

**Comprehensive Primary Care Plus** 

# CPC+ PAYMENT AND ATTRIBUTION METHODOLOGIES FOR PROGRAM YEAR 2019

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## Acronyms

### Acronym Term

ACO	Accountable Care Organization
AHRQ	Agency for Healthcare Research and Quality
APM	Alternative Payment Model
BAL	Beneficiary Attestation List
CAH	Critical Access Hospital
CAHPS	Consumer Assessment of Healthcare Providers and Systems
CCM	Chronic Care Management
CCN	CMS Certification Number
CCW	Chronic Conditions Warehouse
CF	Conversion Factor
CG	Clinician and Group
CMF	Care Management Fee
CMS	Centers for Medicare & Medicaid Services
CPC	Comprehensive Primary Care
CPC+	Comprehensive Primary Care Plus
CPCP	Comprehensive Primary Care Payment
CPT	Current Procedural Terminology
CY	Calendar Year
DXG	Diagnosis Group
E&M	Evaluation & Management
eCQM	Electronic Clinical Quality Measure
ED	Emergency Department
EDU	Emergency Department Utilization
ESRD	End Stage Renal Disease
FFS	Fee-for-Service
GPCI	Geographic Price Cost Index
HCC	Hierarchical Condition Categories
HEDIS	Healthcare Effectiveness and Information Data Set
ICD	International Classification of Diseases
IHU	Inpatient Hospital Utilization
MDS	Minimum Data Set
MIPS	Merit-Based Incentive Payment System
NCQA	National Committee for Quality Assurance
NPI	National Provider Identifier
NPPES	National Plan and Provider Enumeration System
NQF	National Quality Forum
PBIP	Performance-Based Incentive Payment
PBPM	Per Beneficiary Per Month
PCMH	Patient-Centered Medical Home

Acronym	Term
PFS	Physician Fee Schedule
PQRS	Physician Quality Reporting System
Q1	Quarter 1
Q2	Quarter 2
Q3	Quarter 3
Q4	Quarter 4
QPP	Quality Payment Program
QRDA	Quality Reporting Document Architecture
RVU	Relative Value Unit
TIN	Tax Identification Number
VBPM	Value Based Payment Modifier



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### **Executive Summary**

This Executive Summary provides an overview of the methodologies that the Centers for Medicare & Medicaid Services (CMS) will use for the Comprehensive Primary Care Plus (CPC+) payment model being tested in Medicare fee-for-service (FFS) in Program Year 2019. The Executive Summary and the detailed technical specifications for each of the methodologies are organized as follows:

- Chapter 1 introduces the CPC+ attribution and payment elements;
- Chapter 2 describes the beneficiary attribution;
- Chapter 3 describes the care management fee;
- Chapter 4 describes the performance-based incentive payment;
- Chapter 5 describes the payment under the Medicare Physician Fee Schedule (PFS); and
- Chapter 6 provides conclusions.

CPC+ payer partners will offer their own aligned arrangements to CPC+ practices.

#### ES.1 Introduction

CPC+ is a national advanced primary care medical home model, tested under the authority of the Center for Medicare & Medicaid Innovation (Innovation Center), that aims to strengthen primary care through multipayer payment reform and care delivery transformation. CPC+ is a five-year model that includes two primary care practice tracks with incrementally advanced care delivery requirements and payment options to meet the diverse needs of primary care practices in the United States. CPC+ aims to improve beneficiaries' health and quality of care and decrease total cost of care. To this end, CPC+ offers three payment elements to support and incentivize practices to better manage beneficiaries' health and to provide higher quality of care. The payment designs vary slightly for Track 1 and Track 2 CPC+ practices. The three payment elements are the same for 2017 Starters and 2018 Starters.

In addition to the attribution methodology, which describes the technical specifications used to identify the Medicare FFS beneficiaries for whom participating primary care practices are responsible, this methodology paper will provide detailed specifications for the following three elements of CPC+ payments:

 Care management fee (CMF): CMF is a non-visit-based fee that will be paid to both Track 1 and Track 2 practices quarterly. The amount of CMF is determined by (1) the number of beneficiaries attributed to a given practice per month, (2) the case mix of the attributed beneficiary population, and (3) the CPC+ track to which the practice belongs. Practices serving a greater number of high-risk beneficiaries are expected to provide more intensive care management and practice support. Thus, the CMF amount is riskadjusted to reflect the attributed population's risk level. Track 2 practices will receive a higher CMF for beneficiaries with complex needs.



- 2. Performance-based incentive payment (PBIP): CPC+ will prospectively pay the PBIP. After each Program Year ends, CPC+ will retrospectively reconcile the amount of PBIP that a practice earned based on how well the practice performed on patient experience of care measures, clinical quality measures, and utilization measures that drive total cost of care. Practices will either keep their entire PBIP, repay a portion, or repay all of it. The full amount of PBIP that is prospectively paid is determined by (1) the number of beneficiaries attributed to a given practice per month, and (2) the CPC+ track to which the practice belongs. The PBIP amount earned in a Program Year is determined by (1) the number of beneficiaries attributed to a given practice per month, (2) the CPC+ track to which the practice belongs, and (3) the practice's performance on the measures listed above. PBIP is calculated separately for each of the quality component (including patient experience of care) and utilization components.
- 3. Payment under the Medicare PFS:
  - a. Track 1 practices will continue to bill and receive payment from Medicare FFS as usual.
  - b. Track 2 practices will receive a hybrid payment, meaning they will be prospectively paid Comprehensive Primary Care Payments (CPCPs) with reduced FFS payments. CPCP is a lump sum quarterly payment based on historical FFS payment amounts for selected primary care services. Track 2 practices will continue to bill as usual, and the FFS payment amount will be reduced proportionally to offset the CPCP. The CPCP amounts will be larger than the historical FFS payment amounts they are intended to replace, as Track 2 practices are expected to increase the breadth and depth of services they offer.

Depending on which CPC+ Track the practice is in, practice's eligibility to receive each of these three payment types differs, as summarized in Table ES-1.

Track	CMFs	PBIP	Medicare PFS
1	\$15 average per beneficiary per month (PBPM)	\$1.25 PBPM on quality/patient experience of care and \$1.25 PBPM on utilization performance	Regular FFS
2	\$28 average PBPM, including \$100 PBPM to support patients with complex needs	\$2 PBPM on quality/patient experience of care and \$2 PBPM utilization performance	Hybrid payment: Reduced FFS with a prospective CPCP

#### Table ES-1 CPC+ Payment Summary

#### ES.2 Chapter 2: Beneficiary Attribution

Collectively, CPC+ payments from Medicare, Medicaid, and commercial payer partners are intended to support practice-wide transformation for all patients at the practice, regardless of



insurance type. As such, CPC+ Medicare attribution is the mechanism for determining the approximate size and acuity of the Medicare FFS population receiving regular continuous care within the CPC+ practice. This chapter describes the methodology for attributing Medicare beneficiaries to CPC+ practices. CPC+ uses a prospective attribution methodology to identify the Medicare FFS beneficiaries in CPC+ practices. Beneficiary attribution is conducted on a quarterly basis and used to determine payment amounts for CMF, PBIP, and CPCP with FFS reduction (i.e., hybrid payment). CMS will provide each practice with a list of prospectively attributed beneficiaries within the first month of the payment quarter. Though Medicare beneficiaries will be attributed to a practice, beneficiaries remain free to select the practitioners and services of their choice and continue to be responsible for all applicable beneficiary cost-sharing.

The attribution process uses multiple steps to assign beneficiaries to practices. Using Medicare administrative data, we first identify Medicare FFS beneficiaries eligible for attribution. Then after eligible beneficiaries are identified, the attribution process is conducted as follows.

Through Q4 of Program Year 2018, CPC+ is solely using a claims-based attribution algorithm to determine beneficiary attribution. However, beginning in Program Year 2019, in addition to claims-based attribution, CMS will prioritize beneficiary choice in CPC+ attribution by incorporating voluntary alignment as the initial step in attribution. Voluntary alignment—also known as beneficiary attestation—refers to a process by which beneficiaries make an attestation specifying the health care practitioner and practice that they consider to be responsible for providing and coordinating their health care. While any beneficiary with an account on <u>MyMedicare.gov</u> can make an attestation, only attestations by eligible beneficiaries will be considered for attribution.

Eligible beneficiaries not attributed using voluntary alignment will be attributed using claimsbased attribution. We examine the most recent 24-month historical (or "lookback") period in Medicare claims data to determine which practice to attribute eligible beneficiaries. Claimsbased attribution is first based on Chronic Care Management (CCM)–related services, then based on Annual Wellness Visits and Welcome to Medicare Visits, and last based on the plurality of eligible primary care visits within the 24-month lookback period.

# 1. Eligible Beneficiaries—To be eligible for attribution to a CPC+ practice in a given quarter, beneficiaries must meet several criteria before the start of the quarter.

Beneficiaries must (1) be enrolled in Medicare Parts A and B; (2) have Medicare as primary payer; (3) not have end stage renal disease (ESRD) and not be enrolled in hospice<sup>1</sup>; (4) not be covered under a Medicare Advantage or other Medicare health plan; (5) not be long-term institutionalized; (6) not be incarcerated; and (7) not be enrolled in any other program or model

Note that this criterion only applies to beneficiaries who have not been attributed to a CPC+ practice previously—if the beneficiary has been attributed to a CPC+ practice previously, then developing ESRD or enrolling in hospice does not disqualify a beneficiary from being attributed to that CPC+ practice.



that includes a Medicare FFS shared savings opportunity, except for the Medicare Shared Savings Program.

# 2a. Voluntary Alignment: Beneficiary Attestation—Via <u>MyMedicare.gov</u>, beneficiaries can attest to the health care practitioner and practice that they consider to be responsible for providing and coordinating their health care.

Any beneficiary with an account on <u>MyMedicare.gov</u> can make an attestation. However, if beneficiary eligibility requirements are not met, the beneficiary is not eligible for voluntary alignment or claims-based attribution. If all beneficiary eligibility requirements are met, CMS will check whether the attested practitioner and practice meet eligibility requirements.

# 2b. Voluntary Alignment: Eligible Practitioners and Practices—If eligible beneficiaries make attestations, the attested practitioner and practice must meet certain requirements for the beneficiary's attestation to be used.

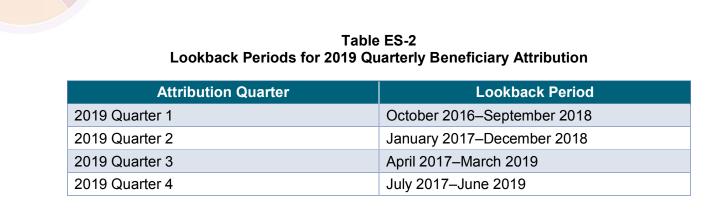
For practitioners participating at a CPC+ Practice Site, the attested practitioner must be active at the CPC+ Practice Site for the given quarter. In addition, the attested practitioner's CPC+ Practice must have signed and returned the Mutual Amendment to the CPC+ Participation Agreement on voluntary alignment. For practitioners at a non-CPC+ Practice Site, the attested practitioner must have a primary care specialty code.

If these practitioner eligibility requirements are met, the beneficiary's attestation is used to attribute the beneficiary via voluntary alignment. If these requirements are not met (e.g., a practitioner used to participate with the practice but is not active anymore or a practitioner is participating in a CPC+ practice that did not sign and return the Mutual Amendment), the beneficiary will be attributed using the claims-based attribution process.

# 3. Claims-Based Attribution—For eligible beneficiaries not attributed via voluntary alignment, the CPC+ claims-based attribution algorithm is applied.

For eligible beneficiaries not attributed by voluntary alignment, a pool of eligible Medicare claims during a 24-month "lookback" period is used for attribution. The attribution lookback period is the 24-month period ending three months before the start of the quarter. For example, CMS will use claims from October 2016 through September 2018 to attribute beneficiaries to CPC+ practices for the first quarter of 2019. The lookback periods that will be used for the 2019 CPC+ quarterly attributions are listed in Table ES-2.





Eligible beneficiaries that are not voluntarily aligned and have at least one eligible primary care visit in the lookback period are attributed to practices first based on CCM-related services, then based on Annual Wellness Visits and Welcome to Medicare Visits, and last based on the plurality of eligible primary care visits. To be eligible, non-CCM-related services must be provided by a practitioner who is either active in a CPC+ practice or has a primary care specialty code.

#### ES.3 Chapter 3: CMFs

This chapter describes the CMF, which practices will use to support augmented staffing and training related to non-visit-based and historically non-billable services that align with the CPC+ care delivery transformation aims. These include activities to improve care coordination, implement data-driven quality improvement, and enhance targeted care management for beneficiaries identified as high risk.

- CMS assigns beneficiaries to risk tiers to determine the CMF payment amount.
  - All Medicare FFS beneficiaries attributed to a CPC+ practice will be assigned to one of four risk tiers for Track 1 CPC+ practices or one of five risk tiers for Track 2 CPC+ practices (shown in Table ES-3).
  - Each risk tier corresponds to a monthly CMF payment. Higher risk tiers are associated with higher beneficiary risk, as determined by the CMS Hierarchical Condition Categories (CMS-HCC) risk score, and higher CMFs.



**Risk Tier Risk Score Criteria** Track 1 Track 2 Tier 1 Risk score < 25th percentile \$6 \$9 Tier 2 25th percentile  $\leq$  risk score < 50th percentile \$8 \$11 Tier 3 50th percentile  $\leq$  risk score < 75th percentile \$16 \$19 Tier 4 Track 1: Risk score  $\geq$  75th percentile \$30 \$33 Track 2: 75th percentile ≤ risk score < 90th percentile N/A Tier 5 Risk score  $\geq$  90th percentile \$100 (Track 2 only) or Dementia diagnosis

 Table ES-3

 Risk Tier Criteria and CMF Payments (per Beneficiary per Month)

- Beneficiary risk score is based on the CMS-HCC risk adjustment model.
  - The CMS-HCC model is a prospective risk adjustment model that predicts medical expenditures in a given year based on demographics and diagnoses from the prior year.<sup>2</sup>
  - For each quarter, the risk tier threshold for each region will be based on the most recent risk scores available. Risk scores will be collected for all beneficiaries who are attributed to a participating CPC+ practice each quarter, and risk tier assignment will be based on the most recent risk scores available.
- Risk tier assignment will be based on a regional reference population.
  - Risk scores for attributed CPC+ beneficiaries will be compared to the risk scores for all Medicare FFS beneficiaries in the same region who meet CPC+ eligibility requirements.
  - A beneficiary is assigned to a risk tier based on where their risk score falls within the regional distribution, as shown in Table ES-3.
- Track 2 CPC+ practices will receive a higher CMF for beneficiaries assigned to an additional complex risk tier.
  - For Track 2 practices, CMS will pay a \$100 per-beneficiary-per-month (PBPM) CMF to support the enhanced services that beneficiaries with complex needs require.
  - Complex beneficiaries who fall within the top 10 percent of the risk score distribution and those who, based on Medicare claims, have a diagnosis of dementia will be assigned to the highest risk tier.

<sup>&</sup>lt;sup>2</sup> For more information about the risk adjustment model, see <u>https://www.cms.gov/Medicare/Health-</u> <u>Plans/MedicareAdvtgSpecRateStats/downloads/evaluation\_risk\_adj\_model\_2011.pdf</u>.



- We include beneficiaries with dementia to account for the omission of dementia diagnoses in the CMS-HCC algorithm and to account for the higher level of care coordination these beneficiaries require.
- Quarterly, CMS will need to debit the CMF paid to correct for overpayments or duplicate payments.
  - The first type of retrospective debit is to account for prior CMF overpayments.
  - In each quarterly payment cycle (beginning with the second quarter of the model), CMS will determine whether a beneficiary lost eligibility during any prior quarters, and will compute a deduction from the upcoming quarter's payment to reflect previous overpayments.
  - The second type of debit is due to duplication of services covered by CPC+ CMFs and the Medicare CCM-related services.<sup>3</sup>
  - Per the CPC+ Participation Agreement, for attributed beneficiaries for a given quarter, CPC+ practices may not bill for CCM-related services furnished in that quarter to any attributed CPC+ beneficiary.
  - If a CPC+ practitioner bills a CCM-related service for a beneficiary attributed to his or her CPC+ practice in the same month, CMS will recoup the Medicare payment for the CCM-related service.
  - If a practitioner not at the beneficiary's attributed CPC+ practice bills a CCMrelated service for a beneficiary attributed to a CPC+ practice in the same month, CMS will debit the CMF paid for that month from the CPC+ practice's future CMF payment.

#### ES.4 Chapter 4: PBIP

This chapter describes CMS' approach and technical methodology for the CPC+ PBIP in Program Year 2019. To encourage and reward accountability for clinical quality, patient experience of care, and utilization measures that impact total cost of care, practices will receive prospective incentive payment and will be allowed to keep all or a portion of these funds if they meet annual performance targets. Practices will thus be "at risk" for the amounts prepaid, and CMS will recoup unearned payments. Practices participating in both CPC+ and in a Medicare Shared Savings Program Accountable Care Organization (ACO) are referred to as **dual practices** and will not receive a PBIP. Instead, they will be eligible to earn shared savings under the ACO's arrangement with the Shared Savings Program. CPC+ practices not jointly participating in a Medicare Shared Savings Program ACO are also known as **standard practices** and are eligible for PBIP.

<sup>&</sup>lt;sup>3</sup> During any given quarter of a program year, CPC+ practices may not bill the following CCM-related services (and corresponding add-on codes) for their attributed beneficiaries during that quarter: CPT codes 99358, 99484, 99487, 99490, 99491, G0506, and G0507. CPC+ practices may bill these services for beneficiaries not attributed to them.



The PBIP has four key principles:

- CMS prospectively pays practices incentives for quality and utilization.
  - There are two components of performance: quality (including patient experience of care) and utilization.
  - Both components are paid prospectively and reconciled retrospectively, based on practice performance, the following year when Program Year performance results become available.
- CMS measures quality via patient experience of care surveys and electronic Clinical Quality Measures (eCQMs).
  - CMS will use the Consumer Assessment of Healthcare Providers and Systems Clinician and Group (CG-CAHPS) Survey and the Patient-Centered Medical Home Survey (PCMH) Supplement to measure patient experience of care. Dual practices, or those participating in both the Medicare Shared Savings Program and CPC+, will not be sampled for the survey. CMS will survey a representative population of each standard practice's (standard practices participate only in CPC+) patients, including non-Medicare FFS patients. Standard CPC+ practices are required to provide an all-patient roster, regardless of insurance type, to CMS when requested. Standard CPC+ practices that fail to provide a patient roster will not receive a CAHPS score and will not qualify to retain the Quality Component or the Utilization Component of the PBIP. Additional actions up to and including withholding CPC+ payments and/or termination of the CPC+ practice's Participation Agreement may also be considered as a consequence of failing to submit a patient roster.
  - eCQMs are assessed in accordance with measure specifications and include all practice patients.
  - In 2019, all practices (including those in a Shared Savings Program ACO) must successfully report both CPC+ eCQMs consistent with CPC+ reporting requirements.
  - o Beginning in 2019, all practices must submit their eCQMs via QRDA III.
  - In future years, CMS may add a patient-reported outcome measure for Track 2 CPC+ practices and will communicate this addition before the applicable program year begins.
- CMS measures utilization via inpatient admissions and emergency department visits.
  - Inpatient admissions and emergency department visits are significant drivers of total cost of care. Therefore, CMS will measure risk-adjusted inpatient admissions and emergency department visits for attributed Medicare FFS beneficiaries in the CPC+ practice.
  - Practices are not responsible for calculating or reporting the utilization measures.
     CMS will use claims to calculate these measures at the CPC+ practice level.



- Additional utilization measures may be added in later years if they are validated for adoption. Any changes will be communicated prior to the beginning of the applicable Program Year.
- To keep the incentive payments, practices must meet performance thresholds.
  - Following the Program Year, CMS will assess practices' performance. Requirements are the same for both Track 1 and Track 2 practices.
  - Quality and utilization will be scored and financially reconciled separately.
  - Practices will be compared to performance thresholds derived from a reference population.
  - In general, the amount of incentive payment a practice keeps will be calculated along a continuous scale with a minimum and a maximum benchmark for each measure. Practices that score below the minimum are ineligible to keep the incentive, and practices that meet or exceed the maximum earn the entire incentive.
  - The amount of PBIP earned then will be aggregated across each individual measure for which a practice is eligible to keep payment.

#### ES.5 Chapter 5: Payment under the Medicare PFS

This chapter describes the upfront CPCPs and corresponding FFS claims reduction, together termed the "hybrid payment," for practices participating in Track 2 of CPC+ for Program Year 2019. Practices participating in Track 1 will continue to bill and receive payment from Medicare FFS as usual. The hybrid payment has five key principles:

- The hybrid payment is designed to promote flexibility in support of comprehensive care.
  - The CPCP compensates practitioners for clinical services that have been traditionally billable but offers flexibility for these services to be delivered inside or outside of an office visit. CMS' goal is to achieve incentive neutrality, making a practice agnostic as to whether they deliver a service in person or via another modality so the care can be delivered according to beneficiary preferences.
  - The flexibility is intended to allow more time to be devoted to increasing the breadth and depth of services provided at practice sites and for population health improvement.
  - The CPCP is an upfront payment for a percentage of expected Medicare payments for evaluation and management (E&M) services provided through the Medicare PFS to attributed beneficiaries. E&M visits billed during the program year will be correspondingly decreased. All other services will be paid according to the Medicare PFS and are not included in the CPCP.



- Practices choose their hybrid payment ratio.
  - Practices will select a hybrid payment option each Program Year. All 2017 Starters must reach 40 percent CPCP/60 percent FFS or 65 percent CPCP/35 percent FFS by 2019, and 2018 Starters must reach one of these goals by 2020, as illustrated in Tables ES-4a and ES-4b.
  - Practices will select the percentage they wish to receive up front in their CPCPs before the beginning of each Program Year and cannot change their selection midyear.
  - Practices at the 40 percent CPCP/60 percent FFS or 65 percent CPCP/35 percent FFS amounts may switch between these options in any year, but once at the 40 percent/60 percent ratio, they cannot switch to a lower upfront payment percentage (e.g., 25 percent).
  - CMS will implement the CPCP and corresponding FFS reductions (described below) simultaneously. Practices will receive their CPCP quarterly.

# Table ES-4aPayment Choices for Track 2 Practices2017 Starters: Track 2 Payment Choices by Year

Payment Ratio	2019	2020	2021
CPCP%/FFS%	40%/60%	40%/60%	40%/60%
options	65%/35%	65%/35%	65%/35%

# Table ES-4bPayment Choices for Track 2 Practices2018 Starters: Track 2 Payment Choices by Year

Payment Ratio	2019	2020	2021	2022
CPCP%/FFS%	25%/75%	—	—	—
options	40%/60%	40%/60%	40%/60%	40%/60%
	65%/35%	65%/35%	65%/35%	65%/35%

• CMS uses claims history to determine the expected payment for E&M services.

CMS uses claims for two years for beneficiaries attributed to the CPC+ practice to calculate historical PBPM revenue. The two-year historical claims period differs for 2017 and 2018 Starters. For 2017 Starters, for Program Year 2019, claims from mid-2014 through mid-2016 will be used. For 2018 Starters, for Program Year 2019, claims from mid-2015 through mid-2017 will be used. CMS uses claims for E&M office visits for both new and established beneficiaries using the following current procedural terminology (CPT) codes (Table ES-5):



CPT Code	Description
99201–99205	Office or other outpatient visit for new patient
99211–99215	Office or other outpatient visit for established patient
99354–99355	Prolonged care for outpatient visit

# Table ES-5 Office Visit E&M CPT Codes and Descriptions

- To account for the increased depth and breadth of primary care required of Track 2 practices, CMS inflates each practice's historical annual PBPM by 10 percent before determining the CPCP amounts. CMS also adjusts the inflated calculation year PBPM to reflect 2019 Medicare prices.
- CMS will pay the CPCP each quarter according to the following calculation: CPCP each quarter = PBPM in 2019 prices \* CPCP% Option \* Number of Attributed Beneficiaries for the Quarter \* 3 months.
- Practices bill office visit E&Ms as normal and are paid at a reduced rate.
  - Office visit E&Ms require the submission of a claim and beneficiary cost sharing.
  - When a claim is submitted for an office visit E&M, CMS will pay CPC+ practices at a reduced rate, commensurate with their previously selected upfront CPCP.
  - For office visit E&Ms, typical cost sharing requirements for beneficiaries will still be in place. The model exempts beneficiaries from being responsible for coinsurance for non-office-visit care funded through the CPCP.
  - CMS will reduce the claim only when there is an office visit E&M service by a CPC+ practitioner for an attributed beneficiary.
- Quarterly, CMS will debit the CPCP paid to correct for overpayments due to eligibility.
  - This retrospective debit is to account for prior CPCP overpayments due to a loss of eligibility.
  - In each quarterly payment cycle (beginning with the third quarter of the model), CMS will determine whether a beneficiary lost eligibility during any prior quarters, and will compute a deduction from the upcoming quarter's payment to reflect previous overpayments.
- CMS will conduct an annual outside-of-practice reconciliation on the CPCP. For 2017 Starters, partial reconciliation will be applied to CPCPs beginning in 2019. For 2018 Starters, partial reconciliation will be applied to CPCPs beginning in 2020.
  - Beginning in 2019, the outside-of-practice partial reconciliation calculated for performance year 2017 will be applied to CPCPs for 2017 Starters only. Thus, partial reconciliation in 2019 will only affect 2017 Starters who received a CPCP in 2017. Partial reconciliation in 2020 will affect all practices (both 2017 and 2018 Starters) that received a CPCP in 2018.



- CMS is performing the partial reconciliation to (1) protect CMS against paying more than expected amounts for office visit E&M services for CPC-attributed beneficiaries, (2) protect practices in specifically defined situations from financial risk from the hybrid payment compared with pure FFS, and (3) maintain incentive neutrality for practices. We expect a small minority of CPC+ practices to be subject to partial reconciliation. If more than a small minority require reconciliation, we may adjust this methodology to protect against undue burden on practices.
- Outside-of-practice partial reconciliation is to account for the difference between (1) historical year PBPM revenue and (2) Current Program Year PBPM revenue for office visit E&M services for attributed beneficiaries from primary care practitioners delivered outside the CPC+ practice.

#### ES.6 Conclusions

CPC+ payment system redesign aims to ensure that practices have the infrastructure to improve quality, access, and efficiency of primary care. With the combination of CMF, PBIP, and Medicare FFS payment (regular FFS for Track 1 or hybrid payment for Track 2), CMS provides strong financial support to practices to expand the breadth and depth of the services they provide to better meet the needs of their beneficiary population.



## **Chapter 1: Introduction**

This document describes the Centers for Medicare & Medicaid Services (CMS) approach and technical methodology for payment design in **Comprehensive Primary Care Plus (CPC+)** Program Year 2019. CPC+ payment design aims to ensure that practices have the infrastructure to deliver better care at lower costs. This chapter provides an overview for elements of CPC+ payment design. Chapter 2 describes the technical methodology used to determine **attribution** for Medicare **fee-for-service (FFS)** beneficiaries at CPC+ practices. Chapter 3 describes the technical methodology on **care management fees (CMFs)**, which supports CPC+ practices to provide "wrap-around" primary care services. Chapter 4 describes the technical methodology of the **performance-based incentive payment (PBIP)**, which rewards CPC+ practices for high quality of care, patient experience of care, and reduction in unnecessary utilization. Chapter 5 describes the technical methodology of **hybrid payment**, which is offered to Track 2 practices to promote the flexibility in support of comprehensive care. Note that terms are introduced and defined throughout the document; for easy reference, these terms are included in a glossary in Appendix A.

#### 1.1 CPC+ Payment Design Overview

CPC+ is a national advanced primary care medical home model that aims to strengthen primary care through multipayer payment reform and care delivery transformation. CPC+ is a five-year model that will include two primary care practice tracks with incrementally advanced care delivery requirements and payment options to meet the diverse needs of primary care practices in the United States. CPC+ aims to improve patients' health and quality of care and decrease total cost of care. To this end, CPC+ offers three payment elements to support and incentivize practices to better manage patients' health and to provide higher quality of care: CMFs, PBIPs, and hybrid payments. CMFs and PBIPs are available to CPC+ practices in both tracks, and hybrid payments are only for Track 2 practices. The CMF and PBIP designs vary slightly for **Track 1** and **Track 2** CPC+ practices. The three alternative payment elements are the same for **2017 Starters** and **2018 Starters**.

CMS uses Medicare claims to conduct beneficiary attribution and a prospective beneficiary assignment methodology to identify CPC+ practices' populations of Medicare FFS beneficiaries. The Medicare beneficiary attribution is the basis for the three elements of payment designs. CMS uses attribution to calculate the amount of CMFs, PBIPs, and, for Track 2 practices, the hybrid payment. Detailed specifications for the attribution methodology are in Chapter 2.

#### 1.2 CPC+ Payment Elements

The alternative payment elements CPC+ offers to support and incentivize practices to better manage patients' health and to provide higher quality of care include the following:

**CMF:** CMS is providing the CMF to CPC+ practices to support them in the expectation that CPC+ practices provide "wrap-around" primary care services. CMF is a non-visit-based fee that



will be paid to practices in both tracks quarterly. The amount of the CMF is determined by (1) the number of beneficiaries attributed to a given practice per month, (2) the case mix of the attributed beneficiary population, and (3) the CPC+ track to which the practice belongs. Practices who serve more high-risk beneficiaries are expected to provide more intensive care management and practice support; thus, the CMF amount is risk-adjusted to reflect the practice's attributed beneficiary population case mix. Track 2 practices will receive a higher CMF for beneficiaries with complex needs. Detailed specifications for CMF methodology and calculation are in Chapter 3.

**PBIP:** CMS offers a PBIP to CPC+ practices to encourage and reward accountability for patient experience of care, clinical quality, and utilization measures that drive total cost of care. CMS prospectively pays the PBIP. After each Program Year ends, CMS retrospectively reconciles the amount of PBIP that a practice earned based on how well the practice performed on patient experience of care measures, clinical quality measures, and utilization measures that drive total cost of care. The amount of PBIP earned is determined by (1) the number of beneficiaries attributed to a given practice per month, (2) the CPC+ track the practice belongs to, and (3) the practice's performance on the measures listed above. PBIP is paid separately for quality measures. Track 2 practices will receive a higher per-beneficiary-per-month payment. Detailed specifications for PBIP methodology and calculation are in Chapter 4.

**Payment under the Medicare Physician Fee Schedule (PFS):** CMS pays Track 1 practices under regular **Medicare PFS**, and CMS pays Track 2 practices under hybrid payment to promote flexibility in support of comprehensive care.

- Track 1 practices continue to bill and receive payment from Medicare FFS as usual.
- Track 2 practices are prospectively paid Comprehensive Primary Care Payments (CPCPs) with a reduced FFS payment. CPCP is a lump sum quarterly payment based on historical FFS payment amounts. Track 2 practices continue to bill as usual, but the FFS payment amount is reduced to account for the CPCP. The CPCP amounts are expected to be larger than the historical FFS payment amounts they are intended to replace, as Track 2 practices are expected to increasingly provide services that are not billable to Medicare. Detailed specifications for hybrid payment methodology and calculation are in Chapter 5.

Table 1-1 summarizes the payment design of CPC+ for Track 1 and 2 practices. The payment design is the same for 2017 Starters and 2018 Starters.

The CPC+ payment system redesign is aimed to ensure practices have the infrastructure to deliver better care at lower costs. With the combination of CMF, PBIP, and Medicare FFS payment (regular FFS for Track 1 or hybrid payment for Track 2), CMS provides financial support to practices to expand the breadth and depth of the services they provide to better meet the needs of their beneficiary population.



Table 1-1CPC+ Payment Summary

Track	CMFs	PBIP	Medicare PFS
1	\$15 average per beneficiary per month (PBPM)	\$1.25 PBPM on quality/patient experience of care and \$1.25 PBPM on utilization performance	Regular FFS
2	\$28 average PBPM, including \$100 PBPM to support patients with complex needs	\$2 PBPM on quality/patient experience of care and \$2 PBPM on utilization performance	Reduced FFS with a prospective CPCP





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### **Chapter 2: Beneficiary Attribution**

This chapter describes the purpose and methodology for attributing beneficiaries to CPC+ practices. In CPC+, attribution will be used for the following purposes:

- To calculate quarterly CMF payments,
- To calculate the annual PBIPs, and
- To calculate quarterly CPCPs and perform FFS claims reductions for Track 2 practices.<sup>4</sup>

After an overview of attribution in Section 2.1, Section 2.2 defines **CPC+ eligible beneficiaries** for beneficiary attribution. Section 2.3 describes the first step in the attribution process: voluntary alignment, and then Section 2.4 describes the claims-based attribution process for any beneficiaries not attributed in the voluntary alignment step of attribution. Lastly, Section 2.5 discusses interactions with the **Medicare Shared Savings Program**. The methodologies for calculating the quarterly CMF payments, the annual PBIP payments, and (for Track 2 practices) the quarterly CPCPs are located in Chapters 3, 4, and 5, respectively.

#### 2.1 Attribution

**Attribution** is a tool used to assign beneficiaries to primary care practices. Beneficiaries can be assigned to either CPC+ practices or non-CPC+ practices (or non-CPC+ practitioners). We use attribution to estimate the amount of CMFs, PBIPs, and, for Track 2 practices, the hybrid payment.

Through Q4 of Program Year 2018, CPC+ used a **claims-based attribution** algorithm to determine beneficiary attribution. Beginning in Quarter 1 (Q1) of Program Year 2019, in addition to claims-based attribution, CMS will prioritize beneficiary choice in CPC+ attribution by incorporating voluntary alignment as the initial step in attribution. **Voluntary alignment**—also known as beneficiary attestation—refers to a process by which beneficiaries specify the health care practitioner and practice that they consider to be responsible for providing and coordinating their health care. CPC+ eligible beneficiaries not attributed in this step will be attributed using claims-based attribution.

Attribution methodologies commonly consider (1) what unit (e.g., practice, practitioner) a beneficiary is assigned to, (2) how the beneficiary is assigned, (3) the period of the assignment, and (4) how often the assignment is made.

• Unit of assignment: Because CPC+ is a test of practice-level transformation and payment, CMS attributes beneficiaries to the CPC+ Practice Site, rather than individual practitioners, for both voluntary alignment and claims-based attribution. A CPC+ Practice

<sup>&</sup>lt;sup>4</sup> Beneficiary attribution is also used to calculate historical evaluation and management (E&M) payments which the CPCP calculation is based. See Chapter 5 for details.



Site is composed of a unique grouping of practitioners and billing numbers (described in more detail below).

- How the beneficiary is assigned: For voluntary alignment, a beneficiary must first register for <u>MyMedicare.gov</u>. Once registered, a beneficiary can attest to a practitioner and practice (referred to below as the "attested practitioner" and the "attested practice"). If both the beneficiary and practitioner are eligible for CPC+ voluntary alignment, we will use the attestation to attribute the beneficiary. However, if a CPC+ eligible beneficiary is not attributed during the voluntary alignment step of attribution, the beneficiary will be attributed using claims-based attribution, in which we use Medicare claims to attribute beneficiaries to a practice by recency of Chronic Care Management (CCM) services, recency of Annual Wellness or Welcome to Medicare Visit, or plurality of eligible primary care visits for that beneficiary.
- **Period of assignment:** Because CMS pays practices to support the CPC+ care delivery model, practices are paid prospectively (i.e., in advance) so that they may make investments consistent with the aims of CPC+. To pay practices prospectively, CMS uses historical data (i.e., beneficiaries' attestations made by the end of the lookback period or beneficiaries' visits to primary care practices obtained through claims during the lookback period) to perform attributions before each payment quarter (Figure 2-1).
- How often the assignment is made: Because the intent of assignment is to accurately
  estimate the number of beneficiaries in a CPC+ practice for purposes of calculating
  payments, CPC+ performs quarterly prospective attribution each quarter to facilitate
  quarterly payments to practices.

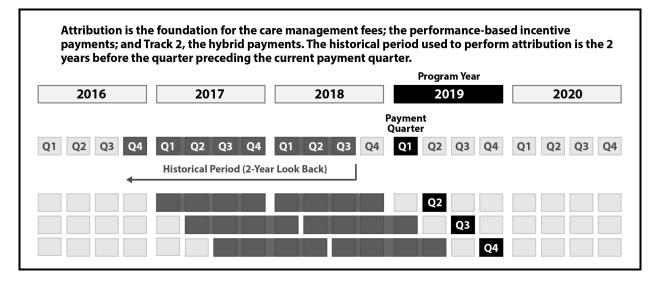


Figure 2-1 What Is a Lookback Period?



#### 2.2 Eligible Beneficiaries

To be eligible for CPC+ voluntary alignment and claims-based attribution in a given quarter, beneficiaries must meet the following criteria with the most recent month's data available:

- Be enrolled in both Medicare Parts A and B;
- Have Medicare as their primary payer;
- Not have end stage renal disease (ESRD) and not be enrolled in hospice;<sup>5</sup>
- Not be covered under a Medicare Advantage or other Medicare health plan;
- Not be long-term institutionalized;
- Not be incarcerated; and
- Not be enrolled in any other program or model that includes a Medicare FFS shared savings opportunity, except for the Shared Savings Program if the practice is a dual participant with the Shared Savings Program (see further details in Section 2.5).<sup>6</sup>

Most of these criteria are verified using the Medicare Enrollment Database. Institutional status is verified using Medicare Skilled Nursing Facility Assessment data, known as the Minimum Data Set (MDS). Using the MDS data, CMS identifies a beneficiary as institutionalized if they have ever had a quarterly or annual assessment. Enrollment in other Medicare FFS shared savings models is determined using Medicare's Master Data Management system.

CMS analyzes eligibility using the most recent month of data available before the beginning of a quarter. Beneficiaries are determined to be CPC+ eligible as of the first day of that month. For example, CPC+ eligible beneficiaries must meet all eligibility criteria on December 1, 2018, to be eligible for attribution in the first quarter of Program Year 2019 (January 1, 2019–March 31, 2019).

Beneficiaries who lose eligibility before the quarter begins are later accounted for in payment reconciliations for the CMF and CPCP (see Chapter 3 and Chapter 5, respectively).

#### 2.3 Voluntary Alignment

#### 2.3.1 Making an Attestation on <u>MyMedicare.gov</u>

To make an attestation, a beneficiary must create an account on <u>MyMedicare.gov</u> and follow the steps below:<sup>7</sup>

<sup>&</sup>lt;sup>7</sup> These instructions are current per April 1, 2018. The <u>MyMedicare.gov</u> procedure may be revised during the year. Any changes will be communicated through CPC+ Connect.



<sup>&</sup>lt;sup>5</sup> Note that this criterion only applies to beneficiaries who have not been attributed to the CPC+ practice previously—if the beneficiary has been attributed to the CPC+ practice previously, then developing ESRD or enrolling in hospice does not disqualify a beneficiary from being attributed to that CPC+ practice.

<sup>&</sup>lt;sup>6</sup> Beneficiary overlap with the Shared Savings Program is only allowed for CPC+ practices that are participating in both CPC+ and the Shared Savings Program.

- 1. Go to MyMedicare.gov and log in to the beneficiary's account.
- 2. At the top of the home page, select the My Health tab and select Providers from the drop down menu.
- 3. Select Physicians & Other Clinicians and then select the box Add a Clinician or Group Practice. Make sure that pop-ups are allowed, should this request be displayed at the bottom of the screen.
- 4. Under the main header, Find Medicare physicians and other clinicians, type the primary clinician's ZIP code and last name. Select the clinician from the drop-down menu and click Search.
- 5. Details about the physician selected will display. Select Add to Favorites in the top right corner of the screen.
- 6. On the next page, select the correct address for the clinician. At the bottom of the screen, under the header Add as Your Primary Clinician, check the box labeled Make this my primary clinician and click Add to Favorites.
- 7. The beneficiary will then be taken to the general information page, with a green pop-up box indicating that the physician has been added to the beneficiary's favorites list.
- 8. Click on MyMedicare.gov on top of the browser to go back to MyMedicare.gov, and click the box Update Provider Data. The beneficiary's favorites should now be updated with the primary clinician.

Beneficiaries can also view a video demonstrating how to make an attestation.<sup>8</sup> Although any beneficiary with an account on <u>MyMedicare.gov</u> can make an attestation, voluntary alignment for CPC+ is limited to CPC+ eligible beneficiaries. For the CPC+ eligible beneficiaries who have made an attestation via <u>MyMedicare.gov</u>, CMS applies the voluntary alignment algorithm each quarter according to the following steps.

#### 2.3.2 Beneficiary Attestation List from MyMedicare.gov

Using the beneficiary attestation list (BAL) from MyMedicare.gov, for a given quarter, CMS identifies each CPC+ eligible beneficiary's most-recent attested record as of the end of the lookback period (i.e., three months before the start of a given quarter). Table 2-1 lists the BALs and the beneficiary attestation cut-off dates that we will use for the 2019 quarterly CPC+ attributions. For example, CMS will use the October 2018 BAL, which includes beneficiary attestations as of September 30, 2018, for voluntary alignment in the first quarter of Program Year 2019 (see Table 2-1). If the CPC+ eligible beneficiary has made an attestation specifying the health care practitioner and practice as his or her primary practitioner, the record is eligible for voluntary alignment.

<sup>&</sup>lt;sup>8</sup> Please see <u>https://youtu.be/aHOUKq1bO3o</u> 🗗 for a video on how to make an attestation on MyMedicare.gov.



Attribution Quarter	BAL Used	Beneficiary Attestation Cut-Off Date
2019 Q1	October 2018	September 30, 2018
2019 Q2	January 2019	December 31, 2018
2019 Q3	April 2019	March 31, 2019
2019 Q4	July 2019	June 30, 2019

 Table 2-1

 BALs Used for 2019 Quarterly Attribution

If a beneficiary's most-recent eligible record indicates that the CPC+ eligible beneficiary has removed a previously attested practitioner and practice without adding a new practitioner and practice, the beneficiary is not eligible for voluntary alignment; instead, the CPC+ eligible beneficiary will be attributed via claims-based attribution.

CMS uses this list of CPC+ eligible beneficiaries and attested practitioners/practices and proceeds to the next step to check practitioner/practice eligibility.<sup>9</sup>

#### 2.3.3 Practitioner and Practice Eligibility Check

CMS verifies the eligibility of the practitioner and practice to which the CPC+ eligible beneficiary attested in the BAL file for a given quarter. Only eligible practitioners are included in voluntary alignment. If the attested practice is a participating CPC+ Practice Site, the attested practitioner must also be active at the CPC+ Practice Site for the given quarter. In addition, to be included in voluntary alignment for 2019 Q1, the CPC+ Practice must have signed and returned the Mutual Amendment to the CPC+ Participation Agreement on voluntary alignment no later than November 30, 2018. Otherwise, to be included in voluntary alignment for subsequent quarters, the CPC+ Practice must sign and return the Mutual Amendment no later than 6 weeks prior to the start of the subsequent quarter (e.g., February 18, 2019 for 2019 Q2). If the attested practice is a non-CPC+ Practice Site, the attested practitioner must have a primary care specialty code.

If the attested practitioner does not meet the eligibility criteria (e.g., a practitioner used to participate with the practice but is not active anymore or a practitioner is participating in a CPC+ practice that did not sign and return the Mutual Amendment), the CPC+ eligible beneficiary will be attributed through claims-based attribution. We describe these requirements in more detail below.

<sup>&</sup>lt;sup>9</sup> Because the BAL includes the practitioner's and practice's IDs assigned by the Provider Enrollment Chain and Ownership System (PECOS), which are the data used by Physician Compare, CMS uses the PECOS Unified Global Extract (UGE) file and Center for Program Integrity (CPI) sole proprietor file (for sole practitioners) to identify the TIN and NPI information for each attested practitioner and practice.



#### 2.3.3.1 Practitioners Participating at a CPC+ Practice Site

A CPC+ practice is defined by the combinations of **Taxpayer Identification Numbers (TINs)** (or **CMS Certification Numbers [CCNs]** for Critical Access Hospitals [CAHs]) and **National Provider Identifiers** (NPIs) identified for each practitioner participating at a CPC+ Practice Site. In voluntary alignment, CMS uses the CPC+ roster to verify whether the attested practice's TIN and the attested practitioner's NPI match a TIN-NPI combination associated with a CPC+ selected Practice Site.<sup>10</sup>

The attested practitioner must be active at the CPC+ Practice Site for the given quarter. CMS considers a practitioner active at a practice for a given quarter if the practitioner is on the practice's roster on the first day of the month before a given quarter. For example, CPC+ practitioners must be active on December 1, 2018, to be eligible for voluntary alignment in the first quarter of 2019 (January 1, 2019–March 31, 2019).

#### 2.3.3.2 Practitioners at a Non-CPC+ Practice Site

Non-CPC+ practices are defined as individual practitioners using single TIN-NPI combinations (because of lack of information regarding how they are grouped as actual practices), or practice sites not selected for CPC+ (for whom we have information on practitioner groupings). If a CPC+ eligible beneficiary makes an attestation to a practitioner at a non-CPC+ practice, the practitioner must have a primary care specialty code for the beneficiary's attestation to be used to attribute the beneficiary to the non-CPC+ practice.

CMS verifies these specialties by using the practitioner's NPI and the primary and secondary taxonomy codes in the most current National Plan and Provider Enumeration System (NPPES) file, which CMS updates monthly. See Appendix B for the list of specialty codes CMS uses to define a primary care specialty. Note that practitioners at a CPC+ Practice Site must have a primary care specialty code to be included on the CPC+ roster.

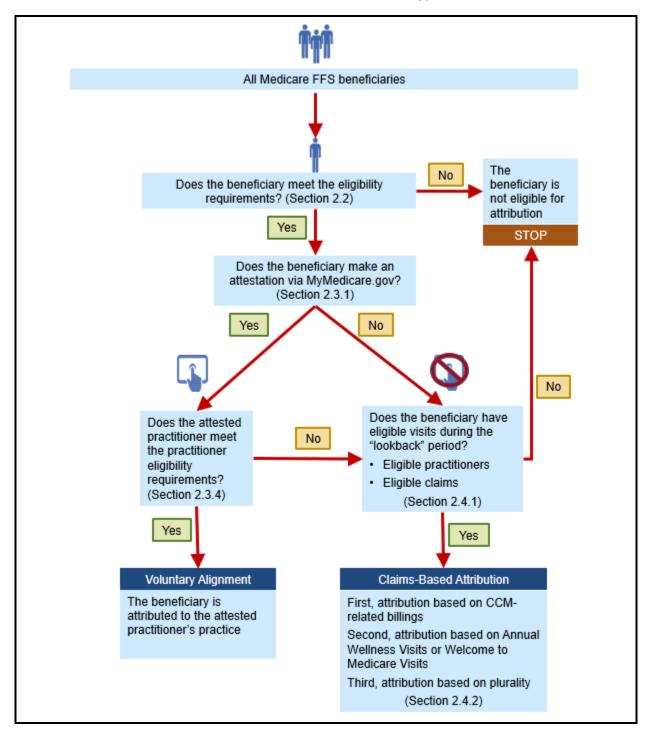
Figure 2-2 illustrates how the attribution process works.<sup>11</sup>

<sup>&</sup>lt;sup>11</sup> Claims-based attribution is described in Section 2.4 below.



<sup>&</sup>lt;sup>10</sup> Because the BAL uses data from Physician Compare, which does not include physicians who only bill Medicare through a CAH, only TIN-NPI (instead of CCN-NPI) combinations are used to identify attested practitioner and practice for voluntary alignment.

Figure 2-2 CPC+ Attribution Methodology





#### 2.3.4 Interactions with Claims-Based Attribution

If practitioner eligibility requirements are met, the CPC+ eligible beneficiary's attestation is used to attribute the beneficiary via voluntary alignment.

If the attested practitioner does not meet the practitioner eligibility requirements, the CPC+ eligible beneficiary will be attributed using the claims-based attribution process (see Section 2.4 below).

#### 2.4 Claims-Based Attribution

#### 2.4.1 Eligible Visits

For claims-based attribution, CMS uses the pool of Medicare claims during the 24-month **lookback period** to identify eligible primary care visits to use for attribution. The lookback period is the 24-month period ending three months prior to the start of the quarter. For example, CMS uses claims from October 2016 through September 2018 to attribute CPC+ eligible beneficiaries to CPC+ practices for the first quarter of 2019 (see Figure 2-1). The lookback periods that will be used for the 2019 quarterly CPC+ attributions are listed in Table 2-2.

Attribution Quarter	Lookback Period
2019 Q1	October 2016–September 2018
2019 Q2	January 2017–December 2018
2019 Q3	April 2017–March 2019
2019 Q4	July 2017–June 2019

# Table 2-2Lookback Periods for 2019 Quarterly Beneficiary Attribution

CMS waits one month after the end of the lookback period to collect claims with service dates in the lookback period. This allows the overwhelming majority of claims that occurred during the lookback period to count toward attribution, even if they were processed and paid in the month after the lookback period ended.

CMS uses national Medicare FFS Physician and Outpatient claims with service dates during the lookback period. Most visits are in the Physician file, with the exception of claims submitted by CAHs, which are found in the Outpatient file. From all Physician and Outpatient claims, CMS identifies those that are primary care visits. Primary care visits are those with any one of the current procedural terminology (CPT) codes in Table 2-3.



Service	CPT Codes
Office/outpatient visit evaluation and management (E&M)	99201–99205 99211–99215
Home care	99324–99328 99334–99337 99339–99345 99347–99350
Welcome to Medicare and Annual Wellness Visits	G0402, G0438, G0439
Advance care planning	99497
Collaborative care model	G0502–G0504, 99492, 99493, 99494
Cognition and functional assessment for patient with cognitive impairment	G0505, 99483
Outpatient clinic visit for assessment and management (CAHs only)	G0463
Transitional care management services	99495, 99496
Prolonged non-face-to-face E&M services	99358
CCM services	99490, 99491
Complex CCM services	99487
Assessment/care planning for patients requiring CCM services	G0506
Care management services for behavioral health conditions	G0507, 99484

Table 2-3Primary Care Services Eligible for Attribution

For attributed beneficiaries to a CPC+ practice in a given quarter, the CPC+ practice may not bill CPT codes 99358, 99484, 99487, 99490, 99491, G0506, and G0507 for those attributed beneficiaries in that quarter.<sup>12</sup> However, they are free to bill these codes for non-attributed beneficiaries if all other billing requirements for those codes in the Medicare PFS are met. These services, referred to as "**Chronic Care Management (CCM)-related services**," are duplicative of the services covered by the CPC+ CMF. As such, Medicare will not pay both a CPC+ CMF and CCM-related services for any individual beneficiary in the same month (for details, see Chapter 3).

<sup>&</sup>lt;sup>12</sup> If any add-on code associated with these non-billable codes is billed, payment for add-on code will be deducted.



Only **"eligible" primary care visits** count toward attribution. An eligible primary care visit is a visit where:

- 1. The CPT code on the claim is among those listed in Table 2-3, and
- 2. For non-CCM-related services, the service was provided by a practitioner who meets one of the following criteria:<sup>13</sup>
  - The practitioner was active in a CPC+ practice at the time the visit occurred; or The practitioner has one of the primary care specialty codes located in Appendix B.<sup>14</sup>

Each visit in the claims data includes (1) the TIN or CCN and (2) the NPI of the practitioner who rendered the service. For claims-based attribution, CPC+ practitioners must be active in a CPC+ practice at the time the visit(s) occurred. To determine whether a practitioner was active in the CPC+ practice at the time the visit occurred, CMS determines whether the TIN or CCN and the NPI on the claim match a TIN-NPI or CCN-NPI combination that was effective on the claim's service date in the CPC+ roster. If there is a match, the visit is associated with a CPC+ practice.

Non-CPC+ practices are defined as individual practitioners using single TIN-NPI or CCN-NPI combinations. CMS maintains historical TINs and CCNs to associate claims with practices in the lookback period to make accurate attributions. When CPC+ practitioners leave a practice, their NPIs remain on the CPC+ practitioner roster and are marked with a termination date. In this way, past visits to those practitioners during the lookback period continue to be counted toward the practice.

#### 2.4.2 Claims-Based Attribution Process

CPC+ eligible beneficiaries not attributed via voluntary alignment will be attributed by one of the three main steps in the claims-based attribution process (Figure 2-3):

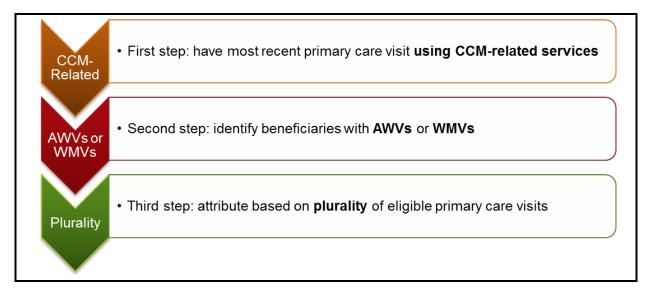
- 1. Attribute beneficiaries to practices based on CCM-related billings.
- 2. Attribute remaining beneficiaries to practices based on Annual Wellness Visits or Welcome to Medicare Visits.
- 3. Attribute all remaining beneficiaries to practices on the basis of the plurality of eligible primary care visits.

<sup>&</sup>lt;sup>14</sup> Note that practitioners must have a primary care specialty code to be active in a CPC+ practice.



<sup>&</sup>lt;sup>13</sup> There is no specialty code restriction on CCM services. Note that only claims with CCM codes on them are eligible for practitioners who do not have one of the primary care specialties listed in Appendix B.

Figure 2-3 Three Steps in CPC+ Claims-Based Attribution



#### 2.4.2.1 Attribution Based on CCM-Related Billings

If the most recent eligible primary care visit in the lookback period is for CCM-related services (CPT codes 99358, 99484, 99487, 99490, 99491, G0506, and G0507), CMS attributes the beneficiary to the CPC+ practice or non-CPC+ practitioner who provided the CCM-related service. If a beneficiary has CCM-related visits to both a CPC+ practice and one or more non-CPC+ practitioners on the most recent visit date, CMS attributes the beneficiary to the CPC+ practice. If there are multiple CPC+ practice ties or multiple non-CPC+ practitioner ties for the most recent CCM-related visits, CMS proceeds to Step 2 of the claims-based attribution. Because CMS has determined that the CPC+ CMF and the CCM are duplicative services, it is important to note again that for a CPC+ practice's attributed beneficiaries in a given quarter, CPC+ practices cannot bill for CCM-related services for their CPC+ attributed beneficiaries (again, see Chapter 3 for details). CPC+ practices are free to bill CCM-related services for any non-attributed beneficiary, which may result in future attribution to the CPC+ practice.

If the most recent eligible primary care visit was not for CCM-related services, CMS proceeds to Step 2 of the claims-based attribution.

#### 2.4.2.2 Attribution Based on Annual Wellness Visits or Welcome to Medicare Visits

For remaining CPC+ eligible beneficiaries not attributed on the basis of CCM-related services, if there are Annual Wellness Visits (G0438, G0439) or Welcome to Medicare Visits (G0402) in the lookback period, CMS attributes the beneficiary to the CPC+ practice or non-CPC+ practitioner who provided the most recent Annual Wellness or Welcome to Medicare Visit. If a beneficiary has Annual Wellness Visits or Welcome to Medicare Visits to both a CPC+ practice and one or



more non-CPC+ practitioners on the most recent visit date, CMS attributes the beneficiary to the CPC+ practice.

If there are multiple CPC+ practice ties or multiple non-CPC+ practitioner ties for the most recent Annual Wellness or Welcome to Medicare Visit, or if there are no eligible Annual Wellness or Welcome to Medicare Visits during the lookback period, CMS proceeds to Step 3 of the claims-based attribution.

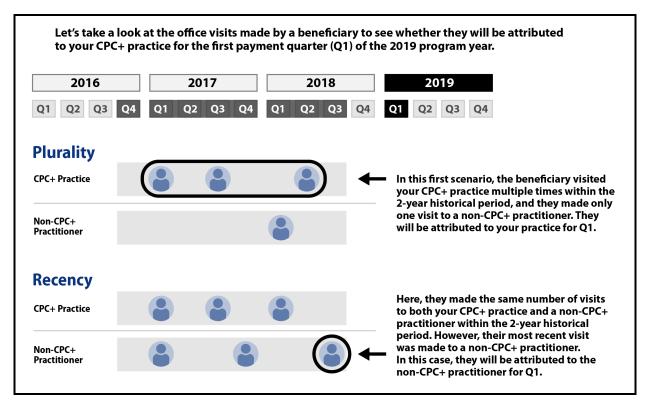
#### 2.4.2.3 Attribution Based on Plurality

If a CPC+ eligible beneficiary is not attributed in Step 1 or Step 2 above, CMS first counts the number of eligible primary care visits the beneficiary had with each individual practitioner. CMS then combines eligible primary care visits to individual practitioners (i.e., TIN/NPI and CCN/NPI combinations) into CPC+ practices by using the most current CPC+ practitioner roster. For example, two practitioners working in a CPC+ practice will have their eligible primary care visits aggregated for the purposes of attribution. Finally, CMS attributes the beneficiary to the CPC+ practice or non-CPC+ practitioner who provided the plurality of eligible primary care visits during the lookback period. If a beneficiary has an equal number of eligible primary care visits to more than one CPC+ practice or non-CPC+ practitioner, the beneficiary will be attributed to the practice with the most recent visit. If a tie remains between a CPC+ practice and a non-CPC+ practitioner, the beneficiary will be attributed to the CPC+ practices, the beneficiary is randomly assigned to one of the CPC+ practices.

Figure 2-4 provides illustrative examples of beneficiary claims-based attribution to a CPC+ practice.



Figure 2-4 Which Beneficiaries Are Attributed to My Practice Through Claims-Based Attribution?



#### 2.5 Interaction with the Shared Savings Program Accountable Care Organizations (ACOs)

If a CPC+ practice is also participating in a Shared Savings Program Accountable Care Organization (ACO) (a dual participant), CPC+ eligible beneficiaries who are attributed (either via voluntary alignment or claims-based attribution) to both the CPC+ practice and a Shared Savings Program ACO will remain attributed to both.

If a CPC+ practice does not participate in a Shared Savings Program ACO (a standard participant), CPC+ eligible beneficiaries who are attributed to the CPC+ practice via claimsbased attribution and are also attributed to a Shared Savings Program ACO will only be attributed to the Shared Savings Program ACO.

CPC+ beneficiaries who make an eligible attestation to a CPC+ practitioner before September 30, 2018 will be attributed to their attested CPC+ practitioner for 2019 Q1. Voluntary alignment to the CPC+ program will take precedence over any claims-based attribution to an ACO, but only for CPC+ attributions in the first quarter of each year.

If a CPC+ practice does not participate in an ACO and the CPC+ eligible beneficiary is voluntarily aligned or claims-based assigned to an ACO in any quarter of 2019, a subsequent



attestation to a CPC+ practitioner during 2019 will lead to the eligible beneficiary being attributed to a CPC+ practice in 2020. CMS runs voluntary alignment quarterly for CPC+ but runs voluntary alignment annually for the Shared Savings Program. Therefore, these beneficiaries will remain with the Shared Savings Program ACO until the Shared Savings Program performs voluntary alignment again the following year (2020). When the Shared Savings Program performs voluntary alignment again the following year, if the beneficiary attestation to the CPC+ practice remains the most current attestation, the CPC+ eligible beneficiary will be attributed to the CPC+ practice, rather than the Shared Savings Program ACO.

For example, if an ACO-assigned beneficiary (2019 Q1) makes an attestation to a CPC+ practitioner in May 2019 (May attestation would otherwise be captured in 2019 Q4 CPC+ attribution), this beneficiary remains assigned to the ACO for the remainder of 2019. However, if the beneficiary attestation to the CPC+ practitioner remains the most current attestation when the Shared Savings Program performs voluntary alignment again in 2020, the CPC+ eligible beneficiary will become attributed to CPC+ (2020 Q1).



# **Chapter 3: Care Management Fee**

Chapter 3 documents the methodology used to calculate the **CMF** in CPC+. The CMF is intended to support augmented staffing and training related to non-visit-based and historically non-billable services that align with the CPC+ care delivery transformation aims. These include activities to improve care coordination, implement data-driven quality improvement, and enhance targeted support to beneficiaries identified as high risk. Section 3.1 describes risk scores and risk tiers; Section 3.2, details assigning risk score tiers; Section 3.3, explains retrospective debits; and Section 3.4, addresses risk score growth.

### 3.1 Risk Scores and Risk Tiers

All Medicare FFS beneficiaries attributed to a CPC+ practice will be assigned to one of four risk tiers for Track 1 or one of five risk tiers for Track 2 for that CPC+ practice's region. Each risk tier corresponds to a specific monthly CMF payment. Higher risk tiers are associated with higher beneficiary risk and higher CMFs. Beneficiary risk will generally be determined by the CMS Hierarchical Condition Categories (HCC) risk adjustment model. For Track 2 beneficiaries, risk tier will also be determined by a diagnosis of dementia, as described in more detail below.

Risk scores for attributed beneficiaries will be compared to the distribution of risk scores for all FFS beneficiaries in the same region who meet CPC+ eligibility requirements and who have had an eligible primary care visit. This group of beneficiaries is called the **CMF reference population**. Beneficiaries will be assigned to risk tiers on the basis of where their risk score falls within the regional distribution, as shown in Table 3-1.

Risk Tier	Risk Score Criteria	Track 1	Track 2
Tier 1	Risk score < 25th percentile	\$6	\$9
Tier 2	25th percentile ≤ risk score < 50th percentile	\$8	\$11
Tier 3	50th percentile ≤ risk score < 75th percentile	\$16	\$19
Tier 4	Track 1: Risk score ≥ 75th percentile Track 2: 75th percentile ≤ risk score < 90th percentile	\$30	\$33
Tier 5 (Track 2 only)	Risk score ≥ 90th percentile <i>or</i> Dementia diagnosis	N/A	\$100

 Table 3-1

 Risk Tier Criteria and CMF Payments (per Beneficiary per Month)



In the sections below, CMS provides detail on the CMS-HCC risk adjustment model, the determination of the region-specific CMF reference population, and the determination of the CMF amounts for each tier within each track. The retrospective reconciliation of the CMFs and the interaction between CMFs and CCM-related billings is also addressed.

#### 3.1.1 CMS-HCC Risk Scores

The CMS-HCC risk adjustment model is a prospective risk adjustment model that predicts medical expenditures using demographics and diagnoses, where medical expenditures in a given year (risk score year) are predicted using diagnoses from the prior year (called the base year). The CMS-HCC model produces a risk score, which measures a person's or a population's health status relative to the average of 1.0, as applied to expected medical expenditures. For example, a population with a risk score of 2.0 is expected to incur medical expenditures twice that of the average, and a population with a risk score of 0.5 is expected to incur medical incur medical expenditures half that of the average. More detail on the CMS-HCC model is included in Appendix C.

For each quarter, CMS will use the most recently available risk scores to assign beneficiaries to risk tiers. Because of the amount of time required to ensure that as many diagnoses are captured in the risk score as possible, CMS calculates risk scores for any year at least 12 months after the close of the base year. Final risk scores are generally available 16–18 months after the close of the base year. For example, 2018 risk scores (based on 2017 diagnoses) will be available in the spring of 2019.

Table 3-2 shows the risk score data that will be used for all CPC+ quarters. CMS will implement updated risk score data in the third payment quarter of each year. This schedule is subject to change on the basis of changes in the availability of the data.

Quarters	Months	Risk Score Year
2017 Q1–2017 Q2	January 2017–June 2017	CY 2015
2017 Q3–2018 Q2	July 2017–June 2018	CY 2016
2018 Q3–2019 Q2	July 2018–June 2019	CY 2017
2019 Q3–2020 Q2	July 2019–June 2020	CY 2018
2020 Q3–2021 Q2	July 2020–June 2021	CY 2019
2021 Q3–2022 Q2	July 2021–June 2022	CY 2020
2022 Q3–2022 Q4	July 2022–December 2022	CY 2021

 Table 3-2

 Risk Score Data Used to Determine CMF Payments, by Quarter

Note: CY = calendar year.



#### 3.1.2 Setting the Risk Tier Thresholds

Risk tiers will be determined for each region using the distribution of risk scores in the reference population for that region. The reference population will include all beneficiaries residing in each region who meet the eligibility criteria for attribution (see Chapter 2 for details). In addition, beneficiaries included in the reference population must also have had at least one eligible primary care visit in a prior 24-month period, in order to approximate the utilization patterns of CPC+ attributed beneficiaries. The required primary care visit must meet all of the same criteria as eligible primary care visits used for attribution.

The reference population will be defined using parameters for a Q3 (July–September) attribution. For example, beneficiaries included in the reference population used for 2019 Q3 through 2020 Q2 must (1) meet eligibility criteria on June 1, 2019, and (2) must have had an eligible primary care visit in the lookback period used for 2019 Q3 attribution, April 2017–March 2019. We use Q3 because it is a mid-year capture of the "average" population, as risk scores tend to decrease over the calendar year, and risk scores are typically released around this time.

Once CMS has determined the reference population for each region, their risk scores will be used to determine the risk tier thresholds. CMS will use risk scores based on the CMS-HCC community risk adjustment model, as opposed to the CMS-HCC long-term institutional model, on the premise that CPC+ eligibility criteria for attribution exclude beneficiaries who are long-term institutionalized (e.g., long-term residing in a nursing home). For community-residing beneficiaries new to Medicare, CMS will use the new enrollee risk adjustment model, which is a demographic-only risk adjustment model. Because beneficiaries new to Medicare during the risk score year will not have had a complete diagnostic profile in the base year, the diagnosis-based CMS-HCC risk adjustment model cannot be used for these beneficiaries.

CMS will sort the risk scores and identify the 25th, 50th, 75th, and 90th percentiles in each region. These values are the thresholds that will be used until the next risk score update, and we will release them to practices annually. The initial risk tier thresholds are listed in Appendix D.

#### 3.2 Assigning Risk Tiers

Most beneficiaries will be assigned to a risk tier on the basis of their risk score. Beneficiaries attributed to practices in Track 2 who are determined to have a diagnosis of dementia will be assigned to Tier 5 regardless of their risk score, as described below.

#### 3.2.1 Assigning Risk Tiers 1–5 Based on Risk Score

Each quarter, CMS will use risk scores for all beneficiaries attributed to a CPC+ practice to assign beneficiaries to risk tiers. Beneficiaries, including those who are eligible for both Medicare and Medicaid (i.e., dual eligible), will be assigned to a risk tier based on the thresholds that apply for that quarter and the criteria shown in Table 3-1. There are two exceptions to this process, as described below.



First, because of the inherent lag in the calculation and availability of risk score data, beneficiaries who have newly joined Medicare after the risk score year will not have a risk score in the most recent risk score file. Such beneficiaries will be placed into Tier 1.

Second, beneficiaries attributed to a Track 1 practice who have developed ESRD since their initial attribution to a CPC+ practice will be placed into Track 1, Tier 4. Beneficiaries attributed to a Track 2 practice who have developed ESRD since their initial attribution to a CPC+ practice will be placed into Track 2, Tier 4, unless their risk score is higher than the Tier 5 lower bound, in which case they will be placed into Track 2, Tier 5. This is to account for the higher level of support and coordination ESRD beneficiaries require. Beneficiaries with an ESRD diagnosis prior to attribution to CPC+ are ineligible for attribution.

#### 3.2.2 Assigning Risk Tier 5 Based on Dementia Diagnosis (Track 2 Only)

The criteria for Risk Tier 5 (Track 2 only) include having a risk score at or above the 90th percentile of risk scores in the CMF reference population *or* having a diagnosis of dementia or related disorder. Dementia diagnoses will be determined using information from CMS' Chronic Condition Warehouse (CCW).<sup>15</sup>

CMS will assign beneficiaries to Tier 5 if the most recent information from the CCW reflects a dementia flag. The CCW updates chronic condition information annually and generates flags representing presence of certain chronic conditions as of December 31 of each year. The CCW uses a three-year historical period to determine the presence of dementia. For example, to determine the 2017 dementia flag, claims during the three-year period (January 2015– December 2017) will be used. The criterion for dementia is the presence of any International Classification of Diseases (ICD)-9 diagnosis code (prior to October 1, 2015) or ICD-10 diagnosis code (on or after October 1, 2015) in the list below on at least one inpatient, skilled nursing facility, outpatient, home health, or carrier claim in the three-year period.

- ICD-9 diagnoses indicating the presence of Alzheimer's disease and related disorders or senile dementia: 331.0, 331.11, 331.19, 331.2, 331.7, 290.0, 290.10, 290.11, 290.12, 290.13, 290.20, 290.21, 290.3, 290.40, 290.41, 290.42, 290.43, 294.0, 294.10, 294.11, 294.20, 294.21, 294.8, 797
- ICD-10 diagnoses indicating the presence of Alzheimer's disease and related disorders or senile dementia: F01.50, F01.51, F02.80, F02.81, F03.90, F03.91, F04, G13.8, F05, F06.1, F06.8, G30.0, G30.1, G30.8, G30.9, G31.1, G31.2, G31.01, G31.09, G94, R41.81, R54

CMS will use the most recent CCW information available each quarter to determine whether beneficiaries attributed to a Track 2 practice have a diagnosis of dementia. For 2019 Q1, the most recently available CCW data used to identify diagnosis of dementia is from December 31, 2017. Assignments to Tier 5 on the basis of a dementia diagnosis will be based on claims data

<sup>&</sup>lt;sup>15</sup> https://www.ccwdata.org/documents/10280/19022436/codebook-mbsf-cc.pdf d

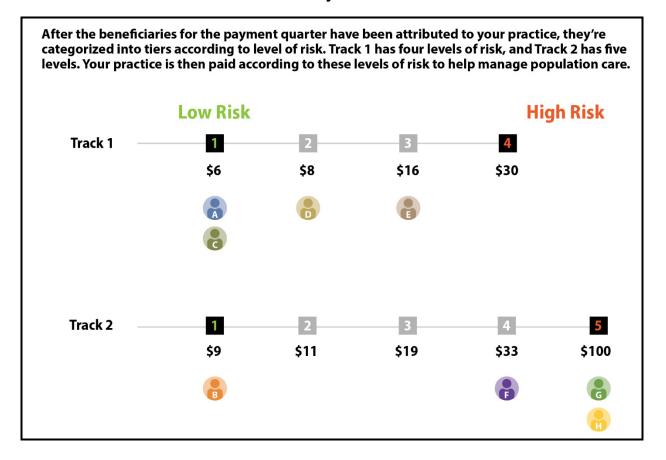


from January 2015–December 2017. CMS will update to the 2018 CCW data for diagnosis of dementia as soon as they become available.

Track 2 beneficiaries with ESRD who also have a dementia diagnosis will be placed into Tier 5 rather than Tier 4. For beneficiaries who are in Track 2, the dementia diagnosis supersedes the ESRD diagnosis.

Figure 3-1 provides an illustrative example of beneficiary risk tiers for the CMF.

Figure 3-1 Beneficiary Risk Tiers



#### 3.3 Retrospective Debits

There are two types of debits that CMS will apply to the CMFs paid each quarter. The first is a debit to account for prior CMF overpayments, and the second is a debit due to duplication of services covered by CPC+ CMFs and the Medicare CCM-related services.



#### 3.3.1 Debits for Beneficiary Ineligibility

CMS determines attribution and calculates quarterly CMFs in advance of each quarter. The prospective quarterly payment assumes that all beneficiaries attributed for the quarter will continue to be eligible for the entire three months of the quarter. However, some beneficiaries will become ineligible before or during the quarter. This happens if the beneficiary loses Part A or Part B coverage, joins a Medicare Advantage plan, loses Medicare as the primary payer, becomes incarcerated, or dies before or during the payment quarter. Beneficiaries meeting any of these criteria on the first day of a month are not eligible for CMF payment in that month. To account for this, in each quarterly payment cycle (beginning with the second quarter of the model), CMS will determine whether a beneficiary lost eligibility during any prior quarters, and will compute a deduction from the upcoming quarter's payment to reflect previous overpayments.

#### 3.3.2 Debits for Duplication of Services

Per the CPC+ Participation Agreement, for attributed beneficiaries for a given quarter, CPC+ practices may not bill for CCM-related services for any attributed CPC+ beneficiary. Each quarter, CMS will review claims data from prior quarters to determine whether any CPC+ or non-CPC+ practice billed CCM-related services for any beneficiary attributed to a CPC+ practice in the same month. If duplication is detected, we will deduct the duplicative services as follows:

- If a CPC+ practitioner bills a CCM-related service for a beneficiary attributed to his or her CPC+ practice in the same month, CMS will recoup the Medicare claim on which the CCM-related service was billed.
- If any practitioner bills a CCM-related service for a beneficiary attributed to a CPC+ practice in the same month, and it is not a practitioner at the beneficiary's attributed CPC+ practice, CMS will deduct the CMF paid for that month from the CPC+ practice's future CMF payment. The practitioner who billed the CCM-related service will retain the Medicare payment for the service.<sup>16</sup>

Table 3-3 lists the services and associated codes that are considered duplicative of the services covered by the CPC+ CMF.

<sup>&</sup>lt;sup>16</sup> Medicare beneficiaries must positively consent to receiving CCM-related services at the time they are received. As a result, the assumption is that the practice providing the CCM-related services is the beneficiary's current primary care practice. Thus, if there are two payments (a CCM claim payment to one practice, and a CPC+ CMF to a CPC+ practice) for the same beneficiary in the same period of time, the CCM claim payment takes precedence and will be paid to that practice. The CMF will be recouped from the CPC+ practice for that time period.



Table 3-3
CCM-Related Services Duplicative of CPC+ CMF

Service	CPT Codes
CCM services	99490, 99491
Complex chronic care coordination services	99487
Prolonged non-face-to-face evaluation and management (E&M) services	99358
Assessment/care planning for patients requiring CCM services	G0506
Care management services for behavioral health conditions	G0507, 99484

Note: If any add-on code associated with these non-billable codes is billed, payment for the addon code will be deducted.

#### 3.4 Risk Score Growth and CMF Cap

CMS will monitor coding and HCC risk score changes closely throughout the program and, if significant, unexpected, or irregular changes in coding are found to occur, will adjust the payment methodology. If the rate of change for risk scores is significantly different for CPC+ practices than for the CPC+ reference population, it would potentially skew the CMF payments and decrease the actuarial soundness of CPC+. If CMS decides to make changes, they will be specified prior to the payment quarter in which they are implemented. Examples of how CMS might address high risk score growth, based on experiences in other Medicare programs, include the following:

- Apply a coding pattern adjustment factor to each beneficiary's risk score, as in the Medicare Advantage program.
- Cap the risk score growth rate by which each practice's risk score is allowed to change, as in the Next Generation ACO model.
- Use diagnosis-based risk adjustment for updating newly attributed beneficiaries' risk scores and demographic-based risk adjustment for updating continuously attributed beneficiaries' risk scores, as in the Shared Savings Program.





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# **Chapter 4: Performance-Based Incentive Payment**

This section describes CMS' approach and technical methodology for the **PBIP** in CPC+ for Program Year 2019. To encourage and reward accountability for patient experience of care, clinical quality, and utilization measures that drive total cost of care, practices will receive a prospective incentive payment, and they will be allowed to retain a portion or all of these funds if they meet annual performance targets. Practices will thus be "at risk" for the amounts prepaid, and CMS will recoup unearned payments. The rest of this chapter provides basic information on the PBIP. Section 4.1 describes the design principles and general features, Section 4.2 describes the **Quality Component** of the PBIP, Section 4.3 describes the **Utilization Component** of the PBIP, Section 4.4 describes the **performance standards**, Section 4.5 describes **benchmark thresholds** for Program Year 2019, and Section 4.6 provides an illustrative example of PBIP calculation.

#### 4.1 Design Principles and General Features

This section describes the rationale for the PBIP; overarching principles of design; and general criteria for practice performance scoring, which determines the amount of the PBIP that practices are eligible to retain.

#### 4.1.1 Principles of Design

The incentive structure is designed to motivate practices to work towards improving quality of care and patient experience of care and to reduce unnecessary beneficiary utilization that drives a higher total cost of care. The design principles underpinning the incentive structure were informed by current behavioral economics theory and existing evidence from PBIP programs (Audit and Zenna, 2015; Khullar et al., 2015). The incentive structure employs the following design principles and general features:

- Timing of incentive payments encourages immediate practice engagement.
- Performance goals are transparent and known to practices early in the performance period.
- Practices are rewarded on a continuous scale and for **absolute performance thresholds**.
- Practices must meet minimum quality thresholds before they are rewarded for reducing utilization.
- Performance goals are closely related to primary care practice and measured at the practice level.

Provisions for Practices in ACOs and the Quality Payment Program—Primary care practices that are also participating in Shared Savings Program ACOs will not receive the PBIP. Instead, these practices will participate in the ACOs' shared savings/shared losses arrangement. CPC+ practices that are also in ACOs must report two **electronic Clinical Quality Measures (eCQMs)** as part of their participation in CPC+. To minimize duplication and



survey burden, practices dually participating in ACOs will not be sampled for the Patient Experience of Care measure (which uses the Consumer Assessment of Healthcare Providers and Systems (CAHPS) survey) and will not be required to provide an all-patient roster. Therefore, for a practice also participating in the Shared Savings Program, the rest of this chapter is not applicable.

Under the **Quality Payment Program Final Rule**, for a model to be considered an advanced **alternative payment model (APM)**, a certain amount of model revenue must be considered "at risk." The PBIP qualifies CPC+ as an advanced APM. For CPC+ practices also participating in the Shared Savings Program, determinations about the advanced APM incentive will be based on the track of the Shared Savings Program in which they participate.

#### 4.1.2 Prospective Payment

At the beginning of each Program Year, practices will receive a prospective incentive payment that they are eligible to earn over the Program Year. After the close of each Program Year, the incentive amount earned based on performance will be calculated, and CMS will recoup the unearned portion, if necessary. As a result, practices will know prospectively the maximum amount they may keep for that Program Year.

CMS is testing whether prospective incentive payment is an effective way to ensure reward timeliness and fully leverage loss aversion in a manner that engages practices immediately in CPC+ objectives (Audit and Zenna, 2015).

CMS expects that prospective payment will support practice planning and budgeting, especially for small practices. Prospective payment has the added advantage of giving practices enough information early in the Program Year to help them create an internal bonus structure for delivering incentives to individual clinicians (Chung et al., 2010). Incentives at the individual clinician level are expected to have a significant impact on practice-level performance (Petersen et al., 2013). Internal bonus structures, if set up early, may increase the chances that individual clinicians will engage in behavior changes quickly and improve practices' overall performance.

**Incentive Payment Use**—The PBIP amount is meant to exceed the cost of implementation of the desired behaviors and should be treated as a bonus to the practice. Unlike the CMF, CMS places no restrictions on the use of the PBIP. Practices may decide, for example, to invest a portion of the PBIP in support of CPC+ objectives or to implement an internal bonus structure. It is important to note that the practice is contractually "at risk" for returning up to the full amount, in the event that the practice does not meet the minimum performance goals. In light of the risk they will carry, practices may decide to retain some or all of the PBIP until the payment reconciliation.

#### 4.1.3 Transparency of Performance Goals

The CPC+ incentive structure and payment are intended to support full transparency of performance goals. The objective is to provide enough information early in the Program Year so



that practices understand how their effort will be rewarded and can maximize their chances of retaining the full PBIP.

CMS will publish performance thresholds early in each Program Year. These thresholds will represent the following:

- Minimum thresholds practices must reach to receive any (non-zero) PBIP, and
- Maximum thresholds practices must attain to receive 100 percent of the PBIP.

#### 4.1.4 Incentive Structure

Incentives for practices are designed with three important features. First, all high performers will be rewarded. Practice performance is measured against absolute performance thresholds. The minimum and maximum thresholds are determined from a reference population external to CPC+ participation. In turn, a practice's own performance relative to these thresholds determines the incentive amount the practice retains. Practices are not scored on a relative-performance basis, and the amount of payment each practice retains is not determined by performance of its peers.

Second, minimum and maximum performance goals are established using absolute thresholds that are the same for all practices. The performance goals are the same for both tracks and for all Starters. In Program Year 2019, the minimum threshold is set to the 30th percentile of performance in the reference population for clinical quality and patient experience of care, and to the 50th percentile of performance in the reference population for utilization. Practices are not eligible to retain any of the PBIP for the relevant measure if their performance score on an individual measure falls below this minimum threshold. This requirement ensures that practices are not rewarded for poor performance and encourages practices to place the highest priority on measures with very low scores to bring them above the minimum threshold.

The maximum threshold is set to the 70th percentile of performance on the measure in the reference population for clinical quality and patient experience of care, and the 80th percentile of performance in the reference population for utilization. Generally, practices will retain the full PBIP for the relevant individual measure if they are eligible for the incentive and attain the maximum threshold. Simulation analyses using data from Program Year 2017 of CPC+ suggest that a minimum performance score of 30th–50th percentile and a maximum threshold in the 70th–90th percentile would be both motivational and achievable. The intent of the external benchmarks is to reward practices for reporting challenging measures, even when actual measure performance has opportunity for improvement. Throughout CPC+, CMS will monitor practice performance, and in future Program Years, CMS may raise these thresholds. CMS will communicate any changes to performance thresholds to practices before the relevant Program Year. Practices that perform at high levels will still have an incentive to improve their scores well above the maximum threshold to better position their practice for the following year's performance, in the event that the maximum threshold is raised. CMS also recognizes that certain measures may become "topped out." Therefore, CMS reserves the right to convert to



**flat percentages** on an individual measure (e.g., 50 percent, 80 percent) for purposes of measure scoring and PBIP calculations when that measure appears "topped out."

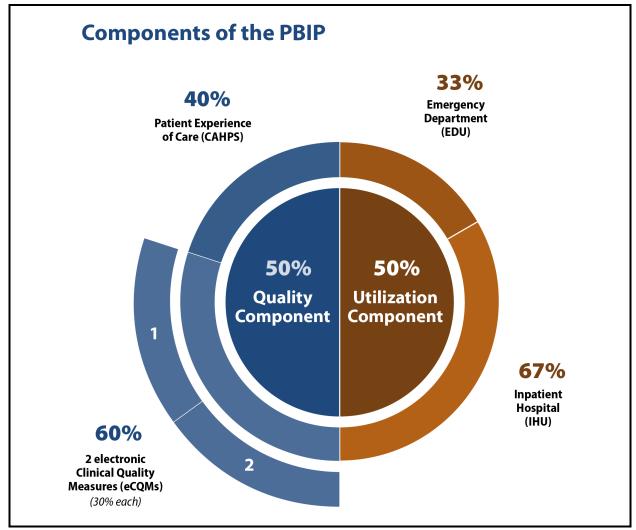
Third, practices will be rewarded on a continuous scale when scoring between the 30th and 70th percentile thresholds for clinical quality and patient experience of care or between the 50th and 80th percentile thresholds for utilization. In general, practices are eligible to receive a percentage of the PBIP for this range of performance. The amount retained increases as performance approaches the maximum threshold. The methodology to calculate the proportion of PBIP retained for scores between the minimum and maximum threshold is described in more detail in Section 4.4.

#### 4.1.5 Incentive Payment Components

Practices retained the PBIP based on two distinct components of performance: (1) clinical quality and patient experience of care and (2) utilization, as shown in Figure 4-1. These two components contribute equally to the PBIP amount retained. Performance on clinical quality and patient experience of care, however, is prioritized over utilization. Practices that meet performance goals for utilization must meet the minimum thresholds for at least two of the three quality measures (i.e., quality measures refer to two eCQMs and the one CAHPS Summary Score) to receive any PBIP for the Utilization Component. Practices that reach the maximum performance goals for clinical quality and patient experience of care are eligible for the full Quality Component of the PBIP, equal to one-half of the total PBIP, whether or not they meet performance goals for the Utilization Component.



Figure 4-1 Components of the PBIP



Note: CAHPS = Consumer Assessment of Healthcare Providers and Systems. EDU = emergency department utilization. IHU = inpatient hospital utilization.

#### 4.1.6 Incentive Payment Amounts

The amount of the PBIP is based on the number of beneficiaries attributed to the practice and is calculated as a **per-beneficiary-per-month (PBPM)** amount. Track 1 practices are eligible for a PBIP equal to as much as \$2.50 PBPM. Track 2 practices are eligible for as much as \$4.00 PBPM, as indicated in Table 4-1. The PBIP PBPM is the same for all Starters.





Track	Quality Component (PBPM)	Utilization Component (PBPM)	Total PBIP (PBPM)
Track 1	\$1.25	\$1.25	\$2.50
Track 2	\$2.00	\$2.00	\$4.00

 Table 4-1

 PBIP PBPM by Component for CPC+ Track 1 and Track 2 Practices

Conversations with subject matter experts suggest that the size of a motivational incentive should be approximately 10 percent of revenue to provide an adequate incentive to drive desired behaviors, support improvement, and exceed the cost of implementation of the desired behaviors (Damberg et al., 2008). To determine the PBIP PBPM amounts in Table 4-1, CMS considered the distribution of all Medicare FFS revenue among practices in the CPC Classic, a model separate from CPC+, in 2013, which averaged \$24.57 PBPM (with an interquartile range of \$18.45–\$28.52 PBPM), 10 percent of which is approximately \$2.46 PBPM, which was rounded to \$2.50 for Track 1. CMS raised the incentive amount to \$4.00 PBPM for Track 2 based on the rationale that Track 2 practices should receive an added bonus for greater effort of implementation and to keep Track 2 practices focused on outcomes. CMS also recognizes that the revenue history of CPC Classic practices may reflect primary care utilization that is lower than could occur under Track 2 CPC+ performance. Providing the PBIP to practices prospectively helps to maximize the effect of the payment size.

The PBIP amount paid prospectively to CPC+ practices equals the number of attributed beneficiaries in Quarter 1 for a Program Year times the PBPM amount times 12 months.

## 4.2 Quality Component

The Quality Component of the PBIP consists of two segments: Patient Experience of Care, using measures from the Consumer Assessment of Healthcare Providers and Systems Clinician and Group (CG-CAHPS) Survey and the Patient-Centered Medical Home (PCMH) Survey Supplement, and Clinical Quality, using **eCQMs**. The eCQM measures will contribute 60 percent of the CPC+ Practice Site's score for the Quality Component, and the CAHPS Summary Score will contribute the remainder (40 percent).

Although Clinical Quality is weighted more heavily when determining the amount of PBIP retained from the Quality Component, Patient Experience of Care and Clinical Quality are treated as equally important when determining practice eligibility for the Utilization Component of the PBIP. To be eligible for the Utilization Component of the PBIP, practices must meet the minimum performance threshold for at least two of the three quality measures (i.e., quality measures refer to the two eCQMs and the CAHPS Summary Score). Details are provided in Section 4.4.



#### 4.2.1 CAHPS Measurement

CAHPS surveys, approved and overseen by the Agency for Healthcare Research and Quality (AHRQ), are designed to collect reliable and representative data about patient experience of care. CMS will use version 3.0 (with a 6-month look back) questions with version 2.0 domain groupings of the **CG-CAHPS** and the Patient-Centered Medical Home Survey Supplement to calculate performance scores on patient experience of care. The survey will be fielded by a CMS contractor on a sample of all patients seen at the practice, including commercial, Medicaid, and Medicare patients. The measures are described in Appendix E. Only standard CPC+ practices are required to provide an all-patient roster, regardless of insurance type, to CMS when requested. CPC+ practices that fail to provide a patient roster will not receive a CAHPS score and will not qualify to retain the Quality or Utilization Component of the PBIP. Additional actions up to and including withholding CPC+ payments and/or termination of the CPC+ practice's Participation Agreement may also be considered as consequences for failure to submit a patient roster.

#### 4.2.2 eCQM Measurement

Achieving high performance in clinical quality is a central objective in CPC+. In Program Year 2019, practice sites are required to successfully report both eCQMs in the CPC+ measurement set, aligning with the reporting criteria set forth in Appendix F. These reporting criteria were established to provide practice sites a view of performance on an ongoing basis at the point of care and shortened to reduce provider burden, a concern heard from many CPC+ practices. The measures target a primary care patient population and are outcome measures, rather than process measures. As described in the eCQM reporting requirements,<sup>17</sup> practices must report both CPC+ outcome measures. Practice sites that fail to report both eCQMs will not qualify to retain the Quality Component or the Utilization Component of the PBIP. For Program Year 2019 and beyond, practices must submit eCQMs using a QRDA III file through the **Quality Payment Program (QPP)** Website (Attestation in the eCQM Module of the CPC+ Practice Portal will no longer be an option).

For the purposes of determining the amount of PBIP retained for the Quality Component, practices will be eligible for payment for each individual eCQM measure, independent of the other. This approach is intended to reward practices for performance demonstrated in clinical quality for each measure, up to the maximum performance threshold of the 70th percentile. For each measure, the percentage retained is based on the amount that the performance exceeds the minimum threshold. A practice will not keep any amount for a given measure if their score is less than the 30th percentile, and a practice will keep half of the amount for a given measure if their score is greater than or equal to the 70th percentile. If a practice's score is between the 30th and 70th percentiles, they will keep a percentage of the amount for a given measure; that percentage is calculated by converting the original range of scores to 50 percent

<sup>&</sup>lt;sup>17</sup> CPC+ eCQM reporting requirements for 2019 Program Year can be found on <u>CPC+ Connect</u>.



to 100 percent. The two eCQM measures together represent 60 percent of the Quality Component or 30 percent of the full PBIP ( $0.60 \times 0.5 = 0.30$ ). Each eCQM is weighted equally so that each eCQM represents 30 percent of the PBIP for Quality (0.60/2 = 0.30) or 15 percent of the full PBIP (0.30/2 = 0.15). The amount then will be aggregated across the measures for which a practice is eligible to keep payment.

## 4.3 Utilization Component

The guiding principle for the selection of utilization measures for CPC+ is a parsimonious list of actionable measures that drive total cost of care. CMS also seeks measures that can be measured at the practice level for a Medicare FFS population and are validated for use. Based on the past two program years of CPC+, CMS expects that a typical CPC+ practice will average four clinicians and 700 beneficiaries. Practices are required to have a minimum of 125 attributed Medicare beneficiaries to be eligible for CPC+. CMS is using two measures that meet these criteria: **inpatient hospital utilization (IHU)** and **emergency department utilization (EDU)**. The measures are reported as observed-to-expected (O/E) utilization ratios. These two measures are available in the National Committee for Quality Assurance (NCQA) Healthcare Effectiveness Data and Information Set (HEDIS). Hospitalizations are the largest driver of total cost of care, are actionable, and can be reliably measured at the practice level; therefore, they are suitable as a performance measure for primary care practice. Inpatient hospital services were identified as a major cost driver under the CPC Classic at more than 35 percent of total cost of care.<sup>18</sup> Emergency department visits are also a larger driver of total cost of care than other outpatient health care utilization.

Utilization measures require no reporting on the part of practices and will be calculated by CMS and its contractor at the end of each Program Year. Inpatient utilization is given twice the weight of EDU in the calculation of the performance score because of the disproportionate cost of inpatient stays relative to emergency department outpatient visits. The EDU is limited to outpatient visits that do not result in hospital admission so that emergency department visits resulting in a hospitalization are not counted in both utilization measures. Utilization for each CPC+ practice will be calculated for Medicare beneficiaries attributed to the practice. NCQA provided specifications to CMS to include risk adjustment for age, gender, and presence of comorbid conditions. The NCQA Technical Specifications for these measures are reproduced in Appendix G.

Should additional utilization measures become available in future years, CMS reserves the right to add or substitute other measures.<sup>19</sup> CMS will notify practices of any changes before the start

<sup>&</sup>lt;sup>19</sup> Potential resources for new measures include measures in development for the Quality Payment Program, measures of resource use in post-acute settings in development pursuant to the Improving Medicare Post-Acute Care Transformation (IMPACT) Act of 2014, and measures suggested by other entities that are considered to be actionable and primary care–focused. For some examples, see Yu, Mehrotra, and Adams (2013).



<sup>&</sup>lt;sup>18</sup> For further information, please see the CPC Evaluation Reports at <u>https://innovation.cms.gov/initiatives/comprehensive-primary-care-initiative/.</u>

of a Program Year. At this time, few utilization measures can be measured at the practice site level and are actionable for primary care.

#### 4.4 Calculation of Performance Scores

To support incentive structure transparency, CMS aimed to design a scoring methodology that is uncomplicated and that uses benchmarks known to practices early in the Program Year. CMS sought to balance simplicity with motivating performance and improvement in the reward structure. To the extent feasible, CMS established uniform standards across all measures using a comparable scoring methodology to make performance objectives transparent at the beginning of practice participation. The methodology for calculating practice performance scores and determining PBIP amount retained is detailed as follows.

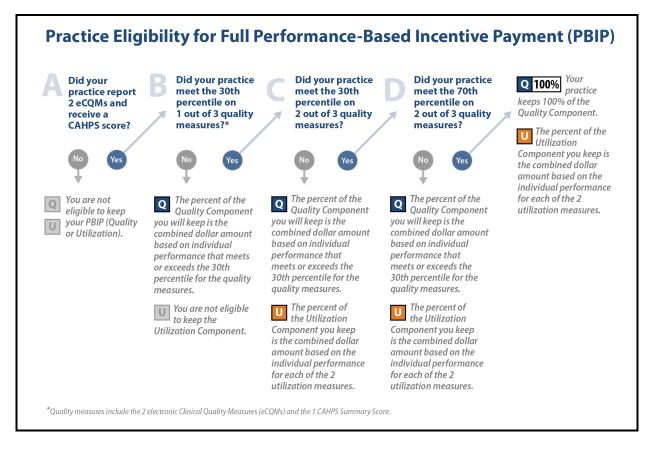
CMS adopted a modified pay for performance on each individual measure approach to retaining the PBIP. Under the simple pay-per-measure approach, each measure is worth a percentage of the PBIP. Therefore, practices would need to attain the 70th percentile on all measures to retain 100 percent of the Quality Component of the PBIP. To avoid demotivating practices to improve performance on quality, CMS modified the simple pay-per-measure approach with a different set of criteria to retain the full Quality Component of the PBIP. These criteria preserve the intent to reward practices demonstrating significant progress toward program objectives. To retain 100 percent of the Quality Component of the PBIP, practices must meet the following requirements:

- Successfully report both eCQMs (according to the CPC+ Participation Agreement).
- Have a CAHPS Summary Score, which includes providing a patient roster to CMS.
- Meet the 30th percentile (i.e., minimum threshold) on all quality measures (quality measures refer to the two reported eCQMs that meet the reporting criteria and the one CAHPS Summary Score).
- Achieve the 70th percentile (i.e., maximum threshold) or higher on two out of three quality measures.

These criteria and their relationship to the PBIP Utilization Component are summarized in Figure 4-2. A PBIP tracking worksheet is listed in Appendix H. Practices that are not eligible to retain 100 percent of the Quality Component of the PBIP remain eligible to retain a percentage of the Quality Component of the PBIP if at least one of the eCQM measures or the CAHPS Summary Score achieves the 30th percentile (i.e., the minimum threshold).



Figure 4-2 Overview of Practice Eligibility to Retain Quality and Utilization Components of the PBIP



#### 4.4.1 Calculation of Quality Performance Score

Step 1. Calculate CAHPS domain-specific score.

The CAHPS benchmark is composed of six domains, and each domain contains one or more questions. CMS reserves the right to determine whether any domains or questions within the domains will be added or removed to the benchmarks and/or yearly PBIP scoring. For example, for Program Year 2017 scoring, the Shared Decision Making domain was dropped. This domain will also be excluded for Program Year 2019 scoring. CAHPS domain-specific scores will generally be calculated using numeric values assigned to responses for a given domain. CMS first assigns a numeric value to each response option in the response scale for each survey question. For example, if there are four response options in a response scale, Never/Sometimes/Usually/Always, numeric values of 1 for "Never," 2 for "Sometimes," 3 for "Usually," and 4 for "Always" are assigned. If there are two response options in a scale, Yes/No, a value of 1 for "Yes" and 0 (zero) for "No" is assigned. For CPC+ adopted CAHPS domains, a single response scale applies to all questions for a given domain. Second, CMS adjusts the numeric values for sampling weights, non-response weight, and case-mixed adjustment using



the CAHPS consortium instructions. Third, CMS calculates the average among adjusted numeric assigned response options for each domain. Finally, the numeric average is converted to a 0–100 scale, where zero is the lowest performance and 100 is the highest performance. Scores are converted to the 0–100 scale using the following approach:

$$Y = \frac{(X-a)}{(b-a)} * 100$$

"Y" is converted score in the 0–100 score, "X" is a CPC+ practice's CAHPS score on its original numeric scale (i.e., adjusted average numeric points), "a" is the minimum possible score on the original scale, and "b" is the maximum possible score on the original scale, for a given domain.

The Patients' Rating of Provider is a single-question CAHPS domain, meaning that only one question contributes to the overall domain. The original response scale is a numeric scale from 0 to 10. We convert the original scale to a 0–100 scale using the following formula:

$$Y = \frac{(X-0)}{(10-0)} * 100$$

where "Y" is the 0–100 score and "X" is a CPC+ practice's score on its original numeric scale.

**Step 2.** Calculate the CAHPS Summary Score. The average of the five CAHPS domain-specific scores from Step 1 is the CAHPS Summary Score. Because the Shared Decision Making domain was dropped in scoring for PY2017, our example below excludes this domain as well.

$$CAHPS Summary Score = \frac{(CAHPS1 + CAHPS2 + CAHPS3 + CAHPS4 + CAHPS5)}{5}$$

The CAHPS Summary Score will be compared to the minimum and maximum performance thresholds derived from a reference population. The minimum and maximum performance thresholds are the 30th and 70th percentile of the CAHPS Summary Score, respectively.

Step 3. Calculate eCQM measure-specific scores.

$$Performance\ Score\ =\ \frac{Numerator}{Denominator\ -\ Denominator\ Exclusion\ -\ Denominator\ Exception}$$

The Performance Score for each eCQM will be compared with benchmarks to attain a percentile score. Performance rates for the eCQMs are rounded to the second decimal point.

Step 4. Assess full payment criteria for the Quality Component of the PBIP:

- Successfully report both eCQMs (according to the CPC+ Participation Agreement).
- Have a CAHPS Summary Score, which includes providing a patient roster to CMS.
- Meet the 30th percentile on all 3 quality measures (quality measures refer to both eCQMs and the CAHPS Summary Score).
- Achieve the 70th percentile or higher on two out of three quality measures.



**Step 5.** If criteria to retain full Quality Component of the PBIP are not met, practices retain the PBIP Quality Component based on the CAHPS Summary Score and individual eCQM performance. The amount of PBIP earned then will be aggregated across each individual measure for which a practice is eligible to keep payment.

Practices can retain up to 40 percent of the Quality Component of the PBIP on the basis of the percentile threshold attained on the CAHPS summary score, as described in Table 4-2.

 Table 4-2

 Practice Performance and Percentage of PBIP for Patient Experience of Care

Performance for Patient Experience of Care (CAHPS Summary Score)	Percentage of Quality Component of the PBIP Retained for Patient Experience of Care
< 30th percentile	0%
30th–69th percentile	20%–39%
70th percentile and above	40%

Practices performing below the 30th percentile for the CAHPS Summary Score will not retain the portion of the Quality Component of the PBIP for CAHPS. Practices performing between the minimum and maximum performance threshold will receive scores along a continuous distribution normalized to values between 20 percent and 40 percent using the following formula:

$$CAHPS \ Percent \ Payment = \left[\frac{Measure \ Score - 30th \ percentile}{70th \ percentile - 30th \ percentile} * 50 + 50\right] * 0.40$$

Given that the CAHPS Summary Score has a narrow range between deciles, we set the minimum and maximum performance thresholds at the 30th and 70th percentiles for patient experience of care.

The eCQMs together comprise 60 percent of the Quality Component of the PBIP. Each of the two required measures is thus worth 30 percent of the Quality Component of the PBIP. Based on the threshold attained for each eCQM, the practice retains a percentage of the measure's share of the Quality Component PBIP, as shown in Table 4-3. For each measure that falls below the 30th percentile, the amount retained for that measure is \$0.



# Table 4-3 Practice Performance and Percentage of Quality Component of the PBIP Retained for Individual eCQMs

Performance for Clinical Quality Relative to Benchmark	Percentage of Quality Component of the PBIP Retained for Individual eCQM
< 30th percentile	0%
30th-69th percentile	15%–29%
70th percentile and above	30%

Practices performing below the 30th percentile for an individual eCQM will not retain the portion of the Quality Component of the PBIP for that measure. Practices performing between the 30th and the 69th percentile will receive scores along a continuous distribution normalized to values between 15 percent and 30 percent according to the following formula:

$$eCQM Percent Payment = \left[\frac{Measure Score - 30th percentile}{70th percentile - 30th percentile} * 50 + 50\right] * 0.30$$

For the reverse-scored measure, where a lower score reflects better performance (e.g., Diabetes: Hemoglobin A1c (HbA1c) Poor Control (> 9%)), then the percent payment is normalized using this formula:

 $Reverse \ Scored \ eCQM \ Percent \ Payment = \left[\frac{30th \ percentile - Measure \ Score}{30th \ percentile - 70th \ percentile} * 50 + 50\right] * 0.30$ 

#### 4.4.2 Calculation of Utilization Performance Score

Controlling for beneficiary risk factors that predict utilization is critical to designing incentive structures that reward practice behavior for beneficiary care decisions rather than natural variation in beneficiary populations. In CPC+, practice performance on utilization will be scored against standard benchmarks common to all practices, as patient experience of care and clinical quality are scored. The utilization experience of beneficiaries attributed to the practice will be compared with the utilization experience of beneficiaries who meet eligibility requirements for CPC+ assignment but are assigned to non-CPC+ practices (i.e., the reference population). The measures are reported as observed-to-expected utilization, which is adjusted for comorbidities within the practice population. The comparison is expressed as a ratio, dividing the observed utilization by the expected utilization. An observed-to-expected ratio greater than one represents greater-than-expected utilization, and a ratio less than one represents less-than-expected utilization. Therefore, CMS will calculate observed-to-expected ratios for the benchmark population and use the 50th and 80th percentiles as benchmarks for CPC+ practices.



To retain all or a portion of the Utilization Component of the PBIP, practices must completely report quality and meet the 30th percentile on at least two of the three quality measures (quality measures refer to the two reported eCQMs and the one CAHPS Summary Score). This is informally known as the "utilization gate." The hospitalization measure is double weighted and counts for two-thirds of the Utilization Component of the PBIP. The practice is assigned a score equivalent to the percentage of the Utilization Component of the PBIP the practice qualifies to retain, as described in Table 4-4.

Utilization Measure	Practice Performance on Utilization Relative to Benchmark	Percentage of PBIP for Utilization Retained
	< 50th percentile	0%
Inpatient hospital	50th–79th percentile	33%–66%
	80th percentile and above	67%
	< 50th percentile	0%
Emergency department	50th–79th percentile	16.5%–32%
	80th percentile and above	33%

# Table 4-4 Practice Performance and Percentage of PBIP for Utilization

Practices performing below the 50th percentile for utilization for an individual measure will not retain the portion of the Utilization Component of the PBIP for that measure. The amount a practice is eligible to keep for each utilization measure will be added together to obtain an overall PBIP Utilization Component amount. Practices performing between the 50th and the 79th percentile for IHU will receive scores along a continuous distribution normalized to values between 33 percent and 67 percent according to the following formula:

*IHU Percent Payment* = 
$$\left[\frac{50 \text{ th percentile} - Measure Score}{50 \text{ th percentile}} * 50 + 50\right] * 0.67$$

Practices performing between the 50th and the 79th percentile for EDU will receive scores along a continuous distribution normalized to values between 16.5 percent and 33 percent according to the following formula:

$$EDU \ Percent \ Payment = \left[\frac{50th \ percentile - \ Measure \ Score}{50th \ percentile - \ 80th \ percentile} * 50 + 50\right] * 0.33$$

**Illustrative Example**—This methodology is illustrated for an example practice, Main Street CPC+ in Section 4.6.



## 4.5 Benchmarking Overview

The PBIP retained is calculated by comparing a CPC+ practice's performance with benchmark performance thresholds derived using a reference population. CPC+ practices may set goals by comparing their performance with benchmark performance thresholds. Practices may also use these benchmarks to track their performance over time. CMS will publish annual benchmark thresholds early in each Program Year so that practices know how their performance will be rewarded and can maximize their effort to retain the full PBIP. The benchmarks establish the minimum thresholds that CPC+ practices must reach to retain a portion of the incentive payment and the maximum thresholds that practices must achieve to retain the full incentive payment.

Table 4-5 summarizes the 2019 quality and utilization measures that are benchmarked for CPC+ practices. As we described in Section 4.4.1, the CAHPS items are scored as one CAHPS Summary measure by averaging the CAHPS domain-specific scores. Clinical quality is measured using eCQMs, which quantify intermediate outcomes of care. Group practices and eligible professionals report eCQMs electronically through **Quality Reporting Document Architecture (QRDA) Category III** to the Physician Quality Reporting System (PQRS). The clinical quality measure benchmarks are calculated individually.

As we described in Section 4.3, CMS is using the observed-to-expected utilization ratios for both IHU and EDU. Both measures are calculated using Medicare FFS claims data.

Measure Component	Measure Segments	Number of Measures	Data Source for Benchmarking	Year Used to Derive Benchmark
Quality	Patient experience of care <sup>a</sup>	1	AHRQ CAHPS	2013, 2014, and 2015
	Clinical quality	2	PQRS	2016
Utilization	Medicare utilization	2	Medicare claims data	2015

 Table 4-5

 CPC+ Quality and Utilization Measures for Benchmarking

<sup>a</sup>The CAHPS Summary Score is the average of the five domain-specific scores.

# 4.5.1 Data Source for Benchmarking *4.5.1.1 Quality Component*

<u>CAHPS</u>. CMS used AHRQ's 2013, 2014, and 2015 CG-CAHPS and PCMH item set database as the data source to create the 2017 patient experience of care benchmark. The benchmark was used for PY2017 and PY2018 and will be used for PY2019. These CAHPS data were chosen for the following reasons:



- The survey items included in the AHRQ CG-CAHPS database are in the same family of surveys as the patient experience of care survey used in CPC+.
- Data provided by AHRQ are collected from a large, geographically representative sample.
- Variables are included in the AHRQ database to conduct risk adjustment to account for differences in salient beneficiary characteristics that could otherwise bias true differences in a practice's performance.

CMS will use version 3.0 questions, which ask about the prior 6 months, with version 2.0 (12month lookback) domain groupings of the **CG-CAHPS** and PCMH supplement to measure patient experience of care for CPC+ practices. The questions are listed in Appendix E. According to analyses conducted by the CAHPS Consortium, the measure reliability, measured by internal consistency and site-level reliability, is similar and acceptable for the 3.0 and 2.0 versions of CG-CAHPS (AHRQ, 2017).

eCQMs. The eCQMs benchmarking methods for Program Year 2019 will be updated to 2018 MIPS benchmarks. CPC+ clinical quality measures include patients insured by all payers, including but not limited to Medicare, who have at least one visit to the CPC+ practice during the measurement year and meet the denominator inclusion criteria. For Program Year 2019, CMS reviewed current measures used by other CMS programs for quality reporting, such as MIPS, and identified 2 eCQM measures designed to indicate quality of care specifically relevant to primary care. Because eCQM measures are reported electronically, they can be an easily accessible tool for practices and practitioners to inform, guide improvement, and support evidence-based decision making. Electronic submission occurs through the data transmission method called QRDA Category III. QRDA Category III reports are aggregated measures for group practice or eligible professionals. CMS has evaluated the QRDA Category III data and determined that they (1) match CPC+ measure specifications, (2) include patients from all payers, (3) have a similar reporting period to CPC+, (4) include the aggregated practice level and the eligible professional level in the reports, (5) include primary care specialty, and (6) have acceptable data quality and statistical reliability. MIPS derived clinical quality benchmarks from 2016 performance files for the EHR reporting option. For these reasons, CMS adopted MIPS EHR reporting option benchmarks for eCQM benchmarks in CPC+.

A summarized process for MIPS EHR reporting option benchmark calculation is described in Section 4.5.2.1.

<u>Utilization Component</u>. CMS used 2015 national Medicare FFS claims data to create the PY2017 utilization benchmarks, which were used for PY2018 and will be used for PY2019. The Utilization Component includes a set of actionable utilization measures that are significant drivers of total cost of care and can be reliably measured at the practice level. CMS uses measure specifications provided by NCQA to calculate practice-level IHU and EDU (measure specifications are available in Appendix G). These measures are calculated using Medicare claims data for Medicare beneficiaries aged 65 years or older and are risk-adjusted for beneficiary demographics and comorbidities within the practice population.



To derive the utilization measure benchmarks, CMS used a reference population from the universe of Medicare FFS Taxpayer Identification Numbers (TINs) and their attributed Medicare beneficiaries. The universe of TINs is identified as those with a valid TIN and at least one eligible practitioner who had positive charges in 2015. Beneficiaries are attributed to these TINs using a plurality of care attribution algorithm similar to the CPC+ claims-based attribution algorithm. CMS used this national reference population because it is comparable to CPC+ attributed beneficiaries and is readily available for the benchmark calculation. CMS also excluded the TINs participating in the CPC+ practices from the reference population to minimize the influence of CPC+ practices on the benchmarks.

# 4.5.2 Benchmarking Methods *4.5.2.1 Quality Component*

<u>CAHPS Measurement</u>. CMS calculated scores for each of the CPC+ CAHPS domain-specific scores for each practice in the 2013, 2014, and 2015 AHRQ CAHPS database using version 4.1 of the CAHPS Analysis Program. The summary scores enable practices to analyze CAHPS survey data to make valid comparisons of performance (AHRQ, 2012). AHRQ developed and tested the CAHPS Analysis Program code to generate practice-level output from CAHPS survey results. The code is easily adjusted, using parameters to generate composite scores from CAHPS survey results.

A national sample of CAHPS survey responses was used to establish the benchmarks. Each survey response was transformed into CAHPS domain-specific scores using numeric values assigned to responses for a given measure following the steps outlined in Section 4.4.1. Table 4-6 presents examples of scoring transformations for CAHPS measures in various response scales.

For CPC+ practices, the CAHPS Summary Score benchmark is set at the 30th and 70th percentiles of the CAHPS Summary Score of all practices nationally that submitted data on CPC+ CAHPS measures to the 2013, 2014, and 2015 CAHPS database. The CAHPS Summary score is calculated as the average of the five CAHPS domain-specific measures. To develop the benchmark, CMS calculated a CAHPS Summary Score for each practice in the 2013, 2014, and 2015 CAHPS database following the steps outlined above and in Section 4.4.1, with risk adjustment on age, gender, education, and self-reported physical health. Following MIPS methodology, CMS excluded practices that submitted fewer than 20 respondents for a domain-specific score from benchmarking. The practices are then ranked based on their CAHPS Summary Score on a continuous 0–100 scale to establish their percentile ranking. In total, 1,444 practices in the 2013, 2014, and 2015 CAHPS database submitted CPC+ CAHPS measures to AHRQ.



Hypothetical Practices	Adjusted Mean Score in Numeric Scale	Calculation of 0–100 Score	Converted Score
Four response options for three domains: <sup>a</sup> Never = 1; Sometimes = 2; Usually = 3; Always = 4			
Practice A	2.45	[(2.45-1)/(4-1)]*100	48
Practice B	3.50	[(3.50-1)/(4-1)]*100	83
Practice C	3.90	[(3.90-1)/(4-1)]*100	97
Two response options for "Self-Management Support" domain: No = 0; Yes = 1			
Practice A	0.33	[(0.33-0)/(1-0)]*100	33
Practice B	0.50	[(0.50-0)/(1-0)]*100	50
Practice C	0.80	[(0.80-0)/(1-0)]*100	80
Patients' rating of provider: 0–10			
Practice A	6.50	[(6.50-0)/(10-0)]*100	65
Practice B	8.00	[(8.00-0)/(10-0)]*100	80
Practice C	9.00	[(9.00-0)/(10-0)]*100	90

 Table 4-6

 Hypothetical Examples of Scoring Transformations for CAHPS Measures

<sup>a</sup> Three domain-specific measures with four response options are "Getting Timely Appointments, Care, and Information"; "How Well Providers Communicate", and "Attention to Care from Other Providers."

<u>eCQM Measurement</u>. In 2019, CMS decided to use the PY2018 MIPS benchmarks for eCQM measures. Program Year 2019 eCQM benchmarks are set at the 30th and 70th percentiles based on performance submitted via the EHR reporting option to PQRS in 2016.

A summary of the MIPS methodology is listed as follows:

 Measure scores are calculated at the practice TIN or aggregated TIN-National Provider Identifier (NPI) level using the following formula:

 $Measure\,Score = \frac{Numerator}{Denominator - Denominator\,Exclusion - Denominator\,Exception}$ 

- Measures with invalid or zero performance rates are excluded from MIPS benchmarks calculation. For inverse-scored measures, performance rates of 100 are excluded.
- At least 20 reporting practitioners or groups must meet the MIPS eligible clinician criteria for contributing to MIPS benchmarks for a benchmark to be created. These practitioners or groups must also each have a minimum case size of 20 beneficiaries.



• Details on MIPS eCQM benchmarks calculations can be downloaded from <a href="https://qpp.cms.gov/about/resource-library">https://qpp.cms.gov/about/resource-library</a>.

#### 4.5.2.2 Utilization Component

<u>Utilization Measurement</u>. Both utilization measures are reported as practice-level observed-toexpected utilization ratios. An observed-to-expected ratio greater than 1.0 represents greaterthan-expected utilization, and a ratio less than 1.0 represents less-than-expected utilization. To derive reliable benchmarks, only TINs with at least 125 attributed beneficiaries eligible for the measure denominator are included to calculate the measure's benchmark. There are 18,578 TINs included for the IHU and the EDU benchmarking.

To obtain practice-level benchmarks for the utilization measures, CMS first calculates the observed and expected number of visits for every beneficiary who is eligible for inclusion in the denominator of the measure. CMS then aggregates to the TIN level for both observed and expected number of visits and calculates the observed-to-expected ratio for each TIN.

The 50th and 80th percentiles of TIN observed-to-expected ratios among the national FFS reference population are the utilization measure benchmarks. Note that performance for both utilization measures is reverse-scored, so lower observed-to-expected ratios represent desirable performance and are denoted as higher percentiles for both measures.

#### 4.5.3 Benchmark Results

Table 4-7 lists the 30th and 70th percentiles of eCQMs and CAHPS measure benchmarks and the 50th and 80th percentiles of utilization measure benchmarks.

CMS ID#	MIPS ID #	Measure Title	Benchmarks	Benchmarks
CAHPS			P30	P70
N/A	N/A	CAHPS Summary Score	78.77%	82.44%
eCQMs			P30	P70
CMS165v7	236	Controlling High Blood Pressure	56.52%	70.94%
CMS122v7	001	Diabetes: Hemoglobin A1c (HbA1c) Poor Control (> 9%) <sup>a</sup>	67.95%	27.27%
Utilization			P50	P80
N/A	N/A	Inpatient hospital utilization <sup>a</sup>	1.17	0.89
N/A	N/A	Emergency department utilization <sup>a</sup>	1.42	1.07

 Table 4-7

 Benchmark Results for the Quality and Utilization Measures in CPC+

<sup>a</sup> This measure is reverse-scored.



## 4.6 Illustrative Example of Performance Incentive Retained

#### 4.6.1 Calculation of Performance Incentive Retained for Quality Component

Table 4-8 shows the measures that Main Street CPC+ reported, the corresponding performance rates, CPC+ minimum and maximum threshold for Program Year 2019, and the normalized score for each eCQM and CAHPS measure.

Table 4-8
Percent Payment Retained by Measure—Illustrative Example for Main Street CPC

Measure	Performance Rate	2019 Minimum Threshold	2019 Maximum Threshold	Meet Minimum Threshold	Meet Maximum Threshold	Percent Payment Retained	Max Amount of Payment
CAHPS Summary Score	81.00%	78.77%	82.44%	Yes	No	32.15%	40%
MIPS 236, Controlling High Blood Pressure	68.00%	56.52%	70.94%	Yes	No	26.94%	30%
MIPS 001, Diabetes: Hemoglobin A1c (HbA1c) Poor Control (> 9%) <sup>a</sup>	30.00%	67.95%	27.27%	Yes	No	29.00%	30%

<sup>a</sup> This is an inverse measure, for which a lower performance rate means better performance.

In this example, we highlight that MIPS 001 is an example of a "reverse-scored" measure, meaning that a lower performance rate corresponds to better performance.

Step 1: Address multiple performance rates.

**Step 2:** Calculate the Quality Component of the PBIP retained. The 81.00 represents the CAHPS Summary Score, and the subsequent two rates represent the two reported outcomes eCQM performance rates.

Even though Main Street CPC+ met the minimum for all three quality measures, it is not eligible to retain the full Quality Component of the PBIP because none of the three measures met the 70th percentile. Main Street CPC+ will retain the Quality Component of the PBIP by individual measure performance because the three reported eCQM and CAHPS measures meet the minimum threshold.



*Total Quality Component* % = 32.15% + 26.94% + 29.00% = 88.09%

Total % Quality Component of the PBIP Retained = 88.09% \* \$2.00 PBPM = \$1.76 PBPM

#### 4.6.2 Calculation of Performance Incentive Retained for Utilization Component

**Step 1.** Calculate observed-to-expected ratio (O/E ratio) of hospitalizations per 1,000 beneficiaries.

Main Street CPC+ has an actual rate of 110 events and an expected rate of 120 events per 1,000 beneficiaries based on risk factors as specified.

*IHU O/E Ratio* = 
$$\frac{110}{120}$$
 = 0.92

**Step 2.** Transform observed-to-expected ratio per 1,000 beneficiaries to a percentile ranking (1.17 = 50th percentile and 0.89 = 80th percentile).

Measure Percent Payment = 
$$\left[\frac{(1.17 - 0.92)}{(1.17 - 0.89)} * 50 + 50\right] * 0.67 = 63.41$$

Step 3. Calculate the same for emergency department visits per 1,000 beneficiaries.

$$EDU O/E Ratio = \frac{500}{415} = 1.20$$

**Step 4.** Transform the observed-to-expected ratio per 1,000 beneficiaries to a percentile ranking (1.42 = 50th percentile and 1.07 = 80th percentile).

Measure Percent Payment = 
$$\left[\frac{(1.42 - 1.20)}{(1.42 - 1.07)} * 50 + 50\right] * 0.33 = 26.87$$

Step 5. Combine IHU and EDU scores.

$$Utilization Total \% = 63.41\% + 26.87\% = 90.28\%$$
$$Total \% Utilization PBIP Retained = 90.28\% * $2.00 = $1.81 PBPM$$
$$4.6.3 Calculation of Performance Incentive Retained$$

On the basis of the illustrative example above, Main Street CPC+ has a Quality Component Score of 88.09 percent and a Utilization Component Score of 90.28 percent. Half of the full PBIP is retained on the basis of practice performance on the Quality Component, and half is retained on the basis of practice performance on the Utilization Component.



The PBPM amount retained by Main Street CPC+ for the Quality Component of the PBIP is equal to

*PBIP earned for Quality* = 88.09% \* \$2.00 = \$1.76 *PBPM* 

The corresponding annual amount retained is equal to

*PBIP* earned for Quality = \$1.76 \* 12 months \* 500 beneficiaries = \$10,571

The PBPM amount retained by Main Street CPC+ for the Utilization Component of the PBIP is equal to

PBIP earned for Utilization = 90.28% \* \$2.00 = \$1.81 PBPM

The corresponding annual amount retained is equal to

PBIP earned for Utilization = \$1.81 \* 12 months \* 500 beneficiaries = \$10,834

The total retained by Main Street CPC+ in the Program Year 2018 is equal to

 $TOTAL PBIP \ earned = \$10,571 + \$10,834 = \$21,405$ 

Main Street CPC+ received the full incentive amount for Program Year 2019 at the beginning of the year. As a CPC+ Track 2 participating practice, Main Street CPC+ was prospectively paid a PBIP amount equal to \$4.00 PBPM based on having 500 beneficiaries attributed to their practice in Quarter 1 of Program Year 2018:

*Prospective PBIP payment* = 500 *beneficiaries* \* \$4.00 *PBPM* \* 12 *months* = \$24,000

Because Main Street CPC+ retained \$21,551 of the full incentive, CMS will recoup an amount equal to \$24,000 - \$21,405 = \$2,595.

*Note:* If Main Street CPC+ had not attained a performance score at the 30th percentile or higher on two of the three quality measures (quality measures refer to the two eCQMs and the one CAHPS Summary Score), it would not have been eligible to retain any of the Utilization Component of the PBIP. Therefore, it would have to pay back to CMS *the full amount of the Utilization Component:* \$12,000.



# **Chapter 5: Payment under the Medicare Physician Fee Schedule**

Chapter 5 describes and explains the **hybrid payment** for CPC+ Track 2 practices. Practices participating in Track 1 will continue to bill and receive payment from Medicare FFS as usual. Section 5.1 explains the purpose and intent of the hybrid payment, differences from other CPC+ payments, and implications for Track 2 CPC+ practices. Sections 5.2 and 5.3 describe the parameters of the **CPCP**—Section 5.2 outlines the approach for determining historical expenditures for the CPCP using a historical calculation year, while Section 5.3 describes the Program Year 2019 CPCP. Sections 5.4 and 5.5 describe the corresponding claims reduction and the **partial reconciliation**, respectively.

#### 5.1 Purpose and Intent

#### 5.1.1 Purpose and Aims

The goal of the hybrid payment is to support the flexible delivery of comprehensive primary care to promote population health beyond traditional **evaluation and management office visits** (henceforth, office visit E&Ms). Under current exclusive FFS payment methodologies, there is a strong incentive rewarding face-to-face office visit E&Ms for billable revenue generation, even if virtual encounters (e.g., phone calls, electronic communications) would better meet the beneficiary's needs or align with beneficiary preferences. Conversely, a fully population-based payment for primary care services without FFS payment for office visit E&Ms may present an undesirable incentive to minimize all office visit E&Ms.

In Track 2 of CPC+, CMS will use a **hybrid payment** that will allow practices the flexibility to deliver care in the most appropriate mechanism that is also in accordance with beneficiary preferences (Davis, Schoenbaum, and Audet, 2005; Vats, Ash, and Ellis, 2013; Goroll, Berenson, Schoenbaum, & Gardner, 2007). The hybrid payment will include a prospectively paid PBPM payment (paid quarterly) and a corresponding FFS claims reduction on payments for specific claims submitted during the Program Year. The prospective, upfront payment, or **CPCP**, is paid based on a practice's average PBPM E&M payments during the **historical calculation period**. The **historical PBPM** is trended (for Medicare FFS price inflation/deflation) to reflect the **Program Year**.<sup>20</sup> FFS payments during the Program Year are reduced proportionately to match a practice's selected percentage of the historical PBPM payment (i.e., the CPCP). The hybrid payment will be limited to services that are billed using selected office visit E&M codes under the PFS. To protect beneficiary access and incentivize preventive and other services (e.g., influenza vaccination), it is important to retain some full primary care FFS payment.

<sup>&</sup>lt;sup>20</sup> The historical PBPM is also adjusted by the comprehensiveness supplement, which accounts for the increased depth and breadth of primary care services under Track 2. See Section 5.3.1 for details.



The hybrid payment changes the payment mechanism, promotes flexibility in how practices deliver care traditionally required to be provided via an office visit E&M, and supports the CPC+ requirement for practices to increase the depth and breadth of primary care they deliver (i.e., **comprehensiveness**). In contrast to the CMF (described in Chapter 3), the upfront CPCP component of the hybrid payment compensates the practitioner for transitioning clinical services that have traditionally been separately billable office visit E&Ms to commonly non-billable care delivery modalities such as telephone calls or secure messaging. The hybrid payment is intended to mitigate the financial incentives for office visit E&M volume by giving these practices the flexibility to deliver care via commonly non-billable modalities in accordance with beneficiary preferences, while encouraging practices to furnish proactive and comprehensive care that traditionally has been limited to an office setting. We anticipate that the hybrid payment will achieve **incentive neutrality**, in which the incentive to bring a beneficiary to the office is balanced with the incentive to provide the needed care outside of an office visit, making a practice agnostic as to whether they deliver a service in person or via another modality.

#### 5.1.2 Payment Choices by Year

Track 2 practices select their **hybrid payment ratio**, which is the annual pace at which they will progress towards one of two hybrid payment options: one option will pay 40 percent upfront and 60 percent of the applicable FFS payment, and the other will pay 65 percent upfront and 35 percent of the applicable FFS payment. Practices select a hybrid payment option each year. Practices that select 10 percent CPCP/90 percent FFS or 25 percent CPCP/75 percent FFS in their Program Year 1 must increase their CPCP ratio in the next year. Recognizing the diversity among practices, CMS offers practices the option of transitioning to either upfront CPCP percentage options (40 percent or 65 percent) by starting at a smaller CPCP percentage, depending on when a practice began participation in CPC+. In 2019, all 2017 Starter Track 2 practices will be paid under one of the two hybrid payment options (40 percent) (Tables 5-1a and 5-1b). Similarly, for 2018 Starters, by 2020, all Track 2 practices will be paid under one of the two hybrid payment or 65 percent). The gradual buildup of the hybrid payment helps some practices get used to this payment mechanism over time, while other practices can choose to immediately begin receiving a higher CPCP.

# Table 5-1aPayment Choices for Track 2 Practices2017 Starters: Track 2 Payment Choices by Year

Payment Ratio	2019	2020	2021	
CPCP%/FFS%	40%/60%	40%/60%	40%/60%	
options	65%/35%	65%/35%	65%/35%	



# Table 5-1bPayment Choices for Track 2 Practices2018 Starters: Track 2 Payment Choices by Year

Payment Ratio	2019	2020	2021	2022
CPCP%/FFS%	25%/75%	-	-	-
options	40%/60%	40%/60%	40%/60%	40%/60%
	65%/35%	65%/35%	65%/35%	65%/35%

#### 5.1.3 Implications of CPCP for Practices and Beneficiaries

The hybrid payment is intended to increase beneficiary access, improve efficiency in addressing health issues, improve patient experience, and reduce cost-sharing, as beneficiaries will not have to pay coinsurance for care received outside of an office visit. For regular office visit E&Ms, beneficiaries will be responsible for typical cost-sharing. For the practice, a benefit of the CPCP is a reduction in billing documentation requirements for the care delivered outside of an office visit and support for delivering more comprehensive care. That said, practices will still be required to document their use of funds to achieve the care delivery requirements. Practices will also be required to report their progress on practice transformation regularly through the CPC+ Practice Portal, which will provide both the practices and CMS insight into practice capabilities. Although the practices are expected to experience a reduction in revenue from fewer coinsurance for office visit E&Ms, the hybrid payment is intended to mitigate this loss.

#### 5.2 Historical PBPM

The historical PBPM represents each CPC+ practice's E&M payments received from CMS for a group of beneficiaries in a 24-month period before the start of CPC+. The historical PBPM is used to estimate the amount of primary care represented by these E&M payments that practices will likely deliver during the Program Year.

There are two major steps in creating the historical PBPM:

- 1. Define the historical time period, **historical population**, and the conditions under which beneficiaries are eligible.
- 2. Define the types of payments included among the historical population during the historical time period.

The historical calculation period is a two-year time period. For 2017 Starters, it is defined as the last two quarters of calendar year 2014 through the first two quarters of calendar year 2016. For 2018 Starters, it is defined as the last two quarters of calendar year 2015 through the first two quarters of calendar year 2017.



#### 5.2.1 Historical Population and Eligibility

The historical population includes all beneficiaries attributed to a selected CPC+ practice during the historical calculation period. To determine the historical population, we use historical claims to attribute beneficiaries to practices quarterly during the historical calculation period. To the extent possible, we require attribution for the historical calculation period population to be the same as attribution for the Program Year population to reduce potential differences between these two groups.

CMS uses the attribution methodology described in Chapter 2, which involves identification of eligible beneficiaries, eligible primary care visits, and then application of the attribution algorithm (see Chapter 2 for details). The Tax Identification Numbers and National Provider Identifiers (TINs/NPIs)<sup>21</sup> for each CPC+ practice will be used in the attribution, including the TINs/NPIs that were active during the historical period. Beneficiaries are included in the historical calculation for only the applicable portion of the year for which they were eligible.<sup>22</sup>

#### 5.2.2 Historical Payments

CMS will calculate **historical payments** from all applicable Medicare Part B E&M payments made to the CPC+ practice for its historical population during the historical calculation period. Claims are eligible if

- 1. the service date<sup>23</sup> on the claim is during a time period when the beneficiary was eligible,
- 2. the claim includes an office visit E&M service (Appendix I), and
- 3. the service is provided by an eligible primary care practitioner (Appendix B).

For each CPC+ practice, CMS sums the Medicare FFS payment amount for eligible office visit E&M claims. The Medicare FFS payment amount is the amount of the claim that was actually paid, reflecting applicable payment adjustments (e.g., adjustments for practitioner type, geography, and performance in quality programs). Because **sequestration** is included in historical payments, CMS will increase historical payments based on historical sequestration amounts. The CPCP payments will then be subject to any current sequestration.

Most practices have two years of historical data to create PBPM estimates. However, if a practice does not, the most recent year of the historical period will be used. If a practice has fewer than 125 beneficiaries attributed for the entirety of the most recent year of the historical period, then the practice is assigned a historical PBPM equal to the median PBPM among CPC+ practices in their region.

<sup>&</sup>lt;sup>23</sup> The service date for most claims is the date the beneficiary received the service (referred to as the "from date" on the claim).



<sup>&</sup>lt;sup>21</sup> CCNs may also apply for CPC+ practices with CAHs. Throughout this chapter, when the term TIN is used, it can be interpreted to mean TIN or CCN.

<sup>&</sup>lt;sup>22</sup> Details on the eligibility criteria are provided in Chapter 2.

# 5.2.3 Example Practice Illustration—Main Street CPC

Throughout this chapter, we will illustrate the hybrid payment calculations using a sample practice, which we call Main Street CPC. Please note that these examples should not be interpreted as representing a "typical practice" or an "average impact."

Main Street CPC has 3,600 eligible, attributed beneficiary months over the two-year historical calculation period, and a corresponding \$65,455 of E&M claim payments for these beneficiary months over the two-year historical calculation period. Thus, the historical PBPM for Main Street CPC is as follows:

 $Historical E\&M PBPM = \frac{Total E\&M claim payments}{Number of attributed beneficiary-months}$ 

= \$65,455 / 3,600 = \$18.18 *PBPM* 

# 5.3 CPCP Program Year Calculation

The 2019 CPCP calculation is constructed by adjusting each practice's historical payments and expressing them in 2019 dollars, as detailed in this section. The historical payments are adjusted to account for comprehensiveness (increased by 10 percent) and PFS updates. The CPCP payment will be calculated annually, and will be paid quarterly on the basis of the number of attributed beneficiaries for that quarter. At the end of Section 5.3, we illustrate our calculations with Main Street CPC, which we introduced in Section 5.2.3.

### 5.3.1 Comprehensiveness Supplement

To account for increased depth and breadth, or comprehensiveness, of primary care expected under Track 2, CMS includes a 10 percent increase to the historical payment, termed the **comprehensiveness supplement**. The Affordable Care Act's Incentive Payments for Primary Care Services informed the 10 percent increase (Polsky et al., 2015).<sup>24</sup> Therefore, in the calculation of the CPCP for 2019, CMS will multiply the historical PBPM payments from E&M services by 110 percent.

## 5.3.2 PFS Updates and Revaluation Changes

Under the PFS, CMS regularly updates the national **conversion factor (CF)** to set payment rates. In addition, CMS regularly updates the **relative value unit (RVU)** for each E&M code and the **geographic cost price index (GPCI)** for each locality.<sup>25</sup> Because the historical calculation period uses 2014/2015/2016 payment rates for 2017 Starters and 2015/2016/2017 payment rates for 2018 Starters, CMS adjusts the CPCP calculation using the finalized 2019 payment parameters (CF, RVU, GPCI)<sup>26</sup> to express the **adjusted historical PBPM** in 2019 dollars.

<sup>&</sup>lt;sup>26</sup> The finalized Physician Fee Schedule rates for 2017 can be found at <u>https://www.cms.gov/medicare/medicare-fee-for-service-payment/physicianfeesched/</u>.



<sup>&</sup>lt;sup>24</sup> Section 5501(a) of The Affordable Care Act.

<sup>&</sup>lt;sup>25</sup> For details on the Medicare physician payment formula, see <u>http://medpac.gov/docs/default-source/payment-basics/medpac\_payment\_basics\_16\_physician\_final.pdf?sfvrsn=0</u>.

Finally, CMS occasionally introduces new codes into the PFS that may affect primary care and CPC+. We will assess these codes as they become finalized for their relevance to the CPCP.

### 5.3.3 Adjusted Historical PBPM

A CPC+ practice's historical PBPM will be adjusted. Specifically, the adjusted historical PBPM is the historical PBPM adjusted for the comprehensiveness supplement (Section 5.3.1) and PFS changes (Section 5.3.2). In Section 5.2.3, we calculated Main Street CPC's historical calculation period PBPM as \$18.18. For this example, let's assume a 2 percent PFS update in CF and no change in prices for RVUs or GPCIs (from historical period to 2019). Then the adjusted historical PBPM is as follows:

Adjusted Historical E&M PBPM

- = Historical Calculation Period PBPM (per section 5.2)
- \* Comprehensiveness Supplement (per section 5.3.1)
- \* PFS Update (per section 5.3.2)

= \$18.18 \* 110% \* 102% = \$20.40

The 2019 Adjusted Historical E&M PBPM is \$20.40.

### 5.3.4 Calculation for Main Street CPC

Let us assume Main Street CPC had 290 attributed beneficiaries for Quarter 1 of 2019. Main Street CPC chose to receive 40 percent upfront as the CPCP for 2019.

Quarterly CPCP

= 2019 *PBPM* \* number of attributed beneficiaries \*3 months per beneficiary \* upfront CPCP election = \$20.40 \* 290 \* 3 \* 40% = \$7,099

Therefore, in January 2019, Main Street CPC will receive \$7,099 for its upfront Q1 2019 CPCP payment.

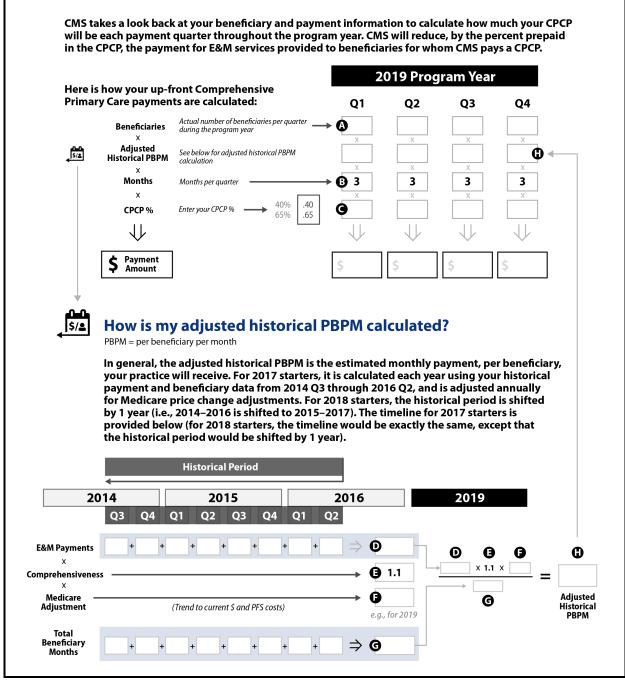
### 5.3.5 Frequency of CPCP Calculation and Payment

CMS will calculate the CPCP as a PBPM and make payments to practices quarterly. Track 2 practices receive CPCP payments when they receive their quarterly CMF payments.

Figure 5-1 provides a general graphical illustration of the CPCP calculation and payment for Track 2 CPC+ practices during Program Year 2019, including how the adjusted historical PBPM is calculated, as well as how the CPCP is calculated. Then Figure 5-2 provides a graphical representation of the CPCP calculation and payment for the Main Street CPC example that has been used throughout this chapter.



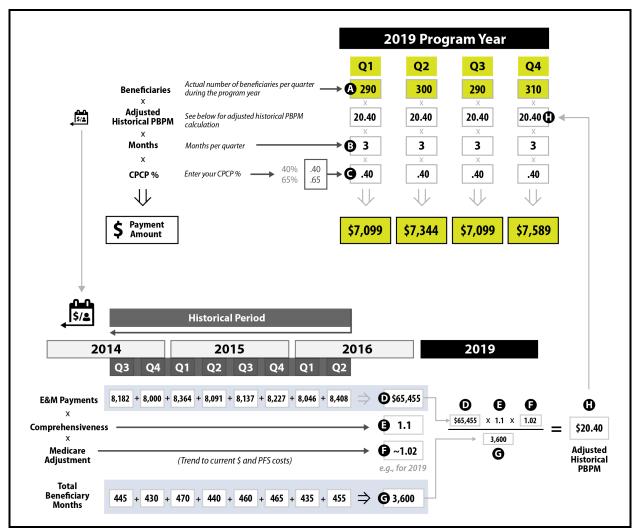
Figure 5-1 How does the CPCP in Track 2 Get Calculated?



Note: The historical calculation period is a two-year time period prior to the start of a Program Year. For 2017 Starters, it is defined as the last two quarters of calendar year 2014 through the first two quarters of calendar year 2016 for Program Year 2019. For 2018 Starters, it is defined as the last two quarters of calendar year 2015 through the first two quarters of calendar year 2015 through the first two quarters of calendar year 2019.



Figure 5-2 CPCP—Main Street CPC Example



Note: Figure 5-2 is for 2017 Starters. For 2018 Starters, the figure would be exactly the same, except that the historical period would be shifted by one year (i.e., 2014–2016 would be shifted to 2015–2017).

### 5.3.6 Debits for Beneficiary Ineligibility

CMS determines attribution and calculates quarterly CPCPs in advance of each quarter. The prospective quarterly payment assumes that all beneficiaries attributed for the quarter will continue to be eligible for the entire three months of the quarter. However, some beneficiaries will become ineligible before or during the quarter. This happens if the beneficiary loses Part A or Part B coverage, joins a Medicare Advantage plan, loses Medicare as the primary payer, becomes incarcerated, or dies before or during the payment quarter. Beneficiaries meeting any of these criteria on the first day of a month are not eligible for CPCP payment in that month. To account for this, in each quarterly payment cycle (beginning with the third quarter of the model),



CMS will determine whether a beneficiary lost eligibility during any prior quarters, and will compute a deduction from the upcoming quarter's payment to reflect previous overpayments.

# 5.4 FFS Reduction

For Program Year 2019, there will be a corresponding set of reductions to practice's FFS payments for the applicable E&M services covered under the CPCP. These reductions are described in this section.

As described in Section 5.1.2, Track 2 practices will select the annual pace at which they will progress towards one of two hybrid payment options. This selection will occur during the fall preceding the Program Year. Although the CPCP will be paid at the practice level, the corresponding **FFS reduction** will occur at the practitioner level. CMS claims systems will reduce a Medicare PFS claim billed to Part B only when there is an office visit E&M service by a CPC+ practitioner for an attributed beneficiary during a payment quarter. Otherwise, the claim system will not reduce the claim.

CMS will reduce office visit E&M claims only for attributed beneficiaries with a visit to the primary care practitioners on the CPC+ practitioner roster (i.e., TIN/NPI combinations) as reported to CMS. In the event a CPC+ practitioner bills an office visit E&M for an attributed beneficiary at a non-CPC+ Practice Site with the same TIN as the participating CPC+ practice, the CMS claims systems will apply the CPCP reduction.

As stated in Section 5.1.3, the CPCP will not affect beneficiary co-insurance for office visits. Additionally, it will not alter Medicare FFS allowed amounts. The claims reduction will follow any other CMS adjustments (e.g., physician value-based payment modifier, Physician Quality **Reporting System [PQRS]**) and precede sequestration. The paid amount field of the processed claim will indicate to the CPC+ practitioner the post-CPCP reduction amount and final payable amount. Practitioners will continue to receive electronic remittance advice or standard paper remittance.

## 5.4.1 FFS Calculation for Main Street CPC

Recall that Main Street CPC chose to receive 40 percent upfront as the CPCP for 2019 with the corresponding 60 percent in FFS claims. Suppose a CPC+ practitioner at Main Street CPC is normally paid \$50 for an office visit E&M provided to an attributed beneficiary. In 2019, the practice will receive \$30 (\$50 \* 60 percent = \$30) for each office visit E&M claim.

# 5.5 Partial Reconciliation

We will conduct an annual outside-of-practice partial reconciliation to mitigate risks for both CMS and CPC+ practices that could arise in the absence of reconciliation. Partial reconciliation is meant to accomplish three aims: (1) protect CMS against paying more than expected amounts for office visit E&M services for CPC+ attributed beneficiaries; (2) protect practices in specifically defined situations from financial risk from the hybrid payment compared with pure



FFS; and (3) maintain incentive neutrality for practices, ensuring that they are free to deliver enhanced services but are not incentivized to increase FFS billings to achieve a more favorable financial outcome.

Outside-of-practice partial reconciliation considers the office visit E&Ms that beneficiaries receive from practitioners who are not on the CPC+ Practice Site roster to which the beneficiary is attributed to. It is important for both CMS and CPC+ practices to consider the extent to which an attributed beneficiary's practice is increasing or decreasing office visit E&M services that are being delivered outside of the CPC+ practice.

CMS presumes that beneficiaries will tend to increase the amount of primary care they seek elsewhere if they are not satisfied with the care they receive from their CPC+ practice. Thus, increases in office visit E&M services delivered by primary care practitioners outside of the CPC+ practice to CPC+ practice attributed beneficiaries would lead to a partial downward adjustment of the CPCP. Conversely, significant decreases in office visit E&M services delivered by primary care practitioners in an office setting outside of the CPC+ practice could also lead to an additional payment to CPC+ practices. For instance, in rare cases, a practice could see substantial decreases in office visit E&M volume if services were being delivered by other practices that previously were delivered by the CPC+ practice. The CPCP should not reward a practice in such a situation. Conversely, in rare cases, a CPC+ practice could see substantial increases in office visit E&M volume by delivering services that previously were delivered by other primary care practices to its attributed beneficiaries. The CPCP should not penalize a practice in such a situation. Thus, the purpose of the outside-of-practice partial reconciliation is to account for difference between (1) adjusted historical PBPM revenue and (2) Program Year PBPM revenue for office visit E&M services for attributed beneficiaries from primary care practitioners delivered outside the CPC+ practice.

There are three major steps to conducting the outside-practice reconciliation:

- 1. Calculate the office visit E&M PBPM expenditures for attributed beneficiaries delivered outside of the CPC+ practice during the historical calculation period.
- 2. Calculate the office visit E&M PBPM expenditures for attributed beneficiaries delivered outside of the CPC+ practice during the Program Year.
- 3. Determine reconciliation amount based on comparison of the PBPM from the historical calculation period and the PBPM from the Program Year (from Steps 1 and 2).<sup>27</sup>
  - a. If outside-of-practice PBPM is between \$2–7 PBPM *larger* in 2017 than it was in the calculation period, then CMS will *reduce* payment to the CPC+ practice down to the \$2 PBPM difference.

<sup>&</sup>lt;sup>27</sup> Note that as subsequent program years become more distant from the historical calculation period, it may become necessary to adjust the historical calculation period for this reconciliation to improve the comparability of the historical calculation period to the program year. Because this reconciliation is calculated independently of the other components of the CPCP calculation, this can be done without changing the historical calculation period used for other aspects of this methodology. CMS will monitor whether it is necessary to adjust the calculation year for calculating outside-of-practice reconciliation and inform practices in advance of any changes. Changes will be made if distortions between the historical calculation period and the program year start to penalize practices.



- b. If outside-of-practice PBPM is between \$2–7 PBPM smaller in 2017 than it was in the calculation period, then CMS will increase payment to the CPC+ practice up to the \$2 PBPM difference.
- c. We are capping reconciliation at \$7 PBPM, such that the maximum amount to be credited or debited through future CPCPs is \$5 PBPM.
- d. We also cap the reconciliation at the CPCP paid during the program year. For example, if a practice received a CPCP of \$1,000 in 2017, then the maximum reconciliation (either positive or negative) the practice can receive (or have to pay) is \$1,000.
- e. If the absolute difference is not greater than \$2 PBPM, then no reconciliation occurs.

CMS expects a small minority of practices to be subject to this reconciliation. We chose \$2 PBPM-\$7 PBPM as our reconciliation corridor through an analysis of the data from the CPC Classic. Overall, approximately 75–80 percent of office visit E&M services from primary care practitioners were delivered within the practice in the CPC Classic. The average was \$16–17 PBPM within the CPC practice and \$4–5 PBPM outside the CPC practice. Approximately 10 percent of practices had changes in out-of-practice expenditures greater than \$2 PBPM (in either direction), while less than 3 percent of practices had changes in out-of-practice expenditures greater than \$7 PBPM (in either direction). We will modify subsequent CPCP payments by any change beyond +/– \$2 and lower than +/– \$7. For those with changes greater than \$7, CMS is capping the reconciliation because such large changes are likely due more to changes in provider billing (e.g., billing under different TINs, only one of which is in the CPC+ practice). We also cap the total reconciliation amount at the CPCP amount paid during the program year. For example, if a practice received a CPCP of \$1,000 in 2017, then the maximum reconciliation (either positive or negative) the practice can receive is \$1,000.

We now proceed in explaining in more detail the three major steps to conducting the outsidepractice reconciliation:

**Step 1:** Calculate the office visit E&M PBPM expenditures for attributed beneficiaries delivered outside of the CPC+ practice *during the historical calculation period*. CMS calculates total office visit E&M PBPM expenditures from all primary care practitioners not on the CPC+ practitioner roster (including primary care practitioners not participating in CPC+) for beneficiaries attributed to the practice.

When calculating office visit E&M expenditures during the historical calculation period, CMS will consider only beneficiary months of experience for when the beneficiary was eligible and attributed, as we described in Section 5.2. CMS will adjust for PFS updates and revaluation changes from the historical period (from Section 5.3.2). Because we will be comparing historical calculation period expenditures to Program Year expenditures, the historical calculation period expenditures must be expressed in current Program Year dollars. Finally, CMS will not include the Comprehensiveness Supplement because practices outside of CPC+ will not be receiving it.



To illustrate, in the historical calculation period, Main Street CPC has a historical population of 3,600 attributed beneficiary months. The attributed beneficiaries received \$21,600 worth of office visit E&M services outside of Main Street CPC for these beneficiary months (after adjusting the historical E&M to program year prices). The PBPM of office visit E&M services delivered outside of Main Street CPC for attributed beneficiaries in the historical calculation period is \$6 PBPM, or \$21,600/3,600 beneficiary months.

**Step 2:** Calculate the office visit E&M PBPM expenditures for attributed beneficiaries delivered outside of the CPC+ practice *during the current Program Year*.

CMS calculates total office visit E&M PBPM expenditures for attributed beneficiaries from primary care practitioners not participating in CPC+.

In the Program Year, Main Street CPC has a population of 3500 attributed beneficiary months with \$7,000 worth of E&M services received outside of Main Street CPC for these beneficiary months. The office visit E&M PBPM delivered outside of Main Street CPC in the Program Year is \$2 PBPM, or \$7,000/3,500 beneficiary months.

**Step 3:** Determine reconciliation amount based on comparison of the PBPM from the historical calculation period and the PBPM from the current Program Year (from Steps 1 and 2).

There are three possible scenarios when comparing the PBPM from the historical calculation period and the PBPM from the Program Year. Below, we discuss these scenarios and how they may or may not result in outside-of-practice reconciliation.

<u>Step 3, Scenario 1:</u> If outside-of-practice PBPM is between \$2–7 PBPM *larger* in the Program Year than it was in the historical calculation period, then CMS will *reduce* payment to the CPC+ practice down to the \$2 PBPM difference.

<u>Step 3, Scenario 2:</u> If outside-of-practice PBPM is between \$2–7 PBPM *smaller* in the current Program Year than it was in the historical calculation period, then CMS will *increase* payment to the CPC+ practice up to the \$2 PBPM difference.

<u>Step 3, Scenario 3:</u> If the absolute difference is not greater than \$2 PBPM, then no reconciliation occurs.

In both Scenarios 1 and 2, if the total calculated partial reconciliation amount is greater than the CPCP paid in the program year, then the partial reconciliation will be capped at the CPCP paid. This is true for both positive and negative reconciliation values.

On the basis of our simulations of the CPCP, CMS expects only a small minority of practices within a given Program Year to fall outside of this range and be subject to outside-of-practice reconciliation. If a larger-than-expected share of practices fall outside this range, we may adjust the methodology for this reconciliation to protect against undue financial and other burdens on practices.



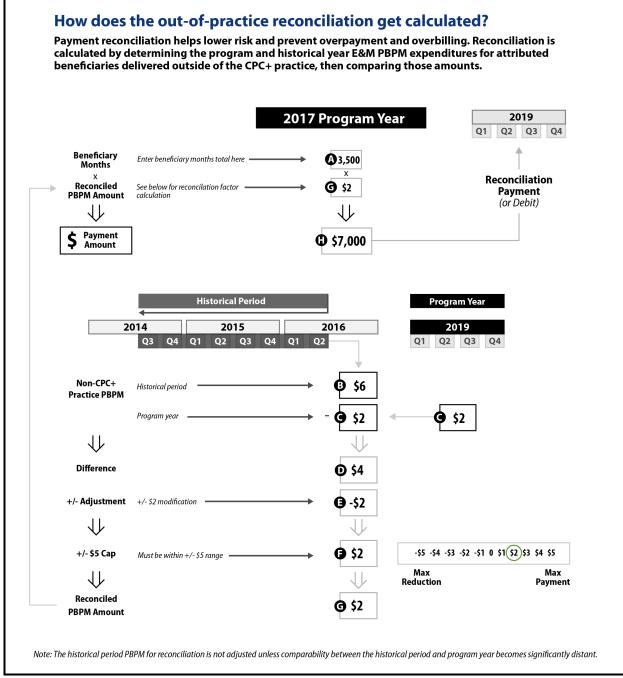
**Outside-of-Practice Reconciliation Calculation for Main Street CPC**—The PBPM for outside E&M services in the historical calculation period was \$6 (Step 1), and the PBPM for outside E&M services in the Program Year was \$2 (Step 2). Therefore, the difference between the two PBPM amounts is \$4 ([Step 1] – [Step 2] = 6 - 2). Therefore, Main Street CPC falls into the outside-of-practice reconciliation Scenario 2 and will receive an increase in payment. For this scenario, \$4 PBPM is the absolute difference between the \$6 Program Year PBPM and \$2 historical period PBPM, and is less than the \$5 maximum amount that could be credited or debited through future payment. Since the Program Year and historical period PBPMs are allowed to vary up to \$2, the total adjustment is \$4 – \$2 = \$2.

Therefore, the increase in payment to Main Street CPC will be: \$2 \* (3,500 beneficiary months) = \$7,000

The outside-of-practice reconciliation will be conducted annually at the practice level. CMS plans to incorporate the reconciliations in the quarterly CPCP payments 2 years after the program year (e.g., Program Year 2017 reconciliation will occur in 2019) as an increase or decrease in CPCP. If the reconciliation is sufficiently large, CMS may spread the reconciliation amount over subsequent quarterly payments (Figure 5-3).



Figure 5-3 Payment Reconciliation



Note: Figure 5-3 is for 2017 Starters. For 2018 Starters, the figure would be exactly the same, except that the historical period would be shifted for one year (i.e., 2014-2016 would be shifted to 2015-2017).



# **Chapter 6: Conclusions**

CPC+ payment system redesign is aimed to ensure practices have the infrastructure to deliver better care at lower costs. With the combination of the CMF, PBIP, and Medicare FFS payment (regular FFS for Track 1 or hybrid payment for Track 2), CMS provides strong financial support to practices to expand the breadth and depth of the services they provide in order to better meet the need of their beneficiary population.





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# **Appendix A: Glossary of Terms**

**Absolute Performance Thresholds:** The minimum and maximum thresholds that practices are measured against for the performance-based incentive payment measures. In Program Year 2018, the minimum threshold is the 30th percentile of performance in the benchmark population for clinical quality and patient experience of care, and the 50th percentile of performance in the benchmark population; while the maximum threshold is the 70th percentile of performance in the benchmark population for clinical quality and patient experience of care, and the 80th percentile of performance in the benchmark population for clinical quality and patient experience of care, and the 80th percentile of performance in the benchmark population for utilization. The thresholds are determined by a benchmark population external to Comprehensive Primary Care Plus (CPC+) participation.

Accountable Care Organizations (ACOs): Accountable Care Organizations (ACOs) are groups of doctors, hospitals, and other health care providers, who come together voluntarily to give coordinated high quality care to their Medicare beneficiaries. The Centers for Medicare & Medicaid Services (CMS) offers several ACO programs and models: the Medicare Shared Savings Program; ACO Investment Model—a supplementary incentive program for selected participants in the Shared Savings Program; and Next Generation ACO Model—designed for early adopters of coordinated care.

Adjusted Historical Per Beneficiary Per Month (PBPM): The historical PBPM for a CPC+ practice adjusted for both the comprehensiveness supplement and for Medicare Physician Fee Schedule updates between the historical calculation period and the Program Year.

**Alternative Payment Models (APMs):** Payment approaches, developed in partnership with the clinician community, that provide added incentives to deliver high-quality and cost efficient care. APMs can apply to a specific clinical condition, a care episode, or a population.

Advanced Alternative Payment Model (Advanced APM): An alternative payment model that requires participants to use Certified EHR Technology, bases payment on quality measures comparable to those in the merit-based incentive payment system (MIPS), and where participants bear more than nominal financial risk; or an APM Medical Home Model expanded under Innovation Center authority.

**Attribution:** A tool used to assign beneficiaries to primary care practices. In CPC+, attribution is used to estimate the amount of care management fees, performance-based incentive payments, and, for Track 2 practices, the hybrid payment. CMS uses Medicare claims and eligibility data to conduct beneficiary attribution.

**Benchmark Thresholds:** A benchmark is sustained superior performance by a medical care clinician, which can be used as a reference to raise the mainstream of care for Medicare beneficiaries. The benchmarks establish the minimum levels that CPC+ practices must reach to



retain a portion of the incentive payment and the maximum levels that practices must achieve to retain the full incentive payment.

**CAHPS®:** Consumer Assessment of Healthcare Providers and Systems (CAHPS®) surveys ask consumers and patients to report on and evaluate their experiences with health care. These surveys cover topics that are important to consumers and focus on aspects of quality that consumers are best qualified to assess, such as the communication skills of providers and ease of access to health care services. The acronym "CAHPS" is a registered trademark of the Agency for Healthcare Research and Quality (AHRQ).

**CG-CAHPS:** The CAHPS Clinician & Group Survey (CG-CAHPS) assesses patients' experiences with health care providers and staff in doctors' offices. Survey results can be used to: Improve care provided by individual providers, sites of care, medical groups, or provider networks; and to equip consumers with information they can use to choose physicians and other health care providers, physician practices, or medical groups.

**Care Management Fee (CMF):** CMS pays selected primary care practices a care management fee to support enhanced, coordinated services for Medicare beneficiaries. CPC+ practices will receive a risk-adjusted, prospective, monthly care management fee (CMF) for their attributed Medicare fee-for-service beneficiaries. Practices will use this enhanced, non-visit-based compensation to augment staffing and training in support of population health management and care coordination.

**Chronic Care Management (CCM)–Related Services:** CPT codes (and their corresponding add-on codes) 99358, 99484, 99487, 99490, 99491, G0506, and G0507 are duplicative of the services covered by the CPC+ care management fee (CMF). Medicare will not pay both a CPC+ CMF and fees for CCM-related services for any individual beneficiary in the same month.

**CMF Reference Population:** The region-specific population is used to determine the risk tier thresholds on which the care management fees are based. For a given region, the CMF reference population includes Medicare FFS beneficiaries in that region who meet CPC+ eligibility requirements and who have had an eligible primary care visit.

**CMS Certification Number:** In order to avoid confusion with the National Provider Identifier, the Medicare/Medicaid Provider Number (also known as the OSCAR Provider Number, Medicare Identification Number or Provider Number) has been renamed the CMS Certification Number (CCN). The CCN continues to serve a critical role in verifying that a clinician has been Medicare certified and for what type of services.

**Comprehensiveness:** Increased depth and breadth (length and/or intensity) of primary care services furnished by the CPC+ practice.

**Comprehensiveness Supplement:** Increase of 10 percent in historical PBPM to account for comprehensiveness.



**Comprehensive Primary Care (CPC) Classic:** The Comprehensive Primary Care (CPC) Classic was a multipayer initiative designed to strengthen primary care. The CPC Classic ran from October 2012 through December 2016, and was a predecessor to CPC+.

**Comprehensive Primary Care Payment (CPCP):** The CPCP is an upfront payment to a Track 2 CPC+ practice for a percentage of expected Medicare payments for Evaluation and Management (E&M) services provided through the Physician Fee Schedule (PFS) to aligned beneficiaries. E&M visits billed during the Program Year will be correspondingly decreased. The CPCP compensates clinicians for clinical services that have been traditionally billable but offers flexibility for these services to be delivered inside or outside of an office visit and in accordance with patient preferences. The flexibility is intended to allow more time to be devoted to increasing the breadth and depth of services provided at the practice site and for population health improvement.

**Comprehensive Primary Care Plus (CPC+):** A national advanced primary care medical home model that aims to strengthen primary care through a regionally based multipayer payment reform and care delivery transformation. CPC+ will include two primary care practice tracks with incrementally advanced care delivery requirements and payment options to meet the diverse needs of primary care practices in the United States. The care delivery redesign ensures practices in each track have the infrastructure to deliver better care to result in a healthier beneficiary population. The multipayer payment redesign will give practices greater financial resources and flexibility to make appropriate investments to improve the quality and efficiency of care, and reduce unnecessary health care utilization. CPC+ will provide practices with a robust National Learning Network, as well as actionable beneficiary-level cost and utilization data feedback, to guide their decision making. CPC+ is a five-year model that began in January 2017 for 2017 Starters and will begin in January 2018 for 2018 Starters.

**Conversion Factor (CF):** In calculating payment rates under the physician fee schedule, each of the three relative value units is adjusted to reflect the price of inputs in the local market where the service is furnished. The fee schedule payment amount is then determined by summing the adjusted weights and multiplying the total by the fee schedule conversion factor (CF).

**CPCP:** Comprehensive primary care payment (See Comprehensive Primary Care Payment (CPCP) above).

**CPC+ Eligible Beneficiaries:** Medicare beneficiaries that are enrolled in both Medicare Parts A and B, have Medicare as their primary payer, do not have end stage renal disease (ESRD) and not be enrolled in hospice, are not covered under a Medicare Advantage or other Medicare health plan, are not long-term institutionalized, are not incarcerated, and are not enrolled in any other program or model that includes a Medicare FFS shared savings opportunity, except for the Medicare Shared Savings Program if the practice is a dual participant with the Shared Savings Program (see Medicare Shared Savings Program below).



**Dual practices:** Practices participating in both the CPC+ and in a Medicare Shared Savings Program Accountable Care Organization.

**eCQM:** Electronic Clinical Quality Measure. (See Electronic Clinical Quality Measure (eCQM) below.)

**Electronic Clinical Quality Measure (eCQM):** Clinical quality measures that use data from electronic health records (EHR) and/or health information technology systems to measure health care quality. The Centers for Medicare & Medicaid Services (CMS) use eCQMs in a variety of quality reporting and incentive programs.

**Eligible Primary Care Visit:** A primary care visit that is used in the CPC+ attribution algorithm. Primary care services include evaluation and management services provided in office and other non-inpatient and non–emergency-room settings, as well as initial Medicare visits and Annual Wellness Visits. Specifically, eligible primary care visits include home care; welcome to Medicare and Annual Wellness Visits; advance care planning; collaborative care model; cognition and functional assessment for payment with cognitive impairment; outpatient clinic visit for assessment and management (Critical Access Hospitals only); transitional care management services; chronic care management services; complex chronic care management services; assessment/care planning for payments with CCM services; and care management services for behavioral health conditions.

**Emergency Department Utilization (EDU):** The component of the performance-based incentive payment that measures practice performance on emergency department utilization.

**Evaluation & Management (E&M) Office Visits:** Medicare covered services (office visits) used in the calculation of the CPCP, furnished by a Participating CPC+ Practitioner to a CPC+ Beneficiary and billed under the TIN/NPI (or CCN/NPI) of the CPC+ Practice using one or more of the following Current Procedural Terminology (CPT) codes: 99201, 99202, 99203, 99204, 99205, 99211, 99212, 99213, 99214, 99215, 99354, and 99355.

**Fee-For-Service (FFS):** A method in which clinicians are paid for each service performed based on a payment fee schedule. Examples of services include tests and office visits.

**Fee-For-Service (FFS) Reduction:** The percentage by which a Track 2 CPC+ Practice's payment for Evaluation and Management Services is reduced if a Participating CPC+ Practitioner to a CPC+ Beneficiary furnishes the services and bills them under the TIN/NPI (or CCN/NPI) of the CPC+ Practice for its attributed beneficiaries.

**Flat Percentages:** Absolute percentages values that may be used as the minimum and maximum performance measurement thresholds for the performance-based incentive payment.

**Geographic Price Cost Index (GPCI):** In calculating payment rates under the physician fee schedule, each of the three relative value units is adjusted to reflect the price of inputs in the



local market where the service is furnished. Separate geographic practice cost indexes (GPCIs) are used for this purpose.

**Historical PBPM:** The historical PBPM represents each CPC+ practice's E&M payments received from CMS for a similar group of beneficiaries in a 24-month period before the start of CPC+.

**Historical Calculation Period:** The time period for which historical payments are calculated for a CPC+ practice's historical population (July 2014 to June 2016 for 2017 Starters, and July 2015 to June 2017 for 2018 Starters).

**Historical Payment:** Applicable Medicare Part B E&M payments made to the CPC+ practice for its historical population during the historical calculation period.

**Historical Population:** The historical population includes all beneficiaries attributed to a selected CPC+ practice during the historical calculation period. To determine the historical population, historical claims are used to attribute beneficiaries to practices quarterly during the historical calculation year.

**Hybrid Payment:** Together, the Comprehensive Primary Care Payment (CPCP) and the corresponding Fee-For-Service (FFS) Reduction are termed the "hybrid payment," which is for practices participating in Track 2 of CPC+.

**Hybrid Payment Ratio:** The annual pace at which a Track 2 CPC+ practice will progress towards one of two hybrid payment options: one option will pay 40 percent upfront and 60 percent of the applicable FFS payment, and the other will pay 65 percent upfront and 35 percent of the applicable FFS payment.

**Incentive Neutrality:** The incentive to bring a patient to the office is balanced with the incentive to provide the needed care outside of an office visit, making a practice agnostic as to whether they deliver a service in person or via another modality so the care can be delivered according to patient preferences.

**Inpatient Hospital Utilization (IHU):** The component of the performance-based incentive payment that measures practice performance on inpatient hospital utilization.

**Lookback Period:** The attribution lookback period is the 24-month period ending three months prior to the start of the quarter. To be attributed to a practice, a beneficiary must have received the plurality of their primary care health services at the practice during this lookback period.

**Medicare Physician Fee Schedule:** Medicare Part B Physician Fee Schedule (PFS), used to pay physicians and other Part B clinicians.

**Medicare Shared Savings Program:** The Medicare Shared Savings Program (Shared Savings Program) was established by section 3022 of the Affordable Care Act. The Shared Savings



Program is a key component of the Medicare delivery system reform initiatives included in the Affordable Care Act and is a new approach to the delivery of health care.

**Merit-Based Incentive Payment Systems (MIPS):** One of two avenues to reward the delivery of high-quality patient care for eligible clinicians or groups under the Physician Fee Schedule (PFS) in the Quality Payment Program Final Rule. MIPS will consolidate components of three existing programs, the Physician Quality Reporting System (PQRS), the Physician Value-based Payment Modifier (VM), and the Medicare Electronic Health Record (EHR) Incentive Program for Eligible Professionals (EPs), and will continue the focus on quality, cost, and use of Certified EHR Technology in a cohesive program that avoids redundancies.

**National Provider Identifier (NPI):** The National Provider Identifier (NPI) is a Health Insurance Portability and Accountability Act (HIPAA) Administrative Simplification Standard. The NPI is a unique identification number for covered health care providers. Covered health care providers and all health plans and health care clearinghouses must use the NPIs in the administrative and financial transactions adopted under HIPAA. The NPI is a 10-position, intelligence-free numeric identifier (10-digit number). This means that the numbers do not carry other information about health care clinicians, such as the state in which they live or their medical specialty. The NPI must be used in lieu of legacy provider identifiers in the HIPAA standards transactions.

**Partial Reconciliation:** CMS will conduct an annual outside-of-practice partial reconciliation of the hybrid payment to mitigate risks for both CMS and CPC+ practices that could arise in the absence of reconciliation. Partial reconciliation is meant to accomplish three aims: (1) protect CMS against paying more than expected amounts for office visit E&M services for CPC+ attributed beneficiaries; (2) protect practices in specifically defined situations from financial risk from the hybrid payment compared with pure FFS; and (3) maintain incentive neutrality for practices, ensuring that they are free to deliver enhanced services but are not incentivized to increase FFS billings to achieve a more favorable financial outcome.

Per Beneficiary Per Month (PBPM): Per Beneficiary Per Month.

**Performance-Based Incentive Payment (PBIP):** Prospective performance-based payment made by CMS to the CPC+ Practice for a Program Year dependent on a practice's Track and number of beneficiaries. The amount of PBIP a practice is eligible to keep is dependent on quality, patient experience of care measures, and utilization measures.

**Performance Standards:** CMS established and approved objectives that are uniformly established and must be met at a particular level.

**Physician Quality Reporting System (PQRS):** The Physician Quality Reporting System (PQRS) is a quality reporting program that encourages individual eligible professionals (EPs) and group practices to report information on the quality of care to Medicare. PQRS gives participating EPs and group practices the opportunity to assess the quality of care they provide to their patients, helping to ensure that patients get the right care at the right time.



**Program Year:** A year in which CMS pays CPCPs, PBIPs, and/or CMFs to eligible practices participating in CPC+.

**Quality Component:** The component of the performance-based incentive payment that measures practice performance on clinical quality and patient experience of care. Clinical quality will be measured using two electronic Clinical Quality Measures (eCQMs) while patient experience will be measured using Consumer Assessment of Healthcare Providers and Systems Clinician Group (CG-CAHPS) and the Patient-Centered Medical Home Survey supplement. The CG-CAHPS measures contributes 40 percent to the practice's score for the Quality Component, and the eCQM measures contribute 60 percent.

**Quality Payment Program Final Rule:** New approach to payment that rewards the delivery of high-quality patient care through two avenues: Advanced Alternative Payment Models (Advanced APMs) and the merit-based incentive payment system (MIPS) for eligible clinicians or groups under the PFS. This final rule with comment period establishes incentives for sufficient participation in certain Alternative Payment Models (APMs) and includes the criteria for use by the Physician-Focused Payment Model Technical Advisory Committee (PTAC) in making comments and recommendations on physician focused payment models (PFPMs).

**Quality Reporting Document Architecture Category III (QRDA-III)**: A QRDA-III report is an aggregate quality report using data collected in patient-level QRDA-I reports. Each QRDA-III report contains calculated summary data for one or more measures for a specified population of patients within a particular health system over a specific period of time. Summary data in the QRDA-III report are defined in the HL7 Health Quality Measures Format (HQMF), which standardizes the representation of a health quality measure as an electronic document.

**Relative Value Unit (RVU):** Under the physician fee schedule, payment rates are based on relative weights, called relative value units (RVUs), which account for the relative costliness of the inputs used to provide physician services: physician work, practice expenses, and professional liability insurance.

**Sequestration:** A process of spending reductions to enforce certain budget policy goals. Percentage payment reductions (2 percent) made under Medicare Part B made to individual payments to clinicians for services (e.g., hospital and physician services) rather than to fee schedule allowable charges; the patient's cost sharing amount remains unchanged.

**Standard practices:** CPC+ practices not jointly participating in a Medicare Shared Savings Program.

**Taxpayer Identification Number (TIN):** A Taxpayer Identification Number (TIN) is an identification number used by the Internal Revenue Service (IRS) in the administration of tax laws. It is issued either by the Social Security Administration (SSA) or by the IRS.

**Track 1:** One of two payment options that participating practices may select under CPC+. Track 1 is the choice for practices ready to build the capabilities to deliver comprehensive primary



care. Practices that select Track 1 will receive a care management fee (CMF) of \$15 perbeneficiary-per-month (PBPM) average across four risk tiers, a \$2.50 PBPM performancebased incentive payment (PBIP) based on quality and utilization metrics, and will continue to receive 100 percent Medicare fee-for-service (FFS) payment for Evaluation and Management (E&M) office visits. (See definition of Track 2 below.)

**Track 2:** One of two payment options that participating practices may select under CPC+. Track 2 is targeted to practices that have built the capabilities for comprehensive primary care and are poised to increase the comprehensiveness of care and improve care for patients with complex needs. Practices that select Track 2 will receive a CMF of \$28 PBPM average across five risk tiers and \$100 for the highest-risk tier, and a \$4.00 PBPM PBIP based on quality and utilization metrics. In addition, Track 2 practices will receive a hybrid payment that includes a prospective CPCP and a corresponding reduction of their Medicare FFS payment for specific E&M office visits provided to aligned beneficiaries. (See definition of Track 1 above.)

**Utilization Component:** The component of the performance-based incentive payment that measures practice performance on two measures, inpatient hospital utilization and emergency department utilization. Inpatient hospital utilization is given twice the weight of emergency department utilization. To be eligible for the Utilization Component of the incentive payment, practices must meet the minimum performance required for each segment of the Quality Component.

**Value Based Payment Modifier (VBPM):** The Value Based Payment Modifier (VBPM) provides for differential payment to a physician or group of physicians under the Medicare Physician Fee Schedule (PFS) based upon the quality of care furnished compared to the cost of care during a performance period. The VBPM is an adjustment made to Medicare payments for items and services under the Medicare PFS. It is applied at the Taxpayer Identification Number (TIN) level to physicians (and beginning in 2018, to certain non-physician eligible professionals [EPs]billing under the TIN).

**Voluntary Alignment:** Also known as beneficiary attestation, this refers to a process by which beneficiaries specify the health care practitioner and practice that they consider to be responsible for providing and coordinating their health care.

**2017 Starters:** Practices that started participating in CPC+ at the beginning of 2017. These practices are located in the 14 CPC+ Round 1 Participating Regions.

**2018 Starters:** Practices that will start participating in CPC+ at the beginning of 2018. These practices are located in the four CPC+ Round 2 Participating Regions.



# Appendix B: Primary Care Specialty Codes

Description	Taxonomy Code
Family Medicine	207Q00000X
Adult Medicine	207QA0505X
Geriatric Medicine	207QG0300X
Hospice and Palliative Medicine	207QH0002X
General Practice	208D00000X
Internal Medicine	207R00000X
Geriatric Medicine	207RG0300X
Hospice and Palliative Medicine	207RH0002X
Clinical Nurse Specialist	364S00000X
Acute Care	364SA2100X
Adult Health	364SA2200X
Chronic Care	364SC2300X
Community Health/Public Health	364SC1501X
Family Health	364SF0001X
Gerontology	364SG0600X
Holistic	364SH1100X
Women's Health	364SW0102X
Nurse Practitioner	363L00000X
Acute Care	363LA2100X
Adult Health	363LA2200X
Community Health	363LC1500X
Family	363LF0000X
Gerontology	363LG0600X
Primary Care	363LP2300X
Women's Health	363LW0102X
Physician Assistant	363A00000X
Medical	363AM0700X





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# **Appendix C: Description of CMS-HCC Risk Adjustment Model**

The Centers for Medicare & Medicaid Services (CMS) uses the CMS Hierarchical Condition Categories (HCC) risk adjustment model to adjust capitation payments made to Medicare Advantage (MA) and Medicare Program of All-Inclusive Care for the Elderly (PACE) plans, with the intention of paying health plans appropriately for their expected relative costs. For example, a health plan enrolling a relatively healthy population receives lower payments than one enrolling a relatively sick population, other things equal. The CMS-HCC model produces a risk score, which measures a person's or a population's health status relative to the average, as applied to expected medical expenditures. A population with a risk score of 2.0 is expected to incur medical expenditures twice that of the average, and a population with a risk score of 0.5 is expected to incur medical expenditures half that of the average. It is important to note that the model is accurate at the group level and that actual expenditures for any individual can be higher or lower (sometimes significantly) than those predicted.

The CMS-HCC model is a prospective model using demographic and diagnosis information from a base year to estimate expenditures in the next year. For example, risk scores for 2016 (risk score year) are calculated using diagnosis information from 2015 (the base year). New Medicare enrollees (defined here as beneficiaries with less than 12 months of Medicare enrollment in the base year) receive a risk score from the new enrollee risk adjustment model, which is a demographic-only model. If a beneficiary does not have 12 months of enrollment in the base year, the beneficiary cannot have had a complete diagnosis profile in the base year, and hence the CMS-HCC model cannot be used for the beneficiary. Because of the amount of time required to ensure that as many diagnoses are captured in the risk score development as possible, risk scores for any year are not available until at least twelve months after the close of the base year.

The demographic characteristics used are age, sex, Medicaid status, and originally disabled status. The diagnosis information used is the set of diagnosis codes reported on Medicare claims in the base year. Not all types of Medicare claims are used—only Hospital Inpatient, Hospital Outpatient, Physician, and some non-Physician claims are considered. The source of a particular diagnosis code has no relevance (i.e., diagnoses from an Inpatient hospitalization have equal weight as those from a Physician visit), nor does the frequency with which the diagnosis code has been reported.

The CMS-HCC diagnostic classification system begins by classifying all International Classification of Diseases (ICD)-9-CM diagnosis codes into Diagnostic Groups, or DXGs. Each ICD-9-CM/ICD-10 code maps to exactly one DXG, which represents a well-specified medical condition or set of conditions, such as the DXG for *Type II Diabetes with Ketoacidosis or Coma*. DXGs are further aggregated into Condition Categories (CCs). CCs describe a broader set of similar diseases. Although they are not as homogeneous as DXGs, diseases within a CC are related clinically and with respect to cost. An example is the CC for *Diabetes with Ketoacidosis or Complications*, which includes, in addition to the DXG for *Type II Diabetes with Ketoacidosis or* 



*Coma*, the DXGs for *Type I Diabetes* and *Secondary Diabetes* (each with ketoacidosis or coma).

Hierarchies are imposed among related Clinical Conditions (CCs) so that a person is coded for only the most severe manifestation among related diseases. After imposing hierarchies, CCs become HCCs. For example, diabetes diagnosis codes are organized in the Diabetes hierarchy, consisting of three CCs arranged in descending order of clinical severity and cost, from (1) *Diabetes with Acute Complications* to (2) *Diabetes with Chronic Complications* to (3) *Diabetes without Complication.* Thus, a person with diagnosis code of *Diabetes with Acute Complications* is excluded from being coded with *Diabetes with Chronic Complications* and is also excluded from being coded with *Diabetes without Complication.* Similarly, a person with a diagnosis code of *Diabetes with Chronic Complications* is excluded from being coded with *Diabetes without Complication.* Similarly, a person with a diagnosis code of *Diabetes with Chronic Complications* is excluded from being coded with *Diabetes without Complication.* Similarly, a person with a diagnosis code of *Diabetes with Chronic Complications* is excluded from being coded with *Diabetes without Complication.* Similarly, a person with a diagnosis code of *Diabetes with Chronic Complications* is excluded from being coded with *Diabetes without Complication.* Similarly, a person with a diagnosis code of *Diabetes with Chronic Complications* is excluded from being coded with *Diabetes without Complication.* Similarly, a person with a diagnosis code of *Diabetes with Chronic Complications* is excluded from being coded with *Diabetes without Complication.* Similarly, a person with a diagnosis code of *Diabetes with Chronic Complications* is excluded from being coded with *Diabetes without Complication.* Although HCCs reflect hierarchies among related disease categories, for unrelated diseases, HCCs accumulate, i.e., the model is "additive." For example, a female with both *Rheumatoid Arthritis* and *Breast Cancer* has (at least) two separate HCCs coded, and her predicted cost will

Because a single individual may be coded for no HCCs, one, or more than one HCC, the CMS-HCC model can individually price tens of thousands of distinct clinical profiles. The model's structure thus provides, and predicts from, a detailed comprehensive clinical profile for each individual.

The CMS-HCC model assigns a numeric factor to each HCC and each age/sex, full benefit Medicaid/partial benefit Medicaid/non-Medicaid, aged/disabled cell. The values are summed to determine the risk score.

An illustrative hypothetical example follows for a 70-year-old woman with HCCs Metastatic Cancer and Acute Leukemia (HCC 8) and Bone/Joint/Muscle Infections/Necrosis (HCC 39) who is a full-benefit dual Medicare-Medicaid enrollee:

Risk Factor	Factor
Age/Sex, Full-Benefit Dual Enrollee	0.501
HCC 8—Metastatic Cancer and Acute Leukemia	2.497
HCC 39—Bone/Joint/Muscle Infections/Necrosis	0.542
Total CMS-HCC Risk Score	3.540

For more information on the CMS-HCC risk model, see the following web page: <u>https://www.cms.gov/Medicare/Health-Plans/MedicareAdvtgSpecRateStats/Announcements-and-Documents.html</u>



# Appendix D: Risk Tier Thresholds for First and Second Quarters in 2019

Region	25 <sup>th</sup> Percentile Risk Score	50 <sup>th</sup> Percentile Risk Score	75 <sup>th</sup> Percentile Risk Score	90 <sup>th</sup> Percentile Risk Score
AR	0.483	0.735	1.21	1.959
СО	0.448	0.664	1.135	1.882
GB	0.522	0.849	1.357	2.187
Н	0.466	0.684	1.111	1.752
КС	0.48	0.698	1.202	2.029
LA	0.514	0.776	1.292	2.096
MI	0.514	0.805	1.353	2.254
MT	0.448	0.664	1.123	1.829
ND	0.483	0.694	1.163	1.868
NE	0.466	0.683	1.157	1.904
NJ	0.514	0.797	1.332	2.172
NY	0.514	0.774	1.29	2.096
ОН	0.514	0.753	1.275	2.087
ОК	0.514	0.768	1.278	2.087
OR	0.466	0.707	1.198	1.905
PA	0.514	0.767	1.289	2.093
RI	0.514	0.768	1.26	2.038
TN	0.514	0.735	1.241	2.046





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# Appendix E: CAHPS Domain Survey Questions

CPC+ CAHPS Domain	Survey Question
Getting Timely Appointments, Care, and Information	<ul><li>Q6. Patient always got appointment as soon as needed when contacting provider's office to get an appointment for care needed right away</li><li>Q8. Patient always got appointment as soon as needed when making an appointment for check-up or routine care</li><li>Q10. When patient contacted provider's office during regular office hours with a medical question, patient always received an answer that same day</li></ul>
How Well Providers Communicate	<ul> <li>Q11. Providers always explained things to patient in a way that was easy to understand</li> <li>Q12. Provider always listened carefully to patient</li> <li>Q13. Provider knew important information about patient's medical history</li> <li>Q14. Provider always showed respect for what patient had to say</li> <li>Q15. Provider always spent enough time with patient</li> </ul>
Attention to Care from Other Providers	<ul> <li>Q17. Someone from provider's office followed up with patient to give results of blood test, x-ray, or other test</li> <li>PCMH3. If patient visited a specialist, provider always seemed informed and up-to-date about the care patient received from specialists</li> <li>Q.20. Someone from provider's office talked with patient about all prescription medications being taken</li> </ul>
Providers Support Patient in Taking Care of Own Health	PCMH4. Someone in provider's office discussed specific health goals with patient PCMH5. Someone in provider's office asked whether there were things that made it hard for patient to take care of health
Patient Rating of Provider and Care	Q18. Patient rating of provider as best provider possible (0–10, out of a maximum of 10)



# Patient Experience of Care Domains and Point Scales

Domains	CAHPS Point Scale
Getting Timely Appointments, Care, and Information (3 questions) How Well Providers Communicate (4 questions) Attention to Care from Other Providers (2 questions)	1–4 Always = 4 Usually = 3 Sometimes = 2 Never = 1
Providers Support Patient in Taking Care of Own Health (2 questions)	0–1 Yes = 1 No = 0
Patient Rating of Provider and Care (1 question)	0–10 (patients answer on a scale of 0–10)



# Appendix F: CPC+ eCQM Set—Program Year 2019

Group	CMS ID#	MIPS ID #	Measure Title	Measure Type/ Data Source	Domain
Group 1 <sup>a</sup>	CMS165v7	236	Controlling High Blood Pressure	Outcome/eCQM	Effective Clinical Care
Group 1ª	CMS122v7	001	Diabetes: Hemoglobin A1c (HbA1c) Poor Control (>9%) <sup>b</sup>	Outcome/eCQM	Effective Clinical Care

Notes. CMS = Centers for Medicare & Medicaid Services; CPC+ = Comprehensive Primary Care Plus; eCQM = electronic Clinical Quality Measure.

<sup>a</sup> Group 1: Outcome Measures—Report both outcome measures

<sup>b</sup> This measure is reverse-scored.





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# **Appendix G: Utilization Measure Technical Specifications**

Inpatient Hospital Utilization (IHU)

### Summary of Changes to HEDIS 2016

• First-year measure.

#### Description

For members 18 years of age and older, the risk-adjusted ratio of observed to expected acute inpatient discharges during the measurement year reported by Surgery, Medicine, and Total.

Definitions	
Classification period	The year prior to the measurement year.
PPD	Predicted probability of discharge. The predicted probability of a member having any discharge in the measurement year.
PUCD	Predicted unconditional count of discharge. The predicted unconditional count of discharges for members during the measurement year.

Eligible Populatio	n
Product lines	Commercial, Medicare (report each product line separately).
Ages	18 and older as of December 31 of the measurement year.
Continuous enrollment	The measurement year and the year prior to the measurement year.
Allowable gap	No more than one gap in enrollment of up to 45 days during each year of continuous enrollment.
Anchor date	December 31 of the measurement year.
Benefit	Medical.
Event/diagnosis	None.

### **Calculation of Observed Events**

For organizations that use Medicare Severity-Diagnosis Related Groups (MS-DRGs):

- Identify all acute inpatient stays with a discharge date during the measurement year for the following categories:
  - Surgery (Surgery MS-DRG Value Set).
  - Medicine (Medicine MS-DRG Value Set).
  - Total Inpatient (the sum of Surgery and Medicine).



For organizations that do not use MS-DRGs, follow these steps to identify inpatient discharges.

- **Step 1** Identify all acute inpatient discharges during the measurement year. To identify acute inpatient discharges:
  - a. Identify all acute and nonacute inpatient stays (Inpatient Stay Value Set).
  - b. Exclude nonacute inpatient stays (Nonacute Inpatient Stay Value Set).
  - c. Identify the discharge date for the stay.
- **Step 2** Exclude discharges with:
  - A principal diagnosis of mental health or chemical dependency (<u>Mental and</u> <u>Behavioral Disorders Value Set</u>).
  - A principal diagnosis of live-born infant (Deliveries Infant Record Value Set).
  - A maternity-related principal diagnosis (Maternity Diagnosis Value Set).
  - A maternity-related stay (<u>Maternity Value Set</u>).
  - Inpatient stays with a discharge for death.
- **Step 3** Calculate total inpatient using all discharges identified after completing Steps 1 and 2.
- **Step 4** Calculate surgery. Identify the surgery discharges (<u>Surgery Value Set</u>) from the total inpatient discharges (Step 3).
- **Step 5** Calculate medicine. Categorize any remaining discharges after removing surgery discharges under medicine.

### Risk Adjustment Determination

For each member in the eligible population, use the following steps to identify risk adjustment categories based on presence of comorbidity, age, and gender.

- **Step 1** Use the following value sets to identify all encounters during the classification period based on the discharge date.
  - Outpatient visits (<u>Outpatient Value Set</u>).
  - Observation visits (Observation Value Set).
  - Nonacute inpatient encounters (Nonacute Inpatient Value Set).
  - Acute inpatient encounters (Acute Inpatient Value Set).
  - Emergency department (ED) visits (ED Value Set).
- **Step 2** Assign each diagnosis to one comorbid Clinical Condition (CC) category using Table CC—Comorbid.

Exclude all diagnoses that cannot be assigned to a comorbid CC category. For members with no qualifying diagnoses from face-to-face encounters, skip to the Risk Adjustment Weighting section.

All digits must match exactly when mapping diagnosis codes to the comorbid CCs.



**Step 3** Determine Hierarchical Condition Categories (HCCs) for each comorbid CC identified. Refer to Table HCC—Rank.

For each member's comorbid CC list, match the comorbid CC code to the comorbid CC code in the table, and assign:

- The ranking group.
- The rank.
- The HCC.

For comorbid CCs that do not match to Table HCC—Rank, use the comorbid CC as the HCC and assign a rank of 1.

**Note:** One comorbid CC can map to multiple HCCs; each HCC can have one or more comorbid CCs.

**Step 4** Assess each ranking group separately and select only the highest ranked HCC in each ranking group using the *Rank* column (1 is the highest rank possible).

Drop all other HCCs in each ranking group and de-duplicate the HCC list if necessary.

**Note:** Refer to the Plan All-Cause Readmissions (PCR) measure for a comorbid CC calculation example.

**Step 5** Identify combination HCCs listed in Table HCC—Comb.

Some combinations suggest a greater amount of risk when observed together. For example, when diabetes and congestive heart failure (CHF) are present, an increased amount of risk is evident. Additional HCCs are selected to account for these relationships.

Compare each stay's list of unique HCCs to those in the HCC column in Table HCC—Comb and assign any additional HCC conditions.

For fully nested combinations (e.g., the diabetes/CHF combination is nested in the diabetes/CHF/renal combination), use only the more comprehensive pattern. In this example, only the diabetes/CHF/renal combination is counted.

For overlapping combinations (e.g., the CHF, chronic obstructive pulmonary disease [COPD] combination overlaps the CHR/renal/ diabetes combination), use both sets of combinations. In this example, both CHF/COPD and CHF/renal/

diabetes combinations are counted.

Based on the combinations, a member can have none, one, or more than one of these added HCCs.

**Example** Refer to the PCR measure for a combination HCC calculation example.



### Risk Adjustment Weighting and Calculation of Expected Events

Calculation of risk-adjusted outcomes (counts of discharges) uses predetermined risk weights generated by two separate regression models. Weights from each model are combined to predict how many discharges each member may have during the measurement year, given age, gender, and presence or absence of a comorbid condition. Refer to the Risk Adjustment Weight Process diagram for an overview of the process.

For each member in the eligible population, assign Predicted Probability of Discharge (PPD) risk weights. Calculate the PPD for each service utilization category: Surgery, Medicine, Total.

- **Step 1** For each member with a comorbidity HCC category, link the PPD weights.
  - For the Medicare product line, use the following tables:
    - For Surgery: Use Table IHUS-MA-PPD-ComorbidHCC.
    - *For Medicine*: Use Table IHUM-MA-PPD-ComorbidHCC.
    - *For Total:* Use Table IHUT-MA-PPD-ComorbidHCC.
  - For the commercial product line, use the following tables:
    - For Surgery: Use Table IHUS-Comm-PPD-ComorbidHCC.
    - For Medicine: Use Table IHUM-Comm-PPD-ComorbidHCC.
    - For Total: Use Table IHUT-Comm-PPD-ComorbidHCC.
- **Step 2** Link the age-gender PPD weights for each member.
  - For the Medicare product line, use the following tables:
    - For Surgery: Use Table IHUS-MA-PPD.
    - For Medicine: Use Table IHUM-MA-PPD.
    - For Total: Use Table IHUT-MA-PPD.
  - For the commercial product line, use the following tables:
    - For Surgery: Use Table IHUS-Comm-PPD.
    - For Medicine: Use Table IHUM-Comm-PPD.
    - For Total: Use Table IHUT-Comm-PPD.
- **Step 3** Identify the base PPD risk weight for each member.
  - For the Medicare product line, use the following tables:
    - For Surgery: Use Table IHUS-MA-PPD.
    - For Medicine: Use Table IHUM-MA-PPD.
    - For Total: Use Table IHUT-MA-PPD.
  - For the commercial product line, use the following tables:
    - For Surgery: Use Table IHUS-Comm-PPD.
    - For Medicine: Use Table IHUM-Comm-PPD.
    - *For Total:* Use Table IHUT-Comm-PPD.
- **Step 4** Sum all PPD weights (i.e., HCC, age, gender, base weight) associated with the member for each category (Medicine, Surgery, Total).



**Step 5** Calculate the predicted probability of having at least one discharge in the measurement year based on the sum of the weights for each member, for each category (Surgery, Medicine, Total), using the formula below.

 $PPD = \frac{e(\Sigma PPD WeightsForEachMember)}{1 + e(\Sigma PPD WeightsForEachMember)}$ 

**Note:** The risk adjustment tables were released on November 2, 2015, and posted to <u>https://www.ncqa.org</u> **Z**.

For each member in the eligible population, assign Predicted Unconditional Count of Discharge (PUCD) risk weights.

**Step 1** For each member with a comorbidity HCC Category, link the PUCD weights.

- For the Medicare product line, use the following tables:
  - For Surgery: Use Table IHUS-MA-PUCD-ComorbidHCC.
  - For Medicine: Use Table IHUM-MA-PUCD-ComorbidHCC.
  - *For Total:* Use Table IHUT-MA-PUCD-ComorbidHCC.
- For the commercial product line, use the following tables:
  - *For Surgery*: Use Table IHUS-Comm-PUCD-ComorbidHCC.
  - For Medicine: Use Table IHUM-Comm-PUCD-ComorbidHCC.
  - *For Total:* Use Table IHUT-Comm-PUCD-ComorbidHCC.
- **Step 2** Link the PUCD age-gender weights for each member.
  - For the Medicare product line, use the following tables:
    - For Surgery: Use Table IHUS-MA-PUCD.
    - For Medicine: Use Table IHUM-MA-PUCD.
    - For Total: Use Table IHUT-MA-PUCD.
  - For the commercial product line, use the following tables:
    - For Surgery: Use Table IHUS-Comm-PUCD.
    - For Medicine: Use Table IHUM-Comm-PUCD.
    - For Total: Use Table IHUT-Comm-PUCD.
- Step 3 Identify the base PUCD risk weight.
  - For the Medicare product line, use the following tables:
    - *For Surgery:* Use Table IHUS-MA-PUCD.
    - For Medicine: Use Table IHUM-MA-PUCD.
    - For Total: Use Table IHUT-MA-PUCD.
  - For the commercial product line, use the following tables:
    - For Surgery: Use Table IHUS-Comm-PUCD.
    - For Medicine: Use Table IHUM-Comm-PUCD.
    - *For Total:* Use Table IHUT-Comm-PUCD.



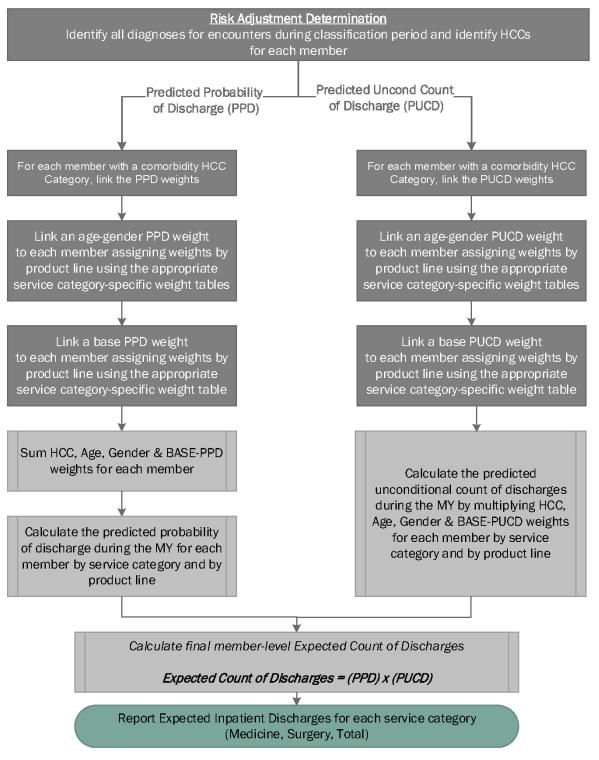
Step 4	Calculate the predicted unconditional count of discharges in the measurement year, by multiplying all PUCD weights (i.e., HCC, age, gender, and base weight) associated with the member for each category (Surgery, Medicine, Total) together. Use the following formula <i>PUCD</i> = Base Weight * Age/gender Weight * HCC Weight <b>Note:</b> Multiply by each HCC associated with the member. For example, assume a member with HCC-2, HCC-10, HCC-47. The formula would be: <i>PUCD</i> = Base Weight * Age/gender Weight * HCC-2 * HCC-10 * HCC 47
Expected count of hospitalization	Report the final member-level expected count of discharges for each category using the formula below:

**Note:** Organizations may not use risk assessment protocols to supplement diagnoses for calculation of the risk adjustment scores for this measure. The IHU measurement model was developed and tested using only claims-based diagnoses, and diagnoses from additional data sources would affect the validity of the models as they are currently implemented in the specification.



### Risk Adjustment Weighting Process

#### Attachment A:





## Reporting: Number of Members in the Eligible Population

The number of members in the eligible population for each age and gender group and the overall total. Enter these values into the reporting table (Table IHU-A-2/3).

#### Reporting: Number of Observed Events

The number of observed discharges within each age and gender group and the overall total for each category (Surgery, Medicine, Total).

Reporting: Observed Discharges per 1,000 Members

The number of observed discharges divided by the number of members in the eligible population, multiplied by 1,000 within each age and gender group and the overall total for each category (Surgery, Medicine, Total).

Reporting: Number of Expected Events

The number of expected discharges within each age and gender group and the overall total for each category (Surgery, Medicine, Total).

# Emergency Department Utilization (EDU)

## Summary of Changes to HEDIS 2016

• First-year measure.

#### Description

For members 18 years of age and older, the risk-adjusted ratio of observed to expected emergency department (ED) visits during the measurement year.

#### Definitions

**Classification** The year prior to the measurement year.

period

**PPV** Predicted probability of a visit. The predicted probability of a member having an emergency department visit in the measurement year.

**PUCV** Predicted unconditional count of visits. The unconditional count of emergency department visits for members during the measurement year.



# Eligible Population

Product lines Ages Continuous enrollment	Commercial, Medicare (report each product line separately). 18 and older as of December 31 of the measurement year. The measurement year and the year prior to the measurement year.
Allowable gap	No more than one gap in enrollment of up to 45 days during each year of continuous enrollment.
Anchor date	December 31 of the measurement year.
Benefit	Medical.
Event/diagnosis	None

### Calculation of Observed Events

- **Step 1** Count each visit to an ED that does not result in an inpatient encounter once, regardless of the intensity or duration of the visit. Count multiple ED visits on the same date of service as one visit. Identify all ED visits during the measurement year using either of the following:
  - An ED Visit (ED Value Set).
  - A procedure code (<u>ED procedure Code Value Set</u>) with an ED place of service code (<u>ED POS Value Set</u>).

**Step 2** Exclude encounters with any of the following:

- A principal diagnosis of mental health or chemical dependency (<u>Mental and</u> <u>Behavioral Disorders Value Set</u>).
- Psychiatry (Psychiatry Value Set).
- Electroconvulsive Therapy (Electroconvulsive Therapy Value Set).
- Alcohol or drug rehabilitation or detoxification (<u>AOD Rehab and Detox Value</u> <u>Set</u>).



# Risk Adjustment Determination

For each member in the eligible population, use the following steps to identify risk adjustment categories based on presence of comorbidity, age, and gender.

- **Step 1** Identify all diagnoses for encounters during the classification period. Include the following when identifying encounters:
  - Outpatient visits (Outpatient Value Set).
  - Observation visits (Observation Value Set).
  - Nonacute inpatient encounters (Nonacute Inpatient Value Set).
  - Acute inpatient encounters (<u>Acute Inpatient Value Set</u>).
  - ED visits (<u>ED Value Set</u>).
- Step 2 Assign each diagnosis to one comorbid CC category using Table CC—Comorbid. Exclude all diagnoses that cannot be assigned to a comorbid CC category. For members with no qualifying diagnoses from face-to-face encounters, skip to the Risk Adjustment Weighting section.

All digits must match exactly when mapping diagnosis codes to the comorbid CCs.

- **Step 3** Determine HCCs for each comorbid CC identified. Refer to Table HCC—Rank. For each member's comorbid CC list, match the comorbid CC code to the comorbid CC code in the table, and assign:
  - The ranking group.
  - The rank.
  - The HCC.

For comorbid CCs that do not match to Table HCC—Rank, use the comorbid CC as the HCC and assign a rank of 1.

*Note:* One comorbid CC can map to multiple HCCs; each HCC can have one or more comorbid CCs.

- Step 4 Assess each ranking group separately and select only the highest ranked HCC in each ranking group using the Rank column (1 is the highest rank possible).
   Drop all other HCCs in each ranking group, and de-duplicate the HCC list if necessary.
- **Step 5** Identify combination HCCs listed in Table HCC—Comb.

Some combinations suggest a greater amount of risk when observed together. For example, when diabetes and CHF are present, an increased amount of risk is evident. Additional HCCs are selected to account for these relationships.

Compare each stay's list of unique HCCs to those in the HCC column in Table HCC—Comb and assign any additional HCC conditions.

For fully nested combinations (e.g., the diabetes/CHF combination is nested in the diabetes/CHF/renal combination), use only the more comprehensive pattern. In this example, only the diabetes/CHF/renal combination is counted.

For overlapping combinations (e.g., the CHF, COPD combination overlaps the CHR/renal/diabetes combination), use both sets of combinations. In this example, both CHF/COPD and CHF/renal/diabetes combinations are counted.

Based on the combinations, a member can have none, one, or more than one of these added HCCs.

**Example** Refer to the PCR measure for a HCC calculation example.



# Risk Adjustment Weighting and Calculation of Expected Events

Calculation of risk-adjusted outcomes (counts of ED visits) uses predetermined risk weights generated by two separate regression models. Weights from each model are combined to predict how many visits each member may have during the measurement year. Refer to the Risk Adjustment Weight Process diagram for an overview of the process.

For each member in the eligible population, assign PPV risk weights.

- **Step 1** For each member with a comorbidity HCC Category, link the PPV weights.
  - For the Medicare product line: Use Table EDU-MA-PPV-ComorbidHCC.
  - For the commercial product line: Use Table EDU-Comm-PPV-ComorbidHCC.
- **Step 2** Link the age-gender PPV weights for each member using the following tables.
  - For the Medicare product line: Use Table EDU-MA-PPV.
  - For the commercial product line: Use Table EDU-Comm-PPV.
- **Step 3** Identify the base PPV risk weight for each member using the following tables.
  - For the Medicare product line: Use Table EDU-MA-PPV.
  - For the commercial product line: Use Table EDU-Comm-PPV.
- **Step 4** Sum all PPV weights associated with the member (i.e., HCC, age, gender, base weight).
- **Step 5** Calculate the predicted probability of each member having at least one visit based on the sum of the weights for each member using the formula below.

 $PPV = \frac{e^{(\sum PPV WeightsForEachMember)}}{1 + e^{(\sum PPV WeightsForEachMember)}}$ 

**Note:** The risk adjustment tables were released on November 2, 2015, and posted to <u>www.ncqa.org</u> <sup>1</sup>.



For each member in the eligible population, assign PUCV risk weights.

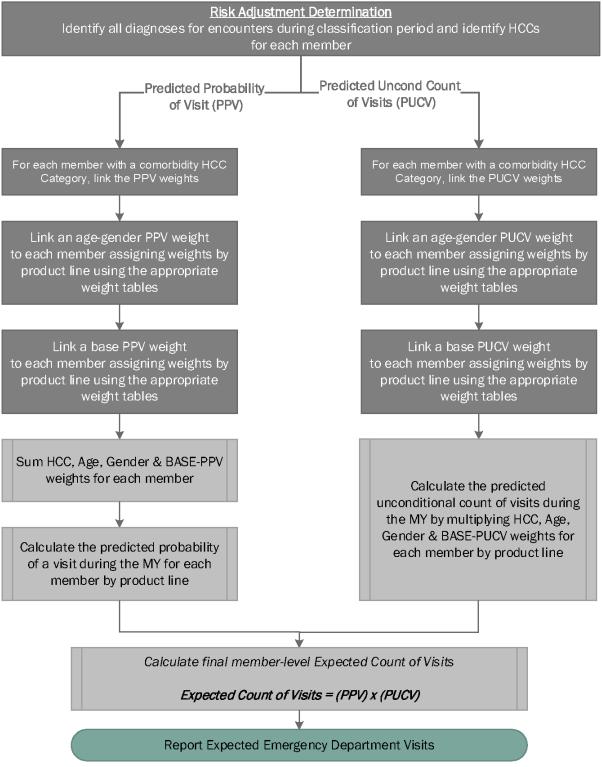
Step 1	<ul> <li>For each member with a comorbidity HCC Category, link the PUCV weig</li> <li>For the Medicare product line: Use Table EDU-MA-PUCV-ComorbidHCC.</li> <li>For the commercial product line: Use Table EDU-Comm-PUCV-ComorbidHCC.</li> </ul>		
Step 2	<ul> <li>Link the PUCV age-gender weights for each member using the following tables.</li> <li>For the Medicare product line: Use Table EDU-MA-PUCV.</li> <li>For the commercial product line: Use Table EDU-Comm-PUCV.</li> </ul>		
Step 3	<ul> <li>Identify the base PUCV risk weight for each member using the following tables.</li> <li>For the Medicare product line: Use Table EDU-MA-PUCV.</li> <li>For the commercial product line: Use Table EDU-Comm-PUCV.</li> </ul>		
Step 4	Calculate the predicted unconditional count of ED visits in the measurement year, by multiplying all PUCV weights (i.e., HCC, age, gender, and base weight) for each member together. Use the following formula <i>PUCD</i> = Base Weight * Age/gender Weight * HCC Weight <b>Note:</b> Multiply by each HCC associated with the member. For example, assume a member with HCC-2, HCC-10, HCC-47. The formula would be: <i>PUCV</i> = Base Weight * Age/gender Weight * HCC-2 * HCC-10 * HCC_47		
Expected count of hospitalization	Report the final member-level expected count of ED visits for each categor using the formula below:		
Expected count of hospitalization	Report the final member-level expected count of ED visits for each category using the formula below: Expected Count of ED Visits = PPV x PUCV		

**Note:** Organizations may not use Risk Assessment Protocols to supplement diagnoses for calculation of the risk adjustment scores for this measure. The EDU measurement model was developed and tested using only claims-based diagnoses, and diagnoses from additional data sources would affect the validity of the models as they are currently implemented in the specification.



### Risk Adjustment Weighting Process

#### Attachment B:





## Reporting: Number of Members in the Eligible Population

The number of members in the eligible population for each age and gender combination and enter these values into the reporting table (Table EDU-A-2/3).

Reporting: Number of Observed Events

The number of observed ED visits within each age and gender group and the overall total. Reporting: Observed Visits per 1,000 Members

The number of observed ED visits divided by the number of members in the eligible population, multiplied by 1,000 within each age and gender group and the overall total.

Reporting: Number of Expected Events

The number of expected ED visits within each age and gender group and the overall total.

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# **Appendix H: PBIP Tracking Worksheet**

Figure H-1 How to Keep the Quality Component of Your Performance-Based Incentive Payment (PBIP) and Qualify for the Utilization Component

		rmance-based Incentive Payme our progress for your practice's o			angeunerer	processo arm	
Но	w to keep t	he Quality Comp	onent of yo	ur PBIP			
2 ele must be el Com 1 qua if you	ctronic clinical quali report <i>both</i> eCQMs igible to keep <i>any</i> of ponent of your PBIP lity measure; you w achieve <i>at least</i> the	of your PBIP is based on your per y measures (eCQMs) and your C for 2019, and receive a CAHPS s your 2019 PBIP. You will receive if you achieve <i>at least</i> the 30th p III receive the full Quality Compu 30th percentile on 2 or more quality i	AHPS score. You core for 2019, to e a partial Quality percentile on ponent of your PBIP easures <i>and</i> you	If you reach this benchm	X% -	% 20% 80% 90% <b>10</b>	0%
						Track	/our Progress
The		rcentiles of your quality mo	easure are: 30th		70th	Q1 Q	2 Q3 Q4
Ms		abetes: Hemoglobin A1c (HbA1c) or Control (> 9%) <i>(MIPS001)ª</i>	67.95%		27.27%		
eCQMs		ntrolling High Blood Pressure IPS236)	56.52%		70.94%		
ŝ						2017	Score
CAHPS	Summary Score	9	78.77%	8	32.44%	2018	
5						CAHPS 2018	Score will become
						available du	ring Program Year 20
<sup>e</sup> This r Ho Eligil and ( recei	- vility to retain the Ut 3) achieve <i>at least</i> th ve a partial Utilizatio	he Utilization Co ilization Component depends o e 30th percentile on at least 2 q n Component of your PBIP If yo ull Utilization Component of you	n your quality measur uality measures, you a u achieve <i>at least</i> the s	es. If you (1) rep are eligible to re 50th percentile	oort both eCQN tain your Utiliz on at least 1 of	ation Componen your utilization both utilization i	nt. You will measures,
<sup>a</sup> This r Ho Eligii and ( recei and y	w to keep t bility to retain the Ut 3) achieve <i>at leas</i> th ve a partial Utilizatio rou will receive the f	ilization Component depends o e 30th percentile on at least 2 q n Component of your PBIP if yo	n our quality measur uality measures, you a u achieve <i>at least</i> the s ur PBIP if you achieve a	es. If you (1) rep are eligible to re 50th percentile	oort both eCQN tain your Utiliz on at least 1 of	ation Componen your utilization both utilization i	nt. You will measures, measures. <b>/our Progress</b>
<sup>e</sup> This r Ho Eligil and ( recei and y The	w to keep t bility to retain the Ut 3) achieve <i>at leas</i> th ve a partial Utilizatio rou will receive the f	ilization Component depends o e 30th percentile on at least 2 q n Component of your PBIP if yo ull Utilization Component of you rcentiles of your utilizatior	n our quality measur uality measures, you a u achieve <i>at least</i> the s ur PBIP if you achieve a	es. If you (1) rep are eligible to re 50th percentile o at least the 80th	oort both eCQN tain your Utiliz on at least 1 of percentile on	ation Componen your utilization both utilization Track	nt. You will measures, measures. <b>/our Progress</b>
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# Appendix I: Evaluation and Management (E&M) Claims in Hybrid Payment

CURRENT PROCEDURAL TERMINOLOGY	E&M OFFICE VISTS DESCRIPTION
99201	OFFICE VISITS—NEW (EVALUATION AND MANAGEMENT)
99202	OFFICE VISITS—NEW (EVALUATION AND MANAGEMENT)
99203	OFFICE VISITS—NEW (EVALUATION AND MANAGEMENT)
99204	OFFICE VISITS—NEW (EVALUATION AND MANAGEMENT)
99205	OFFICE VISITS—NEW (EVALUATION AND MANAGEMENT)
99211	OFFICE VISITS—ESTABLISHED (EVALUATION AND MANAGEMENT)
99212	OFFICE VISITS—ESTABLISHED (EVALUATION AND MANAGEMENT)
99213	OFFICE VISITS—ESTABLISHED (EVALUATION AND MANAGEMENT)
99214	OFFICE VISITS—ESTABLISHED (EVALUATION AND MANAGEMENT)
99215	OFFICE VISITS—ESTABLISHED (EVALUATION AND MANAGEMENT)
99354	OFFICE VISITS—ESTABLISHED (EVALUATION AND MANAGEMENT)
99355	OFFICE VISITS—ESTABLISHED (EVALUATION AND MANAGEMENT)





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