Fund, as well as stable property taxes and investment grade bond ratings, the City of Dublin remains financially sound. The City's tax rates remain low in comparison with other municipalities. The millage rate is at 6.540 mills and has remained low even though the demands for services continue to grow.

### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City of Dublin, Georgia's finances for all of the City's citizens, taxpayers, customers, and investors and creditors. This financial report seeks to demonstrate the City's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: City of Dublin, Georgia, Department of Finance, P.O. Box 690, Dublin, Georgia 31040.

### CITY OF DUBLIN, GEORGIA STATEMENT OF NET POSITION JUNE 30, 2018

	P			
	Governmental Activities	Business-type Activities	Total	Component Units
ASSETS:				
Cash and cash equivalents	\$ 22,213,857	\$ 4,725,404	\$ 26,939,261	\$ 969,756
Investments		3,284,084	3,284,084	
Taxes receivable, net	123,959		123,959	
Accounts receivable, net		1,405,743	1,405,743	
Other receivables, net	10,182	113,347	123,529	35,217
Accrued interest receivable	11,659	26,147	37,806	
Due from other governments	232,814		232,814	
Internal balances	(11,800,000)	11,800,000		
Inventories, at cost	217,132	3,600	220,732	2,755
Prepaid items	14,007	57,660	71,667	21,741
Restricted assets:				
Cash and cash equivalents		421,645	421,645	
Investments		2,041,757	2,041,757	
Capital assets not being depreciated:				
Land	1,890,624	565,757	2,456,381	126,150
Construction in progress	3,475,667	1,761,483	5,237,150	
Capital assets, net of				
accumulated depreciation:				
Buildings and plant	3,052,501	31,696,386	34,748,887	5,112,157
Improvements other than				269,702
buildings	715,210	132,333	847,543	210,883
Machinery and equipment	1,203,608	1,311,858	2,515,466	
Infrastructure	12,472,872		12,472,872	
Total assets	33,834,092	59,347,204	93,181,296	6,748,361
DEFERRED OUTFLOWS OF RESOURCES:				
Deferred outflows related to OPEB	16,303	8,099	24,402	
Deferred outflows related to pensions	1,515,505	704,246	2,219,751	107,082
Total deferred outflows of resources	1,531,808	712,345	2,244,153	107,082

	P	Primary Government					
	Governmental Activities	Business-type Activities	Total	Component Units			
LIABILITIES:							
Accounts payable and accrued costs	314,923	291,737	606,660	42,705			
Accrued interest payable		5,105	5,105				
Deposits and bonds	20,000		20,000				
Payables from restricted assets-							
Customer deposits		698,415	698,415				
Noncurrent liabilities:							
Due within one year:							
Compensated absences	30,760	44,495	75,255				
Capital leases	103,102		103,102				
Note payable - other		143,713	143,713	136,192			
Due in more than one year:							
Compensated absences	351,827	508,910	860,737	43,777			
Net OPEB obligation	561,035	278,702	839,737				
Net pension liability	5,391,005	2,505,162	7,896,167	143,844			
Note payable - other		2,154,459	2,154,459	272,783			
Revenue bonds payable		3,220,000	3,220,000				
Total liabilities	6,772,652	9,850,698	16,623,350	639,301			
DEFERRED INFLOWS OF RESOURCES							
Deferred inflows related to OPEB	69,983	34,765	104,748				
Deferred inflows related to pensions	987,352	458,816	1,446,168	69,860			
Total deferred inflows of resources	1,057,335	493,581	1,550,916	69,860			
NET POSITION							
Net investment in capital assets	22,707,380	29,949,645	52,657,025	5,309,917			
Restricted:							
Restricted for debt service		1,764,987	1,764,987				
Restricted for capital projects	6,260,289		6,260,289	53,079			
Restricted for other purposes	20,172		20,172				
Unrestricted	(1,451,928)	18,000,638	16,548,710	783,286			
Total net position	\$ 27,535,913	\$ 49,715,270	\$ 77,251,183	\$ 6,146,282			

### CITY OF DUBLIN, GEORGIA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

			Program Revenues					
<u>Functions/Programs</u>	]	Expenses		harges for Services	G	Operating Grants and Contributions		Capital rants and ntributions
Primary government:								
Governmental activities:								
General government	\$	4,909,029	\$	2,339,251	\$		\$	
Public safety		8,459,599		911,655		10,150		2,344
Community services		1,235,088		3,000				32,810
Public works and buildings		2,159,514						3,834,107
Culture and recreation		544,031						
Interest on long-term debt		3,495						
Total governmental activities		17,310,756		3,253,906		10,150		3,869,261
Business-type activities:								
Water and sewer		6,596,506		6,810,799		26,020		388,637
Gas		12,395,598		12,903,365				
Sanitation		2,675,754		2,875,848				183,286
Riverview Golf Course		632,418		274,544				
Telecommunications		707,902		562,562				
Total business-type activities		23,008,178		23,427,118		26,020		571,923
Total primary government	\$	40,318,934	\$	26,681,024	\$	36,170	\$	4,441,184
Component units:								
Dublin-Laurens County Recreation Authority	\$	1,713,318	\$	222,137	\$	1,250,000	\$	78,299
Main Street Dublin Downtown Development								
Authority		497,124		230,007		184,998		
Dublin-Laurens Land Bank		24,703				80,000		
Total component units	\$	2,235,145	\$	452,144	\$	1,514,998	\$	78,299

General revenues:

Property taxes

Sales taxes

Hotel/motel tax

Alcoholic beverage taxes

Franchise taxes

Insurance premium tax

Unrestricted investment earnings

Miscellaneous

Trans fers

Total general revenues and transfers

Change in net position

Net position - beginning - as restated

Net position - ending

### Net (Expense) Revenue and Changes in Net Position

		Prima	ry Government			
Governmental Activities			Activities	Total	Co	omponent Units
\$	(2,569,778) (7,535,450) (1,199,278) 1,674,593 (544,031) (3,495) (10,177,439)	\$	    	\$ (2,569,778) (7,535,450) (1,199,278) 1,674,593 (544,031) (3,495) (10,177,439)		
	    (10,177,439)	_	628,950 507,767 383,380 (357,874) (145,340) 1,016,883 1,016,883	 628,950 507,767 383,380 (357,874) (145,340) 1,016,883 (9,160,556)		
					\$	(162,882) (82,119)
						55,297
					-	(189,704)
	3,382,204 2,835,728			3,382,204 2,835,728		 
	869,884			869,884		223,214
	444,012			444,012		
	1,410,133 1,075,740			1,410,133 1,075,740		 
	210,471		110,648	321,119		7,309
	21,627			21,627		48,355
	689,477		(689,477)	, 		
	10,939,276		(578,829)	10,360,447		278,878
	761,837		438,054	1,199,891		89,174
Ф.	26,774,076		49,277,216	 76,051,292	Φ.	6,057,108
\$	27,535,913	\$	49,715,270	\$ 77,251,183	\$	6,146,282

## CITY OF DUBLIN, GEORGIA BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2018

	SPLOST Capital Projects General 2012		Nonmajor Funds		Total Governmenta Funds		
ASSETS	ф. <b>15.2</b> 0 <b>5.5</b>	Φ.	2 500 (51	Φ.	2 2 1 5 1 2 1	Φ.	22 212 055
Cash and cash equivalents	\$ 15,387,765	\$	3,508,671	\$	3,317,421	\$	22,213,857
Taxes receivable, net	123,959						123,959
Other receivables, net	10,182						10,182
Accrued interest receivable	11,659						11,659
Due from other governments	232,814						232,814
Due from other funds	28,581						28,581
Inventories, at cost	217,132						217,132
Prepaid items	14,007						14,007
Total assets	\$ 16,026,099	\$	3,508,671	\$	3,317,421	\$	22,852,191
<u>LIABILITIES, DEFERRED INFLOWS</u> LIABILITIES							
Accounts payable and accrued costs	97,873	\$	86,561	\$	89,435	\$	273,869
Due to others					41,054		41,054
Due to other funds	11,500,000				328,581		11,828,581
Customer deposits	20,000						20,000
Total liabilities	11,617,873		86,561		459,070		12,163,504
DEFERRED INFLOWS OF RESOU	JRCES						
Unavailable revenue	143,957						143,957
FUND BALANCES							
Nonspendable	231,139						231,139
Restricted			3,422,110		2,858,351		6,280,461
Committed	355,698						355,698
Assigned							
Unassigned	3,677,432						3,677,432
Total fund balances	4,264,269		3,422,110		2,858,351		10,544,730
Total liabilities, deferred inflows of resources and fund balances	\$ 16,026,099	\$	3,508,671	\$	3,317,421	\$	22,852,191

## CITY OF DUBLIN, GEORGIA RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2018

Total governmental fund balance		\$ 10,544,730
Amounts reported for governmental activities in the statement of net pos different because:		
Capital assets used in governmental activities are not current financial resources, and therefore are not reported in the funds.		
Cost of capital assets	65,325,198	
Less accumulated depreciation	(42,514,716)	22,810,482
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the governmental funds.		
Property taxes		143,957
The net pension liability and the related deferred outflows of resources are not expected to be liquidated with current available financial resources and, therefore, are not reported in the governmental funds.		
Deferred outflows related to pensions	1,515,505	
Net pension liability	(5,391,005)	
Deferred inflows related to pensions	(987,352)	(4,862,852)
The total OPEB liability and the related deferred outflows of resources are not expected to be liquidated with current available financial resources and, therefore, are not reported in the governmental funds.		
Deferred outflows related to OPEB	16,303	
Total OPEB liability	(561,035)	
Deferred inflows related to OPEB	(69,983)	(614,715)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.	(202 202)	
Compensated absences payable	(382,587)	(40 - 600)
Capital leases payable	(103,102)	(485,689)
Net position of governmental activities		\$ 27,535,913

## CITY OF DUBLIN, GEORGIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCESGOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	General		SPLOST ital Projects 2012	N	onmajor Funds	Go	Total vernmental Funds
REVENUES:		-					
General property taxes	\$ 3,435,916	\$		\$		\$	3,435,916
Other taxes	5,765,613				869,884		6,635,497
Licenses and permits	619,916						619,916
Fines and forfeitures	786,894				4,851		791,745
Intergovernmental	575,636		2,278,955		1,241,115		4,095,706
Interest on investments	200,045		62,953		29,156		292,154
Miscellaneous income	 1,565,450		200		244		1,565,894
Total revenues	 12,949,470		2,342,108		2,145,250		17,436,828
EXPENDITURES:							
Current:							
General government	4,516,071						4,516,071
Public safety	7,478,755				922		7,479,677
Community services	1,218,232						1,218,232
Public works and buildings	1,524,634						1,524,634
Culture and recreation					543,676		543,676
Capital outlay			1,575,925		856,554		2,432,479
Debt service:							
Principal			135,316				135,316
Interest	 		3,495				3,495
Total expenditures	 14,737,692		1,714,736		1,401,152		17,853,580
Excess of revenues over (under)							
expenditures	 (1,788,222)		627,372		744,098		(416,752)
OTHER FINANCING SOURCES (USES)-							
Transfers in	2,131,866				11,973		2,143,839
Transfers out	(329,707)		(778,045)		(346,610)		(1,454,362)
Total other financing sources (uses)	1,802,159		(778,045)		(334,637)		689,477
Net change in fund balances	13,937		(150,673)		409,461		272,725
Fund balances-beginning, as restated	 4,250,332		3,572,783		2,448,890		10,272,005
Fund balances-ending	\$ 4,264,269	\$	3,422,110	\$	2,858,351	\$	10,544,730

## CITY OF DUBLIN, GEORGIA

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

Net change in fund balances - total governmental funds	\$ 272,725	
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.		
Depreciation expense Capital outlay	(1,078,735) 2,310,788	1,232,053
Revenues in the statement of activities that do not provide current financial resources are reported as deferred inflows of resources in the funds.  Property taxes		(53,712)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.		
Principal payments on capital leases		135,362
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Change in compensated absences	80,846	
Change in OPEB expense	(3,387)	
Change in pension expense	(902,050)	 (824,591)
Change in net position of governmental activities		\$ 761,837

## CITY OF DUBLIN, GEORGIA STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2018

	Business-type Activities -			vities -
	Enterprise Funds			ds
	Water and Sewerage		Natural Gas	
	Sv	stem Fund	Sv	stem Fund
<u>ASSETS</u>				
CURRENT ASSETS:				
Cash and cash equivalents	\$	2,946,276	\$	178,556
Investments				3,284,084
Accounts receivable, net		189,852		1,055,335
Other receivables, net		113,347		
Accrued interest receivable				26,147
Due from other funds		800,000		8,000,000
Inventories, at cost				
Prepaid items		15,341		24,310
Restricted assets:				
Cash and cash equivalents		421,645		
Investments		1,764,987		276,770
Total current assets		6,251,448		12,845,202
NONCURRENT ASSETS:				
CAPITAL ASSETS:				
Nondepreciable		1,912,864		324,914
Depreciable, net		23,977,474		7,438,168
Total non-current assets		25,890,338		7,763,082
Total assets		32,141,786		20,608,284
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows related to OPEB		3,554		1,632
Deferred outflows related to pensions		330,887		136,898
Total deferred outflows of resources		334,441		138,530

## Business-type Activities -

## Enterprise Funds

Sanitation System Fund	]	Nonmajor Funds	 Total
\$ 392,150	\$	1,208,422	\$ 4,725,404
·			3,284,084
144,251		16,305	1,405,743
			113,347
			26,147
3,300,000			12,100,000
		3,600	3,600
16,008		2,001	57,660
			421,645
	_		 2,041,757
3,852,409		1,230,328	24,179,387
89,462			2,327,240
607,209		1,117,726	 33,140,577
696,671		1,117,726	 35,467,817
4,549,080		2,348,054	 59,647,204
2,247		666	8,099
188,564		47,897	 704,246
190,811		48,563	712,345

## CITY OF DUBLIN, GEORGIA STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2018

	Business-type Activities - Enterprise Funds			
	Water and Sewerage System Fund	Natural Gas System Fund		
	<u> </u>	<u> </u>		
<u>LIABILITIES</u>				
CURRENT LIABILITIES:				
Accounts payable	72,171			
Accrued expenses	64,425	45,429		
Due to other funds				
Accrued interest payable	5,105			
Compensated absences payable	34,972	3,018		
Note payable GEFA - current portion	143,713			
Payable from restricted assets-				
Customer deposits	421,645	276,770		
Total current liabilities	742,031	325,217		
LONG TERM LIA BILITIES:				
Compensated absences payable	399,992	34,521		
Total OPEB liability	122,319	56,163		
Net pension liability	1,177,040	486,973		
Note payable - GEFA - long-term portion	2,154,459			
Revenue bonds payable - long-term portion	3,220,000			
Total long-term liabilities	7,073,810	577,657		
Total liabilities	7,815,841	902,874		
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows related to OPEB	15,258	7,006		
Deferred inflows related to pensions	215,573	89,188		
Total deferred inflows of resources	230,831	96,194		
NET POSITION				
Net investment in capital assets	20,372,166	7,763,082		
Restricted -				
Restricted for debt service	1,764,987			
Unrestricted	2,292,402	11,984,664		
Total net position	\$ 24,429,555	\$ 19,747,746		

## Business-type Activities -Enterprise Funds

Sanitation System Fund	Nonmajor Funds	Total
64,773	3,352	140,296
30,396	11,191	151,441
	300,000	300,000
		5,105
5,329	1,176	44,495
		143,713
		698,415
100,498	315,719	1,483,465
60,945	13,452	508,910
77,330	22,890	278,702
670,768	170,381	2,505,162
		2,154,459
		3,220,000
809,043	206,723	8,667,233
909,541	522,442	10,150,698
9,646	2,855	34,765
122,850	31,205	458,816
132,496	34,060	493,581
	3 1,000	
696,671	1,117,726	29,949,645
		1,764,987
3,001,183	722,389	18,000,638
\$ 3,697,854	\$ 1,840,115	\$ 49,715,270

## CITY OF DUBLIN, GEORGIA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Business-typ Enterpris		
	Water and Sewerage System Fund	Natural Gas System Fund	
OPERATING REVENUES:			
Sales/charges for services	\$ 6,266,573	\$ 12,418,425	
Administrative expense reimbursement	201,346	127,930	
Connection and installation	50,403	3,010	
Penalties and cut-on fees	191,609	57,419	
Other revenue		37,119 	
Total operating revenues	6,709,931	12,606,784	
OPERATING EXPENSES:			
Purchases		9,313,030	
Personnel services	1,921,988	651,565	
Employee benefits	502,121	199,746	
Repairs and maintenance	261,169	60,502	
Depreciation	1,229,397	541,612	
Other operating	1,623,885	890,254	
General and administrative	920,965	738,889	
Total operating expenses	6,459,525	12,395,598	
Operating income (loss)	250,406	211,186	
NON-OPERATING REVENUES (EXPENSES):			
Interest expense	(136,981)		
Interest income	29,904	78,110	
Intergovernmental	26,020		
Miscellaneous	100,868	296,581	
Total non-operating revenues, net	19,811	374,691	
Net income (loss) before transfers	270,217	585,877	
Capital grants and contributions	388,637		
Transfers in	742,771	55,676	
Transfers out	(89,500)	(1,653,992)	
Total transfers	1,041,908	(1,598,316)	
Change in net position	1,312,125	(1,012,439)	
Net postion - beginning, as restated	23,117,430	20,760,185	
Net position - ending	\$ 24,429,555	\$ 19,747,746	

Business-type Activities -Enterprise Funds

Sanitation stem Fund	 Nonmajor Funds		Total	
\$ 2,815,420	\$ 811,032	\$	22,311,450	
			329,276	
			53,413	
52,777	1,346		303,151	
 	 24,728		24,728	
2,868,197	837,106		23,022,018	
			9,313,030	
887,876	269,742		3,731,171	
273,989	77,299		1,053,155	
112,165	59,228		493,064	
183,123	267,962		2,222,094	
1,070,075	666,089		4,250,303	
148,526		1,808,380		
2,675,754	1,340,320		22,871,197	
 192,443	(503,214)		150,821	
			(136,981)	
2,634			110,648	
			26,020	
7,651			405,100	
 10,285	 		404,787	
202,728	(503,214)		555,608	
183,286			571,923	
	317,734		1,116,181	
(62,166)			(1,805,658)	
121,120	317,734		(117,554)	
323,848	(185,480)		438,054	
3,374,006	2,025,595		49,277,216	
\$ 3,697,854	\$ 1,840,115	\$	49,715,270	

## CITY OF DUBLIN, GEORGIA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Business-type Activities - Enterprise Funds Water and Natural			
		Sewerage		Gas
	S	ystem Fund	S	ystem Fund
		y svenii i diid		<i>y 50</i> 0111 unu
CASH FLOWS FROM OPERATING ACTIVITIES:				
Cash received from customers	\$	6,471,958	\$	12,476,535
Cash received for administrative expense reimbursements				127,930
Cash paid to suppliers for goods and services		(1,755,468)		(10,266,639)
Cash received from other funds for meter readers		201,346		
Cash paid to other funds for meter readers				(201,346)
Cash paid to employees for services		(1,591,549)		(651,565)
Cash paid for employee taxes and benefits		(645,995)		(273,706)
Cash paid for administrative expense reimbursements		(653,308)		(468,593)
Cash received from (paid to) other funds		300,000		1,000,000
Other non-operating revenue		100,868		296,581
Net cash provided (used) by operating activities		2,427,852		2,039,197
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:				
Transfers in		742,771		55,676
Transfers out		(89,500)		(1,653,992)
Net cash provided (used) by noncapital financing activities		653,271		(1,598,316)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Acquisition and construction of capital assets		(1,332,208)		(655,718)
Interest income on note receivable from water and sewerage system fund				78,110
Intergovernmental grant		414,657		
Principal paid on GEFA loans		(140,340)		
Interest and fees paid on revenue bonds, notes and capital lease payables		(137,079)		
Principal paid on revenue bond maturities		(615,000)		
Net cash provided (used) for capital and related financing activities		(1,809,970)		(577,608)
CASH FLOWS FROM INVESTING ACTIVITIES:				
Interest income on investments		29,904		
Redemption of certificates of deposit		1,749,189		3,482,744
Purchase of certificates of deposit		(1,764,987)		(3,560,854)
Net cash provided (used) by investing activities		14,106		(78,110)
Net increase (decrease) in cash and cash equivalents		1,285,259		(214,837)
Cash and cash equivalents beginning of year		2,082,662		393,393
Cash and cash equivalents end of year	\$	3,367,921	\$	178,556

Business-type Activities -Enterprise Funds

Sanitation stem Fund	Nonmajor Funds	Total		
\$ 2,856,059	\$ 845,210	\$	22,649,762	
			127,930	
(901,650)	(665,485)		(13,589,242)	
			201,346	
			(201,346)	
(893,947)	(264,935)		(3,401,996)	
(392,042)	(104,692)		(1,416,435)	
(148,526)			(1,270,427)	
(485,000)	(15,000)		800,000	
7,651			405,100	
42,545	(204,902)		4,304,692	
	317,734		1,116,181	
(62,166)			(1,805,658)	
(62,166)	317,734		(689,477)	
(200 (40)	(20, 127)		(2.207.702)	
(280,649)	(29,127)		(2,297,702)	
102.206			78,110	
183,286			597,943	
			(140,340)	
			(137,079)	
 (07.2(2)	 (20, 127)		(615,000)	
 (97,363)	 (29,127)		(2,514,068)	
2 (24			22.520	
2,634			32,538	
			5,231,933	
 2 (24	 <del></del>		(5,325,841)	
 2,634	 		(61,370)	
(114,350)	83,705		1,039,777	
506,500	1,124,717		4,107,272	
\$ 392,150	\$ 1,208,422	\$	5,147,049	
 	 (continued on			

(continued on the following page)

## CITY OF DUBLIN, GEORGIA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Business-type Activities - Enterprise Funds				
		Water and		Natural	
		Sewerage		Gas	
		stem Fund	Sy	stem Fund	
RECONCILIATION OF CASH PER STATEMENT OF CASH FLOWS TO THE BALANCE SHEET:					
Cash, beginning					
Current	\$	1,665,414	\$	393,393	
Restricted		417,248			
Total		2,082,662		393,393	
Net increase (decrease)					
Current		1,280,862		(214,837)	
Restricted		4,397			
Total		1,285,259		(214,837)	
Cash, ending					
Current		2,946,276		178,556	
Restricted		421,645			
Total	\$	3,367,921	\$	178,556	
RECONCILIATION OF NET OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:					
Net operating income (loss)	\$	250,406	\$	211,186	
Adjustments to reconcile net operating income (loss)					
to net cash provided (used) by operating activities:					
Depreciation and amortization		1,229,397		541,612	
Other non-operating revenue		100,868		296,581	
Decrease (increase) in assets:					
Accounts receivable - trade		(39,694)		(3,484)	
Due from other funds		300,000		1,000,000	
Prepaid expenses				(78)	
Inventories					
Decrease (increase) in deferred					
outflows of resources		(18,613)		(5,437)	
(Decrease) increase in liabilities:					
Accounts payable		46,981		(92,643)	
Accrued expenses		6,464		6,014	
Due to other funds					
Customer deposits		3,067		1,165	
Compensated absences payable		323,975			
Total OPEB liability		(10,965)		(5,035)	
Net pension liability		66,044		18,789	
(Decrease) increase in deferred		- , -		- , ·	
inflows of resources		169,922		70,527	
Total adjustments		2,177,446		1,828,011	
Net cash provided (used) by operating activities	\$	2,427,852	\$	2,039,197	

#### Business-type Activities -Enterprise Funds

Sanitation System Fund         Nonmajor Funds         Total           \$ 506,500         \$ 1,124,717         \$ 3,690,024              417,248           506,500         \$ 1,124,717         \$ 4,107,272           (114,350)         \$ 83,705         \$ 1,035,380              4,397           (114,350)         \$ 83,705         \$ 1,039,777           392,150         \$ 1,208,422         \$ 4,725,404             421,645           \$ 392,150         \$ 1,208,422         \$ 5,147,049           \$ 192,443         \$ (503,214)         \$ 150,821           \$ 192,443         \$ (503,214)         \$ 150,821           \$ 192,443         \$ (503,214)         \$ 150,821           \$ 183,123         267,962         2,222,094           7,651          405,100           (12,138)         (576)         (55,892)           (485,000)          815,000             (78)             (78)             (78)             (78)           (6,15			EIIte	erprise Funds				
417,248           506,500         1,124,717         4,107,272           (114,350)         83,705         1,035,380             4,397           (114,350)         83,705         1,039,777           392,150         1,208,422         4,725,404             421,645           \$ 392,150         \$ 1,208,422         \$ 5,147,049           \$ 192,443         \$ (503,214)         \$ 150,821           \$ 183,123         267,962         2,222,094           7,651          405,100           (12,138)         (576)         (55,892)           (485,000)          815,000            -         (78)            8,680         8,680           (6,150)         (3,629)         (33,829)           61,481         531         16,350           (6,451)         (118)         5,909            (15,000)         (15,000)            (15,000)         (15,000)            (4,232)           (3,547)         4,807         325,235           (6,932)         (2,052			1		Total			
417,248           506,500         1,124,717         4,107,272           (114,350)         83,705         1,035,380             4,397           (114,350)         83,705         1,039,777           392,150         1,208,422         4,725,404             421,645           \$ 392,150         \$ 1,208,422         \$ 5,147,049           \$ 192,443         \$ (503,214)         \$ 150,821           183,123         267,962         2,222,094           7,651          405,100           (12,138)         (576)         (55,892)           (485,000)          815,000            -         (78)            8,680         8,680           (6,150)         (3,629)         (33,829)           61,481         531         16,350           (6,451)         (118)         5,909            (15,000)         (15,000)            (15,000)         (15,000)            -         4,232           (3,547)         4,807         325,235           (6,932)								
506,500       1,124,717       4,107,272         (114,350)       83,705       1,035,380           4,397         (114,350)       83,705       1,039,777         392,150       1,208,422       4,725,404           421,645         \$ 392,150       \$ 1,208,422       \$ 5,147,049         \$ 192,443       \$ (503,214)       \$ 150,821         (12,138)       (576)       (55,892)         (485,000)        815,000           (78)          8,680       8,680         (6,150)       (3,629)       (33,829)         61,481       531       16,350         (6,451)       (118)       5,909          (15,000)       (15,000)          (15,000)       (15,000)           4,232         (3,547)       4,807       325,235         (6,932)       (2,052)       (24,984)         21,182       12,313       118,328         96,883       25,394       362,726         (149,898)       298,312       4,153,871	\$	506,500	\$	1,124,717	\$			
4,397           (114,350)         83,705         1,039,777           392,150         1,208,422         4,725,404             421,645           \$ 392,150         \$ 1,208,422         \$ 5,147,049           \$ 192,443         \$ (503,214)         \$ 150,821           183,123         267,962         2,222,094           7,651          405,100           (12,138)         (576)         (55,892)           (485,000)          815,000             (78)            8,680         8,680           (6,150)         (3,629)         (33,829)           61,481         531         16,350           (6,451)         (118)         5,909            (15,000)         (15,000)             4,232           (3,547)         4,807         325,235           (6,932)         (2,052)         (24,984)           21,182         12,313         118,328           96,883         25,394         362,726           (149,898)         298,312         4,153,871		506,500		1,124,717				
4,397           (114,350)         83,705         1,039,777           392,150         1,208,422         4,725,404             421,645           \$ 392,150         \$ 1,208,422         \$ 5,147,049           \$ 192,443         \$ (503,214)         \$ 150,821           183,123         267,962         2,222,094           7,651          405,100           (12,138)         (576)         (55,892)           (485,000)          815,000             (78)            8,680         8,680           (6,150)         (3,629)         (33,829)           61,481         531         16,350           (6,451)         (118)         5,909            (15,000)         (15,000)             4,232           (3,547)         4,807         325,235           (6,932)         (2,052)         (24,984)           21,182         12,313         118,328           96,883         25,394         362,726           (149,898)         298,312         4,153,871								
(114,350)       83,705       1,039,777         392,150       1,208,422       4,725,404         *         421,645         \$ 392,150       \$ 1,208,422       \$ 5,147,049         \$ 192,443       \$ (503,214)       \$ 150,821         183,123       267,962       2,222,094         7,651        405,100         (12,138)       (576)       (55,892)         (485,000)        815,000           (78)          8,680       8,680         (6,150)       (3,629)       (33,829)         61,481       531       16,350         (6,451)       (118)       5,909          (15,000)       (15,000)          (15,000)       (15,000)           4,232         (3,547)       4,807       325,235         (6,932)       (2,052)       (24,984)         21,182       12,313       118,328         96,883       25,394       362,726         (149,898)       298,312       4,153,871		(114,350)		83,705				
\$ 392,150 \$ 1,208,422 \$ 5,147,049 \$ \$ 192,443 \$ (503,214) \$ 150,821 \$ 183,123 \$ 267,962 \$ 2,222,094 \$ 7,651 \$ 405,100 \$ (12,138) \$ (576) \$ (55,892) \$ (485,000) \$ 815,000 \$ (78) \$ 8,680 \$ 8,680 \$ (6,150) \$ (3,629) \$ (33,829) \$ (6,451) \$ (118) \$ 5,909 \$ (15,000) \$ (15,000) \$ 4,232 \$ (3,547) \$ 4,807 \$ 325,235 \$ (6,932) \$ (2,052) \$ (24,984) \$ 21,182 \$ 12,313 \$ 118,328 \$ 96,883 \$ 25,394 \$ 362,726 \$ (149,898) \$ 298,312 \$ 4,153,871 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$		(114,350)		83,705				
\$ 392,150 \$ 1,208,422 \$ 5,147,049 \$ \$ 192,443 \$ (503,214) \$ 150,821 \$ 183,123 \$ 267,962 \$ 2,222,094 \$ 7,651 \$ 405,100 \$ (12,138) \$ (576) \$ (55,892) \$ (485,000) \$ 815,000 \$ (78) \$ 8,680 \$ 8,680 \$ (6,150) \$ (3,629) \$ (33,829) \$ (6,451) \$ (118) \$ 5,909 \$ (15,000) \$ (15,000) \$ 4,232 \$ (3,547) \$ 4,807 \$ 325,235 \$ (6,932) \$ (2,052) \$ (24,984) \$ 21,182 \$ 12,313 \$ 118,328 \$ 96,883 \$ 25,394 \$ 362,726 \$ (149,898) \$ 298,312 \$ 4,153,871 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$								
\$ 392,150       \$ 1,208,422       \$ 5,147,049         \$ 192,443       \$ (503,214)       \$ 150,821         183,123       267,962       2,222,094         7,651        405,100         (12,138)       (576)       (55,892)         (485,000)        815,000           (78)          8,680       8,680         (6,150)       (3,629)       (33,829)         61,481       531       16,350         (6,451)       (118)       5,909          (15,000)       (15,000)          4,232         (3,547)       4,807       325,235         (6,932)       (2,052)       (24,984)         21,182       12,313       118,328         96,883       25,394       362,726         (149,898)       298,312       4,153,871		392,150		1,208,422				
\$ 192,443 \$ (503,214) \$ 150,821 183,123 267,962 2,222,094 7,651 405,100 (12,138) (576) (55,892) (485,000) 815,000 (78) 8,680 8,680 (6,150) (3,629) (33,829) 61,481 531 16,350 (6,451) (118) 5,909 (15,000) (15,000) 4,232 (3,547) 4,807 325,235 (6,932) (2,052) (24,984) 21,182 12,313 118,328 96,883 25,394 362,726 (149,898) 298,312 4,153,871	\$	392,150	\$	1,208,422	\$			
183,123       267,962       2,222,094         7,651        405,100         (12,138)       (576)       (55,892)         (485,000)        815,000           (78)          8,680       8,680         (6,150)       (3,629)       (33,829)         61,481       531       16,350         (6,451)       (118)       5,909          (15,000)       (15,000)          4,232         (3,547)       4,807       325,235         (6,932)       (2,052)       (24,984)         21,182       12,313       118,328         96,883       25,394       362,726         (149,898)       298,312       4,153,871								
183,123       267,962       2,222,094         7,651        405,100         (12,138)       (576)       (55,892)         (485,000)        815,000           (78)          8,680       8,680         (6,150)       (3,629)       (33,829)         61,481       531       16,350         (6,451)       (118)       5,909          (15,000)       (15,000)          4,232         (3,547)       4,807       325,235         (6,932)       (2,052)       (24,984)         21,182       12,313       118,328         96,883       25,394       362,726         (149,898)       298,312       4,153,871								
7,651        405,100         (12,138)       (576)       (55,892)         (485,000)        815,000           (78)          8,680       8,680         (6,150)       (3,629)       (33,829)         61,481       531       16,350         (6,451)       (118)       5,909          (15,000)       (15,000)           4,232         (3,547)       4,807       325,235         (6,932)       (2,052)       (24,984)         21,182       12,313       118,328         96,883       25,394       362,726         (149,898)       298,312       4,153,871	\$	192,443	\$	(503,214)	\$	150,821		
7,651        405,100         (12,138)       (576)       (55,892)         (485,000)        815,000           (78)          8,680       8,680         (6,150)       (3,629)       (33,829)         61,481       531       16,350         (6,451)       (118)       5,909          (15,000)       (15,000)           4,232         (3,547)       4,807       325,235         (6,932)       (2,052)       (24,984)         21,182       12,313       118,328         96,883       25,394       362,726         (149,898)       298,312       4,153,871		183 123		267 962		2 222 094		
(485,000)        815,000           (78)          8,680       8,680         (6,150)       (3,629)       (33,829)         61,481       531       16,350         (6,451)       (118)       5,909          (15,000)       (15,000)          -       4,232         (3,547)       4,807       325,235         (6,932)       (2,052)       (24,984)         21,182       12,313       118,328         96,883       25,394       362,726         (149,898)       298,312       4,153,871								
(78) 8,680 8,680  (6,150) (3,629) (33,829)  61,481 531 16,350 (6,451) (118) 5,909 (15,000) (15,000) 4,232 (3,547) 4,807 325,235 (6,932) (2,052) (24,984) 21,182 12,313 118,328  96,883 25,394 362,726 (149,898) 298,312 4,153,871		(12,138)		(576)		(55,892)		
8,680 8,680  (6,150) (3,629) (33,829)  61,481 531 16,350 (6,451) (118) 5,909 (15,000) (15,000) 4,232 (3,547) 4,807 325,235 (6,932) (2,052) (24,984) 21,182 12,313 118,328  96,883 25,394 362,726 (149,898) 298,312 4,153,871		(485,000)						
(6,150)       (3,629)       (33,829)         61,481       531       16,350         (6,451)       (118)       5,909          (15,000)       (15,000)           4,232         (3,547)       4,807       325,235         (6,932)       (2,052)       (24,984)         21,182       12,313       118,328         96,883       25,394       362,726         (149,898)       298,312       4,153,871								
61,481       531       16,350         (6,451)       (118)       5,909          (15,000)       (15,000)           4,232         (3,547)       4,807       325,235         (6,932)       (2,052)       (24,984)         21,182       12,313       118,328         96,883       25,394       362,726         (149,898)       298,312       4,153,871		(6 150)						
(6,451)     (118)     5,909        (15,000)     (15,000)         4,232       (3,547)     4,807     325,235       (6,932)     (2,052)     (24,984)       21,182     12,313     118,328       96,883     25,394     362,726       (149,898)     298,312     4,153,871								
(15,000) (15,000) 4,232 (3,547) 4,807 325,235 (6,932) (2,052) (24,984) 21,182 12,313 118,328  96,883 25,394 362,726 (149,898) 298,312 4,153,871								
4,232 (3,547) 4,807 325,235 (6,932) (2,052) (24,984) 21,182 12,313 118,328 96,883 25,394 362,726 (149,898) 298,312 4,153,871		(0,431)						
(6,932)     (2,052)     (24,984)       21,182     12,313     118,328       96,883     25,394     362,726       (149,898)     298,312     4,153,871								
21,182     12,313     118,328       96,883     25,394     362,726       (149,898)     298,312     4,153,871		(3,547)		4,807				
96,883     25,394     362,726       (149,898)     298,312     4,153,871		(6,932)		(2,052)		(24,984)		
(149,898) 298,312 4,153,871		21,182		12,313		118,328		
						362,726		
\$ 42,545 \$ (204,902) \$ 4,304,692		(149,898)		298,312		4,153,871		
	\$	42,545	\$	(204,902)	\$	4,304,692		

## CITY OF DUBLIN, GEORGIA STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES DUBLIN BOARD OF EDUCATION AGENCY FUND JUNE 30, 2018

<u>ASSET</u>	Agency Funds
Cash and cash equivalents	\$ 1,000,146
Total assets	\$ 1,000,146
LIABILITY	
Due to Dublin Board of Education	\$ 1,000,146
Total liabilities	\$ 1,000,146

# CITY OF DUBLIN, GEORGIA COMBINING STATEMENT OF NET POSITION COMPONENT UNITS JUNE 30, 2018

	Dublin-L Cour Recrea Autho	nty ntion	Dublin Dev	in Street Downtown elopment uthority		n-Laurens nd Bank		Total
ASSETS:	ф	702 220	Ф	124.002	¢.	50.545	Ф	0(0.75(
Cash and cash equivalents	\$	782,228	\$	134,983	\$	52,545	\$	969,756
Other receivables, net Inventories, at cost		35,217				2,755		35,217 2,755
Prepaid items		21,741				2,733		2,733
Capital assets not being depreciated:		21,771						21,741
Land				126,150				126,150
Capital assets, net of				120,130				120,150
accumulated depreciation:								
Buildings and plant	4.	676,406		435,751				5,112,157
Improvements other than buildings	•,			269,702				269,702
Machinery and equipment		54,110		155,710		1,063		210,883
Machinery and equipment		34,110		133,710		1,003		210,003
Total assets	5,	569,702		1,122,296		56,363		6,748,361
DEFERRED OUTFLOWS OF RESOURCES:								
Deferred outflows related to pensions	-	107,082						107,082
LIA BILITIES:								
Accounts payable and accrued costs  Noncurrent liabilities:  Due within one year:		39,250		2,389		1,066		42,705
Notes payable		97,828		38,364				136,192
Due in more than one year:								
Compensated absences		43,777						43,777
Net pension liability		143,844						143,844
Notes payable		80,987		191,796				272,783
Total liabilities		405,686		232,549		1,066		639,301
DEFERRED INFLOWS OF RESOURCES								
Deferred inflows related to pensions		69,860						69,860
NET POSITION								
Net investment in capital assets	4	551,701		757,153		1,063		5,309,917
Restricted:	٦,	551,701		131,133		1,003		5,507,717
Restricted for capital projects		53,079				-		53,079
Unrestricted		596,458		132,594		54,234		783,286
Total net position	\$ 5,	201,238	\$	889,747	\$	55,297	\$	6,146,282

## CITY OF DUBLIN, GEORGIA COMBINING STATEMENT OF ACTIVITIES COMPONENT UNITS JUNE 30, 2018

				Program Revenues							Net (Expens Changes i			
<u>Functions/Programs</u> Governmental activities:	<u>I</u>	Expenses		narges for Services	(	Operating  Grants and ontributions	Gr	Capital ants and tributions	R	lin-Laurens County ecreation uthority	Dublii De	ain Street n Downtown velopment authority	n-Laurens nd Bank	Total
Dublin-Laurens County Recreation Authority Main Street Dublin Downtown Development Authority Dublin-Laurens Land Bank	\$	1,713,318 497,124 24,703	\$	222,137 230,007 	\$	1,250,000 184,998 80,000	\$	78,299  	\$	(162,882)	\$	(82,119)	\$   55,297	\$ (162,882) (82,119) 55,297
Total component units	\$	2,235,145	\$	452,144		1,514,998	\$	78,299		(162,882)		(82,119)	55,297	 (189,704)
		eral revenues	:							223,214			<del></del>	223,214
	Un	restricted inv	estme	ent earnings						7,154		155		7,309
		scellaneous		Č						3,716		44,639		48,355
	To	otal general re	venue	es and transfe	ers					234,084		44,794		278,878
	(	Change in net	posit	ion						71,202		(37,325)	55,297	89,174
	Net	position - beg	ginnin	g - as restate	d					5,130,036		927,072		6,057,108
	Net	position - end	ding						\$	5,201,238	\$	889,747	\$ 55,297	\$ 6,146,282

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Dublin, Georgia (City) was incorporated in 1812 under the provisions of an act of the General Assembly of Georgia. The City operates under a mayor-council form of government and provides the following services as authorized by its charter; public safety (police and fire), highways and streets, sanitation, public infrastructure improvements, planning and zoning, general administrative services, water and sewer systems, a natural gas system and parks and recreation services.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the standard-setting body for governmental accounting and financial reporting.

The most significant of the City's accounting policies are described below.

#### A. Reporting Entity

In evaluating the City as a reporting entity, management has addressed all potential component units (traditionally separate reporting entities) for which the City may be financially accountable and, as such, should be included within the City's financial statements. The City (the primary government) is financially accountable if it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial burden on the City. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The financial statements are formatted to allow the user to clearly distinguish between the primary government and its component units. The component units are discretely presented.

Brief descriptions of discretely presented component units follow:

**Dublin-Laurens County Recreation Authority** - This Authority provides parks and recreation services, parkways, athletic areas and recreation facilities to the Dublin-Laurens County area. The governing board consists of seven members, three appointed by the City, three appointed by Laurens County and one jointly. The Authority is fiscally dependent upon the City because the City provides the majority of the General Fund revenues as well as the governing board members. These members approve the Authority's budget and their approval is required for the Authority to issue debt. It was agreed upon by the City and Laurens County that the City would include the Dublin-Laurens County Recreation Authority as a component unit since the City continues to share in more of the financial burden than Laurens County.

Main Street Dublin-Downtown Development Authority - The combination of this Authority and the organization established under the Georgia Main Street Program is to provide the financial mechanism necessary to promote the improvement and revitalization of the downtown development area. The governing board is appointed by the City Council. The Authority is fiscally dependent upon the City because the City provides the majority of the General Fund revenues.

**Dublin - Laurens Land Bank** – This organization was established under a interlocal agreement between Laurens County, Georgia and the City of Dublin, Georgia under the provisions of the Land Bank Act to acquire tax delinquent and other properties in order to foster the public purpose of returning property which is nonrevenue generating and nontax producing to an effective utilization status in order to provide housing, new industry and jobs for the citizens of the State of Georgia.

**Component Unit Financial Statements** - A complete financial statement of the Dublin-Laurens Recreation Authority can be obtained from its administrative office at 930 Academy Avenue, Dublin, Georgia 31021.

The Main Street Dublin-Downtown Development Authority does not issue separate component unit financial statements.

A complete financial statement of the Dublin – Laurens Land Bank can be obtained from its administrative office at 503 Church Street, Dublin, Georgia 31021.

**Related Organizations** - The City's officials are also responsible for appointing the members of the Dublin Housing Authority Board, but the City's accountability for this organization does not extend beyond making the appointments. The City is also involved with the Laurens County Public Facilities Authority through an Intergovernmental Contract agreement regarding the 2007 Revenue Bond Issuance; however, the seven members of the Authority are not appointed by the City of Dublin, Georgia, and the City's accountability does not extend beyond those issues relating to the bond.

Governmental accounting standards require reasonable separation between the Primary Government and its discretely presented component units, both in the financial statements and in the related notes and required supplementary information. Because the discretely presented component units, although legally separate, have been and are operated as if each is part of the primary government, there are limited instances where special note, reference or separation will be required. If no separate note, reference or categorization is made, the user should assume that information presented is equally applicable.

#### **B.** Joint Ventures

A joint venture is a legal entity or other organization that results from a contractual agreement and that is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain (a) an ongoing financial interest or (b) an on-going financial responsibility. The City participates in the following joint venture:

Altamaha Regional Commission – Under Georgia law, the City, in conjunction with other cities and counties in the region, is a member of the Heart of Georgia, Altamaha Regional Commission (RC) and is required to pay annual dues thereto. During its year ended June 30, 2018, the City paid \$16,201 in such dues. Membership in a RC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the RC of Georgia. The RC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of a RC. Separate financial statements may be obtained from the Altamaha Regional Commission at 5045 Oak Street, Eastman, Georgia 31023.

#### C. Basic Financial Statements

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. Both the government-wide and fund financial statements categorize activities as either governmental activities or business-type activities. Fiduciary funds and component units that are fiduciary in nature are not included in the government-wide financial statements. In the government-wide statement of net position, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reflected, on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations.

The government-wide statement of activities reflects both the gross and net cost per functional category (public safety, public works, etc.), which are otherwise being supported by general government revenues (property and other taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The statement of activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. The program revenues must be directly associated with the function or a business-type activity. Program revenues include revenues from fines and forfeitures, licenses and permits fees, service assessments, and charges for services. The operating grants include operating - specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net costs (by function or business-type activity) are normally covered by general revenue (property or other taxes, intergovernmental revenues, interest income, etc.).

This government-wide focus is more on the substantiality of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period.

The fund financial statements are, in substance, very similar to the financial statements presented in the pre GASB-34 model. Emphasis here is on the major funds in either the governmental or business-type categories. Non-major funds (by category) or fund type are summarized into a single column.

The governmental funds statements in the fund financial statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. This presentation is deemed most appropriate to (a) demonstrate legal and covenant compliance, (b) demonstrate the source and use of liquid resources, and (c) demonstrate how the City's actual experience conforms to the budget or fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented on the page following the statement which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental column of the government-wide presentation.

The City's fiduciary fund is presented in the fund financial statements. Since by definition these assets are being held for the benefit of a third party (Dublin Board of Education) and cannot be used to finance activities or obligations of the City, these funds are not incorporated into the government-wide statements.

#### D. <u>Basis of Presentation</u>

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The City reports the following major governmental funds:

**General Fund** is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

**SPLOST Capital Projects - 2012 Fund** accounts for 1% sales tax proceeds required to be used for capital outlay for infrastructure enhancement purposes as authorized by local referendum.

The City reports the following major proprietary funds:

Water and Sewerage System Fund was established for the control of the operating revenue and expenses of the water distribution system and sewerage processing plants.

**Natural Gas System Fund** was established for control of the operating revenue and expenses of the natural gas distribution and transmission system.

**Sanitation System Fund** was established for control of the operating revenues and expenses relating to garbage pickup and disposal.

Additionally, the City reports the following nonmajor governmental funds:

**Hotel/Motel Tax Fund** accounts for the revenues and expenditures relating to the 8% hotel/motel tax levied by the City. This 8% tax provides funds for the promotion of tourism, theater facilities, and recreational purposes as required by O.C.G.A. 48-13-51.

**Confiscated Assets** accounts for the revenues and expenditures relating to the confiscation of assets of individuals convicted of drug offences which is restricted to law enforcement purposes.

**Police Other Programs** accounts for monies donated by local individuals and businesses to fund various Police Department Programs.

**SPLOST Capital Projects - 2006 Fund** accounts for 1% sales tax proceeds required to be used for capital outlay for infrastructure enhancement purposes as authorized by local referendum.

**T-SPLOST Capital Projects** accounts for 1% sales tax proceeds required to be used for capital outlay for transportation projects.

Additionally, the City reports the following nonmajor proprietary funds:

**Riverview Golf Course Fund** was established for control of the operating revenues and expenses of the City's 18-hole golf course and pro shop.

**Telecommunications Fund** was established for control of the operating revenues and expenses relating to the City's fiber optic network. The Georgia Public Service Commission (the Commission) granted the City an interim certificate of authority to provide competitive local exchange telecommunications services in the State of Georgia. This interim certificate is subject to the rules, regulations and conditions established by the Commission.

The City also reports the following fiduciary fund-

The **Dublin Board of Education Agency Fund** is used to account for the collection of property tax revenues for the Dublin Board of Education.

#### **Non-Current Governmental Assets/Liabilities:**

GASB Statement No. 34 Basic Financial Statements and Management Discussion and Analysis for State and Local Governments, eliminates the presentation of Account Groups, but provides for these records to be maintained and incorporates the information into the Governmental column in the government-wide statement of net position.

#### **Internal Activity**

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer functions, gas functions, and telecommunications functions with various other functions of the government. Elimination of those charges would distort the direct costs and program revenues reported for the various functions concerned.

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records on the financial statements. The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and the fiduciary fund financial statements, although the agency funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, including accrued interest on general long-term debt is recognized when due, and certain compensated absences and claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Those revenues susceptible to accrual are property taxes, interest, and charges for services. Other receipts and taxes become available when cash is received by the City and are recognized as revenue at that time.

Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other requirements have been met.

In applying the "susceptible to accrual" concept to intergovernmental revenues pursuant to GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, the provider should recognize liabilities and expenses and the recipient should recognize receivables and revenue when the applicable eligibility requirements including time requirements, are met. Resources transmitted before the eligibility requirements are met should, under most circumstances, be reported as advances by the provider and as unearned revenue by the recipient.

Proprietary funds employ the economic resources measurement focus. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and service. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### F. Assets, Liabilities, and Net Position

1. Cash and Investments— The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Additionally, in accordance with GASB Statement No. 9, Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds, each fund's equity in the City's investment pool is considered to be a cash equivalent since the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

State statutes authorize the City to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and the Georgia Fund 1 investment pool.

Investments are reflected following the guidance for investment valuations provided by GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. Investments in non-negotiable certificates of deposit are stated using a costbased measure. The City invests in "Georgia Fund 1" which was created by O.C.G.A. 36-83-8. The fund is a stable net asset value investment pool that follows Standard and Poor's criteria for AAAm rated money market funds. However, "Georgia Fund 1" operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940 and is considered to be a 2a-7 like pool. Accordingly, the City's investment in the pool has been determined based on the pool's share price. The pool is not registered with the SEC as an investment company. "Georgia Fund 1" is the combined state general fund and local government investment pool and is managed by the Office of the State Treasurer. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participant's shares sold and redeemed based on \$1.00 per share. Investments in "Georgia Fund 1" are directed toward short-term instruments such as U.S. Treasury obligations, securities issued or guaranteed as to principal and interest by the U.S. Government, its agencies or instrumentalities, banker's acceptances and repurchase agreements.

The weighted average maturity of "Georgia Fund 1" may not exceed 60 days.

The City also has certain investments in Certificates of Deposit. These investments carry a fixed interest rate and have maturities of 13 months or less.

- 2. Short-term Interfund Receivables/Payables During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. The purpose of the interfund balances is to account for those transactions that have not been settled as of the financial statement date. These receivables and payables are classified as "due from other funds" or "due to other funds" on the respective fund's balance sheet and as internal balances on the statement of net position. All interfund balances shown are expected to be settled within one year.
- 3. Accounts Receivable and Taxes Receivable Accounts receivable and taxes receivable, are shown net of an allowance for uncollectible accounts. The allowance for general government accounts receivable is derived from the age of the individual receivable with age categories ranging from 30 days past due to five years past due, and applicable uncollectible percentages ranging from 3% to 100% of the accounts receivable in that category.

Utility service accounts receivable reported in the enterprise funds is reported net of an allowance for uncollectible amounts. The uncollectible amounts are based on collection experience and a review of the status of existing receivables.

- **4.** *Interfund Transactions* The City has two types of interfund transactions:
  - Services rendered transactions are accounted for as revenues and expenditures in the funds involved.
  - Operating appropriations/subsidies are accounted for as transfers in the funds involved.

Intrafund transfers, except interfund services provided and used and reimbursements, are reported as transfers in or out in the funds involved as other financing sources. However, as a general rule recorded intrafund revenues and expenditures have been eliminated in the GAAP-basis government wide financial statements.

- 5. **Prepaid Items** Payments made to vendors for services that will benefit periods beyond June 30, 2018, are recorded as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which the services are consumed. At the fund reporting level, an equal amount of fund balance is reported as nonspendable as this amount is not available for general appropriation.
- **6.** *Unbilled Receivables* The City uses cyclical cut-off periods for utility services in the Enterprise Funds. Utility services consumed by customers between the fiscal year cut-off date and the billing date result in unbilled accounts receivable. These unbilled receivables are not recorded at June 30, 2018. Such treatment is consistent with industry practices.
- 7. *Inventories* Inventories are valued at cost, which approximates market, using the first in/first out method. The consumption method is used to account for inventories of the City. Natural gas inventories are valued at the lower of weighted average costs or market.
- **8. Restricted Assets** Restricted assets are amounts in governmental funds as provided for by special revenue bond resolutions and in enterprise funds as provided for by water and sewer bond resolutions.

**9.** Capital Assets - Capital assets, which include property, plant and equipment are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial individual cost of \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are stated at acquisition value at the time of the donation and disposals are removed at recorded cost.

In the case of the initial capitalization of general infrastructure assets, the City chose to include all such items regardless of their acquisition date or amount. The City was able to estimate the historical cost for the initial reporting of these assets through back trending. As the City constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations, the City values these capital items at the acquisition value of the item as the date of its donation.

Major outlays for capital assets and major improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of the business-type activities is included as part of the capitalized value of the assets constructed. During the fiscal year ended June 30, 2018, there was no interest capitalized by the City's business-type activities relating to the construction of capital assets.

Depreciation on capital assets is calculated on the straight-line basis over the estimated useful lives of the respective assets as follows:

Buildings and plant	15 - 50 years
Improvements other than buildings	30 - 50 years
Machinery and equipment	5 - 10 years
Infrastructure	30 years

- 10. Compensated Absences It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the City does not have a policy to pay any amounts when employees separate from service with the City. All vacation pay is accrued when incurred in the government-side and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.
- 11. Long-term Obligations In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are recognized as an outflow of resources in the reporting period in which they are incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financings sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received are reported as debt services

expenditures.

#### 12. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

**Fund Balance**- Generally, fund balance represents the difference between the assets and liabilities under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- **Nonspendable-** Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e. items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- **Restricted-** Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- Committed- Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Council through the adoption of a resolution. Only the City Council may modify or rescind the commitment.
- Assigned- Fund balances are reported as assigned when amounts are constrained by the
  City's intent to be used for specific purposes, but are neither restricted nor committed.
  Through resolution, the City Council has authorized the City's Chief Financial Officer to
  assign fund balances.
- **Unassigned-** Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all funds.

**Flow Assumptions**- When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order: 1) committed, 2) assigned, 3) unassigned.

**Net Position-** Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources in reporting which utilizes the economic resources measurement focus. Net position invested in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e. the amount that the City has spent) for the acquisition, construction, or improvement of those assets. Net position is reported as restricted uses the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### 13. Deferred Outflows/Inflows of Resources

The statement of net position will sometimes report a separate section for deferred outflows of resources and deferred inflows of resources. The types of items reported by the City that fall into this category are described more fully below.

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of fund balance or net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has one (1) item that qualifies for reporting in this category and it arises only under a modified accrual basis of accounting. Consequently, the item, unavailable revenue, is reported only in the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

The City also has deferred outflows of resources and deferred inflows of resources related to the recording of changes in its net pension liability (asset) and total OPEB liability. Certain changes in the net pension liability (asset) and total OPEB liability are recognized as expense over time instead of all being recognized in the year of occurrence. Experience gains or losses result from periodic studies by the City's actuary which adjust the liability for actual experience for certain trend information that was previously assumed, for example the assumed dates of retirement of plan members. These experience gains or losses are recorded as deferred outflows of resources or deferred inflows of resources and are amortized into expense over the expected remaining service lives of plan members. Changes in actuarial assumptions which adjust the liability are also recorded as deferred outflows of resources or deferred inflows of resources and are amortized into expense over the expected remaining service lives of plan members. The difference between projected investment return on pension investments and actual return on those investments is also deferred and amortized against expense over a five (5) year period. Additionally, any contributions made by the City to the plan before year end but subsequent to the measurement date of the City's liability are reported as deferred outflows of resources. These contributions will reduce the City's liability in the next fiscal period.

- 14. **Pension Plan** For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Georgia Municipal Employees Benefit System (GMEBS) and additions to/deductions from the GMEBS fiduciary net position have been determined on the same basis as they are reported to GMEBS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.
- 15. Management Estimates The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the period. Actual results could differ from those estimates.

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budget Policy

Budgets are adopted on a basis consistent with generally accepted accounting principles except that the encumbrances are treated as budgeted expenditures in the year of the incurrence of the commitment to purchase. An annual appropriated budget is adopted for the General Fund, Hotel/Motel Tax Fund, Confiscated Assets Fund and Police Other Programs Fund. All annual appropriations lapse at fiscal year end. The SPLOST Capital Projects - 2006 Fund, the SPLOST Capital Projects - 2012 Fund and the T-SPLOST Fund adopt project-length budgets. On or before the last Friday in February of each year, the departments of the City's General Fund submit requests for appropriation to the City's manager so that a budget may be prepared. The budget is prepared by fund, function and activity, and includes information on the past year, current year estimates and requested appropriations for the next fiscal year.

Before May 15, the proposed budget is presented to the City's Council for review. The City's Council holds public hearings and may add to, subtract from or change appropriations, but may not change the form of the budget. Any changes in the budget must be within the revenues and reserves estimated as available by the City's manager or the revenue estimates must be changed by an affirmative vote of a majority of the City's Council. The original appropriations were not amended during the year ended June 30, 2018.

Each fund's appropriated budget is prepared on a department level. Revenues are budgeted by source. Expenditures are budgeted by department which constitutes the legal level of control. Expenditures may not exceed appropriations at the department level. All budget revisions at this level are subject to final review by the City Council. Within these control levels, management may transfer appropriations (except for salaries) without City Council approval. No revisions to the budget were made during the year.

Encumbrances represent commitments related to unperformed contracts for goods and services. Encumbrance accounting under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation is utilized in the governmental funds. Encumbrances outstanding at year-end are reappropriated by the City Council. Encumbrances outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

Budgets are adopted in the Proprietary Funds strictly for management purposes.

#### B. <u>Budget/GAAP Reconciliation</u>

#### **Primary Government**

Adjustments necessary to convert expenditures and the fund balances of the General Fund (a major fund) on the budget basis to the generally accepted accounting principles (GAAP) basis are as follows:

2018 Expenditures	G	General Fund				
Budget basis expenditures Encumbrances, June 30, 2018 Encumbrances, June 30, 2017	\$	14,868,084 (355,698) 225,306				
GAAP basis expenditures	\$	14,737,692				
Fund Balances - End of Year						
Budgetary basis fund balance Encumbrances, June 30, 2018	\$	3,908,571 355,698				
GAAP basis fund balance	\$	4,264,269				

#### C. Component Units

The Dublin-Laurens County Recreation Authority is required by the City's code to prepare an annual operating budget for all governmental fund types. The budget is prepared and submitted by the Administrator to the Board for approval. The approved budget is then submitted to the Mayor and Council for their consideration prior to the commencement of the ensuing fiscal year.

The budget of the Dublin-Laurens County Recreation Authority is prepared on a generally accepted accounting principles basis. Budgets for the year ended June 30, 2018 were not prepared for the Main Street Dublin-Downtown Development Authority. Budgets for the year ended December 31, 2017 were not prepared for the Dublin Laurens Land Bank.

#### D. Excess of Expenditures Over Appropriations in Individual Funds

The individual departments which had expenditures in excess of appropriations are as follows:

	Expenditures		Appropriations		V	ariance
GENERAL FUND:						
Community services - Cemetary	\$	132,828	\$	126,611	\$	(6,217)
Community services - Appropriations		1,085,421		1,038,477		(46,944)
Appropriations - Other		47,743				(47,743)
HOTEL/MOTEL TAX FUND:						
Hotel/Motel - Culture and recreation		543,676		500,000		(43,676)
POLICE OTHER PROGRAMS FUND:						
Police other programs - Public Safety		922				(922)

The City incurred no material excess of expenditures over appropriations in individual funds.

#### E. <u>Deficit Fund Equity</u>

The Riverview Golf Course Fund had a deficit net position of \$296,487 as of June 30, 2018. The fund incurred more operating expense than anticipated. Should the budgeted revenue for the upcoming fiscal year fall short of anticipated expenses, the City plans to transfer funds from the general fund to cover the expenses.

#### III. <u>DETAILED NOTES ON ALL FUNDS</u>

#### A. Deposits and Investments

**Deposits** – State statutes require banks holding public funds to secure these funds by Federal Deposit Insurance Corporation (FDIC) insurance, securities pledged at par value, and surety bonds at face value in combined aggregate totaling not less than 110 percent of the public funds held. The City's deposits at year-end were entirely covered by federal depository insurance or by collateral held by the City's custodial banks in the City's name.

**Custodial Credit Risk** is the risk that in the event of a bank failure, the City's deposits may not be recovered. The City's cash and investment policies do not specifically address custodial credit risk.

**Investments** – The City invests excess cash in the Local Government Investment Pool of the State of Georgia (Georgia Fund 1) as well as certificates of deposits which do not qualify as cash equivalents under the City's policy.

**Interest Rate Risk** is the risk that changes in interest rates will adversely affect the value of an investment. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit Risk** is the risk that an issuer or counterparty to an investment will not fulfill its obligations. The City has no investment policy that would further limit its investment choices from those authorized and listed in Note A. As of June 30, 2018 the City's investments in Georgia Fund 1 were rated AAAf by Standard and Poor's.

Primary government cash and cash equivalents reconciliation at June 30, 2018:

	Ca	sh and Cash
	I	Equivalents
Primary government - fund reporting level:		
Governmental funds - balance sheet	\$	22,213,857
Proprietary funds - statement of net position		4,725,404
Proprietary funds - statement of net position - restricted		421,645
Statement of fiduciary assets and liabilities		1,000,146
	\$	28,361,052

Investment cash equivalents comprised \$15,803,159 or about 55.7% of the total cash and cash equivalents balance of \$28,361,052 at year end. These cash equivalents, which are shown in the table below, represented monies deposited into the State Investment Pool which is essentially a money market account with one day's liquidity. With the ability to quickly access these funds should the need arise, the City feels that it has sufficient flexibility to address interest rate risk should the rates suddenly rise since there would be no real exigency to sell any of the longer term investments prior to their actual maturities. There are no limitations or restrictions on withdrawal from the investment pool

	Average Credit		
Investment	Rating	Fair Value	Maturities
Cash Equivalents:			
Georgia Fund 1 Investment Pool	AAAf	\$ 15,803,159	10 Day Weighted Average

The City's reporting entity had the following investments as of June 30, 2018:

Type of Investment	Fair Value	stment Maturity ess than 1 yr
Primary government: Certificates of deposit	\$ 5,325,841	\$ 5,325,841

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. Fair value is the exchange price that would be received for an asset (exit price) in the principal or most advantageous market for an asset in an orderly transaction between market participants on the measurement date. There are three levels of inputs that may be used to measure fair values:

- Level 1 inputs utilize quoted prices (unadjusted) in active markets for identical assets that the City has the ability to access.
- Level 2 inputs are inputs other than quoted prices included in Level 1 that are observable for the
  asset in active markets, as well as inputs that are observable for the asset (other than quoted prices),
  such as interest rates, foreign exchange rates and yield curves that are observable at commonly
  quoted intervals.

• Level 3 inputs are unobservable inputs for the asset which are typically based on the City's own assumptions, as there is little, if any, related market activity.

The City's recurring financial measurements at June 30, 2018, which include certificates of deposits that totaled \$5,325,841, are classified in Level 1 of the fair value hierarchy and are valued using prices quoted in active markets for those investments.

#### B. **Property Taxes**

Property taxes attach as an enforceable lien on property as of January 1. The City and City School System taxes are levied on July 1 and payable in two installments on August 15 and December 15. The City bills and collects its own property taxes and also taxes for the City School system. City property tax revenues are recognized when received unless collection is made within 60 days of year-end, in which case the subsequent collections are recognized at year-end. For calendar year 2017, the City levied a tax of 6.540 mills on the value of all taxable property in the City. The City School System levied a tax of 19.705 mills. The net digest assessed value for 2017 was \$451,191,539 on property in the City including mobile homes and vehicles.

Sources of the calendar year 2017 tax levy are as follows:

	Dig	Digest Assessed Value		Levy, net of emptions and allowances	ity School em's Portion	City's Portion		
General property Public utilities Motor vehicles	\$	429,988,645 9,615,697 11,587,197	\$	11,285,052 252,364 304,106	\$ 8,472,926 189,477 228,326	\$	2,812,126 62,887 75,780	
Total	_\$	451,191,539	\$	11,841,522	\$ 8,890,729	\$	2,950,793	

#### C. Receivables

As of June 30, 2018 receivables consisted of taxes and charges for City services. These receivables are trade related and no specific collateral is provided for them.

Receivables consisted of the following at June 30, 2018:

	Governmental		P	roprietary	Total		
Receivables:		<u> </u>	'	_			
Taxes	\$	143,959	\$		\$	143,959	
Less allowance for uncollectible accounts		(20,000)				(20,000)	
Net taxes receivable	\$	123,959	\$		\$	123,959	
Accounts and other Less allowance for uncollectible accounts	\$	12,486 (2,304)	\$	1,992,213 (473,123)	\$	2,004,699 (475,427)	
Net accounts receivable	\$	10,182	\$	1,519,090	\$	1,529,272	

#### D. Receivables from Other Governments

General fund receivables from other governments as of June 30, 2018, are as follows:

State of Georgia - local option sales tax

\$ 232,814

#### E. Local Option Sales Tax

On January 9, 1978, the citizens of Laurens County approved, by referendum vote, a 1% local option sales tax to be effective on April 1, 1978, and to be collected by the State of Georgia and remitted to the local government divisions. Under the laws of the State of Georgia, any jurisdiction imposing the 1% local option sales tax is required to roll back ad valorem taxes each year by an amount equal to the actual sales tax received over a 12-month period. Local option sales tax for the year ended June 30, 2018, was \$2,835,728.

#### F. Interfund Receivables, Payables, and Transfers

Interfund balances at June 30, 2018 consisted of the following amounts and represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, and (3) payments between funds are made.

	Payable to										
Payable from:	General Fund		Water and Sewerage System Fund		Natural Gas System Fund		Sanitation System Fund		Total		
General Fund Nonmajor Governmental Funds Nonmajor Proprietary Funds	\$	28,581	\$	200,000 300,000 300,000	\$	8,000,000	\$	3,300,000	\$	11,500,000 328,581 300,000	
	\$	28,581	\$	800,000	\$	8,000,000	\$	3,300,000	\$	12,128,581	

Interfund transfers for the year ended June 30, 2018 consisted of the following:

	Transfer to										
Transfers from	Gener	al Fund	Gov	onmajor ernmental Funds	Water and Sewerage System Fund		Sanitation Fund		Nonmajor Proprietary Funds		Total
General Fund	\$		\$	11,973	\$		\$		\$	317,734	\$ 329,707
SPLOST Capital Projects 2012						722,369	5:	5,676			778,045
Nonmajor Governmental Funds		326,208				20,402					346,610
Water and Sewerage System Fund		89,500									89,500
Natural Gas System Fund	1,	,653,992									1,653,992
Sanitation Fund		62,166									 62,166
	\$ 2	,131,866	\$	11,973	\$	742,771	\$ 5:	5,676	\$	317,734	\$ 3,260,020

Interfund transfers are utilized to (1) report revenues in the fund required by statute or budget to collect such revenue, or to expend such revenue, (2) account for revenues collected in the general fund which are to be used by other funds in accordance with budgetary authorizations or anticipated capital projects, and (3) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due. All transfers either occur on a regular basis or are consistent with the purpose of the fund making the transfer.

#### **G.** Restricted Assets

Restricted assets reported in the enterprise funds are comprised of the following:

Customer deposits	\$ 421,645
Revenue bond debt service	2,041,757
	\$ 2.463.402

### H. Capital Assets

Capital asset activity for the year ended June 30, 2018 was as follows:

### **Primary Government**

	Balance			Balance		
Governmental activities:	July 1, 2017	Increases	Transfers	June 30, 2018		
Capital assets, not being depreciated:						
Land	\$ 1,890,624	\$	\$	\$ 1.890.624		
	. , ,	•	•	-,-,-,-		
Construction in progress	1,573,931	1,950,193	(48,457)	3,475,667		
Total capital assets not being	2.464.555	1.050.100	(40.455)	<b>7.0</b> 66.001		
depreciated	3,464,555	1,950,193	(48,457)	5,366,291		
Capital assets, being depreciated:						
Buildings and plants	9,386,172			9,386,172		
Improvements other than buildings	9,603,698			9,603,698		
Machinery and equipment	9,437,523	304,908		9,742,431		
Infrastructure	31,122,462	104,144		31,226,606		
Total capital assets being						
depreciated	59,549,855	409,052		59,958,907		
Less accumulated depreciation for:						
Buildings and plants	6,172,725	160,946		6,333,671		
Improvements other than buildings	8,762,270	126,218		8,888,488		
Machinery and equipment	8,164,897	373,926		8,538,823		
Infrastructure	18,336,089	417,645		18,753,734		
Total accumulated depreciation	41,435,981	1,078,735		42,514,716		
Total capital assets being depreciated, net	18,113,874	(669,683)		17,444,191		
Governmental activities capital assets, net	\$ 21,578,429	\$ 1,280,510	\$ (48,457)	\$ 22,810,482		

	Balance July 1, 2017	Increases	Decreases/ Transfers	Balance June 30, 2018
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 565,757	\$	\$	\$ 565,757
Construction in progress	873,146	991,219	(102,882)	1,761,483
Total capital assets not being				
depreciated	1,438,903	991,219	(102,882)	2,327,240
Capital assets, being depreciated:	(0.442.(20	070 220		(0.212.0(0
Buildings and plants	68,443,639	870,230		69,313,869
Improvements other than buildings	369,705	 520 125	(22.046)	369,705
Machinery and equipment	9,354,595	539,135	(32,046)	9,861,684
Total capital assets being depreciated	79 167 020	1 400 265	(22.046)	70 545 259
depreciated	78,167,939	1,409,365	(32,046)	79,545,258
Less accumulated depreciation for:				
Buildings and plants	35,802,118	1,815,365		37,617,483
Improvements other than buildings	229,914	7,458		237,372
Machinery and equipment	8,182,601	399,271	(32,046)	8,549,826
with the state of	0,102,001	377,271	(32,010)	0,515,020
Total accumulated depreciation	44,214,633	2,222,094	(32,046)	46,404,681
Total capital assets being depreciated, net	33,953,306	(812,729)		33,140,577
				, ,
Business-type activities capital assets, net	\$ 35,392,209	\$ 178,490	\$ (102,882)	\$ 35,467,817
Depreciation expense was charged to function	ons/programs of t	he primary govern	ment as follows:	
Governmental activities:				
General government				\$ 277,966
Public safety				380,343
Community services				6,706
Public works and buildings				413,365
Culture and recreation				355
Total depreciation expense-government	tal activities			\$ 1,078,735
Total depreciation expense-government	iai activities			Ψ 1,070,733
Business-type activities:				
Water and sewer				\$ 1,229,397
Gas				541,612
Sanitation				183,123
Riverview Golf Course				15,828
Telecommunications				252,134
Total depreciation expense-business-ty	pe activities			\$ 2,222,094

#### Discretely Presented Component Units

Activity for **Dublin-Laurens County Recreation Authority** for the year ended June 30, 2018 was as follows:

	Balance July 1, 2017		I	Increases		Decreases/ Transfers		Balance ne 30, 2018
Capital assets, being depreciated:								
Buildings and plants	\$	7,577,493	\$	68,597	\$		\$	7,646,090
Machinery and equipment		1,345,080						1,345,080
Total capital assets								
being depreciated		8,922,573		68,597				8,991,170
Less accumulated depreciation for:								
Buildings and plants		2,763,316		206,368				2,969,684
Machinery and equipment		1,269,739		21,231				1,290,970
Total accumulated								
depreciation		4,033,055		227,599				4,260,654
Dublin-Laurens County Recreation								
Authority capital assets, net	\$	4,889,518	\$	(159,002)	\$		\$	4,730,516

Activity for **Main Street Dublin-Downtown Development Authority** for the year ended June 30, 2018 was as follows:

	E	Balance						Balance
	Jul	y 1, 2017	In	creases	Dec	reases	Jun	e 30, 2018
Capital assets, not being depreciated:								
Land	\$	126,150	\$	<del></del>	\$		\$	126,150
Capital assets, being depreciated:								
Buildings and plants		630,705						630,705
Improvements other than buildings		466,575						466,575
Machinery and equipment		33,678		178,586				212,264
Total capital assets				,				
being depreciated		1,130,958		178,586				1,309,544
Less accumulated depreciation for:								
Buildings and plants		173,245		21,709				194,954
Improvements other than buildings		173,143		23,730				196,873
Machinery and equipment		31,782		24,772				56,554
Total accumulated								
depreciation		378,170		70,211				448,381
Total capital assets being depreciated, net		752,788		108,375				861,163
								, -
Main Street Dublin-Downtown								
Development Authority, net	\$	878,938	\$	108,375	\$		\$	987,313

Activity for **Dublin-Laurens Land Bank** for the year ended December 31, 2017 was as follows:

	Balance January 1, 2017		Increases		Decreases/ Transfers		 lance per 31, 2017
Capital assets, being depreciated: Machinery and equipment	\$		\$	1,100	\$		\$ 1,100
Total capital assets being depreciated				1,100			1,100
Less accumulated depreciation for: Machinery and equipment				37			 37
Total accumulated depreciation				37			 37
Dublin-Laurens Land Bank capital assets, net	\$		\$	1,063	\$		\$ 1,063

#### I. Capital Leases

#### Capital Lease Payable – Branch Bank & Trust

During fiscal year 2016, the City entered into a capital lease agreement with Branch Bank & Trust for the purpose of twelve police vehicles with an original amount of \$404,116. Quarterly payments of \$32,824 beginning April 14, 2016 and ending on January 14, 2019 at an interest rate of 1.86%.

Year Ending June 30,	P	Principal		nterest	Total Payment		
2019	\$	103,102	\$	940	\$	104,042	

The assets acquired through these capital leases are as follows:

	vernmental Activities
Machinery and equipment Less accumulated depreciation	\$ 404,116 (199,614)
Total	\$ 204,502

The depreciation related with the above capital leases has been included in the depreciation expense reported in Note III. H.

#### J. Long-term Obligations

#### **Primary Government**

#### **Revenue Bonds Payable**

As certain construction needs arise that cannot be paid for out of existing cash reserves, the City issues revenue bonds to raise the necessary monies to fund those capital projects. With revenue bonds, the government pledges income derived from the acquired asset to pay debt service. The various bond indentures may contain significant limitations and restrictions on annual debt service requirements, maintenance of and flow of moneys through various restricted accounts, minimum amounts to be maintained in sinking funds, and minimum revenue bond coverages. Management believes the City is in compliance with all such significant financial limitations and restrictions.

The City has pledged future water customer revenues, net of specified operating expenses, to repay \$4,575,000 in revenue bonds. Proceeds from the outstanding bonds provided financing for various construction projects and refunding of prior bonds. These bonds are payable solely from the Water and Sewerage System Fund's customer net revenues and have maturity dates through 2023. During the current year, principal and interest paid and total net pledged revenues were \$689,750 and \$1,479,803, respectively. The total principal and interest remaining to be paid on the bonds as of June 30, 2018 was \$3,220,000 and \$190,908, respectively.

Water and Sewer Revenue Refunding and Improvement Bonds, Series 2015 - On December 31, 2015, the City issued \$4,575,000 in fixed rate revenue bonds to provide funds to currently refund and redeem all outstanding water and sewer revenue bonds of the City to acquire, construct, and equip extensions of and additions and improvements to the City's water and sewer system, refund a loan with the Georgia Environmental Finance Authority, and pay the necessary costs of issuing the bonds. These bonds carry an interest rate of 1.95% and are due on July 1, 2023.

The following includes a summary of revenue bond transactions for the fiscal year ended June 30, 2018.

	Beginning			Pa	ayments/	Ending	Cur	rent	Long-term	
	Balance	Additions		Retirements		Balance	Portion		Portion	
Revenue Bond Issues										
Series 2015	\$ 3,835,000	\$		\$	(615,000)	\$ 3,220,000	\$		\$ 3,220,000	

Revenue bond debt service requirements to maturities, including interest, are as follows:

Year Ending June 30,	Principal		I	nterest	Total Payment		
2019	\$		\$	31,395	\$	31,395	
2020		615,000		56,794		671,794	
2021		635,000		44,607		679,607	
2022		645,000		32,127		677,127	
2023		655,000		19,452		674,452	
2024		670,000		6,533		676,533	
Total	\$	3,220,000	\$	190,908	\$	3,410,908	

#### **Notes Payable – Georgia Environmental Facilities Authority (GEFA)**

During fiscal year 2011 the City was awarded a "construction period loan" from the Georgia Environmental Facilities Authority (GEFA) for the purpose of making improvements to the sewer collection and treatment infrastructure. On February 1, 2015, the loan was converted from construction status to a fixed principal amount of \$2,040,000 with an interest rate of 3.0%. Monthly payments are due beginning March 1, 2015 until maturity at February 1, 2035. The current portion of the loan due in FY 2019 is \$83,539 with the long-term portion making up the remaining balance of \$1,695,399.

During fiscal year 2015, the City entered into a loan agreement from the Georgia Environmental Facilities Authority (GEFA) for the purpose of constructing and making improvements to a new well. Under the terms of the agreement, the City can draw a total of \$654,210. The unpaid principal balance shall bear interest at a rate of 1.52% per annum. Accrued interest is payable monthly until the earlier of the completion date or date the loan is fully disbursed. During fiscal year 2017, the City had drawdowns of \$81,806 and financed the total amount of \$627,205 over ten years at 1.52% per annum. The current portion of the loan due in FY 2018 is \$60,174 with the long-term portion making up the remaining balance of \$459,060.

The following includes a summary of notes payable transactions for the fiscal year ended June 30, 2018.

Notes payable:	Beginning Balance	Add	itions	ayments/	Ending Balance	Current Portion	Long-term Portion
2011 GEFA loan	\$ 1,860,012	\$		\$ (81,074)	\$ 1,778,938	\$ 83,539	\$ 1,695,399
2015 GEFA loan	578,500			 (59,266)	519,234	 60,174	459,060
Total notes payable	\$ 2,438,512	\$		\$ (140,340)	\$ 2,298,172	\$ 143,713	\$ 2,154,459

The City's notes payable debt service requirements to maturity, including interest are as follows:

Year Ending June 30,	Principal		I	nterest	Total Payment		
2019	\$	143,713	\$	59,699	\$	203,412	
2020		147,173		56,239		203,412	
2021		150,729		52,683		203,412	
2022		154,377		49,035		203,412	
2023		158,119		45,293		203,412	
2024-2028		724,646		168,399		893,045	
2029-2033		598,969		79,859		678,828	
2034-2035		220,447		5,832		226,279	
Total	\$	2,298,173	\$	517,039	\$	2,815,212	

The following is a summary of changes in long-term obligations of the City for the year ended June 30, 2018:

	Beginning Balance	Additions	Payments/ Retirements	Ending Balance	Current Portion	Long-term Portion
Governmental activities:	-					
Compensated absences	\$ 463,433	\$	(80,846)	\$ 382,587	\$ 30,760	\$ 351,827
Net pension liability	5,140,237	976,406	(725,638)	5,391,005		5,391,005
Total OPEB Liability	611,328	57,324	(107,617)	561,035		561,035
Capital leases	238,464		(135,362)	103,102	103,102	
Governmental activity- long-term liabilities	\$ 6,453,462	\$ 1,033,730	\$ (1,049,463)	\$ 6,437,729	\$ 133,862	\$ 6,303,867
	Beginning Balance	Additions	Payments/ Retirements	Ending Balance	Current Portion	Long-term Portion
<b>Business-type activities:</b>						
Revenue bonds payable	\$ 3,835,000	\$	\$ (615,000)	\$ 3,220,000	\$	\$ 3,220,000
Compensated absences	228,170	410,036	(84,801)	553,405	44,495	508,910
Net pension liability	2,386,834	455,527	(337,199)	2,505,162		2,505,162
Total OPEB liability	303,686	28,477	(53,461)	278,702		278,702
Notes payable - other	2,438,512		(140,340)	2,298,172	143,713	2,154,459
Business-type activity- long-term liabilities	\$ 9,192,202	\$ 894,040	\$ (1,230,801)	\$ 8,855,441	\$ 188,208	\$ 8,667,233

For governmental activities, compensated absences, net pension liability and total OPEB liability are generally liquidated by the General Fund. For business-type activities, compensated absences, net pension liability and total OPEB liability are liquidated by the Water and Sewerage System Fund, the Natural Gas System Fund, the Sanitation System Fund, the Riverview Golf Course Fund and the Telecommunications Fund.

#### Discretely Presented Component Units

#### **Dublin-Laurens County Recreation Authority:**

	eginning		1		ayments/		Ending	_	urrent		ong-term
	 Balance	Ad	ditions	Ke	tirements	1	Balance	P	ortion	<u> </u>	Portion
Compensated absences											
payable	\$ 42,434	\$	1,343	\$		\$	43,777	\$		\$	43,777
Net pension liability	182,002		6,228		(44,386)		143,844				143,844
Notes payable-Farmers											
State Bank	273,293				(175,465)		97,828		97,828		
<b>Dublin-Laurens County</b>											
Recreation Authority											
long-term liabilities	\$ 497,729	\$	7,571	\$	(219,851)	\$	285,449	\$	97,828	\$	187,621

Note payable to Farmers State Bank is for construction at the Southern Pines Recreation Complex, interest rate is 3.5% and maturity is December 30, 2019. The note is being repaid with collections from a special purpose local option sales tax.

The annual requirements to amortize the remaining balance of \$178,815 as of June 30, 2018, are as follows:

Year Ending June 30,	Р	rincipal	In	terest	P	Total ayment
2019	\$	97,828	\$	6,372	\$	104,200
2020		80,987		2,903		83,890
Total	\$	178,815	\$	9,275	\$	188,090

#### Main Street Dublin-Downtown Development Authority:

	ginning alance	_A	dditions	yments/ cirements	Ending Balance	_	Current Cortion	ng-term Portion
Notes payable -								
Bank of Dudley	\$ 44,274	\$		\$ (4,749)	\$ 39,525	\$	4,893	\$ 34,632
Morris Bank			212,400	(21,765)	190,635		33,471	157,164
Main Street Dublin-	-							 
Downtown Development								
Authority								
long term liabilities	\$ 44,274	\$	212,400	\$ (26,514)	\$ 230,160	\$	38,364	\$ 191,796

Note payable to Bank of Dudley to purchase a building at 317 Telfair Street, Dublin, Georgia. The interest rate is 3.0% and the note calls for 120 consecutive payments of principal and interest in the amount of \$501.03 beginning on November 20, 2015. The loan will mature on October 20, 2025.

Note payable to Morris Bank to purchase a Theatre Dublin digital movie projection system. The interest rate is 3.00% and the note calls for 72 consecutive payments of principal and interest in the amount of \$3,227.29 beginning on November 21, 2017. The loan will mature on October 21, 2023.

The Authority's notes payable debt service requirements to maturity, including interest are as follows:

Year Ending June 30,	P	Principal	Ir	nterest	Tota	al Payment
2019	\$	38,364	\$	6,376	\$	44,740
2020		39,520		5,220		44,740
2021		40,732		4,007		44,739
2022		41,972		2,767		44,739
2023		43,249		1,489		44,738
2024-2025		26,323		580		26,903
Total	\$	230,160	\$	20,439	\$	250,599

#### K. Fund Balance

The composition of the City's fund balances as of June 30, 2018 is as follows:

			SPLOST				Total
		Capi	ital Projects -	]	Nonmajor	Go	vernmental
	 General		2012		Funds		Funds
N 1.11							
Nonspendable:							
Inventory	\$ 217,132	\$		\$		\$	217,132
Prepaids	14,007						14,007
Restricted for:							
Capital projects			3,422,110		2,858,351		6,280,461
Committed for:							
Administration	1,171						1,171
Legislative	225						225
Human resources	695						695
Engineering	16,344						16,344
Police services	10,099						10,099
Fire services	2,189						2,189
Public works projects	2,922						2,922
Capital projects	238,085						238,085
Other	83,968						83,968
Assigned							
Unassigned	 3,677,432						3,677,432
	\$ 4,264,269	\$	3,422,110	\$	2,858,351	\$	10,544,730

#### IV. OTHER INFORMATION

#### A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters and worker injuries. The government has joined together with other municipalities in the State as part of the Georgia Interlocal Risk Management Agency and the Georgia Municipal Association Workers Compensation Self Insurance Fund public entity risk pools currently operating as common risk management and insurance programs for member local governments. As part of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pools agents and attorneys, to follow loss reductions procedures established by the funds, and to report as promptly as possible and in being required to pay any claim of loss. The City is also to allow the pool's agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protections furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the workers' compensation law of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

The commercial insurance provides for the transfer of risk from the City for all major programs. The City's risk is constituted by a \$1,000 deductible for each occurrence, except for worker compensation which is constituted by a \$10,000 deductible. For insured programs, there have been no significant reductions in insurance coverage nor did settlements exceed insurance coverage for any of the past three fiscal years.

Changes to the workers compensation claims liability amount for fiscal year 2018 are as follows:

	Fiscal Year Ended			
	June 30, 2018		Jun	e 30, 2017
Unpaid claims payable, beginning of fiscal year	\$	20,526	\$	
Current year claims, premiums and changes in estimates		57,486		65,838
Claims payments		(78,012)		(45,312)
Unpaid claims payable, end of fiscal year	\$		\$	20,526

#### **B.** Other Commitments

Encumbrances outstanding as of June 30, 2018 are as follows:

		SPLOST -	Nonmajor	
		Capital Projects -	Governmental	
	General Fund	2012 Fund	Funds	Total
General Fund	\$ 355,698	\$ 615,864	\$ 67,078	\$ 1,038,640

#### C. Contingencies and Other

Grant contingencies - The City has received Federal and state grant monies for specific purposes that are subject to review and audit by grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based upon prior experience, City management believes such disallowances, if any, will not be significant.

Insurance claim contingencies - The City is exposed to various risks of loss related to illnesses or injuries to employees. Self-insured employee medical benefit claims are accrued in accordance with GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues. The liability for reported claims and claims incurred but not reported an estimate of which is based on historical experience and management projections, is grouped with accounts payable and accrued costs in the financial statements.

Other contingencies and pending litigation - Certain claims, suits, and complaints arising in the ordinary course of operations have been filed or are pending against the City. In the opinion of the City's management, all such matters are adequately covered by insurance, or if not so covered are without merit or are of such kind, or involve such amounts, as would not have a significant effect on the financial position or results of operations of the City if disposed of unfavorably.

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters and worker injuries for which the government carries commercial insurance. The commercial insurance provides for the transfer of risk from the City for all major programs. The City's risk is constituted by a \$1,000 deductible for each occurrence with the exception of worker's compensation claims whereby the City's risk is constituted by a \$10,000 deductible for each occurrence. For insured programs, there have been no significant reductions in insurance coverage. Settlement amounts did not exceed insurance coverage for the years ended June 30, 2018, June 30, 2017, or June 30, 2016.

#### D. <u>Deferred Compensation Plan</u>

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

The City has complied with changes in the laws which govern the City's deferred compensation plan, requiring all assets of the plan to be held in trust for the exclusive benefit of the participants and their beneficiaries. Formerly, the undistributed amounts which had been deferred by the plan participants were required to be reported as assets of the City. In accordance with GASB Statement No. 32 Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans, the City's deferred compensation plan is no longer reported within the City's Agency Fund.

#### E. <u>Hotel/Motel Lodging Tax</u>

The City has levied an 8% hotel/motel tax for fiscal year end June 30, 2018. A summary of the transactions for the year ending June 30, 2018 follows:

	Amount		Percentage of Tax Receipts
Lodging tax receipts	\$	869,884	
Expended under contract with the Dublin – Laurens			
County Chamber of Commerce and the Tourism Resource			
Enhancement and Events Organization for promotion of tourism		(217,470)	25.00%
Expended under contract with Theatre Dublin to market			
and operate theater facilities		(108,736)	12.50%
Expended under contract with Dublin - Laurens County			
Recreation Authority for general recreation purposes		(217,470)	25.00%
Expended for promotion of tourism, operation of theater			
facilities and general recreational purposes		(326,208)	37.50%
Balance of lodging tax funds on hand at end of year	\$		

The City has received audit reports covering the lodging tax monies. The expenditures were for promotion of tourism, theater facilities, and recreational purposes as required by O.C.G.A. 48-13-51.

#### F. Pension Plans

#### 1. Primary Government

#### a. Plan Description

The City contributes to the Georgia Municipal Employees Benefit System (GMEBS), an agent multiple-employer public employee retirement system that acts as an investment and administrative agent for cities and municipalities in Georgia. The City has the right to establish and amend the benefit provisions of the plan. These amendments become effective once approved by the Board of Trustees of GMEBS. The plan is a defined benefit plan.

All full-time employees of the City are eligible to participate in GMEBS after one (1) year of service. Benefits fully vest after ten (10) years of service. Employees who retire at or after age sixty-two (62) with five (5) years of credited service or after age fifty-five (55) with ten (10) years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 to 1.75 percent of their average monthly earnings as defined in the plan for each year of credit service. The system also provides death and disability benefits. GMEBS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Georgia Municipal Employees Benefit System, 201 Pryor Street-SW, Atlanta, Georgia 30303-3606.

As of January 1, 2018, pension plan membership consisted of the following:

Retirees and beneficiaries currently receiving benefits	149
Vested terminated employees	57
Active employees	226_
Total memebership in the plan	432

Contributions - The City is required to contribute based on actuarial funding policy. The annual minimum contribution is the sum of 1) the normal cost (including administrative expenses), 2) the closed level dollar amortization of the unfunded actuarial accrued liability (initial unfunded actuarial accrued liability over 30 years from 1982 and changes in the unfunded actuarial liability over 15 years for actuarial gains and losses, 20 years for plan provisions and 30 years for actuarial assumptions and cost methods from the end of the year during which such changes arise), and 3) interest on these amounts from the valuation date to the date contributions are paid (assumed monthly). Plan provisions and contribution requirements are established by state stature and may be amended by the State. City contributions to the Plan were \$1,390,289 for the year ended June 30, 2018.

#### **b.** Net Pension Liability

The City's net pension liability was measured as of September 30, 2017. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018.

Actuarial Assumptions - The total pension liability in the January 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%

Salary increases 3.25% to 8.25%, including inflation

Investment rate of return 7.50%

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table with sex-distinct rates, set forward two years for males and one year for females.

The actuarial assumptions used in the January 1, 2018 valuation were based on the results of an actuarial experience study for the period of January 1, 2010 through June 30, 2014.

The long term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Domestic equity	45%	6.71%
International equity	20%	7.71%
Real estate	10%	5.21%
Global fixed income	5%	3.36%
Domestic fixed income	20%	2.11%
Cash		
	100%	

*Discount Rate* - The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the member ate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability of the City – The changes in the components of the net pension liability of the City for the year ended June 30, 2018, were as follows:

	Schedule of Changes in Net Pension Liability							
	Increase (Decrease)							
	Т	Total Pension Plan Fiduciary Net Liability Position		Net Pension Liability				
Balance June 30, 2017	\$	28,940,546	\$	21,413,475	\$	7,527,071		
Changes for the year:								
Service cost		347,900				347,900		
Interest		2,177,334				2,177,334		
Differences between expected								
and actual experience		86,722				86,722		
Contributions-employer				1,062,837		(1,062,837)		
Contributions-employee								
Net investment income				3,175,434		(3,175,434)		
Benefit payments, including refunds of								
employee contributions		(1,691,820)		(1,691,820)				
Administrative expense				(61,250)		61,250		
Other		1,934,161				1,934,161		
Net changes		2,854,297		2,485,201		369,096		
Balance June 30, 2018	\$	31,794,843	\$	23,898,676	\$	7,896,167		

The required schedule of changes in the City's net pension liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the net pension liability of the City, calculated using the discount rate of 7.50 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.50%) or 1 percentage point higher (8.50%) than the current rate:

	Current						
	1% Decrease	Dis	Discount Rate		% Increase		
	6.50%	7.50%		8.50%			
City's Net Pension Liability	\$ 11,558,413	\$	7,896,167	\$	4,815,472		
City 5 Net 1 clision Endomity	\$ 11,550,715	Ψ	7,070,107	Ψ	7,013,772		

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of September 30, 2017 and the current sharing pattern of costs between employer and employee.

### c. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2018, the City recognized pension expense of \$2,526,967. As of June 30, 2018 the City reported deferred outflows of resources and deferred inflow of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflow	
	of	Resources	of	Resources
Difference between expected and				
actual experience	\$	937,241	\$	
Changes of assumptions		381,867		195,895
Net difference between projected and actual				
earnings on pension plan investments				1,250,273
Contributions made subsequent to				
measurement date		900,643		
Total	\$	2,219,751	\$	1,446,168

City contributions subsequent to the measurement date of \$900,643 are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended	
June 30,	 Amount
2019	\$ 148,279
2020	327,345
2021	(294,157)
2022	(308,527)

#### 2. Dublin-Laurens County Recreation Authority – Discretely Presented Component Unit

#### a. Plan Description

The Authority has a defined benefit pension plan under the Georgia Municipal Employee's Benefit System (GMEBS) covering substantially all full time employees. The Authority's defined benefit plan provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions and all other requirements are established by state statute. Benefits are paid in relation to the participants final average earnings for the five years of service preceding retirement. Employees are eligible to participate in the plan after one year. Participants begin vesting after seven years and are fully vested after ten years.

GMEBS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Georgia Municipal Employees Benefit System, 201 Pryor Street-SW, Atlanta, Georgia 30303-3606.

As of January 1, 2018, pension plan membership consisted of the following:

Retireees and beneficiaries currently receiving benefits	8
Vested terminated employees	6
Active employees	11
Total membership in the plan	25

Contributions - The Authority is required to contribute based on actuarial funding policy. The annual minimum contribution is the sum of 1) the normal cost (including administrative expenses), 2) the closed level dollar amortization of the unfunded actuarial accrued liability, and 3) interest on these amounts from the valuation date to the date contributions are paid. Plan provisions and contribution requirements are established by state stature and may be amended by the State. Authority contributions to the plan were \$47,387 for the year ended June 30, 2018.

#### **b.** Net Pension Liability

The Authority's net pension liability was measured as of September 30, 2017. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018.

Actuarial Assumptions - The total pension liability in the January 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Salary increases	2.75% plus service based merit increases
Investment rate of return	7.50%

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table with sex-distinct rates, set forward two years for males and one year for females.

The actuarial assumptions used in the January 1, 2018 valuation were based on the results of an actuarial experience study for the period of January 1, 2010 through June 30, 2014.

The long term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Domestic equity	45%	6.71%
International equity	20%	7.71%
Real estate	10%	5.21%
Global fixed income	5%	3.36%
Domestic fixed income	20%	2.11%
Cash		
	100%	

Discount Rate - The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability of the Authority – The changes in the components of the net pension liability of the Authority for the year ended June 30, 2018, were as follows:

	Schedule of Changes in Net Pension Liability					oility
			Increas	se (Decrease)		
		tal Pension		Fiduciary Net	Net Pension Liability	
		Liability		Position		
Balance June 30, 2017	\$	1,374,020	\$	1,192,018	\$	182,002
Changes for the year:						
Service cost		17,332				17,332
Interest		104,368				104,368
Differences between expected						
and actual experience		31,384				31,384
Contributions-employer		44,386		44,386		(44,386)
Contributions-employee						
Net investment income			178,045			(178,045)
Benefit payments, including refunds of						
employee contributions		(54,683)		(54,683)		
Administrative expense				(10,132)		10,132
Other		21,057				21,057
Net changes		119,458		157,616		(38,158)
Balance June 30, 2018	\$	1,493,478	\$	1,349,634	\$	143,844

The required schedule of changes in the Authority's net pension liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the net pension liability of the Authority, calculated using the discount rate of 7.50 percent, as well as what the Authority's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.50%) or 1 percentage point higher (8.50%) than the current rate:

	Current					
	1%	1% Decrease Discount Rate		1% Increase		
		6.50%	7.50%		8.50%	
A 4 2 1 M (B) 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Ф	217 (27	Φ.	142.044	Φ.	(4.460)
Authority's Net Pension Liability	\$	317,627	\$	143,844	\$	(4,468)

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of September 30, 2017 and the current sharing patter of costs between employer and employee.

### c. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2018, the Authority recognized pension expense of \$44,995. As of June 30, 2018 the Authority reported deferred outflows of resources and deferred inflow of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflow		
	of R	esources	of Resources		
Difference between expected and					
actual experience	\$	43,903	\$		
Changes of assumptions		15,792			
Net difference between projected and actual					
earnings on pension plan investments				69,860	
Contributions made subsequent to					
measurement date		47,387	\$		
Total	\$	107,082	\$	69,860	

Authority contributions subsequent to the measurement date of \$47,387 are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended	
June 30,	Amount
2019	\$ 10,098
2020	8,632
2021	(11,604)
2022	(17,291)

#### G. Other Pension Plans

#### 1. Peace Officers' Annuity and Benefit Fund of Georgia

Certain employees of the Police Department are covered by The Peace Officers' Annuity and Benefit Fund of Georgia (POAB). The POAB was established by the Georgia General Assembly in 1950 for the purpose of providing retirement benefits to peace officers. The POAB is a costsharing, multiple-employer defined benefit pension plan as defined in Governmental Accounting Standards Board (GASB) Statement No. 67, *Financial Reporting for Pension Plans*.

Members of the POAB are employed by units of government throughout the state of Georgia. The employers of the POAB's members do not make contributions to the Fund. The State of Georgia provides nonemployer contributions to the fund through the collection of court fines and forfeitures. Since the City does not contribute directly to POAB, management has determined the related impact on the financial statements to be immaterial. POAB issues a publicly available financial report that can be obtained at <a href="http://poab.georgia.gov/boardcommissioners-updates">http://poab.georgia.gov/boardcommissioners-updates</a>.

#### 2. Georgia Firefighters' Pension Fund

Certain employees of the Fire Department are covered by The Georgia Firefighters' Pension Fund (GFPF). The GFPF was established by the Georgia General Assembly in 1995 for the purpose of providing retirement benefits for qualified firefighters. The GFPF is a cost-sharing, multiple-employer defined benefit pension plan as defined in Governmental Accounting Standards Board (GASB) Statement No. 67, *Financial Reporting for Pension Plans*.

Any person employed as a firefighter or enrolled as a volunteer firefighter within the State of Georgia or any regular employee of the GFPF is eligible for membership in the GFPF. The various fire departments located within the State of Georgia, as employers of the members of GFPF, do not make contributions to the fund. The State of Georgia provides nonemployer contributions to the GFPF through the collection of insurance premiums tax. Since the City does not contribute directly to GFPF, management has determined the related impact on the financial statements to be immaterial. GJRS issues a publicly available financial report that can be obtained at <a href="http://gfpf.org/about/annual-reports/">http://gfpf.org/about/annual-reports/</a>.

#### H. Postemployment Benefits Other Than Pensions (OPEB)

General Information about the OPEB Plan

Plan Description. The City's defined benefit OPEB plan, The City of Dublin OPEB Plan (the "OPEB Plan"), provides OEPB for all permanent full-time general and public safety employees of the City. The OPEB Plan is a single-employer defined benefit OPEB plan administered by the City. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Benefits Provided. The City has the authority to establish and amend the OPEB Plan. The City provides medical, and prescription drug coverage to employees that retire on or after age 62 with pension benefit. Coverage stops when the retiree becomes age 65 or eligible for Medicare, whichever comes first. The City pays one-half the active premium for those covered.

*Employees Covered by Benefit Terms.* At January 1, 2017, the following employees were covered by the benefit terms:

Retired members or beneficiaries currently receiving benefits	6
Vested terminated members entitled to but not yet receiving beneifts	
Active employees	225
Total	231

City Contributions. The City has not elected to advance fund the OPEB Plan, but rather maintains the OPEB Plan on a "pay-as-you-go" basis, in that claims are paid as they arise, rather than establishing an irrevocable trust to accumulate restricted funds. The GMA issues a publicly available financial report that includes financial statements and required supplementary information for GMEBS.

#### Total OPEB Liability

The City's total OPEB liability of \$839,737 was measured as of June 30, 2017, and was determined by an actuarial valuation as of January 1, 2017.

Actuarial Assumptions. The Total OPEB liability was measured as of June 30, 2017 using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation 3.25%

Salary increases 3.75% to 8.75%, including inflation

Discount rate 3.58%

Healthcare cost trend rates Medical: 6.50% trended down to 4.50% by 2021

Prescription Drug: 6.50% trended down to 4.50% by 2021

Mortality rates RP-2000 Combined Healthy Mortality Table with

sex-distinct rates, set forward two years for males and one year for females

The actuarial assumptions used in the January 1, 2017 valuation were based on the results of an actuarial experience study for the period January 1, 2010 to June 30, 2014.

Discount Rate. Since the City funds this Plan on a pay-as-you-go basis, GASB requires the discount rate be based on a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale). To comply with this requirement, the discount rate is based on an index of 20-year, tax-exempt general obligation bonds. Specifically, the chosen rate is 3.58%, the Bond Buyer 20-Bond GO Index rate published closest to, but not later than, the measurement date of June 30, 2017.

#### Changes to Total OPEB Liability

	Total OPEB Liability	
Balances at 06/30/2017	\$	915,014
Changes for the year:		
Service cost		58,607
Interest		27,194
Differences between expected		
and actual experience		(74,530)
Contributions- employer		
Net investment income		
Benefit payments		(38,873)
Administrative expense		
Changes of assumptions		(47,675)
Net changes	·	(75,277)
Balances at 06/30/2018	\$	839,737

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.58%) or 1 percentage-point higher (4.58%) than the current discount rate.

	1% Decrease 2.58%		Discount Rate 3.58%			1% Increase 4.58%		
Total OPEB liability	\$	906,058		\$ 839.737		\$	780,546	

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.5% decrease to 3.5%) or 1-percentage-point higher (7.5% decrease to 5.5%) than the current healthcare cost trend rates.

	Healthcare	
1% Decrease	Cost Trend	1% Increase
(5.5%	Rates	(7.5%
decrease to	(6.5% decrease	decrease to
3.5%)	3.5%) to 4.5%)	
\$ 767,820	\$ 839,737	\$ 923,378
	(5.5% decrease to 3.5%)	1% Decrease       Cost Trend         (5.5%       Rates         decrease to       (6.5% decrease         3.5%)       to 4.5%)

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.

For the year ended June 30, 2018, the City recognized OPEB expense of \$68,344. At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

	Deferred Outflows		Deferred Inflow	
	of R	esources	of F	Resources
Difference between expected and		<u>.</u>		
actual experience	\$		\$	63,882
Changes of assumptions				40,866
Net difference between projected and actual				
earnings on pension plan investments				
Employer contribution to the OPEB plan subsequent				
to the measurement date of the total OPEB liability		24,402		
Total	\$	24,402	\$	104,748

\$24,402 reported as deferred outflows of resources resulting from contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30,	
2019	\$ (17,458)
2020	(17,458)
2021	(17,458)
2022	(17,458)
2023	(17,458)
Thereafter	(17,458)

#### I. Restatement of Beginning Balances

The City has determined that a restatement of the beginning fund balance for the Police Other Programs Fund and Governmental Activities is required to adjust opening cash balances and to establish the fund at July 1, 2017. In addition, beginning net position for Governmental Activities, Business-Type Activities, the Water and Sewerage System Fund, the Natural Gas System Fund requires an adjustment due to the implementation of GASB No. 75 Accounting and Financial Reporting for Postemployment Benefit Plans Other Than Pensions through which accounting for OPEB plans and the related disclosure requirements were modified. These adjustments resulted in a change to beginning fund balance and net position for Governmental Activities as Follows:

Dolino

								Police
								Other
							Pro	grams Fund
Beginning Fund Balance, as previously reported							\$	-
Establish cash balances for fund								3,745
Beginning Fund Balance, as restated							\$	3,745
	,	Water and		Natural	9	Sanitation	1	Nonmajor
		Sewerage		Gas		System	I	Enterprise
	S	ystem Fund	Sy	ystem Fund		Fund		Funds
Beginning Net Position, as previously reported	\$	23,250,714	\$	20,821,383	\$	3,458,268	\$	2,050,537
Change in accounting principle due to the								
implementation of GASB Statement No. 75		(133,284)		(61,198)		(84,262)		(24,942)
Beginning Net Position, as restated	\$	23,117,430	\$	20,760,185	\$	3,374,006	\$	2,025,595
					Go	vernmental	Bu	siness-Type
						Activities		Activities
Beginning Net Position, as previously reported					\$	27,202,778	\$	49,580,902
Establish cash balances for Police Other Programs	Fund					3,745		-
Change in accounting principle due to the								
implementation of GASB Statement No. 75						(432,447)		(303,686)
Beginning Net Position, as restated					\$	26,774,076	\$	49,277,216

The effect of implementing GASB Statement No. 75 to previously reported changes in net position has not been determined.

# CITY OF DUBLIN, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS) – GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2018

	Original and Final Budgeted Amounts	Actual	Variance with Final Budget
REVENUES:			
General property taxes -			
Current year's levy	\$ 3,204,500	3,435,916	\$ 231,416
Other taxes:			
Local option sales	2,650,000	2,835,728	185,728
Alcoholic beverage	424,000	444,012	20,012
Franchise	1,438,000	1,410,133	(27,867)
Insurance premium	1,000,000	1,075,740	75,740
Total	5,512,000	5,765,613	253,613
Licenses and permits:			
General business licenses	524,500	518,752	(5,748)
Inspection permits	105,000	101,164	(3,836)
Total	629,500	619,916	(9,584)
Fines and forfeitures -			
Police recorders court	883,000	786,894	(96,106)
Intergovernmental:			
Reimbursement from other governments	288,000	298,128	10,128
Federal Housing Authority - payment			
in lieu of taxes	70,000		(70,000)
Other	216,000	277,508	61,508
Total	574,000	575,636	1,636
Interest on investments	50,000	200,045	150,045
Miscellaneous income:			
Reimbursement of administrative expenses -			
other funds	705,377	705,377	
Miscellaneous	765,120	860,073	94,953
	1,470,497	1,565,450	94,953
Total general fund revenues	\$ 12,323,497	\$ 12,949,470	\$ 625,973

# CITY OF DUBLIN, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS) – GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2018

	Original an Final Budget Amounts		Variance with Final Budget
EXPENDITURES:			
General government:	Φ 201	270 A 270 420	Φ 2.040
Legislative	\$ 281,	*	\$ 2,840
City manager	267,		4,757
Main Street program		500 76,500 421 202,600	102.012
City clerk	306,	*	103,812
Human resources	169,		35,372
Tax department	162,		6,735
Finance department	193,		12,415
Community development	147,	*	19,942
City attorney	136,		1,719
City judge	263,		7,603
Engineering	482,	*	60,237
Purchasing	202,		4,954
Inspections	510,		54,099
Non-departmental	1,818,		104,289
Risk management and assistant city manager	118,		4,642
Total general government	5,136,	852 4,713,436	423,416
Public safety:			
Police department - administrative	1,198,		264,960
Police department - patrol	3,780,		742,855
Police department - C.I.D.	989,	· · · · · · · · · · · · · · · · · · ·	86,635
Police department - crossing guards	-	641 4,148	493
Fire department - administrative	164,		2,290
Fire department - combat	2,433,		38,568
Total public safety	8,570,	947 7,435,146	1,135,801
Community services:			
Cemetery	126,		(6,217)
Appropriations	1,038,	477 1,085,421	(46,944)
Total community services	1,165,	088 1,218,249	(53,161)
Public works and buildings:			
Public works	1,442,	948 1,145,825	297,123
Mechanical maintenance	364,	333 355,428	8,905
Total public works and buildings	1,807,	281 1,501,253	306,028
Total expenditures	16,680,		1,812,084
Excess of revenues over (under)	10,000,	11,000,001	1,012,001
expenditures	(4,356,	(1,918,614)	2,438,057
OTHER PRIANCING COURCES (LIGES)			
OTHER FINANCING SOURCES (USES)-	2.105	CEO 0.101.0CC	06.000
Transfers in	2,105,		26,208
Transfers out	(317,		(11,973)
Total other financing sources (uses)	1,787,	924 1,802,159	14,235
Net change in fund balances	\$ (2,568,	747) (116,455)	\$ 2,452,292
Fund balance - beginning	. (,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	4,025,026	. , , , - ,
Fund balance - ending		\$ 3,908,571	

# CITY OF DUBLIN, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED JUNE 30

	2018	2017	2016	2015
Total pension liability			 	 
Service cost	\$ 347,900	\$ 306,219	\$ 349,021	\$ 298,239
Interest	2,177,334	2,008,464	1,897,721	1,870,841
Changes of benefit terms	1,425,004			
Differences between expected and actual experience	86,722	1,455,027	349,655	286,349
Changes of assumptions	509,157		186,525	(979,474)
Benefit payments, including refund of employee contributions	(1,691,820)	(1,489,667)	(1,218,287)	(1,039,947)
Net change in total pension liability	2,854,297	2,280,043	1,564,635	436,008
Total pension liability-beginning	 28,940,546	26,660,503	 25,095,868	 24,659,860
Total pension liability-ending (a)	\$ 31,794,843	\$ 28,940,546	\$ 26,660,503	\$ 25,095,868
Plan fiduciary net position				
Contributions-employer	\$ 1,062,837	\$ 1,011,219	\$ 1,208,651	\$ 1,145,769
Contributions-employee				
Net investment income	3,175,434	2,183,266	225,894	1,998,107
Benefit payments, including refunds of				
employee contributions	(1,691,820)	(1,489,667)	(1,218,287)	(1,039,947)
Administrative expense	(61,250)	(35,766)	(40,253)	(31,800)
Other	 		 	 
Net change in plan fiduciary net position	2,485,201	1,669,052	176,005	2,072,129
Plan fiduciary net position-beginning	21,413,475	19,744,423	19,568,418	17,496,289
Plan fiduciary net position-ending (b)	\$ 23,898,676	\$ 21,413,475	\$ 19,744,423	\$ 19,568,418
City's net pension liability (assets) - ending (a) - (b)	\$ 7,896,167	\$ 7,527,071	\$ 6,916,080	\$ 5,527,450
Plan fiduciary net position as a percentage of the total	 			
pension liability (asset)	75.17%	73.99%	74.06%	77.97%
Covered payroll	\$ 9,461,399	\$ 9,686,169	\$ 8,691,845	\$ 9,370,345
City's net pension liability (asset) as a percentage of covered payroll	83.46%	77.71%	79.57%	58.99%

#### Notes to the Schedule:

This schedule will present 10 years of information once its accumulated.

#### CITY OF DUBLIN, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CITY CONTRIBUTIONS FOR THE YEAR ENDED JUNE 30

		2018	 2017	 2016	2015	
Actuarially determined contribution  Contributions in relation to the actuarially	\$	1,390,289	\$ 1,012,079	\$ 1,099,196	\$	782,992
determined contribution		1,390,289	1,012,079	1,100,996		1,099,196
Contribution deficiency (excess)	\$		\$ 	\$ (1,800)	\$	(316,204)
Covered payroll  Contributions as a percentage of covered	\$	9,573,784	\$ 9,189,007	\$ 9,031,095	\$	8,883,195
payroll		14.52%	11.01%	12.19%		12.37%
Notes to Schedule Valuation date  January 1, 2018  Desired Heir G	15					

Actuarial cost method Projected Unit Credit

Asset valuation method Sum of actuarial value at beginning of year and the cash flow during the year plus the assumed investment return, adjusted by 10% of the amounts that exceeds or is less than the market value at the

end of the year. The actuarial value is adjusted, if necessary, to be within 20% of market value.

Assumed rate of return on

investments

2.75%, plus service based merit increases

Closed level dollar for unfunded liability

Projected salary increases Cost of living adjustments

0.00%

7.50%

Amortization method

Remaining amortization period

Other information

Remaining amortization period varies for the bases, with a net effective amortization period of 11 years.

This schedule is presented to illustrate the requirement to show information for 10 years. However, a full 10-year trend is not available. The Actuarially determined contribution rate was determined as of January 1, 2018, with an interest adjustment to the fiscal year. Contributions in relation to this actuarially

determined contribution rate will be reported for the fiscal year ending June 30, 2018.

### CITY OF DUBLIN, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED JUNE 30

	2018
Total OPEB liability	 2018
Service cost	\$ 58,607
Interest	27,194
Differences between expected and actual experience	(74,530)
Changes of assumptions	(47,675)
Benefit payments, including refund of employee contributions	(38,873)
Net change in total OPEB liability	 (75,277)
Total OPEB liability - beginning	915,014
Total OPEB liability - ending (a)	\$ 839,737
Covered-employee payroll	\$ 9,528,769
Total OPEB liability as a percentage of covered-employee payroll	8.81%

#### **Notes to the Schedule:**

Benefit changes: There have been no benefit changes since GASB 75 implementation. Changes of assumptions: The discount rate effective for June 30, 2016 was 2.85%, and effective for June 30, 2017 was 3.58%.

Schedule is intented to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

### DUBLIN-LAURENS COUNTY RECREATION AUTHORITY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE AUTHORITY'S NET PENSION LIABILITY AND RELATED RATIOS

#### FOR THE YEAR ENDED JUNE 30

		2018	2017	2016
Total pension liability				
Service cost	\$	17,332	\$ 15,529	\$ 12,984
Interest		104,368	97,968	91,467
Changes of benefit terms				
Differences between expected and actual experience		31,384	23,757	33,949
Changes of assumptions		21,057		
Benefit payments		(54,683)	(54,684)	(54,336)
Net change in total pension liability		119,458	82,570	84,064
Total pension liability-beginning		1,374,020	1,291,450	1,207,386
Total pension liability-ending (a)	\$	1,493,478	\$ 1,374,020	\$ 1,291,450
Plan fiduciary net position				
Contributions-employer	\$	44,386	\$ 39,714	\$ 53,080
Contributions-employee				
Net investment income		178,045	120,929	12,467
Benefit payments, including refunds of				
employee contributions		(54,683)	(54,684)	(54,336)
Administrative expense		(10,132)	(5,791)	(6,524)
Other			 	
Net change in plan fiduciary net position		157,616	 100,168	4,687
Plan fiduciary net position-beginning		1,192,018	1,091,850	1,087,163
Plan fiduciary net position-ending (b)	\$	1,349,634	\$ 1,192,018	\$ 1,091,850
Authority's net pension liability (assets) - ending (a) - (b)	\$	143,844	\$ 182,002	\$ 199,600
Plan fiduciary net position as a percentage of the total	·			
pension liability (asset)		90.37%	86.75%	84.54%
Covered payroll	\$	454,116	\$ 475,138	\$ 436,064
Authority's net pension liability (asset) as a percentage of covered				
payroll		31.68%	38.31%	45.77%

#### **Notes to the Schedule:**

This schedule will present 10 years of information once it is accumulated.

#### DUBLIN-LAURENS COUNTY RECREATION AUTHORITY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF AUTHORITY CONTRIBUTIONS FOR THE YEAR ENDED JUNE 30

		2017	2016		
Actuarially determined contribution	\$	47,387	\$ 43,385	\$	38,491
Contributions in relation to the actuarially					
determined contribution		47,387	 43,385		38,491
Contribution deficiency (excess)	\$		\$ 	\$	
Covered payroll	\$	454,116	\$ 475,138	\$	436,064
Contributions as a percentage of covered					
payroll		10.43%	9.13%		8.83%

#### **Notes to Schedule**

Valuation date January 1, 2018
Actuarial cost method Projected Unit Credit

Asset valuation method Sum of actuarial value at beginning of year and the cash flow during the year plus the assumed

investment return, adjusted by 10% of the amounts that exceeds or is less than the market value at the end of the year. The actuarial value is adjusted, if necessary, to be within 20% of market value.

Assumed rate of return on

investments

7.50%

Projected salary increases

2.75%, plus service based merit increases

Cost of living adjustments

0.00%

Amortization method

Closed level dollar for unfunded liability

Remaining amortization period

Remaining amortization period varies for the bases, with a net effective amortization period of 10

Other information

This schedule is presented to illustrate the requirement to show information for 10 years. However, a full 10-year trend is not available. The Actuarially determined contribution rate was determined as of January 1, 2018, with an interest adjustment to the fiscal year. Contributions in relation to this actuarially determined contribution rate will be reported for the fiscal year ending June 30, 2018.

		GAAP Expenditures		2017 Encumbrances		2018 Encumbrances		get Basis enditures	Original and Final Budgeted Amounts		Variance (Over)/Under Budget	
GENERAL GOVERNMENT	<u> </u>	chaltures	Lateun	Horanees	Плеш	Horanees		enditures		mounts		Judget
Legislative:												
Salaries	\$	69,600	\$		\$		\$	69,600		69,600	\$	
Employee benefits		87,986						87,986		78,870		(9,116)
Services		112,920		8,245				104,675		116,495		11,820
Utilities		7,787						7,787		6,000		(1,787)
Supplies		9,762		1,605		225		8,382		10,305		1,923
Total		288,055		9,850		225		278,430		281,270		2,840
City manager:												
Salaries		177,073						177,073		176,605		(468)
Employee benefits		69,741		265				69,476		70,467		991
Services		6,301		645				5,656		7,905		2,249
Repairs & maintenance		7,150				650		7,800		7,800		
Utilities		1,980						1,980		2,380		400
Supplies		365				350		715		1,300		585
Capital outlay										1,000		1,000
Total		262,610		910		1,000		262,700		267,457		4,757
Main Street program:												
Supplies		76,500						76,500		76,500		<u></u>
Total		76,500						76,500		76,500		
Subtotal	\$	627,165	\$	10,760	\$	1,225	\$	617,630	\$	625,227	\$	7,597

	GAAP Expenditures		2017 Encumbrances		2018 Encumbrances		get Basis enditures	Fina	iginal and I Budgeted mounts	Variance (Over)/Under Budget	
Subtotal brought forward	\$ 627,165	\$	10,760	\$	1,225	\$	617,630	\$	625,227	\$	7,597
City clerk:											
Salaries	149,506						149,506		211,895		62,389
Employee benefits	39,334		21				39,313		68,606		29,293
Services	6,919		1,200				5,719		10,700		4,981
Repairs & maintenance	1,950						1,950		7,800		5,850
Utilities	216						216		710		494
Supplies	5,138		198				4,940		2,396		(2,544)
Capital outlay	 2,779		1,814				965		4,314		3,349
Total	 205,842		3,233				202,609		306,421		103,812
Human resources:											
Salaries	76,172						76,172		76,177		5
Employee benefits	31,272						31,272		32,742		1,470
Services	4,632		510		695		4,817		4,985		168
Utilities	227						227		227		
Supplies	4,219		614				3,605		7,339		3,734
Other	26,673		9,816				16,857		46,491		29,634
Capital outlay	 1,439						1,439		1,800		361
Total	144,634		10,940		695		134,389		169,761		35,372
Subtotal	\$ 977,641	\$	24,933	\$	1,920	\$	954,628	\$	1,101,409	\$	146,781

		GAAP Expenditures		2017 Encumbrances		2018 Encumbrances		Budget Basis Expenditures		riginal and al Budgeted Amounts	Variance (Over)/Under Budget	
Subtotal brought forward	\$ 97	77,641	\$	24,933	\$	1,920	\$	954,628	\$	1,101,409	\$	146,781
Tax department:												
Salaries	7	9,420						79,420		79,985		565
Employee benefits	3	31,563		42				31,521		33,614		2,093
Services		282						282		1,300		1,018
Supplies		9,584		90				9,494		8,090		(1,404)
Other	3	35,605		784				34,821		38,684		3,863
Capital outlay										600		600
Total	15	66,454		916				155,538		162,273		6,735
Finance department:												
Salaries	12	25,603						125,603		125,650		47
Employee benefits	5	50,104		63				50,041		60,645		10,604
Services		1,699				418		2,117		2,000		(117)
Repairs & maintenance												
Supplies		3,397		868		5		2,534		4,368		1,834
Capital outlay		953						953		1,000		47
Total	18	31,756		931		423		181,248		193,663		12,415
Subtotal	\$ 1,31	5,851	\$	26,780	\$	2,343	\$	1,291,414	\$	1,457,345	\$	165,931

	GAAP Expenditure	2017 S Encumbrances	2018 Encumbrances	Budget Basis Expenditures	Original and Final Budgeted Amounts	Variance (Over)/Under Budget	
Subtotal brought forward	\$ 1,315,8	\$ 26,780	\$ 2,343	\$ 1,291,414	\$ 1,457,345	\$ 165,931	
Community development:							
Salaries	87,6	95	-	87,695	94,883	7,188	
Employee benefits	31,8	58	-	31,858	37,017	5,159	
Services	5,6	80 589		5,091	10,314	5,223	
Repairs & maintenance	4	55		455	500	45	
Utilities	9	24		924	1,404	480	
Supplies	4	89		489	500	11	
Other	5			564	1,000	436	
Capital outlay		<u></u>			1,400	1,400	
Total	127,6	65 589	<u> </u>	127,076	147,018	19,942	
City attorney:							
Salaries	95,4	97		95,497	92,522	(2,975)	
Employee benefits	26,8	05		26,805	28,381	1,576	
Services	8,2	01 1,215	385	7,371	9,082	1,711	
Utilities	1,2	03		1,203	1,680	477	
Supplies	3,3	99		3,399	3,079	(320)	
Capital outlay	7	50 500		250	1,500	1,250	
Total	135,8	55 1,715	385	134,525	136,244	1,719	
Subtotal	\$ 1,579,3	71 \$ 29,084	\$ 2,728	\$ 1,553,015	\$ 1,740,607	\$ 187,592	

	GAAP Expenditures	2017 Encumbrances	2018 Encumbrances	Budget Basis Expenditures	Original and Final Budgeted Amounts	Variance (Over)/Under Budget	
Subtotal brought forward	\$ 1,579,371	\$ 29,084	\$ 2,728	\$ 1,553,015	\$ 1,740,607	\$ 187,592	
City judge:							
Salaries	36,492			36,492	36,493	1	
Employee benefits	15,444			15,444	15,270	(174)	
Services	21,869	860		21,009	14,560	(6,449)	
Utilities					200	200	
Supplies	2,356			2,356	1,920	(436)	
Other	180,739			180,739	195,200	14,461	
Total	256,900	860		256,040	263,643	7,603	
Engineering:							
Salaries	289,522			289,522	301,613	12,091	
Employee benefits	103,072	868	587	102,791	121,608	18,817	
Services	6,886		184	7,070	11,100	4,030	
Repairs & maintenance	1,790			1,790	4,500	2,710	
Utilities	5,855			5,855	5,940	85	
Supplies	5,100	344	73	4,829	6,544	1,715	
Energy	7,075			7,075	10,000	2,925	
Other	872			872	1,225	353	
Capital outlay	3,511	17,011	15,500	2,000	19,511	17,511	
Total	423,683	18,223	16,344	421,804	482,041	60,237	
Subtotal	\$ 2,259,954	\$ 48,167	\$ 19,072	\$ 2,230,859	\$ 2,486,291	\$ 255,432	

	GAAP Expenditures	2016 Encumbrances	2017 Encumbrances	Budget Basis Expenditures	Original and Final Budgeted Amounts	Variance (Over)/Under Budget	
Subtotal brought forward	\$ 2,259,954	\$ 48,167	\$ 19,072	\$ 2,230,859	\$ 2,486,291	\$ 255,432	
Purchasing:							
Salaries	125,793			125,793	126,145	352	
Employee benefits	48,846	45		48,801	53,554	4,753	
Services	2,379			2,379	2,605	226	
Repairs & maintenance	6,782	962		5,820	4,662	(1,158)	
Utilities	11,436			11,436	12,450	1,014	
Supplies	2,599			2,599	2,395	(204)	
Energy	580			580	1,000	420	
Other	449			449		(449)	
Total	198,864	1,007		197,857	202,811	4,954	
Inspections:							
Salaries	294,899			294,899	295,254	355	
Employee benefits	128,191		509	128,700	143,251	14,551	
Services	6,517			6,517	11,210	4,693	
Repairs & maintenance	4,677			4,677	2,100	(2,577)	
Utilities	1,631			1,631	4,000	2,369	
Supplies	1,796			1,796	2,650	854	
Energy	7,383			7,383	7,000	(383)	
Other	6,979	161	78	6,896	40,161	33,265	
Capital outlay	3,778			3,778	4,750	972	
Total	455,851	161	587	456,277	510,376	54,099	
Subtotal	\$ 2,914,669	\$ 49,335	\$ 19,659	\$ 2,884,993	\$ 3,199,478	\$ 314,485	

	GAAP Expenditures		2017 Encumbrances		2018 Encumbrances		Budget Basis Expenditures		Original and Final Budgeted Amounts		Variance (Over)/Under Budget	
Subtotal brought forward		2,914,669	\$	49,335	\$	19,659	\$	2,884,993	\$	3,199,478	\$	314,485
Non-departmental:												
Employee benefits		40,001						40,001		23,000		(17,001)
Insurance		74,429						74,429		77,000		2,571
Contingency		191,823		32,325		58,765		218,263		298,718		80,455
Services		130,461				20,576		151,037		94,000		(57,037)
Repairs & maintenance		163,362				115		163,477		178,000		14,523
Utilities		231,123						231,123		234,000		2,877
Energy		358,610						358,610		375,000		16,390
Other		190,202		40,482				149,720		243,292		93,572
Capital outlay		107,928		17,976		238,085		328,037		295,976		(32,061)
		1,487,939		90,783		317,541		1,714,697		1,818,986		104,289
Risk management and assistant city manager												
Salaries		71,072						71,072		71,071		(1)
Employee benefits		22,103		28				22,075		23,812		1,737
Services		11,372		860				10,512		11,605		1,093
Utilities		1,930						1,930		1,400		(530)
Supplies		6,986						6,986		9,800		2,814
Capital outlay		, 				1,171		1,171		700		(471)
Total		113,463		888		1,171		113,746		118,388		4,642
Total general government	\$	4,516,071	\$	141,006	\$	338,371	\$	4,713,436	\$	5,136,852	\$	423,416

									Oı	riginal and	7	Variance
		GAAP		2017		2018	Bu	dget Basis	Fina	al Budgeted	(Ov	ver)/Under
	Ex	penditures	Encu	mbrances	Encu	imbrances	Exp	penditures		Amounts	Budget	
PUBLIC SAFETY												
Police department - administrative:												
Salaries	\$	592,741	\$		\$		\$	592,741	\$	663,152	\$	70,411
Employee benefits		222,112		45		882		222,949		313,144		90,195
Services		10,806		1,782		119		9,143		22,377		13,234
Repairs & maintenance		25,860		4,685		1,882		23,057		33,185		10,128
Utilities		33,873						33,873		41,852		7,979
Rent		1,662		137				1,525		4,137		2,612
Supplies		4,743		16		299		5,026		9,016		3,990
Other		45,641		26				45,615		112,026		66,411
Total		937,438		6,691		3,182		933,929		1,198,889		264,960
Police department - patrol:												
Salaries		2,031,118						2,031,118		2,355,962		324,844
Employee benefits		767,807		9,217		5,069		763,659		1,167,969		404,310
Services		17,818		1,194				16,624		23,996		7,372
Repairs & maintenance		65,923		124				65,799		58,174		(7,625)
Utilities		10		10						10		10
Supplies		52,598		7,866		410		45,142		56,943		11,801
Energy		110,400						110,400		100,000		(10,400)
Other		3,080						3,080		5,000		1,920
Capital outlay		13,601		12,112				1,489		12,112		10,623
Total		3,062,355		30,523		5,479		3,037,311		3,780,166		742,855
Subtotal	\$	3,999,793	\$	37,214	\$	8,661	\$	3,971,240	\$	4,979,055	\$	1,007,815

	GAAP Expenditures	2017 Encumbrances	2018 Encumbrances	Budget Basis Expenditures	Original and Final Budgeted Amounts	Variance (Over)/Under Budget
Subtotal brought forward	\$ 3,999,793	\$ 37,214	\$ 8,661	\$ 3,971,240	\$ 4,979,055	\$ 1,007,815
Police department - C.I.D.:						
Salaries	584,925			584,925	641,732	56,807
Employee benefits	254,785			254,785	283,014	28,229
Services	7,719	2,812		4,907	13,883	8,976
Repairs & maintenance	11,853	625	924	12,152	11,250	(902)
Utilities	14,568	13	10	14,565	3,013	(11,552)
Supplies	13,054		504	13,558	14,000	442
Energy	17,787			17,787	22,302	4,515
Capital outlay	120	120			120	120
Total	904,811	3,570	1,438	902,679	989,314	86,635
Police department - crossing guards:						
Salaries	3,741			3,741	3,770	29
Employee benefits	387			387	373	(14)
Supplies	218	198		20	498	478
Total	4,346	198		4,148	4,641	493
Subtotal	\$ 4,908,950	\$ 40,982	\$ 10,099	\$ 4,878,067	\$ 5,973,010	\$ 1,094,943

	GAAP Expenditures	2017 Encumbrances	2018 Encumbrances	Budget Basis Expenditures	Original and Final Budgeted Amounts	Variance (Over)/Under Budget
Subtotal brought forward	\$ 4,908,950	\$ 40,982	\$ 10,099	\$ 4,878,067	\$ 5,973,010	\$ 1,094,943
Fire department - administrative:						
Salaries	104,624			104,624	104,627	3
Employee benefits	47,091	191		46,900	42,069	(4,831)
Services	1,419			1,419	7,195	5,776
Repairs & maintenance	1,207			1,207	1,000	(207)
Utilities	5,633			5,633	6,354	721
Supplies	460			460	1,500	1,040
Energy	2,292	40		2,252	2,040	(212)
Total	162,726	231		162,495	164,785	2,290
Fire department - combat:						
Salaries	1,613,484			1,613,484	1,586,501	(26,983)
Employee benefits	655,244	7,494	2,036	649,786	730,175	80,389
Services	4,398			4,398	1,831	(2,567)
Repairs & maintenance	63,641	6,928		56,713	50,353	(6,360)
Utilities	26,455			26,455	25,000	(1,455)
Supplies	16,820	262	153	16,711	19,292	2,581
Energy	20,551			20,551	20,000	(551)
Capital outlay	6,486			6,486		(6,486)
Total	2,407,079	14,684	2,189	2,394,584	2,433,152	38,568
Total public safety	\$ 7,478,755	\$ 55,897	\$ 12,288	\$ 7,435,146	\$ 8,570,947	\$ 1,135,801

									riginal and		/ariance
	_	GAAP		2017		2018		dget Basis	al Budgeted	(Over)/Under	
	Ex	penditures	Encu	mbrances	Encu	mbrances	Exp	penditures	 Amounts		Budget
COMMUNITY SERVICES											
Cemetery:											
Salaries	\$	76,150	\$		\$		\$	76,150	\$ 75,990	\$	(160)
Employee benefits		34,191						34,191	38,796		4,605
Repairs & maintenance		17,280		2,100		2,117		17,297	4,400		(12,897)
Utilities		3,445						3,445	2,300		(1,145)
Supplies		1,048						1,048	2,500		1,452
Energy		697						697	2,500		1,803
Capital outlay									 125		125
Total		132,811		2,100		2,117		132,828	 126,611		(6,217)
Appropriations:											
Dublin-Laurens County Recreation Authority		625,000						625,000	625,000		
Library		188,663						188,663	188,663		
Dublin-Laurens Museum		7,500						7,500	7,500		
Dublin-Laurens Development Authority		111,000						111,000	111,000		
Regional Development Center		16,201						16,201	17,000		799
Humane Society		40,950						40,950	40,950		
Black Festival Committee		3,000						3,000	3,000		
MLK Committee		1,000						1,000	1,000		
Teen Court		44,364						44,364	44,364		
Other		47,743	i <del></del>					47,743	 		(47,743)
Total		1,085,421						1,085,421	 1,038,477		(46,944)
Total community services	\$	1,218,232	\$	2,100	\$	2,117	\$	1,218,249	\$ 1,165,088	\$	(53,161)

	Ex	GAAP 2017 Expenditures Encumbrances		2018 Encumbrances		Budget Basis Expenditures		Original and Final Budgeted Amounts		(O	Variance ver)/Under Budget	
PUBLIC WORKS AND BUILDINGS												
Public works:												
Salaries	\$	571,207	\$	2,885	\$		\$	568,322	\$	649,652	\$	81,330
Employee benefits		261,820						261,820		386,047		124,227
Services		4,872				36		4,908		7,615		2,707
Repairs & maintenance		254,403		20,933		1,336		234,806		320,333		85,527
Utilities		11,737						11,737		11,500		(237)
Supplies		19,364		2,301		796		17,859		22,801		4,942
Energy		45,857						45,857		45,000		(857)
Capital outlay		516						516				(516)
Total		1,169,776		26,119		2,168		1,145,825		1,442,948		297,123
Mechanical maintenance:												
Salaries		231,104						231,104		231,115		11
Employee benefits		91,653						91,653		101,223		9,570
Services		5,408		114				5,294		8,774		3,480
Repairs & maintenance		3,404						3,404		1,775		(1,629)
Utilities		11,656						11,656		9,700		(1,956)
Supplies		8,214		70		754		8,898		8,520		(378)
Energy		3,168						3,168		3,226		58
Capital outlay		251						251				(251)
Total		354,858		184		754		355,428		364,333		8,905
Total public works and buildings	\$	1,524,634	\$	26,303	\$	2,922	\$	1,501,253	\$	1,807,281	\$	306,028
Total expenditures	\$	14,737,692	\$	225,306	\$	355,698	\$	14,868,084	\$	16,680,168	\$	1,812,084

### CITY OF DUBLIN, GEORGIA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2018

		Sp	ecial F	Revenue Fu	nds		Capital Proje	ects Funds	
	Hot	tel/Motel Tax		nfiscated Assets	_	Police ograms	SPLOST Capital Projects 2006	T-SPLOST	Total Nonmajor Governmental Funds
<u>ASSETS</u>	_				_				
Cash and cash equivalents	\$	84,272	\$	57,893	\$	3,067	\$ 2,290,924	\$ 881,265	\$ 3,317,421
Total assets	\$	84,272	\$	57,893	\$	3,067	\$ 2,290,924	\$ 881,265	\$ 3,317,421
LIABILITIES AND FUND BALANCES  LIABILITIES  Accounts payable and accrued costs  Due to others  Due to other funds  Total liabilities	\$	55,425  28,581 84,006	\$	41,054  41,054	\$	   	\$  	\$ 34,010  300,000 334,010	\$ 89,435 41,054 328,581 459,070
FUND BALANCES									
Restricted		266		16,839		3,067	2,290,924	547,255	2,858,351
Total fund balances		266		16,839		3,067	2,290,924	547,255	2,858,351
Total liabilities and fund balances	\$	84,272	\$	57,893	\$	3,067	\$ 2,290,924	\$ 881,265	\$ 3,317,421

# CITY OF DUBLIN, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Spe	ecial Revenue Fu	ınds	Capital Proje	ects Funds	
	Hotel-Motel Tax	Confiscated Assets	Police Other Programs	SPLOST Capital Projects 2006	T-SPLOST	Total Nonmajor Governmental Funds
REVENUES:						
Other taxes	\$ 869,884	\$	\$	\$	\$	\$ 869,884
Intergovernmental					1,241,115	1,241,115
Investment earnings		15		18,730	10,411	29,156
Fines and forfeitures		4,851				4,851
Miscellaneous			244			244
Total revenues	869,884	4,866	244	18,730	1,251,526	2,145,250
EXPENDITURES:						
Current:						
Public safety			922			922
Culture and recreation	543,676					543,676
Capital outlay				(389,174)	1,245,728	856,554
Total expenditures	543,676		922	(389,174)	1,245,728	1,401,152
Excess of revenues over (under) expenditures	326,208	4,866	(678)	407,904	5,798	744,098
OTHER FINANCING SOURCES (USES)						
Transfers in		11,973				11,973
Transfers out	(326,208)				(20,402)	(346,610)
Total other financing sources (uses)	(326,208)	11,973			(20,402)	(334,637)
Net change in fund balance		16,839	(678)	407,904	(14,604)	409,461
Fund balances-beginning, as restated	266		3,745	1,883,020	561,859	2,448,890
Fund balances-ending	\$ 266	\$ 16,839	\$ 3,067	\$ 2,290,924	\$ 547,255	\$ 2,858,351

# CITY OF DUBLIN, GEORGIA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL – HOTEL/MOTEL TAX FOR THE YEAR ENDED JUNE 30, 2018

	Original and Final Budgeted Amounts	Actual	Variance with Final Budget		
REVENUES -					
Other taxes	800,000	\$ 869,884	\$	69,884	
EXPENDITURES -					
Culture and recreation:					
Chamber of Commerce and Tourism					
Resource Enhancements and					
Events Organization 2%	200,000	217,470		(17,470)	
<b>Dublin-Laurens County Recreation</b>					
Authority 2%	200,000	217,470		(17,470)	
Theatre Dublin 1%	100,000	 108,736		(8,736)	
Total expenditures	500,000	 543,676		(43,676)	
Excess of revenues over expenditures	300,000	326,208		26,208	
OTHER FINANCING USES -					
Transfers out	(300,000)	 (326,208)		(26,208)	
Net change in fund balance	\$		\$		
Fund balance, beginning of year		266			
Fund balance, end of year		\$ 266			

### CITY OF DUBLIN, GEORGIA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL – CONFISCATED ASSETS FOR THE YEAR ENDED JUNE 30, 2018

	Origina Final Bu Amo	dgeted		Actual	Variance with Final Budget		
REVENUES -	_		_				
Investment earnings	\$		\$	15	\$	15	
Fines and forfeitures				4,851		4,851	
Total revenues				4,866		4,866	
EXPENDITURES -							
Public safety							
Total expenditures							
Excess of revenues over expenditures				4,866		4,866	
OTHER FINANCING USES -							
Transfers in				11,973		11,973	
Net change in fund balance	\$			16,839	\$	16,839	
Fund balance, beginning of year							
Fund balance, end of year			\$	16,839			

### CITY OF DUBLIN, GEORGIA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL – POLICE OTHER PROGRAMS FOR THE YEAR ENDED JUNE 30, 2018

	Final B	nal and udgeted ounts	 actual	Variance with Final Budget		
REVENUES -						
Miscellaneous	\$		\$ 244	\$	244	
Total revenues			 244		244	
EXPENDITURES -						
Public safety			922		(922)	
Total expenditures			922		(922)	
Net change in fund balance	\$		(678)	\$	(678)	
Fund balance, beginning of year, as restated			3,745			
Fund balance, end of year			\$ 3,067			

# CITY OF DUBLIN, GEORGIA STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES DUBLIN BOARD OF EDUCATION AGENCY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2018

<u>ASSET</u>	Balance July 1, 2017 Additions		]	Deductions	Balance June 30, 2018		
Equity in pooled cash	\$ 982,975	\$	8,741,553	\$	(8,724,382)	\$	1,000,146
Total assets	\$ 982,975	\$	8,741,553	\$	(8,724,382)	\$	1,000,146
<u>LIABILITY</u>							
Due to Dublin Board of Education	\$ 982,975	\$	8,741,553	\$	(8,724,382)	\$	1,000,146
Total liabilities	\$ 982,975	\$	8,741,553	\$	(8,724,382)	\$	1,000,146

### CITY OF DUBLIN, GEORGIA COMBINING STATEMENT OF NET POSITION NONMAJOR PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	River Golf C Fu	ourse	Teleco	ommunications Fund	 Total
<u>ASSETS</u>					
CURRENT ASSETS:					
Cash and cash equivalents	\$	5,693	\$	1,202,729	\$ 1,208,422
Accounts receivable, net				16,305	16,305
Inventories, at cost		3,600			3,600
Prepaid expenses		2,001			 2,001
Total current assets		11,294		1,219,034	 1,230,328
NONCURRENT ASSETS -					
CAPITAL ASSETS:					
Depreciable, net		156,167		961,559	 1,117,726
Total assets		167,461		2,180,593	2,348,054
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows related to OPEB		572		94	666
Deferred outflows related to pensions		36,385		11,512	47,897
Total deferred outflows of resources		36,957		11,606	 48,563
<u>LIABILITIES</u> CURRENT LIABILITIES:					
Accounts payable		3,352			3,352
Accrued expenses		9,268		1,923	11,191
Due to other funds		300,000			300,000
Compensated absences payable		1,047		129	1,176
Total current liabilities		313,667		2,052	315,719
LONG TERM LIA BILITIES -					
Compensated absences payable		11,981		1,471	13,452
Total OPEB liability		19,668		3,222	22,890
Net pension liability		129,431		40,950	170,381
Total long-term liabilities		161,080		45,643	 206,723
Total liabilities		474,747		47,695	522,442
DEFERRED INFLOWS OF RESOURCES				_	
Deferred inflows related to OPEB		2,453		402	2,855
Deferred inflows related to pensions		23,705		7,500	31,205
Total deferred inflows of resources		26,158		7,902	34,060
NET POSITION:				_	_
Net investment in capital assets		156,167		961,559	1,117,726
Unrestricted		(452,654)		1,175,043	722,389
Total net position (deficit)		(296,487)	\$	2,136,602	\$ 1,840,115

# CITY OF DUBLIN, GEORGIA COMBINING SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION NONMAJOR PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Riverview Golf Course Fund	Telecommunications Fund	Total
OPERATING REVENUES:	¢ 254.022	ф. 55.C <b>21</b> 0	Φ 011 022
Sales/charges for services	\$ 254,822	\$ 556,210	\$ 811,032
Penalties and cut-on fees	10.722	1,346	1,346
Other revenue	19,722	5,006	24,728
Total operating revenues	274,544	562,562	837,106
OPERATING EXPENSES:			
Personnel services	218,241	51,501	269,742
Employee benefits	60,805	16,494	77,299
Repairs and maintenance	54,102	5,126	59,228
Depreciation	15,828	252,134	267,962
Other operating	283,442	382,647	666,089
Total operating expenses	632,418	707,902	1,340,320
Net operating income (loss)	(357,874)	(145,340)	(503,214)
Transfers in	317,734		317,734
Transfers out	<u> </u>	<u> </u>	
Change in net position	(40,140)	(145,340)	(185,480)
Net position-beginning, as restated	(256,347)	2,281,942	2,025,595
Net position-ending	\$ (296,487)	\$ 2,136,602	\$ 1,840,115

### CITY OF DUBLIN, GEORGIA COMBINING STATEMENT OF CASH FLOWS NONMAJOR PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	verview lf Course Fund	Teleco	mmunications Fund	Total
CASH FLOWS FROM OPERATING ACTIVITIES:				
Cash received from customers	\$ 283,224	\$	561,986	\$ 845,210
Cash paid to suppliers for goods and services	(285,800)		(379,685)	(665,485)
Cash paid to employees for services	(213,434)		(51,501)	(264,935)
Cash paid for employee taxes and benefits	(86,327)		(18,365)	(104,692)
Cash received from and (paid to) other funds	(15,000)			 (15,000)
Net cash provided (used) by operating activities	 (317,337)		112,435	 (204,902)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:				
Transfers from other funds	 317,734			 317,734
Net cash provided by noncapital financing activities	 317,734			 317,734
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES -				
Acquisition and construction of capital assets			(29,127)	(29,127)
Net cash used for capital and related				
financing activities			(29,127)	(29,127)
Net change in cash and cash equivalents	397		83,308	83,705
Cash and cash equivalents beginning of year	5,296		1,119,421	1,124,717
Cash and cash equivalents end of year	\$ 5,693	\$	1,202,729	\$ 1,208,422

### CITY OF DUBLIN, GEORGIA COMBINING STATEMENT OF CASH FLOWS NONMAJOR PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	iverview lf Course Fund	Telecon	mmunications Fund	Total
RECONCILIATION OF NET INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:				
CASH PROVIDED (USED) BY OPERATING ACTIVITIES:				
Net operating income (loss)	\$ (357,874)	\$	(145,340)	\$ (503,214)
Adjustments to reconcile net operating income (loss)				
to net cash provided (used) by operating activities:  Depreciation	15,828		252,134	267,962
Decrease (increase) in assets-	13,626		232,134	207,702
Accounts receivable - trade			(57()	(57()
			(576)	(576)
Inventories	8,680			8,680
Decrease (increase) in deferred				
outflows of resources	(3,363)		(266)	(3,629)
Increase (decrease) in liabilities:				
Accounts payable	531			531
Accrued expenses	(118)			(118)
Due to other funds	(15,000)			(15,000)
Compensated absences payable	4,807			4,807
Total OPEB liability	(1,763)		(289)	(2,052)
Net pension liability	11,256		1,057	12,313
Increase (decrease) in deferred				
inflows of resources	19,679		5,715	25,394
Total adjustments	40,537		257,775	298,312
Net cash provided (used) by operating activities	\$ (317,337)	\$	112,435	\$ (204,902)

# CITY OF DUBLIN, GEORGIA BALANCE SHEET MAIN STREET DUBLIN DOWNTOWN DEVELOPMENT AUTHORITY JUNE 30, 2018

ASSETS Cash Total assets	\$ 134,983 \$ 134,983
LIABILITIES AND FUND BALANCES Accrued costs Total liabilities	\$ 2,389 2,389
FUND BALANCES  Committed  Total fund balances	132,594 132,594
Total liabilities and fund balances	\$ 134,983

# CITY OF DUBLIN, GEORGIA RECONCILIATION OF THE BALANCE SHEET MAIN STREET DUBLIN DOWNTOWN DEVELOPMENT AUTHORITY TO THE STATEMENT OF NET POSITION JUNE 30, 2018

Amounts reported for governmental activities in the statement of net position are different because:	
Total fund balance - Main Street Dublin Downtown Development Authority	\$ 132,594
Capital assets used in governmental activities are not financial resources, and therefore, are not reported in the funds.	987,313
Long-term liabilities, such as compensated absences, capital leases, and notes payable are not due and payable in the current period and, therefore, are not reported in the funds	(230,160)
Net position of Main Street Dublin Downtown Development Authority	\$ 889,747

### CITY OF DUBLIN, GEORGIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES MAIN STREET DUBLIN DOWNTOWN DEVELOPMENT AUTHORITY FOR THE YEAR ENDED JUNE 30, 2018

REVENUES:	
Program income	\$ 230,007
Intergovernmental	184,998
Investment earnings	155
Miscellaneous income	 44,639
Total revenues	459,799
EXPENDITURES -	
Current -	
Downtown development	599,268
Debt Service:	
Principal	26,514
Interest	6,231
Total expenditures	 632,013
OTHER FINANCING SOURCES -	
Proceeds from issuance of note payable	 212,400
Net change in fund balances	40,186
Fund balances-beginning	 92,408
Fund balances-ending	\$ 132,594

#### CITY OF DUBLIN, GEORGIA

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MAIN STREET DUBLIN DOWNTOWN DEVELOPMENT AUTHORITY TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance - Main Street Dublin Downtown Development Authority

\$ 40,186

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Depreciation expense \$ (70,211) Capital outlay 178,586

108,375

The issuance of long-term debt (e.g. bonds, leases), provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

(185,886)

Change in net position of Main Street Dublin Downtown Development Authority

\$ (37,325)

### CITY OF DUBLIN, GEORGIA SCHEDULE OF EXPENDITURES OF SPECIAL LOCAL OPTION SALES TAX PROCEEDS - 2006 FOR THE YEAR ENDED JUNE 30, 2018

Project Description Per	Estimat	ed Cost		Evmandituras	
			D: X/	Expenditures	TD / 1
SPLOST Referendum	Original	Current	Prior Years	Current Year	Total
Transportation and drainage **	\$ 7,190,000	\$ 7,190,000	\$ 3,267,139	\$ (389,174)	\$ 2,877,965
Water and sewer					
system	4,750,000	4,750,000	2,662,393		2,662,393
City facilities	2,037,870	2,037,870	4,579,731		4,579,731
Capital equipment	1,062,870	1,062,870	1,990,239		1,990,239
Gas system					
improvements	1,500,000	1,500,000	2,298,839		2,298,839
improvements	16,540,740	16,540,740	14,798,341	(389,174)	14,409,167
	10,210,710	10,510,710	11,770,311	(30),171)	11,100,107
Debt service *					
Principal		12,630,000	12,630,000		12,630,000
Interest		1,959,682	1,959,680		1,959,680
Bond issuance costs		192,406	194,406		194,406
		14,782,088	14,784,086		14,784,086
TOTAL	\$16,540,740	\$31,322,828	\$29,582,427	\$ (389,174)	\$29,193,253

<sup>\*</sup>On July 1, 2007, the Laurens County Public Facilities Authority under authority of an Intergovernmental Contract with the City of Dublin, Georgia issued \$12,000,000 in variable rate revenue bonds to provide funds to pay the costs of acquiring, constructing, and equipping capital outlay projects for the City and pay the necessary costs of issuing the bonds. Repayment of the bonds will be made by the City through the use of special purpose local option sales tax proceeds. The bond was paid-off on July 1, 2012. During fiscal year 2008, the City entered into a capital lease agreement for the purchase of a ladder truck. Repayment of the capital lease will be made through the use of special purpose local option sales tax proceeds.

<sup>\*\*</sup> During 2018, the City reimbursed the 2006 SPLOST Fund for costs paid for the Hillcrest Parkway project. The project was approved as a T-SPLOST project and the SPLOST fund was reimbursed to fully account for the project in the T-SPLOST fund. These reimbursed costs will be used for other transportation and drainage projects approved in the referendum.

### CITY OF DUBLIN, GEORGIA SCHEDULE OF EXPENDITURES OF SPECIAL LOCAL OPTION SALES TAX PROCEEDS - 2012 FOR THE YEAR ENDED JUNE 30, 2018

Project Description					
Per	_	ed Cost	-	Expenditures	
SPLOST Referendum	Original	Current	Prior Years	Current Year	Total
Road, street, bridge and					
drainage improvements	\$ 4,300,000	\$ 4,300,000	\$3,220,260	\$ 933,073	\$4,153,333
Water and sewer improvements	5,218,000	5,218,000	1,340,350	722,369	2,062,719
Gas system improvements	1,840,000	1,840,000	130,487	55,676	186,163
Public works facilities and equipment	2,195,000	2,195,000	493,036	270,796	763,832
Public safety facilities and equipment	1,022,000	1,022,000	1,173,749	372,056	1,545,805
City hall and associated					
buildings improvements	100,000	100,000	198,596		198,596
	14,675,000	14,675,000	6,556,478	2,353,970	8,910,448
Debt service *					
Principal	326,001	326,001	491,653	135,316	626,969
Interest	10,746	10,746	18,608	3,495	22,103
	336,747	336,747	510,261	138,811	649,072
TOTAL	\$15,011,747	\$15,011,747	\$7,066,739	\$2,492,781	\$9,559,520

<sup>\*</sup>At the end of fiscal year 2012, the City entered into a capital lease agreement for the purchase of ten police cars. Repayment of the capital lease will be made through the use of special purpose local option sales tax proceeds.

# III. STATISTICAL SECTION

# (Unaudited)

This part of the City of Dublin's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

#### **Contents:**

#### Financial Trends

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

116

#### Revenue Capacity

These schedules contain information to help the reader assess the government's most significant local revenue sources, the property tax, and the sale of gas

122

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

129

#### Demographic and Economic Information

These schedules of demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.

134

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

136

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

# CITY OF DUBLIN, GEORGIA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

(accrual basis of accounting)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Governmental activities:										
Net investment in										
capital assets	\$ 13,297,712	\$ 18,451,166	\$ 14,649,028	\$ 21,595,752	\$ 20,178,580	\$ 21,119,506	\$ 21,727,434	\$ 20,963,602	\$ 21,339,965	\$ 22,707,380
Restricted	9,136,553	5,221,507	10,216,238	8,685,348	4,168,780	3,549,624	4,147,027	5,479,527	6,017,928	6,280,461
Unrestricted	6,390,633	7,583,296	7,535,343	4,209,241	6,680,500	6,090,437	2,637,571	474,302	(155,115)	(1,451,928)
Total governmental activ	ities									
net position	\$ 28,824,898	\$ 31,255,969	\$ 32,400,609	\$ 34,490,341	\$ 31,027,860	\$ 30,759,567	\$ 28,512,032	\$ 26,917,431	\$ 27,202,778	\$ 27,535,913
Business-type activities:										
Net investment in										
capital assets	\$ 23,548,434	\$ 23,594,788	\$ 23,549,022	\$ 21,977,097	\$ 25,497,333	\$ 27,158,233	\$ 27,686,667	\$ 28,919,431	\$ 29,118,697	\$ 29,949,645
Restricted	1,714,370	1,803,160	2,143,488	2,038,855	2,035,504	2,027,312	2,039,246	1,518,593	1,747,859	1,149,987
Unrestricted	9,409,896	11,303,355	12,379,430	14,625,049	17,081,206	16,650,848	16,248,550	17,796,949	18,714,346	18,615,638
Total business-type activ	vities									
net position	\$ 34,672,700	\$ 36,701,303	\$ 38,071,940	\$ 38,641,001	\$ 44,614,043	\$ 45,836,393	\$ 45,974,463	\$ 48,234,973	\$ 49,580,902	\$ 49,715,270
Primary government:										
Net investment in										
capital assets	\$ 36,846,146	\$ 42,045,954	\$ 38,198,050	\$ 43,572,849	\$ 45,675,913	\$ 48,277,739	\$ 49,414,101	\$ 49,883,033	\$ 50,458,662	\$ 52,657,025
Restricted	10,850,923	7,024,667	12,359,726	10,724,203	6,204,284	5,576,936	6,186,273	6,998,120	7,765,787	7,430,448
Unrestricted	15,800,529	18,886,651	19,914,773	18,834,290	23,761,706	22,741,285	18,886,121	18,271,251	18,559,231	17,163,710
Total primary governmen	nt									
net position	\$ 63,497,598	\$ 67,957,272	\$ 70,472,549	\$ 73,131,342	\$ 75,641,903	\$ 76,595,960	\$ 74,486,495	\$ 75,152,404	\$ 76,783,680	\$ 77,251,183

# CITY OF DUBLIN, GEORGIA CHANGES IN NET POSITION LAST TEN FISCAL YEARS

Public safety 5,739,116 5,919,997 6,156,895 6,383,386 7,495,673 7,088,105 6,813,911 8,317,381 7,853,745 8,459,599 Community services 1,005,107 1,068,978 1,007,080 1,063,213 962,537 1,034,752 1,048,236 1,059,369 1,150,275 1,235,088 Public works and buildings 1,882,695 1,889,643 1,823,752 1,925,577 1,914,142 1,828,819 1,624,652 1,702,857 1,852,113 2,159,514 Culture and recreation 495,566 475,326 505,632 519,263 534,183 576,877 662,558 407,342 494,357 544,031 Interest on long-term debt 508,001 414,924 299,630 84,243 87,015 6,778 1,396 1,879 5,983 3,495 Total governmental activities expenses 14,172,119 14,211,179 14,348,403 14,502,621 15,159,978 15,378,577 14,424,030 16,388,492 16,066,020 17,310,756 Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 22,058,010 13,239,086 8,428,556 11,125,416 12,395,598 Sanitation 2,212,891 2,216,536 2,365,998 2,494,970 2,502,288 2,543,124 2,385,778 2,557,459 2,616,944 2,675,758 Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418 Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902 Total business-type activities											
Governmental activities: General government   \$ 4,541,634   \$ 4,442,311   \$ 4,555,414   \$ 4,526,939   \$ 4,166,428   \$ 4,843,246   \$ 4,273,277   \$ 4,899,664   \$ 4,709,547   \$ 4,909,029   Public safety   5,739,116   5,919,997   6,156,895   6,383,386   7,495,673   7,088,105   6,813,911   8,317,381   7,853,745   8,459,599   Community services   1,005,107   1,068,978   1,007,080   1,063,213   962,537   1,034,752   1,048,236   1,059,369   1,150,275   1,235,088   Public works and   buildings   1,882,695   1,889,643   1,823,752   1,925,577   1,914,142   1,828,819   1,624,652   1,702,857   1,852,113   2,159,514   Culture and recreation   495,566   475,326   505,632   519,263   534,183   576,877   662,558   407,342   494,357   544,031   Interest on long-term   debt   508,001   414,924   299,630   84,243   87,015   6,778   1,396   1,396   1,879   5,983   3,495   Total governmental activities   expenses   14,172,119   14,211,179   14,348,403   14,502,621   15,159,978   15,378,577   14,424,030   16,388,492   16,066,020   17,310,756   Business-type activities:   Water and sewer   5,228,079   5,087,924   5,508,811   5,548,753   5,859,363   5,807,794   5,573,272   5,763,076   6,129,670   6,596,506   Gas   8,917,877   6,344,200   6,634,411   8,528,329   16,932,878   22,058,010   13,239,086   8,428,556   11,125,416   12,395,598   Sanitation   2,212,891   2,216,536   2,365,998   2,494,970   2,502,288   2,543,124   2,385,778   2,557,459   2,616,944   2,675,754   Riverview Golf Course   450,072   391,218   435,045   468,869   390,012   421,421   321,882   536,417   591,846   632,418   Telecommunications   704,563   600,070   636,577   667,183   705,997   613,011   544,292   613,728   651,241   707,902   Total business-type activities		2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General government	Expenses										
Public safety 5,739,116 5,919,997 6,156,895 6,383,386 7,495,673 7,088,105 6,813,911 8,317,381 7,853,745 8,459,599 Community services 1,005,107 1,068,978 1,007,080 1,063,213 962,537 1,034,752 1,048,236 1,059,369 1,150,275 1,235,088 Public works and buildings 1,882,695 1,889,643 1,823,752 1,925,577 1,914,142 1,828,819 1,624,652 1,702,857 1,852,113 2,159,514 Culture and recreation 495,566 475,326 505,632 519,263 534,183 576,877 662,558 407,342 494,357 544,031 Interest on long-term debt 508,001 414,924 299,630 84,243 87,015 6,778 1,396 1,879 5,983 3,495 Total governmental activities expenses 14,172,119 14,211,179 14,348,403 14,502,621 15,159,978 15,378,577 14,424,030 16,388,492 16,066,020 17,310,756 Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 2,557,3272 5,763,076 6,129,670 6,596,506 Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 2,058,010 13,239,086 8,428,556 11,125,416 12,395,598 Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418 Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902 Total business-type activities	Governmental activities:										
Community services 1,005,107 1,068,978 1,007,080 1,063,213 962,537 1,034,752 1,048,236 1,059,369 1,150,275 1,235,088 Public works and buildings 1,882,695 1,889,643 1,823,752 1,925,577 1,914,142 1,828,819 1,624,652 1,702,857 1,852,113 2,159,514 Culture and recreation 495,566 475,326 505,632 519,263 534,183 576,877 662,558 407,342 494,357 544,031 Interest on long-term debt 508,001 414,924 299,630 84,243 87,015 6,778 1,396 1,879 5,983 3,495 Total governmental activities:  expenses 14,172,119 14,211,179 14,348,403 14,502,621 15,159,978 15,378,577 14,424,030 16,388,492 16,066,020 17,310,756 Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 22,058,010 13,239,086 8,428,556 11,125,416 12,395,598 Sanitation 2,212,891 2,216,536 2,365,998 2,494,970 2,502,288 2,543,124 2,385,778 2,574,599 2,616,944 2,675,754 Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418 Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902 Total business-type activities	General government	\$ 4,541,634	\$ 4,442,311	\$ 4,555,414	\$ 4,526,939	\$ 4,166,428	\$ 4,843,246	\$ 4,273,277	\$ 4,899,664	\$ 4,709,547	\$ 4,909,029
Public works and buildings 1,882,695 1,889,643 1,823,752 1,925,577 1,914,142 1,828,819 1,624,652 1,702,857 1,852,113 2,159,514 Culture and recreation 495,566 475,326 505,632 519,263 534,183 576,877 662,558 407,342 494,357 544,031 Interest on long-term debt 508,001 414,924 299,630 84,243 87,015 6,778 1,396 1,879 5,983 3,495 Total governmental activities  expenses 14,172,119 14,211,179 14,348,403 14,502,621 15,159,978 15,378,577 14,424,030 16,388,492 16,066,020 17,310,756 Business-type activities:  Water and sewer 5,228,079 5,087,924 5,508,811 5,548,753 5,859,363 5,807,794 5,573,272 5,763,076 6,129,670 6,596,506 Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 22,058,010 13,239,086 8,428,556 11,125,416 12,395,598 Sanitation 2,212,891 2,216,536 2,365,998 2,494,970 2,502,288 2,543,124 2,385,778 2,557,459 2,616,944 2,675,754 Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418 Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902 Total business-type activities	Public safety	5,739,116	5,919,997	6,156,895	6,383,386	7,495,673	7,088,105	6,813,911	8,317,381	7,853,745	8,459,599
buildings 1,882,695 1,889,643 1,823,752 1,925,577 1,914,142 1,828,819 1,624,652 1,702,857 1,852,113 2,159,514 Culture and recreation 495,566 475,326 505,632 519,263 534,183 576,877 662,558 407,342 494,357 544,031 Interest on long-term debt 508,001 414,924 299,630 84,243 87,015 6,778 1,396 1,879 5,983 3,495 Total governmental activities expenses 14,172,119 14,211,179 14,348,403 14,502,621 15,159,978 15,378,577 14,424,030 16,388,492 16,066,020 17,310,756 Business-type activities:  Water and sewer 5,228,079 5,087,924 5,508,811 5,548,753 5,859,363 5,807,794 5,573,272 5,763,076 6,129,670 6,596,506 Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 22,058,010 13,239,086 8,428,556 11,125,416 12,395,598 Sanitation 2,212,891 2,216,536 2,365,998 2,494,970 2,502,288 2,543,124 2,385,778 2,557,459 2,616,944 2,675,754 Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418 Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902 Total business-type activities	Community services	1,005,107	1,068,978	1,007,080	1,063,213	962,537	1,034,752	1,048,236	1,059,369	1,150,275	1,235,088
Culture and recreation 495,566 475,326 505,632 519,263 534,183 576,877 662,558 407,342 494,357 544,031 Interest on long-term debt 508,001 414,924 299,630 84,243 87,015 6,778 1,396 1,879 5,983 3,495 Total governmental activities expenses 14,172,119 14,211,179 14,348,403 14,502,621 15,159,978 15,378,577 14,424,030 16,388,492 16,066,020 17,310,756 Business-type activities:  Water and sewer 5,228,079 5,087,924 5,508,811 5,548,753 5,859,363 5,807,794 5,573,272 5,763,076 6,129,670 6,596,506 Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 22,058,010 13,239,086 8,428,556 11,125,416 12,395,598 Sanitation 2,212,891 2,216,536 2,365,998 2,494,970 2,502,288 2,543,124 2,385,778 2,557,459 2,616,944 2,675,754 Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418 Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902 Total business-type activities	Public works and										
Interest on long-term debt 508,001 414,924 299,630 84,243 87,015 6,778 1,396 1,879 5,983 3,495 Total governmental activities expenses 14,172,119 14,211,179 14,348,403 14,502,621 15,159,978 15,378,577 14,424,030 16,388,492 16,066,020 17,310,756 Business-type activities:  Water and sewer 5,228,079 5,087,924 5,508,811 5,548,753 5,859,363 5,807,794 5,573,272 5,763,076 6,129,670 6,596,506 Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 22,058,010 13,239,086 8,428,556 11,125,416 12,395,598 Sanitation 2,212,891 2,216,536 2,365,998 2,494,970 2,502,288 2,543,124 2,385,778 2,557,459 2,616,944 2,675,754 Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418 Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902 Total business-type activities	buildings	1,882,695	1,889,643	1,823,752	1,925,577	1,914,142	1,828,819	1,624,652	1,702,857	1,852,113	2,159,514
debt         508,001         414,924         299,630         84,243         87,015         6,778         1,396         1,879         5,983         3,495           Total governmental activities           expenses         14,172,119         14,211,179         14,348,403         14,502,621         15,159,978         15,378,577         14,424,030         16,388,492         16,066,020         17,310,756           Business-type activities:         Water and sewer         5,228,079         5,087,924         5,508,811         5,548,753         5,859,363         5,807,794         5,573,272         5,763,076         6,129,670         6,596,506           Gas         8,917,877         6,344,200         6,634,411         8,528,329         16,932,878         22,058,010         13,239,086         8,428,556         11,125,416         12,395,598           Sanitation         2,212,891         2,216,536         2,365,998         2,494,970         2,502,288         2,543,124         2,385,778         2,557,459         2,616,944         2,675,754           Riverview Golf Course         450,072         391,218         435,045         468,869         390,012         421,421         321,882         536,417         591,846         632,418           Total business-type acti	Culture and recreation	495,566	475,326	505,632	519,263	534,183	576,877	662,558	407,342	494,357	544,031
Total governmental activities expenses 14,172,119 14,211,179 14,348,403 14,502,621 15,159,978 15,378,577 14,424,030 16,388,492 16,066,020 17,310,756  Business-type activities:  Water and sewer 5,228,079 5,087,924 5,508,811 5,548,753 5,859,363 5,807,794 5,573,272 5,763,076 6,129,670 6,596,506  Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 22,058,010 13,239,086 8,428,556 11,125,416 12,395,598  Sanitation 2,212,891 2,216,536 2,365,998 2,494,970 2,502,288 2,543,124 2,385,778 2,557,459 2,616,944 2,675,754  Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418  Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902  Total business-type activities	Interest on long-term										
expenses 14,172,119 14,211,179 14,348,403 14,502,621 15,159,978 15,378,577 14,424,030 16,388,492 16,066,020 17,310,756 Business-type activities:  Water and sewer 5,228,079 5,087,924 5,508,811 5,548,753 5,859,363 5,807,794 5,573,272 5,763,076 6,129,670 6,596,506 Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 22,058,010 13,239,086 8,428,556 11,125,416 12,395,598 Sanitation 2,212,891 2,216,536 2,365,998 2,494,970 2,502,288 2,543,124 2,385,778 2,557,459 2,616,944 2,675,754 Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418 Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902 Total business-type activities	debt	508,001	414,924	299,630	84,243	87,015	6,778	1,396	1,879	5,983	3,495
Business-type activities:  Water and sewer 5,228,079 5,087,924 5,508,811 5,548,753 5,859,363 5,807,794 5,573,272 5,763,076 6,129,670 6,596,506  Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 22,058,010 13,239,086 8,428,556 11,125,416 12,395,598  Sanitation 2,212,891 2,216,536 2,365,998 2,494,970 2,502,288 2,543,124 2,385,778 2,557,459 2,616,944 2,675,754  Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418  Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902  Total business-type activities	Total governmental acti	vities									
Water and sewer         5,228,079         5,087,924         5,508,811         5,548,753         5,859,363         5,807,794         5,573,272         5,763,076         6,129,670         6,596,506           Gas         8,917,877         6,344,200         6,634,411         8,528,329         16,932,878         22,058,010         13,239,086         8,428,556         11,125,416         12,395,598           Sanitation         2,212,891         2,216,536         2,365,998         2,494,970         2,502,288         2,543,124         2,385,778         2,557,459         2,616,944         2,675,754           Riverview Golf Course         450,072         391,218         435,045         468,869         390,012         421,421         321,882         536,417         591,846         632,418           Telecommunications         704,563         600,070         636,577         657,183         705,997         613,011         544,292         613,728         651,241         707,902           Total business-type activities	expenses	14,172,119	14,211,179	14,348,403	14,502,621	15,159,978	15,378,577	14,424,030	16,388,492	16,066,020	17,310,756
Gas 8,917,877 6,344,200 6,634,411 8,528,329 16,932,878 22,058,010 13,239,086 8,428,556 11,125,416 12,395,598 Sanitation 2,212,891 2,216,536 2,365,998 2,494,970 2,502,288 2,543,124 2,385,778 2,557,459 2,616,944 2,675,754 Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418 Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902 Total business-type activities	Business-type activities:										
Sanitation       2,212,891       2,216,536       2,365,998       2,494,970       2,502,288       2,543,124       2,385,778       2,557,459       2,616,944       2,675,754         Riverview Golf Course       450,072       391,218       435,045       468,869       390,012       421,421       321,882       536,417       591,846       632,418         Telecommunications       704,563       600,070       636,577       657,183       705,997       613,011       544,292       613,728       651,241       707,902         Total business-type activities	Water and sewer	5,228,079	5,087,924	5,508,811	5,548,753	5,859,363	5,807,794	5,573,272	5,763,076	6,129,670	6,596,506
Riverview Golf Course 450,072 391,218 435,045 468,869 390,012 421,421 321,882 536,417 591,846 632,418  Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902  Total business-type activities	Gas	8,917,877	6,344,200	6,634,411	8,528,329	16,932,878	22,058,010	13,239,086	8,428,556	11,125,416	12,395,598
Telecommunications 704,563 600,070 636,577 657,183 705,997 613,011 544,292 613,728 651,241 707,902  Total business-type activities	Sanitation	2,212,891	2,216,536	2,365,998	2,494,970	2,502,288	2,543,124	2,385,778	2,557,459	2,616,944	2,675,754
Total business-type activities	Riverview Golf Course	450,072	391,218	435,045	468,869	390,012	421,421	321,882	536,417	591,846	632,418
• •	Telecommunications	704,563	600,070	636,577	657,183	705,997	613,011	544,292	613,728	651,241	707,902
	Total business-type act	ivities			-						
expenses 17,513,482 14,639,948 15,580,842 17,698,104 26,390,538 31,443,360 22,064,310 17,899,236 21,115,117 23,008,178	expenses	17,513,482	14,639,948	15,580,842	17,698,104	26,390,538	31,443,360	22,064,310	17,899,236	21,115,117	23,008,178
Total primary government	Total primary government	-	·								
expenses \$\ \\$31,685,601 \\$28,851,127 \\$29,929,245 \\$32,200,725 \\$41,550,516 \\$46,821,937 \\$36,488,340 \\$34,287,728 \\$37,181,137 \\$40,318,934	expenses	\$ 31,685,601	\$ 28,851,127	\$ 29,929,245	\$ 32,200,725	\$ 41,550,516	\$ 46,821,937	\$ 36,488,340	\$ 34,287,728	\$ 37,181,137	\$ 40,318,934

# CITY OF DUBLIN, GEORGIA CHANGES IN NET POSITION LAST TEN FISCAL YEARS

Program Revenues         2010         2011         2012         2013         2014           Program Revenues           Governmental activities:           Charges for services:           General government         \$ 2,349,550         \$ 2,757,271         \$ 2,525,597         \$ 2,479,460         \$ 2,454,812         \$ 2,275,559         \$ 2,005,839           Public safety         1,046,221         925,861         935,672         958,345         918,382         1,005,839           Community services <t< th=""><th>\$ 3,332,256 991,870 6,000</th><th>\$ 2,385,047 793,284 5,250</th><th>\$ 2,266,024 741,920 1,500</th><th>\$ 2,339,251 911,655</th></t<>	\$ 3,332,256 991,870 6,000	\$ 2,385,047 793,284 5,250	\$ 2,266,024 741,920 1,500	\$ 2,339,251 911,655
Governmental activities:         Charges for services:         General government       \$ 2,349,550       \$ 2,757,271       \$ 2,525,597       \$ 2,479,460       \$ 2,454,812       \$ 2,275,559       \$ Public safety         1,046,221       925,861       935,672       958,345       918,382       1,005,839	991,870	793,284	741,920	
Charges for services:         General government       \$ 2,349,550       \$ 2,757,271       \$ 2,525,597       \$ 2,479,460       \$ 2,454,812       \$ 2,275,559       \$ Public safety         1,046,221       925,861       935,672       958,345       918,382       1,005,839	991,870	793,284	741,920	
General government \$ 2,349,550 \$ 2,757,271 \$ 2,525,597 \$ 2,479,460 \$ 2,454,812 \$ 2,275,559 \$ Public safety 1,046,221 925,861 935,672 958,345 918,382 1,005,839	991,870	793,284	741,920	
Public safety 1,046,221 925,861 935,672 958,345 918,382 1,005,839	991,870	793,284	741,920	
	6,000	5,250	1.500	
			1,300	3,000
Public works and				
buildings 25,000				
Operating grants and				
contributions 214,015 196,933 194,631 281,703 212,227	230,494	224,779	59,738	10,150
Capital grants and				
contributions 3,363,565 3,093,592 2,865,718 3,423,999 3,087,111 2,199,791	2,352,866	2,417,437	2,668,893	3,869,261
Total governmental activities	_			
program revenue 6,759,336 7,015,739 6,523,920 7,056,435 6,742,008 5,693,416	6,913,486	5,825,797	5,738,075	7,133,317
Business-type activities:				
Charges for services:				
Water and sewer 4,799,364 5,066,965 5,353,002 5,450,764 5,148,229 5,558,274	5,830,450	6,089,159	6,367,958	6,810,799
Gas 9,621,572 8,331,392 8,466,675 9,586,776 19,560,761 22,749,451	15,630,828	9,661,527	12,556,897	12,903,365
Sanitation 2,579,728 2,553,242 2,641,594 2,637,296 2,647,652 2,696,551	2,693,529	2,669,487	2,877,653	2,875,848
Riverview Golf Course 455,885 337,981 351,009 371,405 375,853 306,091	372,929	445,538	278,750	274,544
Telecommunications 928,013 695,527 711,114 638,496 589,286 518,894	518,750	576,874	569,673	562,562
Operating grants and				
contributions				
Capital grants and				
contributions 313,322 173,715 254,702 22,306 1,243,739	766,115	26,020	556,433	597,943
Total business-type activities				
program revenue 18,697,884 17,158,822 17,523,394 18,939,439 28,344,087 33,073,000	25,812,601	19,468,605	23,207,364	24,025,061
Total primary government				
	\$ 32,726,087	\$ 25,294,402	\$ 28,945,439	\$ 31,158,378
Net (expense)/revenue:				
	\$ (7,510,544)	\$(10,562,695)	\$(10,327,945)	\$(10,177,439)
Business-type activities 1,184,402 2,518,874 1,942,552 1,241,335 1,953,549 1,629,640	3,748,291	1,569,369	2,092,247	1,016,883
Total primary government	h (2 = c= ===:	<b>.</b> (0.000 = 0.000	d. (0. <b>05</b> 50	h (0.4.55 == =
net expense \$ (6,228,381) \$ (4,676,566) \$ (5,881,931) \$ (6,204,851) \$ (6,464,421) \$ (8,055,521) \$	\$ (3,762,253)	\$ (8,993,326)	\$ (8,235,698)	\$ (9,160,556)

# CITY OF DUBLIN, GEORGIA CHANGES IN NET POSITION LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General Revenues and Oth	er Changes in									
Net Position										
Governmental Activities:										
Taxes:										
Property	\$ 2,648,656	\$ 3,023,125	\$ 2,410,680	\$ 2,678,293	\$ 2,854,896	\$ 3,106,231	\$ 3,094,852	\$ 3,305,442	\$ 3,312,451	\$ 3,382,204
Sales	2,943,746	2,880,391	2,762,450	2,965,459	2,936,546	2,831,081	2,692,074	2,710,623	2,693,950	2,835,728
Hotel/Motel	492,536	472,296	497,782	524,588	533,828	576,522	662,203	651,179	790,404	869,884
Alcoholic beverage	424,484	403,398	398,524	410,108	401,462	396,995	406,481	431,224	438,802	444,012
Franchise	1,391,186	1,327,766	1,388,433	1,445,071	1,371,855	1,330,271	1,483,928	1,477,687	1,402,561	1,410,133
Insurance premium	887,488	879,162	853,611	759,895	809,386	838,299	875,604	931,734	1,010,133	1,075,740
Unrestricted investment										
earnings	82,762	18,258	20,144	16,950	27,175	17,835	21,423	32,897	87,138	210,471
Miscellaneous							11,503	69,567	62,733	21,627
Gain on sale of capital										
assets		59,616								
Transfers	650,000	562,499	637,499	735,554	(3,979,659)	319,634	924,749	(642,259)	815,120	689,477
Total governmental										
activities	9,520,858	9,626,511	8,969,123	9,535,918	4,955,489	9,416,868	10,172,817	8,968,094	10,613,292	10,939,276
Business-type activities:										
Unrestricted investment										
earnings	68,089	72,228	65,584	63,280	39,834	49,288	76,295	48,882	68,802	110,648
Transfers	(650,000)	(562,499)	(637,499)	(735,554)	3,979,659	(319,634)	(924,749)	642,259	(815,120)	(689,477)
Total business-type										
activities	(581,911)	(490,271)	(571,915)	(672,274)	4,019,493	(270,346)	(848,454)	691,141	(746,318)	(578,829)
Total primary										
government	\$ 8,938,947	\$ 9,136,240	\$ 8,397,208	\$ 8,863,644	\$ 8,974,982	\$ 9,146,522	\$ 9,324,363	\$ 9,659,235	\$ 9,866,974	\$ 10,360,447
Change in Net Position										
Governmental activities	\$ 2,108,075	\$ 2,431,071	\$ 1,144,640	\$ 2,089,732	\$ (3,462,481)	\$ (268,293)	\$ 2,662,273	\$ (1,594,601)	\$ 285,347	\$ 761,837
Business-type activities	602,491	2,028,603	1,370,637	569,061	5,973,042	1,359,294	2,899,837	2,260,510	1,345,929	438,054
Total primary government	\$ 2,710,566	\$ 4,459,674	\$ 2,515,277	\$ 2,658,793	\$ 2,510,561	\$ 1,091,001	\$ 5,562,110	\$ 665,909	\$ 1,631,276	\$ 1,199,891

# CITY OF DUBLIN, GEORGIA FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General fund:										
Nonspendable	\$ 375,325	\$ 322,069	\$ 349,373	\$ 342,749	\$ 375,880	\$ 397,155	\$ 404,672	\$ 397,157	\$ 451,523	\$ 231,139
Restricted	486,425	413,228								
Committed	111,100	91,159	983,256	291,968	117,211	127,673	306,862	206,135	225,306	355,698
Assigned										
Unassigned	5,627,010	6,553,955	6,409,961	6,860,807	6,415,899	5,802,703	5,936,474	4,329,440	3,573,503	3,677,432
Total general fund	\$ 6,599,860	\$ 7,380,411	\$ 7,742,590	\$ 7,495,524	\$ 6,908,990	\$ 6,327,531	\$ 6,648,008	\$ 4,932,732	\$ 4,250,332	\$ 4,264,269
All other governmental funds - Capital projects funds:										
Nonspendable	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Restricted	9,238,165	6,500,620	4,811,277	5,610,065	4,168,780	3,549,624	4,147,027	5,479,527	6,017,928	6,280,461
Committed										
Assigned										
Unassigned										
Total all other										
governmental funds	\$ 9,238,165	\$ 6,500,620	\$ 4,811,277	\$ 5,610,065	\$ 4,168,780	\$ 3,549,624	\$ 4,147,027	\$ 5,479,527	\$ 6,017,928	\$ 6,280,461

# CITY OF DUBLIN, GEORGIA CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Revenues										
General property taxes	\$ 2,622,330	\$ 2,580,602	\$ 2,820,812	\$ 2,672,295	\$ 2,846,390	\$ 3,114,210	\$ 3,107,928	\$ 3,314,063	\$ 3,289,130	\$ 3,435,916
Other taxes	9,005,832	6,139,714	6,086,872	6,301,842	6,253,263	6,189,364	6,520,754	6,202,447	6,335,850	6,635,497
Licenses and permits	573,180	556,122	590,957	561,865	600,186	547,619	609,245	628,296	628,512	619,916
Fines and forfeitures	925,128	813,986	804,640	843,393	809,933	901,335	892,077	678,933	614,277	791,745
Intergovernmental	324,168	3,501,948	3,513,723	3,913,856	3,674,561	2,674,180	2,729,624	2,944,396	3,069,792	4,095,706
Interest on investments	404,947	96,244	68,244	34,647	37,366	29,163	35,325	54,730	108,707	292,154
Miscellaneous income	1,678,235	1,818,948	1,310,380	1,452,858	1,446,951	1,342,758	2,258,105	1,621,906	1,466,658	1,565,894
Total revenues	15,533,820	15,507,564	15,195,628	15,780,756	15,668,650	14,798,629	16,153,058	15,444,771	15,512,926	17,436,828
Expenditures										
General government	3,539,658	3,599,455	3,542,885	3,485,033	4,222,919	4,131,923	4,407,982	4,707,005	4,399,252	4,516,071
Public safety	5,581,073	5,784,622	6,065,314	6,301,367	7,169,731	6,765,030	7,222,326	7,770,856	7,476,332	7,479,677
Community services	1,005,107	1,068,978	1,007,080	1,063,213	955,831	1,028,046	1,053,932	1,048,655	1,144,210	1,218,232
Public works and buildings	1,158,206	1,181,967	1,183,321	1,330,980	1,458,950	1,378,776	1,285,144	1,522,323	1,577,256	1,524,634
Culture and recreation	492,536	472,296	497,782	524,588	533,828	576,522	662,203	406,987	494,002	543,676
Debt service:										
Principal	4,170,027	2,334,673	2,837,467	90,354	3,199,832	205,068	110,853	32,824	132,828	135,316
Interest	508,001	414,924	299,630	84,243	87,015	6,778	1,396	1,879	5,983	3,495
Bond issuance costs	500	500	500	500						
Capital outlay	4,608,750	3,419,642	1,726,312	3,410,311	908,363	2,607,101	1,491,342	1,438,182	1,242,182	2,432,479
Total expenditures	21,063,858	18,277,057	17,160,291	16,290,589	18,536,469	16,699,244	16,235,178	16,928,711	16,472,045	17,853,580
Excess of revenues										
over(under) expenditures	(5,530,038)	(2,769,493)	(1,964,663)	(509,833)	(2,867,819)	(1,900,615)	(82,120)	(1,483,940)	(959,119)	(416,752)
Other financing sources(uses)										
Sale of capital assets		250,000								
Transfers in	650,000	562,499	637,499	735,554	840,000	700,000	1,000,000	1,625,664	1,899,376	2,143,839
Transfers out								(928,616)	(1,084,256)	(1,454,362)
Capital leases				326,001				404,116		
Bonds issued										
Premium on bonds issued										
Total other financing sources(uses)	650,000	812,499	637,499	1,061,555	840,000	700,000	1,000,000	1,101,164	815,120	689,477
Change in fund balance	\$ (4,880,038)	\$ (1,956,994)	\$ (1,327,164)	\$ 551,722	\$(2,027,819)	\$(1,200,615)	\$ 917,880	\$ (382,776)	\$ (143,999)	\$ 272,725
Debt service as a percentage of										
noncapital expenditures	N/A	N/A	24.39%	1.36%	19.55%	1.59%	0.75%	0.21%	0.92%	0.89%

### CITY OF DUBLIN, GEORGIA GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS

(accrual basis of accounting)

Fiscal Year	Property Tax	Sales Tax	Hotel/Motel Tax	Special Purpose Local Option Sales Tax	Transportation Special Purpose Local Option Sales Tax	Alcoholic Beverages Tax	Franchise Tax	Insurance Premium Tax	Total
2009	\$ 2,648,656	\$ 2,943,746	\$ 492,536	2,681,311	\$	\$ 424,484	\$ 1,391,186	\$ 887,488	\$ 11,469,407
2010	3,023,125	2,880,391	472,296	2,742,771		403,398	1,327,766	879,162	11,728,909
2011	2,410,680	2,762,450	497,782	2,642,650		398,524	1,388,433	853,611	10,954,130
2012	2,678,293	2,965,459	524,588	2,868,936		410,108	1,445,071	759,895	11,652,350
2013	2,854,896	2,936,546	533,828	2,743,734		401,462	1,371,855	809,386	11,651,707
2014	3,106,231	2,831,081	576,522	2,188,463		396,995	1,330,271	838,299	11,267,862
2015	3,094,852	2,692,074	662,203	2,186,826	152,138	406,481	1,483,928	875,604	11,554,106
2016	3,305,442	2,710,623	651,179	2,171,622	223,982	431,224	1,477,687	931,734	11,903,493
2017	3,312,451	2,693,950	790,404	2,196,277	180,162	438,802	1,402,561	1,010,133	12,024,740
2018	3,382,204	2,835,728	869,884	2,278,955	1,241,115	444,012	1,410,133	1,075,740	13,537,771

### CITY OF DUBLIN, GEORGIA COMPUTATION OF DIRECT AND OVERLAPPING SALES TAX RATES LAST TEN FISCAL YEARS

Fiscal	City of Dublin	Laurens County	State
Year	Direct Rate	Rate	Rate
2009	1.00%	3.00%	4.00%
2010	1.00%	3.00%	4.00%
2011	1.00%	3.00%	4.00%
2012	1.00%	3.00%	4.00%
2013	1.00%	3.00%	4.00%
2014	1.00%	3.00%	4.00%
2015	1.00%	3.00%	4.00%
2016	1.00%	3.00%	4.00%
2017	1.00%	3.00%	4.00%
2018	1.00%	3.00%	4.00%

Source: City of Dublin, Georgia financial records.

# CITY OF DUBLIN, GEORGIA ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

		Taxable Ass	essed Value		Total	Estimated Actual	Assessed Value * as a
Fiscal Year	General Property	Public Utilities	Motor Vehicles	Total Taxable Value	Direct Tax Rate	Taxable Value	Percentage of Actual Value
2009	\$ 453,603,039	\$ 10,584,589	\$ 38,287,060	\$ 502,474,688	5.200	\$ 1,069,095,081	47.00%
2010	461,076,778	10,869,399	39,985,081	511,931,258	5.200	1,089,215,443	47.00%
2011	379,728,371	9,250,552	28,591,704	417,570,627	5.327	1,043,926,619	40.00%
2012	374,521,777	9,255,595	30,336,380	414,113,752	6.360	1,035,284,380	40.00%
2013	388,489,638	9,596,131	33,122,081	431,207,850	6.400	1,078,019,625	40.00%
2014	386,364,873	10,155,784	34,625,917	431,146,574	6.393	1,077,866,435	40.00%
2015	399,729,715	10,187,257	29,698,390	439,615,362	6.393	1,099,038,405	40.00%
2016	425,198,552	10,166,507	20,429,570	455,794,629	6.407	1,139,486,573	40.00%
2017	433,778,951	10,242,506	15,614,430	459,635,887	6.407	1,149,089,718	40.00%
2018	439,794,652	9,615,697	11,377,510	460,787,859	6.540	1,151,969,648	40.00%

Source: City of Dublin, Georgia and Laurens County, Georgia tax records.

Note: Property in Laurens County, Georgia is reassessed once every five years on average. The City assessed property at approximately 47% of actual value until 2011 when this rate was lowered to 40%. Estimated actual taxable value is calculated by dividing taxable assessed value by this percentage. Tax rates are per \$1,000 of assessed value.

<sup>\*</sup> Excludes tax-exempt property

# CITY OF DUBLIN, GEORGIA PROPERTY TAX RATES- DIRECT AND OVERLAPPING (per \$1,000 of Assessed value) LAST TEN FISCAL YEARS

Tax Levy Period  Calendar Year	Maintenance and Operations	Sales Tax Rollback	Total City	School District	State and County	Total Direct & Overlapping Rates
2008	11.010	(5.810)	5.200	16.270	6.550	28.020
2009	10.587	(5.260)	5.327	16.770	6.550	28.647
*2010	12.280	(5.920)	6.360	19.705	6.550	32.615
2011	12.940	(6.540)	6.400	19.705	6.520	32.625
2012	13.145	(6.752)	6.393	19.705	6.310	32.408
2013	13.145	(6.752)	6.393	19.705	6.310	32.408
2014	12.741	(6.334)	6.407	19.705	6.310	32.422
2015	12.117	(5.710)	6.407	19.705	7.150	33.262
2016	13.080	(6.540)	6.540	21.955	7.191	35.686
2017	13.080	(6.540)	6.540	19.705	7.185	33.430

Source: City of Dublin, Georgia and Laurens County, Georgia tax records.

<sup>\*</sup>Assessment rate changed from 47% to 40% of Digest in 2010\*

#### CITY OF DUBLIN, GEORGIA PRINCIPLE PROPERTY TAX PAYERS CURRENT AND NINE YEARS AGO

June 30, 2009

9

10

3,371,217

3,324,734

82,464,446

21.07%

0.67%

0.66%

16.42%

June 30, 2018

Percentage of Percentage of Taxable **Total City** Taxable Total City Assessed Taxable Assessed Taxable Value Rank Value Taxpayer Assessed Value Rank Assessed Value Best Buy \$ 22,339,568 4.85% 15,376,082 2 3.06% 1 YKK AP America, Inc. 19,581,095 2 4.25% 12,692,319 3 2.53% 3.25% 16,009,609 3.19% Fairview Park Hospital 14,976,753 3 1 Fred's Distribution 2.91% 0.98% 13,417,498 4 4,901,307 7 Wal-Mart 7,750,693 5 1.68% 9,837,180 4 1.96% Warehouse Home Furnishings/ Farmers Furniture 5,915,489 1.28% 7,359,287 5 1.46% 6 0.82% Home Depot 3,766,063 7 Sun Tek Pet, LLC 3,606,955 8 0.78% D Mall, LLC 0.69% 3,187,386 9 Bre Tarpon Dublin Village, LLC 10 0.56% 2,586,450 Rockwell Automation - Allen Bradley 6,029,613 6 1.20% Parker Hannifin Controls 3,563,098 0.71% 8

Source: City of Dublin, Georgia tax records.

Dublin Mall

Flexstell Industries

\$ 97,127,950

# CITY OF DUBLIN, GEORGIA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN CALENDAR YEARS

Collected within the

		Collected w	unin the				
Fiscal	Taxes Levied Fiscal Year		of the Levy Collections in		Total Collection	Total	
Year Ended	for the	Collection	Percentage	Subsequent		Percentage	Taxes
June 30,	Fiscal Year	Amount	of Levy	Years	Amount	of Levy	Outstanding
2009	(1) \$ 9,966,108	\$ 9,522,636	95.6%	\$ 440,788	\$ 9,963,424	100.0%	\$ 2,684
2010	10,428,595	9,417,695	90.3%	1,006,408	10,424,103	100.0%	4,492
2011	10,138,736	9,714,722	95.8%	419,018	10,133,740	100.0%	4,996
2012	10,018,508	9,518,592	95.0%	491,476	10,010,068	99.9%	8,440
2013	10,392,029	9,870,456	95.0%	511,512	10,381,968	99.9%	10,061
2014	10,351,172	9,838,724	95.0%	502,124	10,340,848	99.9%	10,324
2015	10,418,406	10,011,251	96.1%	394,388	10,405,639	99.9%	12,767
2016	11,362,887	10,908,760	96.0%	416,190	11,324,950	99.7%	37,937
2017	11,338,329	10,912,324	96.2%	292,184	11,204,508	98.8%	133,821
2018	11,537,416	11,172,821	96.8%		11,172,821	96.8%	364,595

Source: City of Dublin, Georgia financial records.

<sup>(1)</sup> Includes amounts levied and collected for city school system.

### CITY OF DUBLIN, GEORGIA PRINCIPAL GAS CUSTOMERS CURRENT YEAR AND NINE YEARS AGO

		Fiscal Year 201	8	Fis	Fiscal Year 2009		
Taxpayer	Charges for Gas by Customer	Rank	Percentage of Total Gas Sales	Charges for Gas by Customer	Rank	Percentage of Total Gas Sales	
Westrock (SP Newsprint-2009)	\$ 4,623,430	1	37.23%	\$ 49,929	8	0.53%	
Griffin Industries	2,205,017	2	17.76%				
YKK Corporation	824,032	3	6.64%	1,864,039	2	19.80%	
Carl Vinson Medical Center	584,794	4	4.71%	786,270	3	8.35%	
Suntek (Hi-tek Rations 2009)	331,410	5	2.67%	676,471	4	7.19%	
Dublin Housing Authority	177,379	6	1.43%	383,965	5	4.08%	
Fairview Park Hospital	163,572	7	1.32%	363,878	6	3.87%	
Dublin City Schools	106,008	8	0.85%				
Best Buy	29,488	9	0.24%				
Applebees	28,806	10	0.23%	29,379	10	0.31%	
Mohawk Industries				1,902,871	1	20.22%	
Flexsteel				59,844	7	0.64%	
Golden Corral				29,851	9	0.32%	
	\$ 9,073,936		73.08%	\$ 6,146,497		65.31%	

### CITY OF DUBLIN, GEORGIA RATIO OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

	Government	al Activities		Business-Ty	pe Activities				
	General		Water &		Note Payable		Total	Percentage	
Fiscal	Obligation	Capital	Sewer	Term	Natural	Capital	Primary	of Personal	Per
Year	Bonds	Leases	Bonds	Loans	Gas System	Leases	Government	Income (1)	Capita (1)
2009	\$ 8,094,698	\$ 452,246	\$ 7,073,260	\$ 1,900,022	\$ 544,962	\$	\$ 18,065,188	38.19%	\$ 1,127
2010	5,813,132	367,572	6,720,709	1,795,792	505,410		15,202,615	32.22%	938
2011	3,031,565	280,105	6,358,158	1,742,999	463,834		11,876,661	25.02%	732
2012	3,000,000	515,753	5,980,607	3,015,779	420,131		12,932,270	25.67%	795
2013		315,921	5,588,056	3,022,481	374,192		9,300,650	18.01%	571
2014		110,853	5,305,000	2,897,266	325,903		8,639,022	16.76%	534
2015			4,865,000	2,936,363	325,903		8,127,266	15.29%	502
2016		371,292	4,575,000	2,484,092	275,143		7,705,527	14.07%	476
2017		238,464	3,835,000	2,438,512			6,511,976	11.73%	404
2018		103,102	3,220,000	2,298,172			5,621,274	10.27%	356

Note: Details to the city's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> See Schedule of Demographics and Economic Statistics on page 134 for personal income and population data.

### CITY OF DUBLIN, GEORGIA COMPUTATION OF DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT JUNE 30, 2017

<u>Jurisdiction</u>	Net General Debt ttstanding	Percentage Applicable to City of Dublin	I	City of Dublin's Share of Debt	
Direct - Capital Leases	\$ 103,102	100.00%	\$	103,102	
Overlapping -	 	100.00%		<u></u>	
Total	\$ 103,102		\$	103,102	

### CITY OF DUBLIN, GEORGIA LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Debt limit	\$50,247,469	\$51,193,126	\$41,757,063	\$41,411,375	\$43,120,785	\$43,114,657	\$43,961,536	\$45,579,463	\$45,963,589	\$ 46,078,786
Total net debt applicable to limit	8,094,698	5,813,132	3,031,565	3,000,000						
Legal debt margin	\$42,152,771	\$45,379,994	\$38,725,498	\$38,411,375	\$43,120,785	\$43,114,657	\$43,961,536	\$45,579,463	\$45,963,589	\$ 46,078,786
Total net debt applicable to the last a percentage of debt limit	imit as 16.11%	11.36%	7.26%	7.24%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Legal Debt Margin Calculation for Assessed value	or Current Fiscal	l Year:								\$460,787,859
Debt limit (10% of total assessment)  Debt applicable to limit:	ssed value)									46,078,786
General obligation bonds  Less: amount set aside for  of general obligation debt										
Total net debt applicable to	limit									
Legal debt margin										\$ 46,078,786

Source: City of Dublin, Georgia Finance Department

### CITY OF DUBLIN, GEORGIA PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS

Di d	Special			Debt Service				
Fiscal Year	Assessment Collections		Principal		Interest	Coverage		
2009	\$ 2,681,311	\$	4,000,000	\$	480,000	0.6		
2010	2,742,771		2,250,000		400,000	1.0		
2011	2,642,650		2,750,000		287,500	0.9		
2012	2,868,936		3,000,000		75,283	0.9		
2013	776,728							
2014								
2015								
2016								
2017								
2018								

Source: City of Dublin, Georgia financial records.

### CITY OF DUBLIN, GEORGIA PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS

### Water and Sewer Revenue Bonds

	Water and L		Less:	(1) Net			Debt S					
Fiscal Year	Sev	ver Charges and Other		Operating Expenses		Available Revenue		Principal		Interest	Coverage	
2009	\$	5,137,749	\$	3,881,547	\$	1,256,202	\$	365,000	\$	309,625	1.9	
2010		5,283,815		3,757,429		1,526,386		375,000		296,850	2.3	
2011		5,390,807		4,192,056		1,198,751		390,000		282,788	1.8	
2012		5,746,319		4,270,944		1,475,375		405,000		267,187	2.2	
2013		5,164,132		4,479,493		684,639		420,000		250,988	1.0	
2014		6,810,424		4,494,637		2,315,787		440,000		234,187	3.4	
2015		6,624,663		4,436,155		2,188,508		455,000		216,588	3.3	
2016		6,135,563		4,476,782		1,658,781		145,000		88,047	7.1	
2017		6,943,918		4,930,360		2,013,558				37,391	53.9	
2018		6,866,723		5,230,128		1,636,595		615,000		74,750	2.4	

<sup>(1)</sup> This represents net operating income, including interest income and other non-operating revenues, and excluding depreciation and bond interest expense.

Source: City of Dublin, Georgia financial records.

### CITY OF DUBLIN, GEORGIA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN CALENDAR YEARS

Year	(1) Population	(amour	Personal Income (amounts expressed in thousands)		mounts expressed Per Capita		er Capita	(1)** Median Age	(3) School Enrollment	(4)** Unemployment Rate	
2009	16,031	\$	473,075	\$	29,510	36.10	2,697	10.9%			
2010	16,201		471,838		29,124	36.50	2,660	12.3%			
2011	16,234		474,763		29,245	37.90	2,683	12.8%			
2012	16,267		503,756		30,968	38.60	2,857	12.1%			
2013	16,300		516,351		31,678	38.60	2,609	10.1%			
2014	16,182		515,559		31,860	38.30	2,610	7.0%			
2015	16,197		531,518		32,816	38.30	2,758	6.8%			
2016	16,197		547,463		33,800	38.30	2,681	6.8%			
2017	16,104		555,206		34,476	37.20	2,604	6.3%			
2018	15,811		547,235		34,611	38.40	2,361	5.3%			

Sources:

<sup>(1)</sup> U.S. Census Bureau

<sup>(2)</sup> U.S. Bureau of Economic Analysis

<sup>(3)</sup> City Board of Education.

<sup>(4)</sup> State Department of Labor.

<sup>\*\*</sup> County Wide Data

### CITY OF DUBLIN, GEORGIA PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

	Fi	scal Year 20	018	Fiscal Year 2009			
Employer	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment	
Carl Vinson Medical Center	1,491	1	7.74%	910	1	4.23%	
Laurens County Board of Education	858	2	4.45%				
Fairview Park Hospital	641	3	3.33%	676	2	3.14%	
YKK AP America, Inc.	444	4	2.30%	404	4	1.88%	
Valmiera	430	5	2.23%				
Laurens County Board of Commisioners	343	6	1.78%				
Warehouse Home Furnishings Distribution	341	7	1.77%	279	7	1.29%	
Flexsteel Industries, Inc.	313	8	1.62%	335	5	1.56%	
Westrock	291	9	1.51%				
Walmart	274	10	1.42%				
Mohawk Industries, Inc.				576	3	2.68%	
SP Newsprint Co.				284	6	1.32%	
Best Buy Distribution				242	8	1.12%	
Fred's Distribution				210	9	0.98%	
Parker Aerospace				201	10	0.93%	
	5,426		28.15%	4,117		19.13%	

Source: Dublin-Laurens County Chamber of Commerce

## CITY OF DUBLIN, GEORGIA FULL TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function										
General Government										
Management-City Mgr & City Attorney	3	3	3	3	3	3	4	4	4	4
Finance	5	5	5	5	5	5	5	5	5	3
Building Inspections	6	6	6	6	6	6	5	5	5	7
Other	13	11	11	11	12	12	16	17	16	13
Public Safety										
Police										
Officers and personnel	59	64	63	62	63	64	66	65	69	70
Fire										
Firefighters and officers	35	35	35	35	35	35	34	34	34	31
Public Works										
Engineering	7	7	6	6	6	6	5	5	6	6
Other	15	15	15	15	15	15	15	23	24	23
Sanitation	24	24	24	25	25	25	26	23	24	21
Gas	15	17	17	17	17	13	12	12	13	12
Golf Course	5	3	3	3	3	3	5	4	4	4
Telecommunications	1	1	1	1	1	1	1	1	1	1
Water and Sewer	32	30	31	35	34	35	31	29	28	36
Total	220	221	220	224	225	223	225	227	233	231

Source: City of Dublin, Georgia Finance Department

## CITY OF DUBLIN, GEORGIA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function										
Police										
Physical arrests	1,921	2,183	2,500	1,465	1,130	2,680	1,722	1,140	1,421	2,249
Parking violations	9	16	18	6	42	49	100	127	80	220
Traffic violations	4,730	6,064	5,884	4,656	5,249	6,448	5,516	6,260	4,246	6,089
Fire										
Number of calls answered	919	904	959	909	837	1,023	1,066	1,078	1,243	1,365
Highways and streets										
Street resurfacing (miles)	1.1	1.0	2.0	3.3	3.6	2.8	2.3	1.9	1.9	1.5
Potholes repaired	1,150	1,250	1,235	1,276	1,176	1,184	1,157	349	435	310
Sanitation										
Refuse collected (tons/day)	55	56	57	58	60	59	56	57	50	49
Water										
New connections	82	101	156	61	15	18	11	64	18	49
Water mains breaks	430	436	426	114	120	135	92	110	126	28
Average daily consumption										
(thousands of gallons)	3,500	3,500	3,500	3,200	3,200	3,200	3,200	3,300	3,240	3,300

Source: Various government departments.

### CITY OF DUBLIN, GEORGIA CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function										
Public Safety										
Police:										
Stations	1	1	1	1	1	1	1	1	1	1
	_	-		52	_				-	1
Patrol units	50	50	50	53	53	53	53	54	59	59
Fire stations	2	2	2	2	2	2	2	2	2	2
Sanitation										
Collection trucks	20	20	20	20	20	20	20	20	21	21
Highways and streets										
Streets (miles)	101	102	103	103	103	103	103	103	103	103
Streetlights	1,715	1,720	1,739	1,742	1,750	1,755	1,759	1,762	1,772	1,772
Traffic signals	34	40	41	41	41	42	43	43	48	48
Water										
Water mains (miles)	187	193	194	194	194	196	224	224	224	224
Fire hy drants	928	935	975	982	1,056	1,028	1,058	1,059	1,064	1,064
Maximum daily capacity										
(mgd)	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0
Sewer										
Sanitary sewers (miles)	165	170	171	171	171	171	201	202	202	224
Storm sewers (miles)	100	100	100	100	100	100	100	100	100	100
Maximum daily treatment capacity										
(mgd)	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0
Gas										
Gas mains (miles)	232	232	233	233	233	245	269	269	271	278

Source: Various government departments.

## IV. REPORTS REQUIRED BY GOVERNMENTAL AUDITING STANDARDS



### NICHOLS, CAULEY & ASSOCIATES, LLC

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Council City of Dublin, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Dublin, Georgia, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise City of Dublin, Georgia's basic financial statements, and have issued our report thereon dated December 28, 2018. Our report includes a reference to other auditors who audited the financial statements of the Dublin-Laurens County Recreation Authority, as described in our report on City of Dublin, Georgia's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered City of Dublin, Georgia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Dublin Georgia's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Dublin Georgia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

To the Honorable Mayor and Council City of Dublin, Georgia Page 2

Our consideration of internal control was for the limited purpose described in the first paragraph of this section was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Dublin, Georgia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dublin, Georgia

December 28, 2018

Aichals, Cauley + associates, LLC

### CITY OF DUBLIN, GEORGIA SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2018

### **SUMMARY OF AUDIT RESULTS:**

- 1. The independent auditor's report expresses an unmodified opinion on the financial statements of the City of Dublin, Georgia.
- 2. There were no significant deficiencies or material weaknesses in internal control disclosed by the audit of the City of Dublin, Georgia's financial statements.
- 3. No instances of noncompliance material to the financial statements of the City of Dublin, Georgia were disclosed during the audit.
- 4. Our audit did not disclose any audit findings that we are required to report.

### PRIOR YEAR SIGNIFICANT DEFICIENCIES AND FINDINGS:

Prior Year Significant Deficiencies – There were no significant deficiencies disclosed in the prior year.

Prior Year Findings – There were no findings reported in the prior year.

