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# Douglas M. Costle Papers: A Guide to His Papers at the Jimmy Carter Library

# **Collection Summary**

Creator: Costle, Douglas M., 1939-

Title: Douglas M. Costle Papers

Dates: 1968-2001

**Quantity**: 58 linear feet, 7 linear inches

Identification:

Accession Number: 02-04

National Archives Identifier: 587338

# **Scope and Content:**

The material in the collection covers Douglas M. Costle's work with various environmental causes and organizations, particularly the Environmental Protection Agency (EPA). The collection contains correspondence, speeches, notes, reports, news clippings, oral histories, publications, legal and financial documents, campaign material, and miscellaneous printed material. This material relates to Costle's work as EPA Director from 1977-1981; as Senior Staff Associate, Environmental and Natural Resources, for the President's Advisory Council on Executive Organization (Ash Council) from 1968-1972; and as Deputy Commissioner, then Commissioner, of the Connecticut Department of Environmental Protection from 1972-1975.

In addition, this collection contains material related to Costle's 1994 U.S. Senate campaign in Vermont.

# <u>Creator Information</u>: Douglas M. Costle

Douglas Costle was born July 27, 1939 in Long Beach, California. He received an A.B. from Harvard University in 1961, and a J.D. from the University of Chicago Law School in 1964. From 1964-1965, he was a trial attorney for the Civil Rights Division, U.S. Department of Justice, and from 1965-67, he served as attorney for the Economic Development Administration, U.S. Department of Commerce.

In 1967 he was associate attorney for the law firm of Kelso, Cotton, Seligman and Ray in San Francisco, and from 1968-69 was a senior associate at the urban policy planning law

firm of Marshall Kaplan, Gans and Kahn, in the same city. From December 1969 to December 1970 he was Senior Staff Associate, Environmental and Natural Resources, for the President's Advisory Council on Executive Organization, where he headed the study which recommended the creation of EPA.

In 1971, Costle was a Fellow of the Woodrow Wilson International Center for Scholars at the Smithsonian Institution in Washington, D.C. From January 1972 to July 1975 he was Deputy Commissioner, then Commissioner, of the Connecticut Department of Environmental Protection. From March to July 1975 he was also a consultant to EPA on land use policies. From July 1975 to 1977, he was Assistant Director for Natural Resources and Commerce at the U.S. Congressional Budget Office, and prior to his EPA nomination was on President Carter's transition team for government organization.

In 1977, President Jimmy Carter appointed Costle as Administrator of the Environmental Protection Agency, a position in which he served until 1981. As EPA administrator, Costle chaired the U.S. Regulatory Council and was President Carter's representative to NATO's Committee on the Challenges to a Modern Society and the United States Chair of the U.S. /U.S.S.R. Joint Committee on Cooperation in the Field of Environmental Protection. He also served as the chair of the U.S./People's Republic of China Environmental Protection Protocol.

After leaving the EPA, Costle served as dean of the Vermont Law School from 1987 to 1991. With Vermont Governor Madeleine Kunin, he helped to found the Institute for Sustainable Communities in 1991, a non-profit organization that builds environmental, economic and social infrastructure in existing and emerging democracies around the world. In 1994, Costle vied for Vermont's Democratic Party nomination to the United States Senate, losing in a primary to Jan Backus.

# **Restrictions**:

Restrictions on Access: These papers contain documents restricted in accordance with applicable executive order(s), which governs National Security policies, applicable statutes/agency restrictions, and material which has been closed in accordance with the donor's deed of gift.

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# **Related Material:**

Separated material: Photographs

#### **Index Terms:**

Limited to major topics under each category

Persons: Doug Costle, Jan Backus, President Jimmy Carter, Roy Ash

Organizations: Environmental Protection Agency (EPA), U.S. Regulatory Council, Connecticut Department of Environmental Protection (CT-DEP), Resource Conservation and Recovery Act (RCRA), Ash Council

Subjects: Environmental issues, acid rain, energy, foreign travel, regulatory reform, clean air, congressional and senate hearings, 1994 senate campaign

Places: Washington, D.C., Connecticut, Vermont

Types of Material: Correspondence, speeches, notes, reports, news clippings, oral histories, publications, campaign material, legal and financial documents, and miscellaneous print material.

# Administrative Information:

Preferred citation: [Type of Document], [Names of Sender and Recipient or Title of Document], [Date], [Collection Title], [Series Title], [Folder Title], [Box Number], Jimmy Carter Presidential Library.

Acquisition information: These donated historical materials were received under provisions of the instrument of gift that Elizabeth Costle signed on February 6, 2002 and August 15, 2003.

Processing information: The collection was opened in September, 2015.

# **System of Arrangement:**

The records of the Doug Costle Papers are divided into six series:

Series Title	National Archives Identifier
Doug Costle's Subject Files	587339
Doug Costle's U.S. Regulatory Council Files	23873488
Doug Costle's Ash Council Files	23873492
Doug Costle's Connecticut Department of Environmental	23873494
Protection Files	
Doug Costle's Senate Campaign Files	23873497
Doug Costle's Speech Files	23873499

# **Detailed Description of the Collection**

# Doug Costle's Subject Files

Scope and Content: Containers 1-65. This series was opened in 2015. This series consists of correspondence, memoranda, notes, briefing papers, legal documents, and other printed material. The bulk of this series focuses on Doug Costle's tenure as director of the Environmental Protection Agency (EPA). Most of his work focused on environmental issues such as acid rain,

energy, pollution, and hazardous waste. Also included are materials related to Costle's work after the EPA, particularly as Dean of Vermont Law School and his partnership with Vermont Governor Madeleine Kunin through the Institute for Sustainable Communities. Arranged alphabetically by folder title.

# Doug Costle's U.S. Regulatory Council Files

Scope and Content: Containers 66-73. This series was opened in 2015. This series consists of correspondence, memoranda, notes, briefing papers, legal documents, reports, and other printed material. The material in this series relates to Doug Costle's role as Chairman of the U.S. Regulatory Council. Arranged alphabetically by folder title.

# Doug Costle's Ash Council Files

Scope and Content: Containers 74-95. This series was opened in 2015. This series consists of correspondence, memoranda, notes, briefing papers, legal documents, and other printed material. The material relates to Costle's work on the Ash Council. The Ash Council was commissioned by President Richard Nixon in 1969, and was led by Roy Ash. Its purpose was to study whether all federal environmental activities should be unified under one agency. The final report issued by the commission led to the creation of EPA. Arranged alphabetically by folder title.

# Doug Costle's Connecticut Department of Environmental Protection Files

Scope and Content: Containers 96-106. This series was opened in 2015. This series contains correspondence, memoranda, reports, notes, briefing papers, legal documents, and other printed material. The material relates to Doug Costle's tenure as Deputy Commissioner and Commissioner of the Connecticut Department of Environmental Protection. Arranged alphabetically by folder title.

# Doug Costle's Senate Campaign Files

Scope and Content: Containers 107-113. This series was opened in 2015. This series consists of correspondence, memoranda, notes, briefing papers, legal documents, campaign material, and other printed material. The material relates to Doug Costle's 1994 primary campaign for senator in Vermont. Arranged alphabetically by folder title.

# **Doug Costle's Speech Files**

Scope and Content: Containers 114-134. This series was opened in 2015. This series contains speeches, speech drafts, background information, travel/trip information, and conference material. The material includes speeches from the early seventies through the late nineties. The majority of this material relates to his expertise regarding environmental issues and causes. Some of the speeches have no dates or are categorized as various. Arranged chronologically.

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Vermont - Material [Miscellaneous] 1990

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Vermont Briefing Book - Growth Legislation, 1/88 [1]

Vermont Briefing Book - Growth Legislation, 1/88 [2]

Vermont Governor's Commission on Efficiency and Economics, 1990 [1]

Vermont Governor's Commission on Efficiency and Economics, 1990 [2]

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Visiting Committee on Risk, Conference Call, 5/9/94

Washington Law Review Article

Water - State/EPA Agreement Process [Doug Costle's Houston Speech] 10/9/79

Water – Supply versus Demand, 6/18/79

Water Bubble

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Water Program - EPA

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Weekly Reports to the President, 1977

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Health and Safety Papers

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Marketing of Controlled Trading to Regional Administrators and Staff, 6/6/80

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Miscellaneous Speeches

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National Resources Papers

Occupational Safety and Health Administration (OSHA) Papers

**OMB Voluntary Standards** 

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Phone Conversation with Jay Rockefeller, 8/10/79

President's Regulatory Reform Message, 1979

Press Clippings and Press Releases

Press Conference on Release of the 2<sup>nd</sup> Edition of Regulatory Calendar, 11/28/79

Press Interviews on Regulatory Council

Press Release

"Regulating with Common Sense," 10/80

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Regulatory Council Transition Briefing Book, 12/80

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Regulatory Reform - Draft

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Regulatory Reform Initiatives

Regulatory Reform Initiatives and Process Report

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A Digest of Current Federal Programs in the City of Oakland, California, 8/66

"A Proposal for an Air Management Process"

A Research Design for EPA Summary

Amory Bradford - The President's Advisory Council on Executive Organization

Appendix to Report to the President - Victoria Pohle #22, 4/8/70

Appendix to Report to the President, 4/8/70

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Costle, Doug - "A Diary," 6/1-4/80

Costle, Doug - Articles 2/6-11/72 [1]

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Costle, Doug - Biography and Resume

Costle, Doug - California, 10/70

Costle, Doug - Correspondence, 10/26/70

Costle, Doug - Correspondence, 4/14/71

Costle, Doug - EPA Memo Backup

Costle, Doug - European Trip, 6/27/71-8/11/71

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Department of Community Development

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Departmental Reorganization President's Message

Departmental Reorganization Testimony, 1971

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**Environmental Policy Institute** 

Environmental Protection, Department of (Connecticut)

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"EPA - Its Origin and Role" - Article (Final and Draft)

EPA - Reports [Legislative History]

EPA and National Oceanic and Atmospheric Administration (NOAA) Plans, 7/9/70

EPA Briefing Book, 1970 [1]

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"Establishment of a Department of Natural Resources Organization for Social and Economic

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"Fortune," 1970

Handwritten Notes

Health, Education, and Welfare Department of (HEW)

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Land Use Policy and Program Analysis, 1974

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Management and Budget, Office of (OMB)

Marshall Kaplan, Gans, and Kahn - Case Study of the Denver Model Cities Program, 8/69

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Marshall Kaplan, Gans, and Kahn - Model Cities Denver [1]

Marshall Kaplan, Gans, and Kahn - Model Cities Denver [2]

Marshall Kaplan, Gans, and Kahn - Oglala Sioux Model Reservation Program, 7/16/68 [1]

Marshall Kaplan, Gans, and Kahn - Oglala Sioux Model Reservation Program, 7/16/68 [2]

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Marshall Kaplan, Gans, and Kahn - San Antonio Chronology

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Model Cities Application, Waterbury, Connecticut, 4/68

Model Cities in Denver, Colorado - A Case Study, 8/69[1]

Model Cities in Denver, Colorado - A Case Study, 8/69[2]

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National Air Pollution Control Administration (NAPCA) and Environmental Control

Administration (ECA) Organization Charts

National Journal, 12/16/72 and 1/6/73

Natural Resources, Department of

Natural Resources Memo, 5/12/70

New England Energy Policy Council (NEEP) 1975

**News Clippings** 

NOAA and EPA - Russell Train

Oakland Taskforce, 1968-1970

Pamphlets [Various]

**Political Cartoons** 

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# **Container 93**

"Poverty Amid Plenty - The American Paradox," The President Commission on Income Maintenance, 11/69

Pre-EPA (Background Information) 1968-1969

President's Departmental Reorganization/Reference Compilation, 3/71

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"Quality of the Urban Environment - The Federal Role," 2/10/70

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Reorganization Message (Draft) 6/16/70

Report on a Research Design for EPA (with attachments) 8/70 [1]

Report on a Research Design for EPA (with attachments) 8/70 [2]

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"Solid Waste Management," 5/69 Southern Regional Governor's Conference State of the Union Message Team Study Memo

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"The Organization of Federal Programs Concerning the Environment and Natural Resources," 3/15/70

"The Washington Pipeline"

"Urban Waste Management," Working Paper, 2/10/70

"Water Spectrum" - Army Corps of Engineer, Spring 1970

Whitaker - White House, 6/2/70

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Air Compliance Unit

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Beverage Container Legislation, 3/75

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Book Review - State Environmental Management

Brenneman, Russell, Attorney - Copp, Brenneman, Tighe, Koletsky, and Berall

"Citizens Bulletin," 10/73-2/75

Coal Conversion Taskforce Report, 8/12/74

Comprehensive Outdoor Recreation Plan, 12/74

Comprehensive Outdoor Recreation Plan (Appendices) 12/74

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Connecticut Case Study

Connecticut Resources Recovery Authority 1974 Annual Report

Contact List - Organizations

"Controlling Georges Bank Oil and Gas Development - A Cooperative New England Energy Authority," 2/28/75

Copies of Department of Energy Protection [Connecticut] Press Releases, 7/10/73-2/28/75 Correspondence

Costle, Doug - Acting Commissioner [Connecticut]

Costle, Doug - Appointment Letters, 1973-1974

Costle, Doug - Current Activities

Costle, Doug - Financial Documents

Costle, Doug - Forms 86 and 71

Costle, Doug - Happy Birthday Sign, 7/27/72

Costle, Doug - Paper and Federal Forms

Costle, Doug - Personal

Costle, Doug - Personal Correspondence

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Costle, Doug - Resume, 1/75

Costle, Doug - Statement before Senate Commerce Committee, 12/13/73

Costle, Doug - Testimonial and Letters, 1975

Deputy Commissioner Doug Costle, 8/24/73 [Photo]

Digest of Connecticut Administrative Reports to the Governor, 1972-1973

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Division of Conservation and Preservation - Briefing Memo

Doniger, David - Articles

Draft Guidelines for Area Wide Waste Treatment Management

Draft Material for Budget Hearing before Governor elect Ella T. Grasso, 12/6/74

**Energy Clippings and Speeches** 

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**Environmental Review Team** 

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Executive Committee Notes, 1973-1974

General Electric Contract, 6/5/73

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List of Insurance Company Presidents, 7/10/74

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Massey, Mary Ann - Resume

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Natural Resources Workshop Manual Town of Thomas

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Press Conference [Automotive Air Pollution Problem] 8/2/74

Press Conference [Connecticut Electric Generating Plants to Convert to the Use of Coal] 8/14/74

Press Conference [Long Island Sound Refinery] 5/15/74

Press Conference [Oil Refineries] 11/22/74

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Report of the Governor's Fact Finding Taskforce on Oil Refineries

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Rules and Regulations of Department of Environmental Protection

**Rules of Practice Water Compliance** 

Simsbury, Connecticut

Solid Waste, Pesticides, and Noise

Speaking Engagements - Camelot Inn, 4/30/75

Sulfur Oxide Material

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The Aspen Institute for Humanistic Studies - "The Environmental Age - Responsibilities and Decisions"

The Council of State Governments, Chapel Hill, North Carolina, 2/10/75

"The Environmental Protection Agency Its Origin and Role," 11/71

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Conservation and Preservation, 12/2/74

Environmental Speech and Material, 4/1/75

National Governors' Conference, 3/77

Senate Committee on Environmental Public Works - Confirmation, 3/2//77

EPA Press Conference, 3/22/77

National Wildlife Federation, Capitol Hilton Hotel, 3/25/77

Earth Day Speech, Hartford, Connecticut, 4/22/77

The Conservation Foundation Annual Report, 5/19/77

Face the Nation Interview, 5/29/77

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Environmental Interdependency, Washington, D.C., 6/1/77

2<sup>nd</sup> National Conference on Interagency Energy Environmental R and D Program, Washington, D.C., 6/7/77

"The Site," 7<sup>th</sup> Annual Meeting of US-USSR Joint Committee on Cooperation in the Field of Environmental Protection, Moscow, 7/77 [1]

"The Site," 7<sup>th</sup> Annual Meeting of US-USSR Joint Committee on Cooperation in the Field of Environmental Protection, Moscow, 7/77 [2]

Airlie House Retreat, 8/7-9/77

EPA Speech - Hartford, Connecticut, 8/17/77

EPA and the Protection of Farmland, Danvers, Massachusetts, 8/25/77

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50<sup>th</sup> Annual Conference - Water Pollution Control Federation, Philadelphia, Pennsylvania, 10/3/77

"An Overview of Environmental Process," Fredericksburg, Virginia 10/4/77

ALI-ABA Study Course, 10/6/77

56<sup>th</sup> Annual Convention of the Northeastern States, Norwich, Connecticut, 10/14-15/77

US EPA - US Representative to NATO Committee on Challenges of Modern Society Brussels, 10/18-19/77

Conference on Energy, 11/5/77

"Good Morning America," Interview, New York, New York, 12/21/77

Press Conference - Hazardous Spills, 12/22/77

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Press Conference - New Source Performance Standards for Power Plants, Washington, D.C.,

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The National Wildlife Federation, Washington DC, 12/13/78

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McNeil Lehrer Report TV, 12/26/78

National Petroleum Refiners Association, San Antonio, Texas, 1979

Personal Clippings, 1979

Talking Points on Toxic Substances, 1979

"Torches in the Night," 1979

The Brooking Institute Conference on Issues in the Conservation of Non-Fuel Minerals and

Timber, Washington, D.C., 1/15/79

Press Conference - Data Resources, Inc., 1/19/79

Women in Government Relations, Washington, D.C., 1/19/79

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"Spending Some Popularity," Washington, D.C., 2/27/79

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"Defense by Disaster...," Women's National Democratic Club, Washington, D.C., 3/29/79

"Beyond the Bottom Line," Oil, Chemical, and Atomic Workers International Union,

Hollywood, Florida, 8/16/79

"A Premature Requiem," Conference on Urban Air and Development, Los Angeles, California, 8/24/79

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Tennessee Valley Authority (TVA) Meeting, Huntsville, Alabama, 1/23/80

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- "Reinventing the Future," American Society of Civil Engineers, Portland, Oregon, 4/16/80
- "Scarcity as an Intellectual Resource," Portland, Oregon, 4/16/80

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- "Good Morning America" [Hazardous Waste] 4/21/80
- "A Misplaced Confronted" Nashville, Tennessee, 4/29/80
- "Steering the Bandwagon," Washington, D.C., 5/8/80
- "Foresight versus Fear," Portland, Maine, 5/30/80

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- "A Law in Trouble," Air Pollution Control Profession (APAC) Conference, Montreal, Canada, 6/23/80
- "Balancing on a Tightrope How the US EPA Set New Source Performance Standards for New Coal-Fired Power Plants," 8/80
- "Steel and Clean Air Act," Annual Conference United Steelworkers of America, Los Angeles, California, 8/1/80
- "Orchestrating Amnesia," Conservation Roundtable, Washington, D.C., 9/8/80
- "Getting More for Less," EPA Regulatory Reform Conference, Washington, D.C., 9/18/80
- "Doing It Right the 2<sup>nd</sup> Time," The Economic Club of Detroit, Detroit, Michigan, 9/22/80
- "Brave New Chemical," 10/10/80
- "A Reveille, Not A Requiem," International Environmental Forum, Cleveland, Ohio, 10/20/80
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Indonesian Government's Environmental Protection Program, 10/31/80

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"Closing the Loop - Almost," Northeastern Citizens Briefing EPA, Region 1, Wakefield, Massachusetts, 12/5/80

EPA Regional Meeting, Boston, Massachusetts, 12/10/80

"On Killing the Lawyers," EPA Regional Meeting, Harvard School of Public Health, Boston, Massachusetts, 12/10/80

EPA - Public Citizens Forum, George Washington University, Washington DC, 12/13/80

Resource Conservation and Recovery Act (RCRA) Hazardous Waste Handbook, 1/81

Global Energy Futures and Carbon Dioxide Problem, 1/81

- "The Second Hunger The Instability of a Resource Starved World," 1/5/81
- "A Happy Landing Thoughts on Leaving EPA," Denver, Colorado, 1/14/81

New York Trip - New York State Bar Association, 1/23/81

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"Clean Air Act Reauthorization - A Staff Analysis," 3/24/81

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Gatlinburg, Tennessee Speech, 10/28/81

"In Defense of Red Tape," 10/30/81

Siting Hazardous Waste Facilities Speech, 11/19/81

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Office of Personnel Management (OPM) Executive Seminar, 9/2/82

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Hartford Graduate Center's Symposium, 3/5/83

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New Jersey Institute of Technology, 3/14/83

Washington Journalism Center's Conference on Saving Our Environment, 3/23/83

University of Michigan Convocation Speech, 4/8/83

Connecticut Wildlife Federation - Dinner Speech, 4/9/83

American Law Institute - American Bar Association Conference - "Water and Air Pollution" Presentation, 5/5-7/83

Smithsonian Institute Seminar, 5/10/83

"The Environmental Protection Agency - Re-Establishing Its Creditability," Carolina

Environmental Affairs Conference, University of North Carolina, 5/11-12/83

Alaska/Canada Trips, 6/83-7/83

The Greenbrier, 6/8-9/83

Hartford Steam Boiler Seminar, Stamford, Connecticut, 6/14/83

Conference on Quality Assurance for Environmental Measures, University of Colorado, 8/8/83

Engineering Foundation Conference, New England College, 8/21-22/83

Sleeping Giant Park Association, 10/3/83

University of North Carolina [Environmental Audit Workshop] 10/25/83

National Association of Home Economists, Atlanta, Georgia, 10/27/83

# **Container 129**

Keynote Address - Environmental Mediation Conference, Hartford, Connecticut, 11/18/83

Bob Bonczek's Remington Farm Meeting, 4/84-6/84

Democracy Projects Toxics 1984, 4/9/84

Harvard Seminar "Group of 10", 5/21-22/84

The Chemical Industry and the Health of Community Social and Political Responses in the US,

Anglo-American Conference, London Speech, 6/13/84

Vermont Law School - Fall Convocation, 9/29/84

University of Massachusetts, Amherst Conference, 10/30-31/85

University of Vermont, 11/18/85

New England Assembly Speech, 10/20/87

State of the Bay Conference, Buzzard, Massachusetts, 11/6-7/87

George D. Aikens Lecture Series on "Economic Development," University of Vermont, 3/28-30/88

Vermont Governor's Prevention Conference, 5/8-9/89

EPA Preliminary Draft Strategy of Municipal Wastewater Treatment, 1990

World Wildlife Fund and Conservation Foundation/Wingspread Conference, 2/9/90

Carroll College, Helena, Montana, 2/12/91

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Carroll College, Helena, Montana, 2/12/91

Vermont Law School's 16th Commencement, 5/18/91

Earth Day Speech, Hartford Steam Boiler Seminar, 10/29/91

The Federated Garden Club of Connecticut - Award, 10/16/94

"Choosing a Sustainable Future," 3/10/95

Emory University Speech, 4/22/95

St. Lawrence University, Honorary Degree, 5/21/95

Farm Foundation Speech, Burlington, Vermont, 6/9-10/95

Burning Barn Speech, 4/25/97

Connecticut EPA Speech, 5/1/97

EASI [Earth Day] Speech - Long Version, Rice University, 3/11/98

"Bright Lights," n.d.

"Environmental Policy Under Ronald Reagan - An Outsider's View," n.d.

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# **Container 131**

The Global 2000 Report to the President, n.d.

Superfund, n.d.

Speech Material [Resources] 1970s

Speeches - EPA, 1981-1984

Speeches - EPA, 1984

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# **Container 133**

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Speeches [Various] 1977-80 [3]

Speeches [Various] 1981-82 [1]

# **Container 134**

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