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THE STATE MINISTRY OF SOCIAL WELFARE, WOMEN AND CHILDREN

REPORT ON



GENDER AUDIT OF SOUTH KORDOFAN CIVIL SERVICE INSTITUTIONS

GOVERNANCE AND RULE OF LAW UNIT

July 2007 KADUGLI

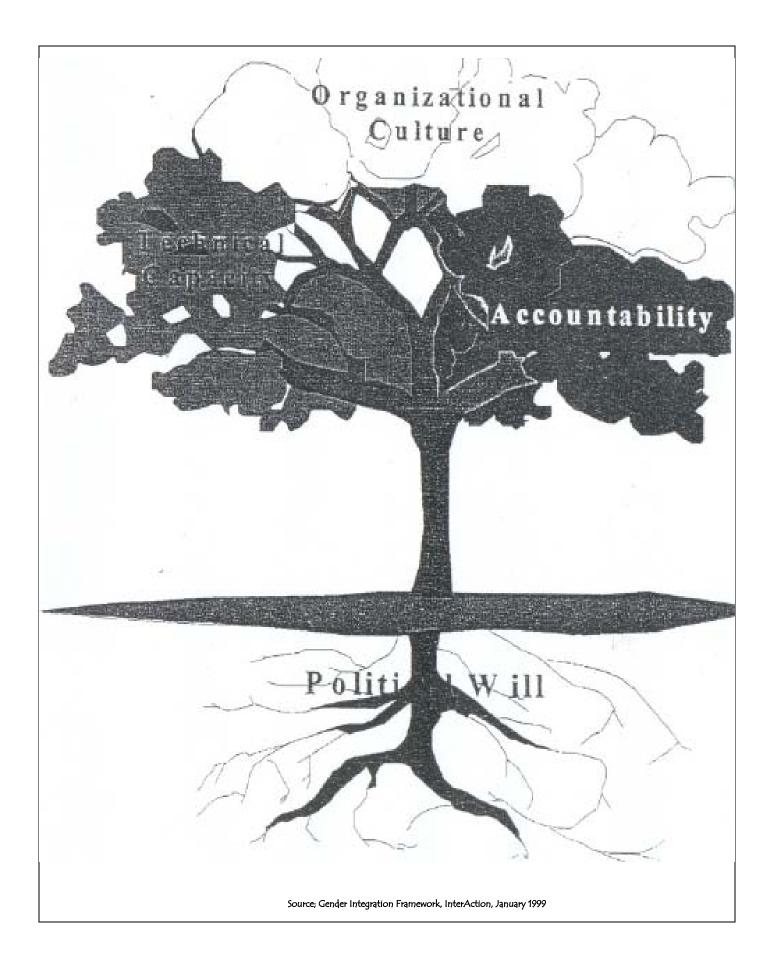


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Acronyms and Abbreviations

ANOVA Analysis of Variance

CPA Comprehensive Peace Agreement

CSOs Civil Society Organizations

GA Gender Audit

GAQ Gender Audit Questionnaire

MOAAWNR Ministry of Agriculture, Animal Wealth, and Natural Resources

MOCIYS Ministry of Culture, Information, Youth and Sports

MOE Ministry of Education

MOEI Ministry of Economy and Investment

MOF Ministry of Finance

MOLGCS Ministry of Local Government and Civil Service
MORDWR Ministry of Rural Development and Water Resources
MOSWWC Ministry of Social Welfare, Women and Children

NCP National Congress Party
SIC State Interim Constitution

SPLM Sudan Peoples Liberation Movement

MOUPPU Ministry of Urban Planning and Public Utilities

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In compiling this report the Team has taken the necessary care to represent the views of all respondents correctly. However, any error, by commission or omission remains the responsibility of the Assessment Team.

Lealem Berhanu Senior Technical Advisor-Governance Gender Audit Team Leader South Kordofan State, Kadugli July 2007

EXECUTIVE SUMMARY

The aim of this Gender Audit was to assess and analyze the strength, policies, programmes, organization process and structures of South Kordofan Line Ministries with the view to identify where key strategic initiatives could be initiated and implemented to strengthen commitment to enhance capacities for gender mainstreaming at all levels in the public sector, especially the civil service institutions.

The Gender Audit Team assessed the existence and extent of various variables that assist gender mainstreaming in the line Ministries, such as political will and leadership, an appropriate gender policy framework to support a gender mainstreaming initiative, level and sense of accountability for gender mainstreaming, technical skills to embark on gender analysis, planning, implementation and monitoring and evaluation. In collaboration with the Gender Desk of the Ministry of Social Welfare, Children and Women (MOSWCW), the Gender Audit Team conducted a staff perception Survey in which 136 (82 male and 54 female) civil servants participated drawn from nine line Ministries. Over and above, this relevant policy documents such as the Comprehensive Peace Agreement (CPA), the State Interim Constitutions (SIC), and mandates of civil service institutions were consulted during the process.

The findings of this Gender Audit were presented to and shared with key staff members of Ministries to validate the results and ensure clear and collective understanding and acceptance of the results of the Gender Audit among stakeholders.

The Gender Audit Team reviewed and analyzed the civil service institution's operating environment and context. From the analysis, the Team understood that the civil service institutions are operating in an environment where there is a slow CPA implementation process, capricious political climate, absence of relevant legal, regulatory and institutional frameworks, an unclear and duplicated mandates of institutions, a slow process of disarmament, demobilization and reintegration process, slow economic development, widespread poverty, low health and educational indicators, and a high level of marginalization of women, especially in the political, leadership and decision making process and structures.

The analysis of the responses of staff members either with regard to programme planning and design in line Ministries revealed that most staff members feel that the integration of gender equity in policies, programme and project is not mandated to their Ministry. The analysis shows that gender equity goals and objective are "Not at all" included in policies, programme and project design in their Ministry. Staff also reported that line Ministries do not conduct a needs Audit that includes gender analysis in the process of policy, programme and project designs. The project proposal approval process in all Ministries does not include gender criterion. This shows that line Ministries have problems in integrating gender issues in procedures and methods used to conceptualize and design government development projects for beneficiaries.

The analysis of the Programme implementation strategies revealed that most line Ministries do not include activities that strengthen the skills and provide both men and women with equal access to services and training. Existing gender roles and the interests of both men and women are not taken into consideration in the Programme implementation strategies. Most respondents feel that both male and female beneficiaries "do not value" and see programmes of their Ministries as beneficial to their lives. In addition, most staff members agree that their Ministry has low capacity to identify and handle gender related organizational resistances. This reveals the challenges of gender equitable public service provision at field levels.

The Audit of technical capacity shed light on the challenges faced by civil service institutions in integrating gender equity. Most staff agreed that there is "no" person or division responsible or assigned for gender integration at Ministry level or department or programs and there are not technical support staff members to seek support for gender activities. Furthermore, staff members reported that line Ministries are "lacking" in necessary knowledge, skills and attitude to carry out their work in a gender sensitive manner. Most staff members feel that they have not received training in gender analysis and planning. It is also revealed that policy/programme/project planning, implementation, monitoring and evaluation teams in line Ministries "seldom" consist of members who are gender-sensitive and include a person with specific expertise and skills on gender issues. The analysis informs us that level of staff expertise in gender analysis and evaluation in most of the Ministries is very low.

The Team also analyzed the existence of gender sensitive monitoring and evaluation in the line Ministries. Most staff members feel that their Ministry collects gender disaggregated programme data "to a moderate extent." However, they feel that the gender impact of programmes is "not at all" monitored and evaluated and there are no gender specific indicators for programmes and projects. Most staff members agree that gender disaggregated data provides useful Programme evaluation and subsequent planning and design. Furthermore, most staff members feel that they "Do not Know" or have "No opinion" with regard to their Ministry's policy/programmes/projects contribution to the empowerment of women and changing of unequal gender relation. Hence, the analysis reveals that most of the line Ministries has problems in incorporating gender disaggregated data and information is in the monitoring and evaluation of policies/programmes/projects.

The analysis of partnership policy and procedures of the line Ministries was also conducted by the Team. Most staff members are of the opinion that commitment to gender equity is "not" a criterion in the selection of partners in any of the line Ministries. Commitment to gender equity has not been included in written agreement with partners and "no" gender training and tools provided in gender planning, analysis and evaluation to partners. Most of respondents agree that local culture (88%), low organizational priority for gender (82%) and lack of financial resources for gender programming (78%) are the main obstacles for gender integration in South Kordofan Line Ministries.

The Team also made an Audit of organizational process. The Audit revealed that line Ministries have "No" gender policy and an accompanying gender action plan, and gender is not taken seriously in the process of planning yearly activities. Most staff members (57%) feel that management "rarely" takes responsibility for the development of gender policy. Furthermore, most staff members reported that there was no increase in the representation of women in senior management positions at headquarters and field levels and at committee and task forces. The Audit also revealed that there was "no" proactive strategy to recruit and promote women into senior management positions. Staff members also feel that management "rarely" shows respect for diversity in work style. Ministries have "no" flexible working arrangements and paternity, childcare and dependent care leave policies. However, maternity leave is well provided for in the civil service management policy. Staff also reported that there are 'no" gender training opportunities for both staff and senior management. The Audit in this dimension revealed challenges for civil service institutions I developing and institutionalizing gender responsive human resources policies and gender consideration in hiring and personnel performance evaluation and reviews.

The Gender Audit Team also analyzed quality and gender sensitivity advocacy, lobbying and communication activities of Line ministries. The audit revealed that advocacy, lobbying and communication activities of line Ministries are not informed of gender considerations and advised and influenced by gender networks or experts. The communication strategies of line Ministers do not include gender perspective. Ministries suffer from lack of budget for gender integration and staff gender training activities. Most staff members "do not know" whether line Ministries encourage gender sensitive behavior or not. Furthermore, staff members reported that it is not taken seriously or discussed openly. The Audit also revealed that there is a gap between how men and women view gender issues. Most staff members feel that promoting gender fits the image of their Ministry. It was also found that most staff members of both genders think their Ministries are women friendly. Staff members also feel that their Ministry should do more to institutionalize gender equity.

Finally the Team calculated the composite index for gender integration framework and found that the scores fall on the medium range suggesting an organizational openness of the line Ministries for gender integration efforts in political will (2.98), technical capacity (2.97), Accountability (3.00) and organza ional culture (3.32). All these provide South Kordofan civil service institutions with a solid foundation to incorporate gender equity in policies, programmes, projects and organizations processes and procedures.

CHAPTER 1: INTRODUCTION

1.1 BACKGROUND

Southern Kordofan region is located in the heart of Sudan with a diverse background of ethnic and natural resources. It falls under the administrative divisions of South and part of West Kordofan states occupying an area of about 82,000 square kilometer with an estimated population of 1.6 million. More than 80% of the population lives in the rural areas.

Though the region is known for its richness and fertility, 17-years of conflict between the SPLM and GOS led to the destruction and disruption of social infrastructure and services resulting in massive displacement of people. Crippling people's capacity to enhance their livelihood support systems, the long drawn out war has resulted in worsening of the poverty that threatened sever human insecurity in this region. The war led to low capacity of the public sector, specially in the civil service which lost most of its qualified and experienced personnel.

South Kordofan became an autonomous State as a result of the signing of the Comprehensive Peace Agreement (CPA) between the Sudan Peoples Liberation Movement/Arm and the Government of Sudan in January 2005. Following the CPA, a power sharing government was established in South Kordofan.

According to the CPA, South Kordofan implements a three-year transition period in which there will be rotation of Governorship between SPLM/A and NCP. During this transition, South Kordofan follows a parliamentary system of government, whereby the SPLM and NCP share 45% and 55% of the Legislative Council. At present, there is a shift of power from the Sudan Peoples Liberation Movement (SPLM) to the National Congress Party (NCP) where the new Governor from the NCP is appointed and SPLM is relegated to the Deputy Governor position. As a result of this development, there is the expectation that that there will be a change in the State Cabinet.

After three years of transition, a leader of the political party with a majority in the Legislative Council becomes the Governor (Wali) who, in turn, appoints Cabinet Ministers to head Ministries dealing with specific portfolios. Legislative powers are vested in the Legislative Council as per the CPA. Executive powers lie with the Wali of the Sate.

1.2. Meaning, Scope and Functions of the Civil Service in South Kordofan

The South Kordofan Civil Service is currently composed of 23 establishments (including Office of the Wali, Legislative Council, the State Judiciary, Auditor General, 10 Ministries and 9 Localities¹)

In the Context of South Kordofan, the Civil Service refers to the body of officials who carry out the functions of government under the direction and supervision of the Ministry of Local Government and Civil Service. Excluded from this definition are employees of state-owned enterprises, the army, the judiciary and the police who, together with civil servants, collectively constitute the South Kordofan public sector. It is the civil service, and not the public sector, which will be the focus of this report. Within the context of South Kordofan, members of the civil service are recruited by the State Civil Service Recruitment Committee which is located in the Ministry of Local Government and Civil Service. The head of government in South Kordofan, under whom the Civil Service is directed and supervised, is the Deputy Wali who is also the Minister of Local Government and Civil Service. The total number of civil servants as of July 2007 is estimated 20,121.²

Pre-CPA South Kordofan had 5 Localities. However, after the establishment of a Power sharing government, the localities were increased to
 The term Locality is interchangeably used with County which is frequently used by Officials from former SPLM controlled areas.

². The Civil Service does not have gender, position, age and education disaggregated data

1.3 Gender context in South Kordofan State

Like many States in Sudan and many countries in Africa, the culture, tradition and values of South Kordofan society is patriarchal. It portrays women as being inferior to men. Many women are less educated, have less access to resources and live in oppressive cultures that deny them the right to participate in public life. Women also are challenged by many harmful traditional practices that are discriminatory such as domestic violence and female genital mutilation. Their health is poorer than men and they have less access to education and other basic social services which were further aggravated by the conflict that engulfed the region for 17 years. In the political decision making, there are only 8 women in the State Interim Legislative Council and, there is only one (1) woman at in the State Cabinet. The picture is dark in the civil service where there is only one (1) woman at the level of Director General out of a total civil service of 20,120.

In the economic sphere, women are responsible for at least half of the subsistence agricultural produce and their work day lasts from 15-17 hours depending on the season. Women have less access to land, credit, agricultural inputs, marketing facilities and health and agricultural extension services, advice and packages.

The Government of South Kordofan is working to improve the situation of women in the State. The State Interim Constitution ratified in December 2006 enshrines and guarantees the rights of women in social and political spheres. In addition, the constitution calls for positive discrimination (affirmative action) to promote the role of women in leadership and decision making. To this end, the government has mandated the Ministry of Social Welfare, Women and Children (MOSWWC) to establish gender equity implementation structures and process at State, Locality, and community levels. However, much work remains to be done on the implementation of the law to create a gender equitable society in South Kordofan State.

1.4 Rational and Objective of the Gender Audit

The Government of South Kordofan mandated the Ministry of Social Welfare, Women and Children (MOSWWC) to mainstream women's and gender concerns in the planning process and all policy areas of all Ministries. The MOSWWC uses the structure and management of government machinery to facilitate the concerns of women and of gender to be taken care of in mainstream policies, programmes and projects.

In order to use the structure and management of government machinery, it is important to develop and strengthen government processes to be gender responsive, and the MOSWWC specifically identifies Gender Audits as a direction for action. There have been no previous attempts to mainstream gender concerns systematically into the work of the civil service institutions in the State. The Gender Audit will contribute to strengthening government processes by indicating the status quo and where strategic initiatives can be taken up to build commitment to and strengthen capacities for gender mainstreaming. The output will also assist the MOSWWC to develop appropriate support and guidance for gender mainstreaming within the government machinery. It should be noted, however, that a gender audit alone cannot sustain effective gender mainstreaming within the civil service institution. Consultations with women and public advocacy networks and groups are parallel strategies for sustaining gender mainstreaming.

An audit is an independent, objective assurance activity designed to add value to and improve an organization's operations. Management audits can be used to assess whether an organization's mandate is actually followed up in reality, why tasks are performed, how well they are performed, and to what effect. In this context, a gender audit might be conducted to assess the conditions that a particular organization has created to realize gender mainstreaming, what is actually being done to achieve gender mainstreaming goals, and the perception of achievement of those involved in gender mainstreaming. These types of audits are looking at past performance based on pre-established benchmarks provided in policies or action plans, and identifying opportunities to improve

performance.³ Other elements have been included in some gender audits, drawn from social audit methodologies. The two major purposes of audit processes as identified by social audit methodologies in general are "a) to assess the accountability of agency work in relation to values, vision and policy and b) to improve agency performance."⁴ These social audit approaches recognize the important role that attitudes of individual staff members play in taking up leadership and changing decision-making patterns in order to bring gender equality concerns into the mainstream of an organization's operations. In this study, certain aspects of these social audit methodologies have been adopted. To this end, the objectives of the gender audit for South Kordofan Civil Service Institutions are:

- 1. To review and assess the current state of gender mainstreaming and the potential of public institutions' for incorporating gender into their policies, programmes and projects
- To assess the range of understandings, attitudes, perceptions and reported behavior of civil servants
- 3. To identify entry points for increasing gender responsiveness of the civil service institutions, including potential links to and/or support from the MOSWWC, other central agencies, etc.

1.5 Scope of the assessment

This Gender Audit was planned to primarily focus on the ten line Ministries in South Kordofan State. However, the team discovered that the Ministry of Health was not in a position to organize the Gender Audit process due to other priority activities as a result of which only nine line Ministries were able to complete the Gender Audit Questionnaire. In addition, Ministries and public agencies at locality level were not included in the Gender Audit process as a result of logistical problems and the rainy season. Nonetheless, the assessment team believes, the result of the Gender Audit represents the perceptions of staff members regarding the status of gender equity in all public sector institutions in South Kordofan state.

1.6 Organization of the Report

The report has six chapters, each dealing with a particular aspect of the Gender Audit. The First chapter has highlighted the operating environment by providing information regarding South Kordofan State, its governance context and the profile of civil services institutions and the size of the civil service in the State. In addition, this section presented the objectives and scope of the Gender Audit.

Chapter Two presents background, meaning, and assumptions of the Gender Audit process. This section also provides Gender Integration Framework concepts for making organizations gender responsive.

Chapter Three describes the Gender Audit data collection and organizations methodologies, approaches and procedures. The section provides a description of the various tools and methods of this Audit.

Chapter Four presents data processing, organizing and presentation methods and procedure. In this regard, Univariate, Composite and Bivariate analysis methods and procedures in generating required results using SPSS are described.

Chapter Five presents the data analysis and interpretation of findings of staff perceptions on the status of gender equity in their Ministries' in five (5) areas of Programming and six (6) areas of organizational process.

While Chapter six presents the Key findings of the Gender Audit process in five (5) areas of Programming and six (6) areas of organizational process.

Chapter Seven presents the conclusion and the way forward in enhancing the capacity of civil service institutions to effectively incorporate gender equity issues in policies, programmes and projects of line Ministries.

³ . SNV (Netherlands Development Cooperation). 2000. Manual for the Participatory Gender Audit. The Hague: SNV.

⁴ Hunt, J. 2000. Report on Institutionalizing Gender Equality Commitments in Development Organizations and Programs. Canberra: Winston Churchill Memorial Trust of Australia. Unpublished document.

CHAPTER 2 THE GENDER AUDIT PROCESS

2.1 What is gender Audit?

The importance of Gender Audits has been derived from the growing awareness of the central role of organization structure and culture in the design and delivery of policies, programmes and projects. Hence, a gender audit identifies the importance of examining not just accounts and financial transaction, but also the system and processes within institutions. Accordingly "development can only have beneficial outcomes for women when the working culture, structure, systems and procedures and underlying values of the institution which shape women's lives, themselves reflect a concern for gender equity."⁵

Traditionally, audits have been associated with financial accounting audits. Accountants performed audits and, with their declaration of approval, certified that finances and administration were legitimate, with established rules and regulations correctly followed. In the 1980s, quality management audits were introduced in companies to promote the improvement of company performance. Quality audits in turn established whether internal arrangements were attuned to each other, and rules followed. Building on these principles, social audits have been developed in a range of community development agencies and enterprises as processes that enable organizations to measure the extent to which they live up to 'the shared values and objectives' to which they are committed.⁶

The American Council for Volunteer International Action (InterAction) and the Netherland Development Organization (SNV) are two international NGOs which have been instrumental in pioneering a methodology by which to measure such internal institutional progress. Accordingly, this assessment adopted the InterAction Gender Audit Process

The Gender Audit is an assessment tool and process for organizations to use in identifying staff perceptions of how gender issues are addressed in their programming portfolio and internal organizational processes. ⁷ The Gender Audit is designed to gather information on the gender status in organizations in light of institutional gender commitments and plan.

2.2 Key Assumptions and outputs of a Gender Audit

According to InterAction, a Gender Audit is based on the following key assumptions:

- Gender inequality is often embedded in organizations' values, culture, processes, policies, programmes and projects
- Gender inequality in organizations often inherently favors masculinity content and working styles and disadvantages feminine content and working styles
- Organizational change in support of gender equality involves changes in women's and men's roles and relations
- Gender equality can enhance organizational productivity, efficiency and sustainability because gender crosscuts every sector and section within organizations
- Gender equality in organizations is achievable and positive sum in the long run

The Audit provides organizations with the tools and approaches to assess the gender-responsiveness of their organizations and to develop an action plan for addressing identified weaknesses and enhancing strengths. The result of the Gender Audit provides organizations with three useful outputs:

- A reflection of the status of gender equality within the organization
- A baseline for collective discussion and analysis
- A participatory process that builds organizational ownership for gender equity initiatives

Fenella Poreter, Ines Smyth and Caroline Weetman, eds. (1999). Gender Work: Oxfam Experience in Policy and Practice, Oxfam Publishing, Oxford, PP. 3-4

⁶ Netherlands Development Organization (2004); www.caledonia.org.uk; www.cbs-network.org.uk.

⁷. InterAction, Commission on the Advancement of Women (CAW), 1995.

2.3 Gender integration framework Concepts

In general Gender audit enhances staff understanding of how to create a gender responsive institution. InterAction consistently highlights the significance of four important elements in transforming gender blind organization into gender responsive ones:

- (i) **POLITICAL WILL:** evidenced when top —level leadership publicly support gender integration, effectively communicate the organization's commitment to gender equity, commit staff time and financial resources and institute needed policies and procedures
- (ii) TECHNICAL CAPACITY: evidenced in increased staff in gender analysis, adoption of new systems for gender disaggregated data, and the development of gender sensitive tools and procedures
- (iii) **ACCOUNTABILITY:** evidenced in institutional incentive and requirement systems that encourage and reinforce behavior within individuals and within organizations as a whole
- (iv) **ORGANIZATION CULTURE:** evidenced in gender-balanced staff, a gender sensitive governance structure, and the equal valuing of women and men's working styles.

CHAPTER 3 DATA COLLECTION METHODOLOGY

3.1 The Gender Audit Questionnaire8

The most important tool for the proper collection of data used in this assessment is the Gender Audit Questionnaire (GAQ). The Questionnaire is designed to help organizations assess the range of understandings, attitudes, perceptions and reported behavior among staff in their own organization. In collecting data, the questionnaire focuses on the following five (5) areas of programme and six (6) areas of organizational processes:

Table 3.1: Gender Audit dimensions

Programming	Organizations
Policy/programme planning and design	Gender policy
Policy/programme implementation	Staffing
Technical expertise	Human Resources
Monitoring and Evaluation	Advocacy, Public Relations and communication
Partner organizations	Financial Resources
	Organizational culture

The Gender Audit Questionnaire is designed to solicit three types of information concerning the status of gender equity in organizations in the above areas of programming and organizational processes. The three categories of information are: (i) to what extent, (ii) to what intensity, and (iii) with what frequency.

3.1.1 to what extent Data?

Questions and statements designed to determine the extent of gender equality have the following response categories:

- To the fullest extent: means a comprehensive policy is fully implemented and monitored, the system is very clear and effective, value and norms are widely shared and evident in action, there are well-designed training programmes regularly available for a large number of staff, and leadership champions the issue.
- To a greater extent: means policy is fully in place and reliable implemented, the system is usually effective, values and norms are widely shared, training is widely implemented, and leadership is strongly and visibly committed
- To a moderate extent: means there is a policy in place and usually implemented, the system is usually effective, values and norms are commonly expressed, training available to some staff, but leadership is clearly supportive
- To a limited extent: means there is a policy being developed or in place but not implemented, the system is some what effective, dialogue on values and norms has begun, minimum training provided, leadership is supportive but not proactive
- Not at all: means there is no policy or system in place, little awareness by staff, no training available, and no expressed commitment to gender equity by the leadership
- **Do not know:** means I have no knowledge of such a thing

3.1.2 To what intensity data?

Questions and statements designed to determine the intensity of gender equity have the following response categories:

15

[•] See Annex ______ for the detail gender audit tool

- Strongly agree: very clear and strong support for the statement
- Agree: Support for the statement
- **Disagree:** Lack of support for the statement
- Strongly disagree: very clear and strong lack of support for the statement
- No opinion: neither support or lack of support for the statement

3.1.3 With what frequency?

Questions and statements designed to determine the frequency of gender equity have the following response categories:

- Always: Very consistent and regular practice, behaviors and implementation policies
- Frequently: Fairly reliable practices, behavior and implementation of policies
- Occasionally: meaning irregular practices, behavior and implementation of policies
- Seldom: Infrequent, inconsistent practices, behaviors and implementation of policies
- Never: No practice, behavior or implementation of policies

3.2 Translation of the Gender Audit Questionnaire

As the Arabic Language is the official working language of the government and most staff members have little understanding of the English Language, it was necessary to translate and test the Gender Audit Tool into the Arabic Language. To this end, the Questionnaire was translated and administered in Arabic in respondents' meetings in each Ministry with the help of a facilitator and on-the-spot clarification of issues. The in-house facilitation of the filling of the Questionnaires helped to receive and collect questionnaires immediately and on time.

3.3 Document Review

The Assessment Team (AT), reviewed available agency documents in each Ministry. In this regard, organizational mandates, mission, objectives and structures, human resources profile, etc, were collected, analyzed and discussed. The available documents helped the team to better understand the gender mandate and operating environment of local government agencies in South Kordofan.

3.4 Sampling method and sample size

Basically there are two ways of selecting a sample: *Random and non-random*. Random sampling is a selection based on chance. All units have equal chances or probability. *Non-random sampling* is any form of selection based completely or partially on the judgment of the assessment team. While non-random sampling has many methods, for the purpose of this assessment, the team used *Purposive Sampling*. A discussion was conducted the Ministry of Social Welfare, Women and Children (MOSWWC), regarding the method and sample size. Hence, the following was agreed in determining the sample method and size:

- (i) All (ten) Line Ministries based in Kadugli will be included in the present study.
- (ii) 10-15 staff members in each Ministry will complete the Gender Audit Questionnaire
- (iii) Staff members selected should represent the three levels of the organizing (Top, Middle and lower levels)
- (iv) To the extent possible both sexes should be represented equally

Based on these sampling methods/criteria, 9 Ministries fully participated in the Gender Audit process. It was difficult to engage the staff of the Ministry of Health in the process as they were engaged other priority activities. 136 staff members of Ministers filled and returned the questionnaire.

^{9.} In purposive sampling the Assessment Team chooses based on its own judgment and interest exactly who will be part of the sample. However, in this assessment, respondents were selected by Director Generals of each Ministry..

CHAPTER 4 DATA PROCESSING, ORAGANIZING AND PRESANETATION

4.1 Data Processing tools and procedure

Once the staff responses for the questionnaire were collected, the questionnaire was organized; coded and 106 variables (including 7 demographic) were entered in the Statistical package for Social Sciences (SPSS). The process required the translation of the data from Arabic responses to English which was done by a professional translator. Using SPSS three types of analysis on the data collected from the Questionnaire was conducted.

4.1.1 Univariate Analysis

Univariate analysis explores each variable in a data set, separately. It looks at the range of values, as well as the central tendency of the values. It describes the pattern of response to the variable. Descriptive statistics describe and summarize data. Univariate descriptive statistics describe individual variables. In other words, the Univariate analysis focuses on the Reponses of a single question at a time. Univariate (one variable) analysis helps to describe the range and the average answer respondents provide for to each question by constructing a frequency distribution (table of count) of the data for the variable. This is done by identifying the lowest and highest values of the variable, and then putting all the values of the variable in order from lowest to highest. It also helps to group data into classes and calculate cumulative frequency distributions using percentage distributions and cumulative percentages. Since the Gender Questionnaire response categories are ordinal, the response category with the most response represents the average answer. Hence, depending on the variables and the need for clarifying results, the assessment uses SPSS to generate Univariate Analysis for the various Gender Audit variables. Bar and pie charts are indispensable for presenting Univariate analysis results.

4.1.2 Composite Analysis

The composite measure analysis is an index made up on the respondents provide on multiple questions that represent various indicators of a single concept like one of the dimensions of programming or organizations. In developing a composite score, a scale I-5/6 (I being low and 5/6 being high) was defined for the selected dimensions. In creating the composite measure or index this assessment followed a three step process. First the assessment team identified and reviews the question that make up the concept or dimensions that need to be measured. In this case, composite measure for the five (5) programming dimension and six (6) organizational dimensions as suggested by InterAction was adopted. Second the average and/or the total score for each question was calculated based on the scores given by each respondent to the question for the selected dimension. The result is the composite total and/or average measure for each dimension/question. Third, we added the total and/or average for each dimension and divided the total/average sum by the total numbers of respondents¹⁰ and/or the number of questions for the selected dimension. The table below shows the composite scores for the four (4) Gender Integration Frameworks:

Table: 4.1 Gender integration Framework Concepts

Gender Integration Frameworks	Questions to include in composite Measure/Index
Political will	Mandate, goals, criteria, policy, plan, strategy, own, mange, senior, field, force, recruit, budget 1-3
Technical capacity	All questions in the technical expertise sub-section of the questionnaire
Accountability	Data, impact, sector, design, power, job 1-2
Organizational Culture	All questions in the organizational culture sub-section of he questionnaire

In this Gender Audit 136 respondents participated. Each respondent provided an answer to each question. If there are 136 respondents and 10 questions in a given category, then thee are 1360 (10 x 136) "respondents!" We divide the total sum of the scores for all selected dimension to this number of "respondents!"

4.1.3 Bivariate Analysis

Bivariate Analysis is the examination of two variables at the same time, hence the name bivariate. It is used frequently to compare how two variables correspond with one another. Although it can be used any time we have to have two variables that we want to examine at the same time, bivariate analysis is a good tool to use when we have a hunch that two variables "go together."

Conducting Bivariate Analysis opens the possibility of exploring cause and effect on two variables at a time. In this Gender Audit, of particular interest for conducting a Bivariate Analysis was the need to understand the difference in female and male staff responses to the Gender Audit questions. As the response categories for the questions are ordinal, cross tabulation of the answer to the questions in the Programme and organization sections with the answers to the questions in the demographic sections of the Questionnaire was made. This analysis allows of patterns that emerge which try to answer the question "does knowing a respondent's sex, position, age, education or location of work help to better predict their responses to the questions in the Programme and organization sections.

Furthermore, the measure of association (the contingency coefficient) was calculated. The measure of association indicates the extent and strength of the relationship between the demographic factors and the responses to the programming and organization questions. The test of statistical significance lets us know to what extent the result found in the cross-tabulations could have occurred simply by chance or is systematic (meaning differences in the answers are related to differences in demographic factors such as whether one is male or female, in the field or at headquarters, etc.) In addition, Correlation (Spearman's RHO¹¹) was calculated for the composite measures particularly in the four (4) concepts in the gender integration framework. The correlation analysis helps to identify the strength of the relationship between political will, organizational culture, technical capacity and accountability. Contingency Tables are used in the presentation of the Bivariate Analysis results.

4.1.4 Narrative Responses

Narrative responses were collected and reviewed to obtain a sense of respondents' range of answers. Common and top responses for the "characteristics of a good worker" and were tallied and presented. Responses to this question were grouped into the four concepts of Gender Integration Framework presented earlier.

4.1.5 Presentation of Gender Audit Results

After the completion of the analysis of the Gender Audit Questionnaire, a Validation and planning workshop was organized to validate the results of the Audit. The validation and planning workshop allowed provide staff of Ministries to critically review, explore, summarize and display the findings and trends of the Gender Audit Questionnaire results in depth and in a user-friendly manner. The review provided the basis for action planning in support of organizational gender equity initiatives.

^{11.} Spearman's rho is a measure of linear relationship between to two variables. It measures the degree of correlation between two variables.

CHAPTER 5 DATA ANALYSIS AND INTERPRETATION OF FINDINGS

5.1 RESPONDENTS DEMOGRAPHIC PROFILE¹²

5.1.1 Respondents' Sex

The Gender Audit Questionnaire was completed by 136 (82 male and 54 female) respondents. All the respondents were from the Headquarters of the Ministries audited. The following chart depicts the sex distribution of the respondents:

Respondents Sex
(% distribution)

women
39.7%

man
60.3%

Figure 5.1.1 Respondents characteristics by sex

5.1.2 Respondents' Education level

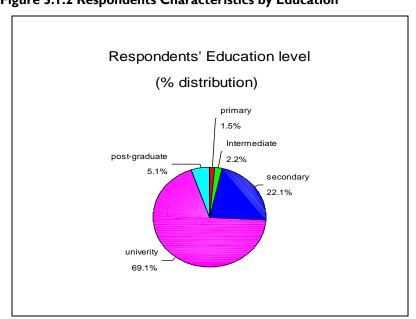
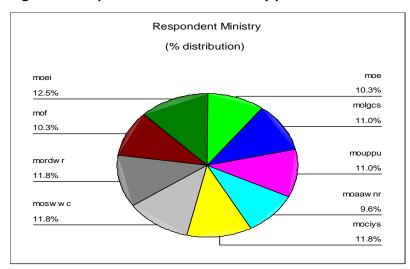


Figure 5.1.2 Respondents Characteristics by Education

^{12 .} For detail please see Annexed tables

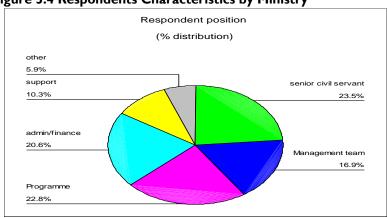
5.1.3 Respondents' Position

Figure 5.3 Respondents Characteristics by position



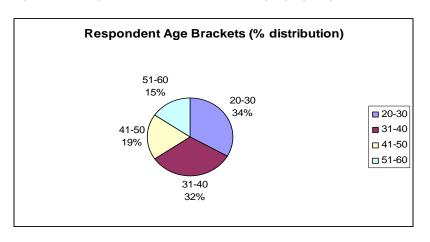
5.1.4 Respondent Ministry

Figure 5.4 Respondents Characteristics by Ministry



5.1.5 Respondent Age

Figure 5.5 Respondents Characteristics by age group



5.2 ANALYSIS OF STAFF PERCEPTION OF GENDER EQUITY IN PROGRAMME DIMENSIONS

5.2.1 Programme Planning and Design in the Ministry

The Programme planning and Design section of the Gender Audit consisted of six questions. The type of perception information sought in this dimension was "the extent to which gender sensitive institutional procedures and methods are used to conceptualize and design policies/programmes/projects in Ministries."

A. <u>Programme Planning and Design</u>

This section of the Gender Audit mainly attempts to identify staff perception with regard to procedures and methods used to conceptualize and design government development projects for beneficiaries. The findings in the area are summarized below.

As can be seen from figure 5.2A.I below, 36% of the respondents agreed that the integration of gender was "Not at all" the mandate to their Ministry. If we add those who responded "I do not know", nearly 51% of the civil servants reported that gender integration was is not in their mandate. Only 10% of the respondents agreed to "the fullest extent" that gender integration is of mandate in their Ministry. Figure 5.A.I also depicts that 31% and 36% of the respondents reported that the integration of gender equity goals in policy, programme and project design and conducting gender needs assessment is "not at all" conducted in their Ministries respectively. In terms of gender, 21% of the male and 15% of the female respondents reported that the integration of gender equity is not mandated in their Ministries. 24% male and 13% of the female reported "not at all" that gender equity goals and objective are included in policies, programmes and projects and the same percentage of male and female are of the same opinion regarding gender needs assessment.

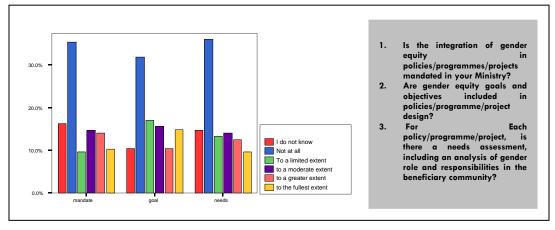


Figure 5.2A.1 Staff perception with regard to mandate, goal and needs

Figure 5.2A..2 below shows that 27%, 35% and 32% of the respondents reported that best practices, gender criteria, participatory methods are "Not at all" incorporated or integrate in the policies, programmes and projects of their Ministries respectively. However, 11%, 8.1% and 12% reported that these elements are incorporated to "the fullest extent. In term of gender, 15% of the male and 7% of the female participants reported that they "Do not know" whether best practices are integrated or not. 16% male and 11% female respondents reported "Not at all." Only 7% of the male and 4% of the female respondents agree that this is done to "the fullest extent." Regarding the integration of gender taken as a criteria for project approval process, 20% of male and 15% of female respondents reported that they "Do not know" this practice. Only 7% of the male and 2% of the female reported that this is done 'to the fullest extent." 19% of the male and 13% of the female respondents reported that participatory methods are "Not at all" incorporated in their Ministries policy programme and project designs.

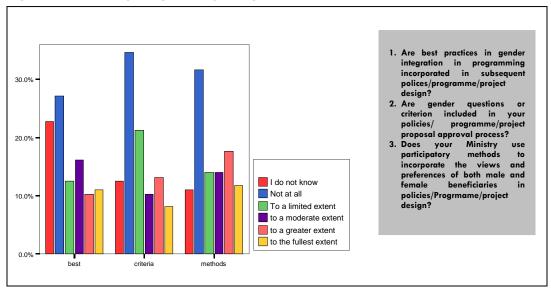


Figure 5.2A.2 Staff perception regarding best Practices, criteria and methods

B. Programme Implementation in the Ministry

This section of the Gender Audit attempts to assess staff perception with regard to how government services/projects operate in the field. The findings in this area are summarized below.

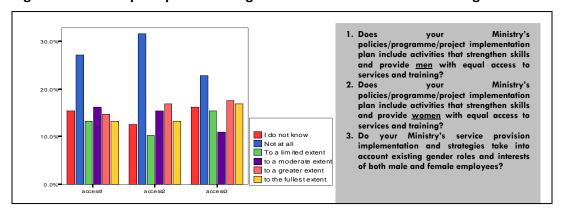


Figure 5.2B.1 Staff perception with regard to Access to service and training

Figure 5.2B.1 above shows that 27%, 32% and 23% of the respondents reported that the Ministries' policies, programmes and project implementation "Not at all" provides women and men with access to services and training and implementation plans and strategies do not take into account existing gender roles and interests respectively. 65% of male and female participants reported that this is done "to the fullest extent." In terms of gender, 10% of male and 4% of female participants reported access to service and training is done by their Ministries "to a greater extent." However, 17% male and 10% female respondents stated that this is "Not at all" the reality in their Ministries.

Figure 5.2B.2 below shows that 30% and 32% of the respondents reported that they "Disagree" that both male and female beneficiaries value and see their Ministries' programmes, policies and projects as beneficiaries to their live. However, 20% and 18% of respondents "strongly agree" both male and female beneficiaries value and see their Ministries' programmes, policies and projects as beneficial to their live.

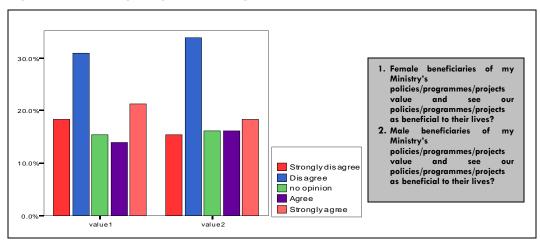


Figure 5.2B.2 Staff perception with regard to values

Figure 5.2B.3 depicts the that, 34% of male reported that they "Disagree" that both male and female beneficiaries value and see their Ministries' programmes, policies and projects as beneficial to their lives for both access I and 2 question. Furthermore, 26% of the female respondents "Disagree" that female beneficial value and see their Ministries' programmes, policies and projects as beneficiaries to their lives. 33% female respondents also reported that they "Disagree" that male beneficiaries value and see their Ministries' programmes, policies and projects as beneficial to their live.

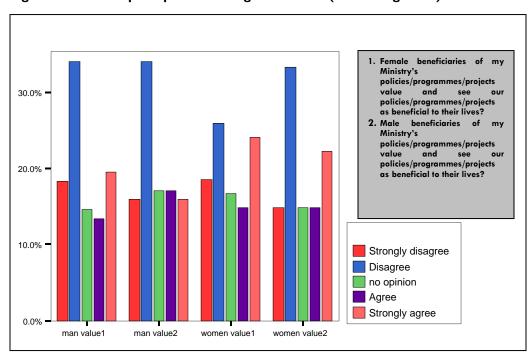


Figure 5.2B.3 Staff perception with regard to value (based on gender)

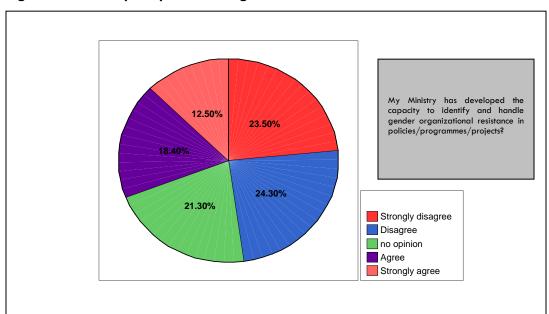


Figure 5.2B.4 Staff perception with regard to resistance

Figure 5.2B.4 shows that nearly 48% of the respondents reported that they "Strongly Disagree" and/or "Disagree" that their Ministries have developed the capacity to identify and handle gender organizational resistance in policies/programmes/projects respectively. 21% of the respondents reported that they have "No opinion" on this issue. However, nearly 31% of the respondents "Strongly/Agree) with the statement. In terms of gender, almost 31% male and 17% of female "Strongly/Disagree" with the statement as can be seen from Figure 5.1B.5 below.

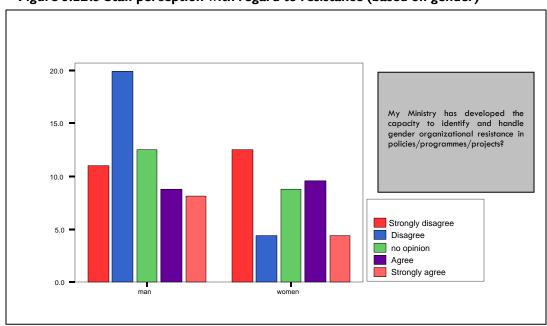


Figure 5.2B.5 Staff perception with regard to resistance (based on gender)

C. Technical Capacity in the Ministry

This section of the Gender Audit attempts to analyze respondents' perception with regard to the level of staff expertise in gender analysis and evaluation in line Ministries. The findings in this area are summarized below.

Figure 5.2C. I shows that 43% of the staff reported that their Ministry "Not at all" have a person or division responsible for gender. 27% reported that there is "Not at all" assigned staff responsible for gender integration in different departments/programmes and 22% reported that their Ministry "Not at all" constantly seeks technical support from a person or division within the organization who is responsible for gender programming. Only 6% for division, 10% staff 1 and 7% for staff 2 reported that their Ministries have these elements "to the fullest extent."

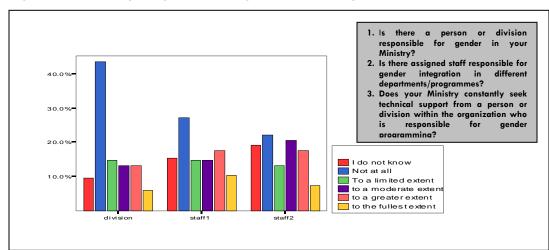


Figure 5.2C.1 Staff perception with regard to availability of division and staff

Figure 5.2C.2 below shows that 39% and 31% of the respondents reported that their Ministries "Not at all" have the necessary knowledge, skills and attitude to carry out their work with gender awareness, staff members of their Ministry received training in gender planning and analysis, and policy/programme/project planning, implementation, monitoring and evaluation teams consist of members who are gender-sensitive and include at least one person with specific expertise and skills on gender issues respectively. Only 9% (skills) and 7% (training) of the respondents reported that they have these elements "to the fullest extent"

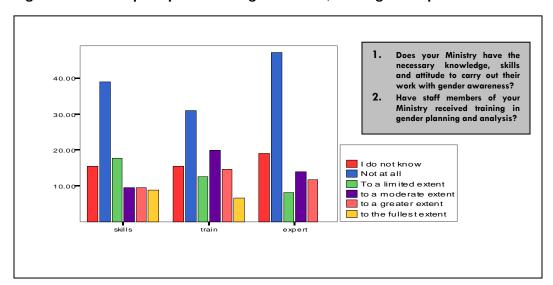


Figure 5.2C.2 Staff perception with regard to skills, training and experts

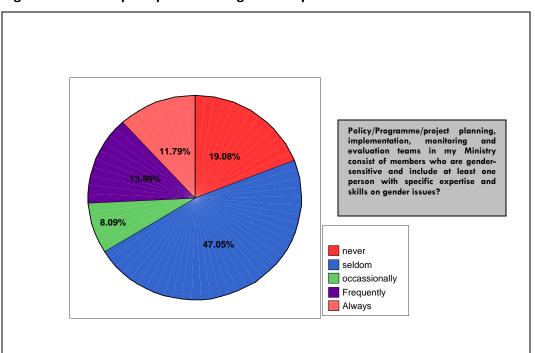


Figure 5.2C.3 Staff perception with regard to Expertise

Figure 5.2C.3 above depicts that 66% of respondents reported that their Ministry policy/Programme/project planning, implementation, monitoring and evaluation teams "Never/Seldom" consist of members who are gender-sensitive and include at least one person with specific expertise and skills on gender issues. Approximately 12% reported that it is the case "always." In terms of gender, 31% of male and 25% of female respondents reported "Never" and "Seldom" respectively to the statement as shown in Figure 5.2C.4 below..

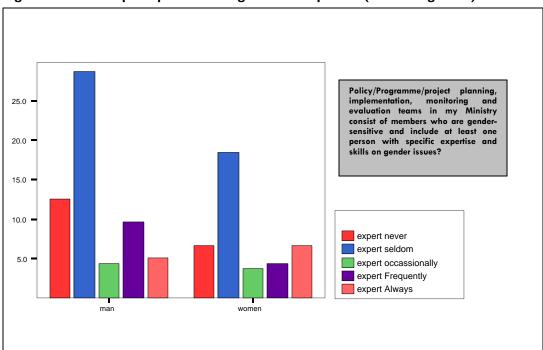


Figure 5.2C.4 Staff perception with regard to of expertise (based on gender)

D. Monitoring and Evaluation

This section of the Gender Audit attempts to analyze perception of respondents in terms of the extent to which gender disaggregated data and information is incorporated in the monitoring and evaluation of policies/programmes/projects in line Ministries. The findings in this area are summarized below.

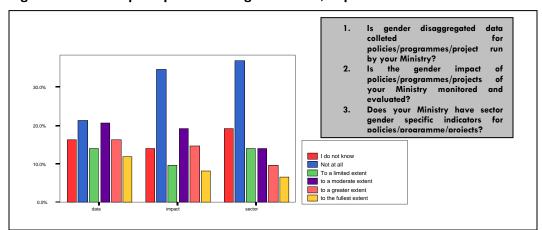


Figure 5.2D.I Staff perception with regard to data, impact and sector

Figure 5.2D.1 above shows that 21% the respondents reported that their Ministry "Not at all" collected gender disaggregated data for policies/programmes/project. 35% reported that the gender impact of policies/programmes/projects "not at all" monitored. Besides, 37% reported that the Ministry "not at all" has gender specific indicators for policies/programme/projects. However, 12%, (data), 8% (impact) and 7% (sector) respondents agree that this is happening "to the fullest extent." In terms of gender, and equal number of men and women 6% of both sexes reported that gender disaggregated data is collected and they agree "to the fullest extent" 28% of male and 20% of female respondents agree that their Ministries do "Not at all" or they "Do not Know" whether their Ministries monitor the gender impact of policies, programmes or projects. 33% of the male and 23% of the female respondents "Do Not know" whether their Ministries have sector specific gender indicators or not or this is "Not at all" happening.

Figure 5.2D.2 below shows that nearly 45% of respondents "Strongly/agree" that gender disaggregated data provides useful information for policies/programme/project evaluation and subsequent programme/project design. However, 36% and 39% of the respondents ether "Disagree" or have "No opinion" regarding the extent to which their Ministry's policy/programmes/projects contribute to the empowerment of women and changing of unequal gender relations. 46% of the male and 29% of the female also "strongly/disagree" that their Ministry's policy/programmes/projects contribute to the empowerment of women and changing of unequal gender relations.

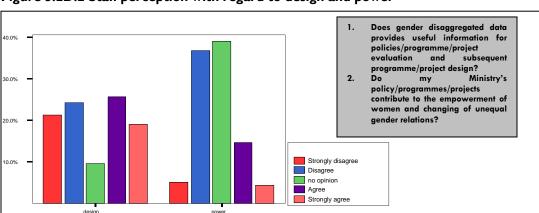


Figure 5.2D.2 Staff perception with regard to design and power

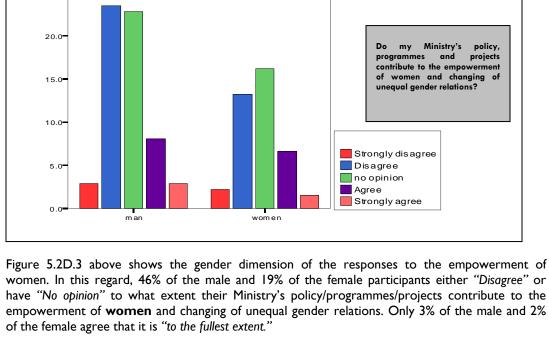


Figure 5.2D.3 Staff perception with regard to power (based on gender)

women. In this regard, 46% of the male and 19% of the female participants either "Disagree" or have "No opinion" to what extent their Ministry's policy/programmes/projects contribute to the empowerment of women and changing of unequal gender relations. Only 3% of the male and 2%

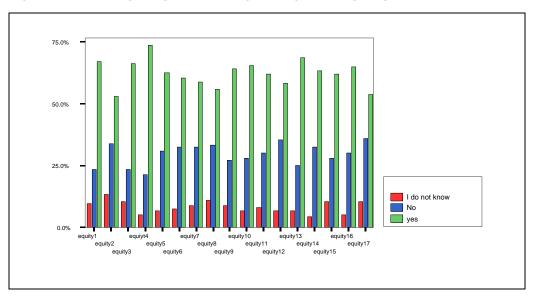


Figure 5.2D.4 Staff perception with regard to gender Equality

As can bee seen from the Figure 5.2D.4, more that 53-74% of the respondents reported that their policies/programmes/projects contribute to increased gender equity policies/programmes/projects collect gender disaggregated data in the areas mentioned from equity I-17. Table 5.2D.I below shows detail regarding the distribution of respondents' responses. However, from 21-36% of respondents reported that there is "No" contribution and 5-13% reported that they "Do not know."

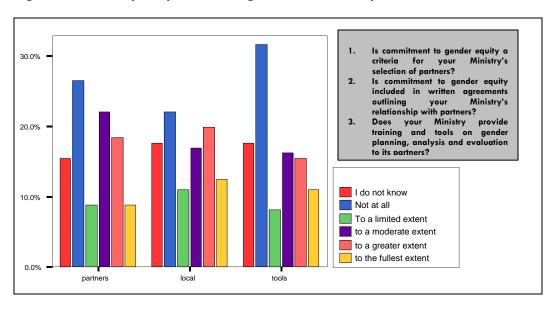
Table 5.2D.I Staff perception with regard to increased gender equity gender disaggregated data

	Areas	Yes	No	I Do not Know
Equity I	Material well being	66.9%	23.5%	9.6%
Equity 2	Access resources	52.9%	33.8%	13.2%
Equity 3	Access to training	66.2%	23.5%	10.3%
Equity 4	Participation in decision-making	73.5%	21.3%	6.2%
Equity 5	Self-respect/legal status	62.5%	30.9%	6.6%
Equity 6	Control over benefits	60.3%	32.4%	7.4%
Equity 7	Control over resources	58.8%	32.4%	8.8%
Equity 8	Participation in the public sphere	55.9%	33.1%	11%
My Ministr following a	ry's policies/programmes/projects col areas:	ect gender	disaggrega	ited data in the
Equity 9	Material well being	64.0%	27.2%	8.8%
Equity 10	Access resources	65.4%	27.9%	6.6%
Equity 11	Access to training	61.8%	30.1%	8.1%
Equity 12	Participation in decision-making	58.1%	35.3%	6.6%
Equity 13	Self-respect/legal status	68.4%	25%	6.6%
Equity 14	Control over benefits	63.2%	32.4%	4.4%
Equity 15	Control over resources	61.8%	27.9%	10.3%
Equity 16	Participation in the public sphere	64.7%	30.1%	5.1%
Equity 17	Beneficiaries view of the programme	53.7%	36%	10.3%

E. Partner Organization

This section attempts to analyze respondents perception with regard to the level of gender integration in line Ministry's relations with partners. The findings are summarized below.

Figure 5.2E.1 Staff perception with regard to selection of partners



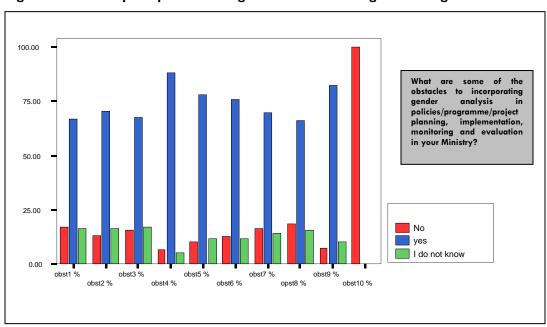
As can be seen from Figure 5.2E.1 above 27% of the respondents feel that commitment to gender equity is "Not at all" a criterion for selection of partners. 22% reported that commitment to gender equity is "Not at all" included in written agreements outlining their relationship with partner. 32% reported that their Ministry "Not at all" provides training and tools on gender planning, analysis and evaluation to its partners. However, 27%, 32% and 11% respondents reported these are taken care of by their Ministry "to the greater/fullest extent." In terms of gender, there no major difference was noticed.

Table 5.2E.I below shows that local culture (88.2%), low organizational priority for gender (82%), Lack of financial Lack of financial resources for gender programming (78%), lack of staff training in gender (76%), staff size of the Ministry (71%), lack gender analysis tools (70%), office culture and environment (68%), Ministry size (67%), lack of support from senior management (66%) are the main obstacles to incorporating gender analysis in policies/programme/project planning, implementation, monitoring and evaluation in South Kordofan Ministries as ranked by the respondents. All respondents 91100) reported that there are no other obstacles.

Table 5.2E.I Staff perception with regard to obstacles for gender integration

				I Do not
	Areas	Yes	No	Know
Obstacle I	Organizational size	66.9%	16.9%	16.2%
Obstacle 2	staff size	70.6%	13.2%	16.2%
Obstacle 3	office culture/environment	67.6%	15.4%	16.9%
Obstacle 4	local culture	88.2%	6.6%	5.1%
Obstacle 5	Lack of financial resources for gender programming	77.9%	10.3%	11.8%
Obstacle 6	lack of staff training on gender	75.7%	12.5%	11.8%
Obstacle 7	Lack of gender analysis tools	69.9%	16.2%	14.0%
Obstacle 8	lack of support from senior management	66.2%	18.4%	15.4%
Obstacle 9	low organizational priority for gender	82.4%	7.4%	10.3%
Obstacle 10		-	100%	-

Figure 5.2E.2 Staff perception with regard to obstacles for gender integration



5.3 ANALYSIS OF STAFF PERCEPTION OF GENDER EQUITY ORGANIZATION PROCESSES

A. Gender Policy

This section of the Gender Audit attempts to analyze and summarize respondents' perception with regard to the nature, quality, extent and intensity of support for the Ministry's gender policy or activities.

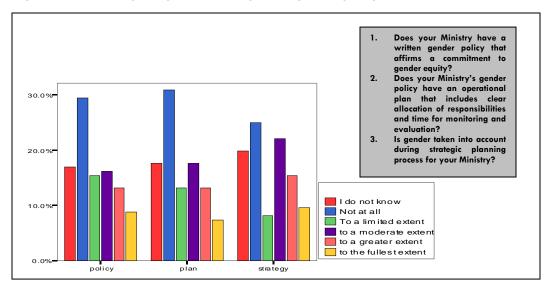


Figure 5.3A.1 Staff perception with regard to gender policy

Figure 5.3A.I shows that 46% of the respondents reported that either they "Do not know" or "Not at all" agree that their Ministries have a written gender policy that affirms a commitment to gender equity. However 22% reported "to a greater/fullest extent" that they have written gender policy. 31% reported that there is "Not at all" operational plan that includes clear allocation of responsibilities and time for monitoring and evaluation and 25% also reported that gender is "Not at all" taken into account during strategic planning process in their Ministries respectively. In terms of gender, 29-31% of both sexes reported that there is "Not at all" a written policy, operational plans and the inclusion of gender in strategic plans as can be seen from Figure 5.2A.2 below.

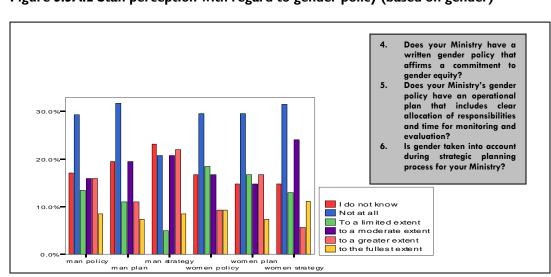


Figure 5.3A.2 Staff perception with regard to gender policy (based on gender)

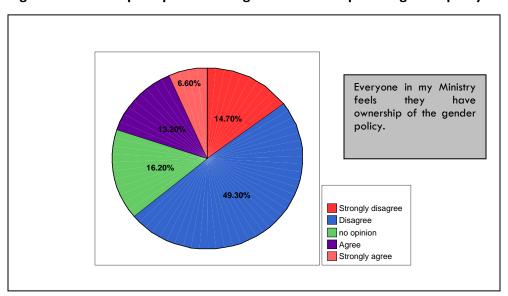


Figure 5.3A.3 Staff perception with regard to ownership of the gender policy

As can be seen from Figure 5.3A.3 above, 62% of the respondents "Strongly/disagree" that everyone in their Ministry feels they have ownership of the gender policy. However, 7% reported that they "Strongly agree" that everyone in their Ministry feels they have ownership of the gender policy even if there is no gender policy. In terms of gender more men (29%) "Disagree" than women (21%). An equal number of both sexes (7%) reported that they "Agree" everyone in their Ministry feels ownership of the gender policy, However, while 6% of male respondents "Strongly agree" in comparison to 0.7% of female respondents.

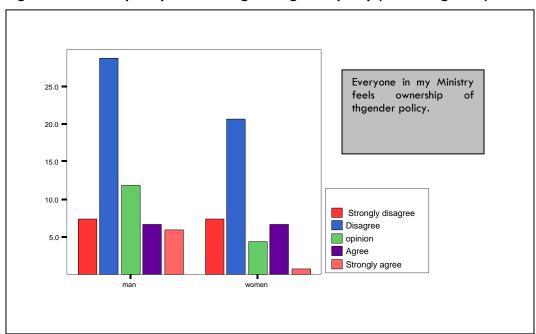


Figure 5.3A.4 Staff perception with regard to gender policy (based on gender)

Figure 5.3A.5 Staff perception with regard to management responsibility

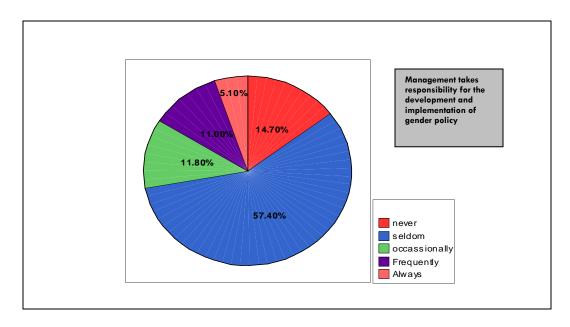
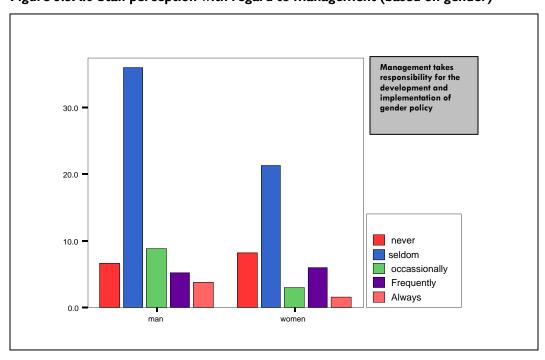


Table 5.3A.5 above depicts that 57% of the respondents reported that management "Seldom" takes responsibility for the development and implementation of gender policy. I5% reported that this "Never" happen in their Ministry. I2% reported "Occasionally" and I1% reported "Frequently." As can also be seen from Figure 5.2A.5, only 5% reported that management "Always" takes responsibility for the development and implementation of gender policy. In terms of gender, 36% of the male and 21% of the female respondents reported that management "Seldom" takes responsibility for the development and implementation of gender policy. 5% of the male and 2% of the female respondents agree that management "Always" takes responsibility for the development and implementation of gender policy. 5.2A.6 below.

Figure 5.3A.6 Staff perception with regard to management (based on gender)



B. Staffing

This section of the gender Audit attempts to analyze civil servants perception with regard to the gender composition of staff in line Ministries. The findings are summarized below.

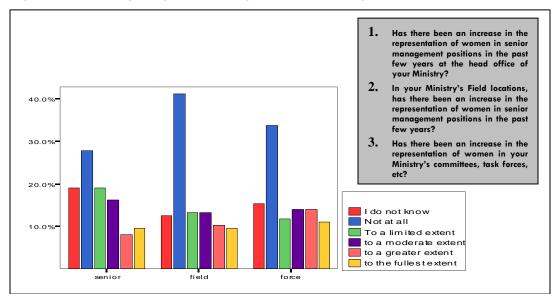


Figure 5.3B.1 Staff perception with regard to increase representation of women

As can be seen from Figure 5.3B.1 above 19% of respondents reported that they "Do not know" or whether there was an increase in the representation of women in senior management positions in the past few years at the head office of the Ministry. 28% reported that this is "Not at all" happening in their Ministry. 19% agree that this is happening "to a limited extent." Near 18% reported that this is happening "to the greatest/fullest extent." 54% reported that either they "Do not know" or there was "Not at all" an increase in the representation of women in senior management positions in their Ministry's field locations in the past few years. 39% reported that either they "Do not know" or the witnessed "Not at all" an increase in the representation of women in their Ministry's committees, task forces, etc. In terms of gender, 28%, 42% and 35% of the male respondents reported that women are "Not at all" represented in senior management, field levels and task forces respectively. For the same question, 28%, 41% and 32%f female respondents reported "Not at all" as can be seen from Figure 5.3B.2 below.

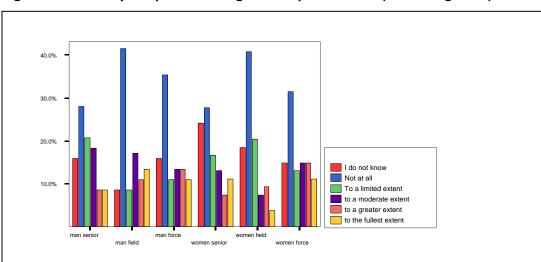


Figure 5.3B.2 Staff perception with regard to representation (based on gender)

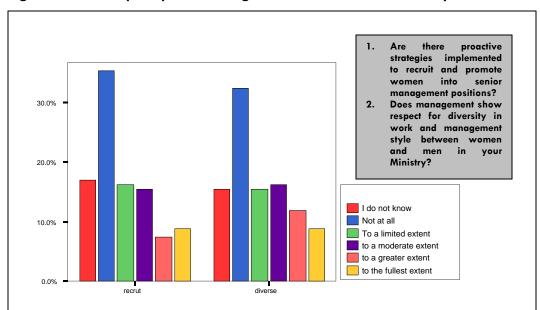


Figure 5.3B.3 Staff perception with regard to recruitment and diversity

Figure 5.3B.3 above depicts that 17% respondents reported that they "Do not know" the implementation of proactive strategies to recruit and promote women into senior management positions. 35% reported that proactive strategies were "Not at all" implemented to recruit and promote women into senior management positions. 31% reported that this is implemented "to moderate/greater extent." 9% reported that this is implemented "to the fullest extent." Regarding respect to diversity, 32% reported that management "Not at all" show respect for diversity in work and management style between women and men in their Ministry. 15% reported that they "Do not know" such a practice in their Ministry. Nearly 32% reported that management "to a limited/moderate extent" show respect for diversity in work and management style between women and men in their Ministry. 9% reported that this is observed "to the fullest extent."

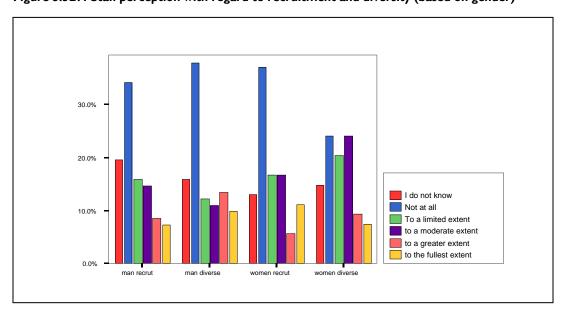


Figure 5.3B.4 Staff perception with regard to recruitment and diversity (based on gender)

Figure 5.3B.4 above shows that 19% and 34% male respondents reported that they "Do not know" and "Not at all" regarding the implementation of proactive strategies to recruit and promote women into senior management positions. 13% and 37% of the female reported that they "Do not know" and "Not at all" regarding the implementation of proactive strategies to recruit and promote women into senior management positions. 20% of male respondents and 33% of female respondents reported that this is happening "to a moderate/limited extent." 53% of male and 39% of female respondents reported "Do not know" or "Not at all" regarding management showing respect for diversity in work and management style between women and men in their Ministry.

C. Human Resources

This section of the Gender Audit attempts to analyze perception of respondents with regard to the level, extents and intensity of gender sensitive human resources policies, family friendly policies, and organizational consideration in hiring and personnel performance evaluation and reviews. The findings are summarized below.

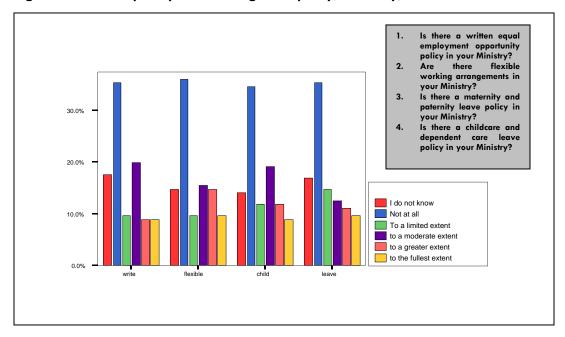


Figure 5.3C.1 Staff perception with regard to policy, flexibility, child care and leave

As can be seen from figure 5.3C.1 above, 18% respondents reported that they "Do not know" of the existence of written equal employment opportunity policy in their Ministry. 35% agree that their Ministry "Not at all" has written equal employment opportunity policy. 19% reported that their Ministry has written equal employment opportunity policy "to a moderate extent." 51% reported either they "Do no Know" or "Not at all" regarding the existence of flexible working arrangements in their Ministries. 30% reported that there are flexible working arrangements in their Ministries "to a moderate/limited extent." 49% reported "Do not Know" or Not at all" regarding the existence of a maternity and paternity leave policy in their ministry. However, nearly 40% reported the existence of a maternity and paternity leave policy in their ministry "to a moderate/greater /fullest extent." 52% of the respondents reported that either they "Do not know" or there is "Not at all" a childcare and dependent care leave policy in their Ministry. 10% reported that there is a childcare and dependent care leave policy in their Ministry 'to the fullest extent."

As can be seen from Figure 5.3C.2 below, 37% of the male and 33% of the female respondents reported that written equal employment opportunity policy 'Not at all" exists in their Ministry. 21% of male and 19% of the female respondents reported that written equal employment opportunity policy exists in their Ministry "to a moderate extent." 35% of the male and 37% of the female respondents agree that of flexible working arrangements "Not at all" exists in their Ministries. 31% of male and 28% of female respondents reported that flexible working arrangements in their Ministries exist "to a moderate/greater extent." 52% of male and 42% of female respondents reported "Do not know" or "Not at all" regarding the existence of maternity and paternity leave policy in their Ministry. 57% of male and 45% of female respondents reported "Do not know" or "Not at all" regarding the existence of childcare and dependent care leave policy in their Ministries.

Figure 5.2C.2 Staff perception with regard to policy, flexibility, child care, and leave (based on gender)

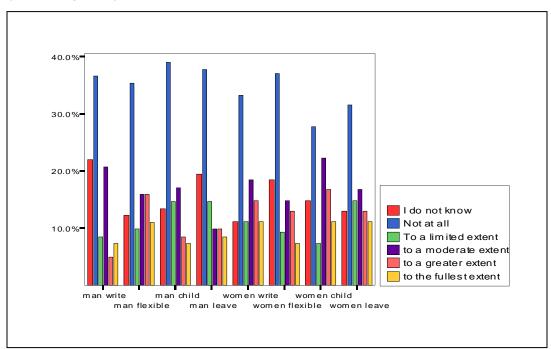


Figure 5.3B.3 Staff perception with regard to job description

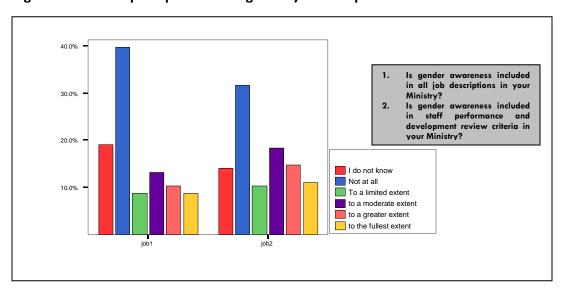


Figure 5.3C.3 above, shows that 40% of the respondents reported that gender awareness is "Not at all" included in all job descriptions in their Ministry. 19% "Do not know" whether gender awareness is included in all job descriptions in their Ministry. 32% reported that gender awareness is "Not at all" included in staff performance and development review criteria in their Ministry. However, 9% reported that gender awareness is included in all job descriptions in their Ministry "to the fullest extent." And 11% reported that gender awareness is included in staff performance and development review criteria in their Ministry "to the fullest extent."

As can be seen from Figure 5.2C.4 below, 43% of the male and 35% of the female reported that gender awareness is "Not at all" included in all job descriptions in their Ministry. 35% of male and 26% of female respondents reported that gender awareness is "Not at all" included in staff performance and development review criteria in their Ministry.

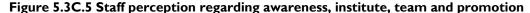
40.0%

30.0%

10.0%

1 do not know
Not at all
To a limited extent
to a moderate extent
to a greater extent
to the fullest extent
to the fullest extent

Figure 5.3C.4 Staff perception with regard to job description (based on gender)



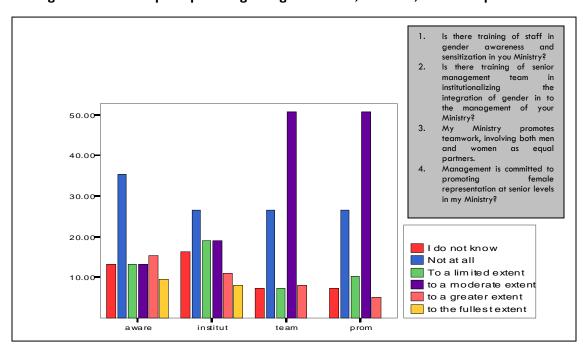


Figure 5.3C.5 above shows that 49% of the respondents reported "Do not know" and "Not at all" regarding the training of staff in gender awareness and sensitization in their Ministry. 29% reported that training of staff in gender awareness and sensitization in their Ministry is happening "to am moderate/greater extent." 10% feels that this is happening "to the fullest extent." 27% reported "Not at all" regarding the training of senior management team in institutionalizing the integration of gender in to the management in their Ministry. However, 38% of the respondents reported that training of senior management team in institutionalizing the integration of gender into the management in their Ministry is happening "to a limited/moderate extent." While 27% reported that their Ministry "Not at all" promotes teamwork, involving both men and women as equal partners, 51% agree that this is happening "to a moderate extent." 27% reported that management is "Not at all" committed to promoting female representation at senior levels in their Ministry. However, 51% agree that management is committed to promoting female representation at senior levels in their Ministry "to moderate extent."

In terms of gender, 40% of male and 28% of female respondents reported that the training of staff in gender awareness and sensitization in their Ministry is "Not at all" happening. 24% of male and 30% of female respondents reported that the training of senior management team in institutionalizing the integration of gender in to the management is "Not at all" happening in their Ministry. 52% male and 30% female respondents feel that their Ministry "to a moderate extent" and "Not at all" promotes teamwork, involving both men and women as equal partners respectively. 50% of male and 52% of female respondents reported that management is committed to promoting female representation at senior levels in their Ministry "to moderate extent." This can be seen from Figure 5.3C.6.

Figure 5.3C.6 Staff perception regarding awareness, institute, team and promotion (based on gender)

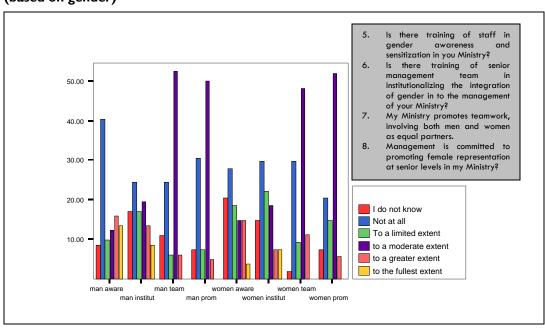


Figure 5.3C.7 below depicts that 50% of the respondents "Agree" that there has been a gradual increase of gender expertise among staff members in their Ministry. 43% reported that they "Agree" that good performance in the field of gender is rewarded in their Ministry. However, 24% "Disagree" on both issues. As can be seen from Figure 5.5.16 below, 47% male and 54% female respondents that they "Agree" that there has been a gradual increase in gender expertise among staff members in their Ministry. 43% of male and female respondents also "Agree" that good performance in the field of gender is rewarded in their Ministry.

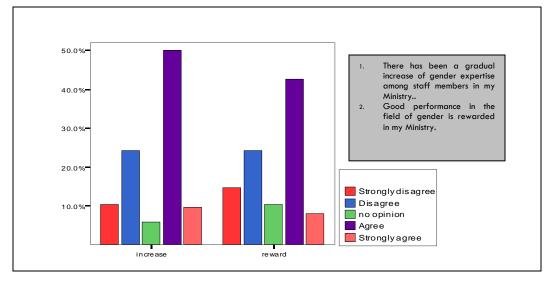


Figure 5.3C.7 Staff perception regarding gender expertise and reward

D. Advocacy, Lobbying and communication

This section of the Gender Audit attempt to analyze perception of participants with regard to the quality and gender sensitivity of advocacy, lobbying and communication efforts in line Ministries. The findings are summarized below.

Figure 5.3D.1 Staff perception with regards to Advocacy, advice, media, and public relations

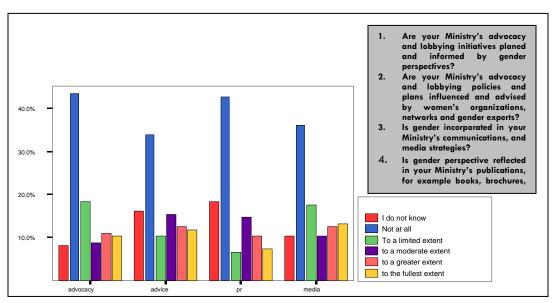


Figure 5.3D.I above shows that 43% of the respondents agree that their Ministry's advocacy and lobbying initiatives are "Not at all" planned and informed by gender perspectives. 34% agree that their Ministry's advocacy and lobbying policies and plans are "Not at all" influenced and advised by women's organizations, networks and gender experts. 43% of the respondents stated that gender is "Not at all" incorporated in their Ministry's communications, and media strategies. 36% of the respondents are of the opinion that gender perspectives are "Not at all" reflected in their Ministry's publications, for example in books, brochures, newsletters, etc. In terms of gender, 33-46% of both male and female respondents reported from "Not at all."

E. Financial Resources

This section attempts to analyze the perception of respondents with regard to the level and extent of organizational resources budgeted to support gender equity effort in line Ministries. The findings are summarized below.

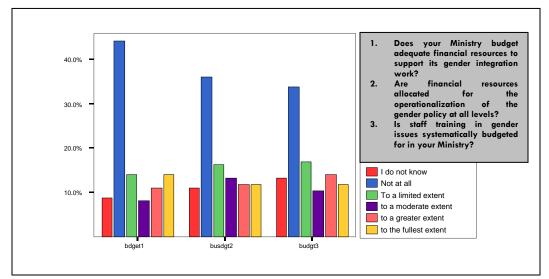


Figure 5.3E.1 Staff perception regarding financial resources

As can be seen from Figure 5.3E.I above, 44% of the respondents agree that their Ministry "Not at all" budget adequate financial resources to support its gender integration work. 36% reported that financial resources are "Not at all" allocated for the operationalization of the gender activities at all levels. 34% reported that staff training in gender issues is "Not at all" systematically budgeted for in their Ministry. 22% reported that heir Ministry budget adequate financial resources to support its gender integration work "to a limited/moderate extent." 29% reported that financial resources are allocated for the operationalization of the gender activities at all levels "to a limited/moderate extent." 24% reported that staff training in gender issues is systematically budgeted for in their Ministry "to a limited/moderate extent." In terms of gender, 43% of male and 47% of female respondents reported that heir Ministry "Not at all" budget adequate financial resources to support its gender integration work. 33% of male and 41% of female respondents reported that financial resources are "Not at al" allocated for the operationalization of the gender activities at all levels. 35% of male and 32% of female respondents reported that staff training in gender issues is "Not at all" systematically budgeted for in their Ministry.

Table 5.3E.I Staff perception regarding financial resources based on Gender

		man		women			
	bdget1	bdget1 busdgt2		bdget1	busdgt2	budgt3	
	%	%	%	%	%	%	
I do not know	7.3%	13.4%	12.2%	11.1%	7.4%	14.8%	
Not at all	42.7%	32.9%	35.4%	46.3%	40.7%	31.5%	
To a limited extent	18.3%	17.1%	22.0%	7.4%	14.8%	9.3%	
to a moderate extent	6.1%	13.4%	7.3%	11.1%	13.0%	14.8%	
to a greater extent	13.4%	9.8%	12.2%	7.4%	14.8%	16.7%	
to the fullest extent	12.2%	13.4%	11.0%	16.7%	9.3%	13.0%	

F. Organizational Culture

This section attempts to analyze perception of respondents with regard to the extent and intensity of gender sensitivity in the organizational norms, structures, systems, processes and relations of power. The findings are summarized below.

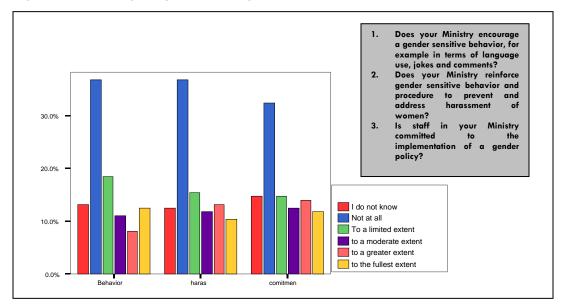


Figure 5.3F.I Staff perception with regards to behavior, harassment, and commitment

Figure 5.3F.I above shows that 37% of the respondents reported that their Ministry "Not at all" encourages a gender sensitive behavior, for example in terms of language use, jokes and comments and their Ministry "Not at all" reinforce gender sensitive behavior and procedure to prevent and address harassment of women. 32% reported that Is staff in their Ministry is "Not at all" committed to the implementation of a gender activities/policy. II-13% reported that this is happening "to a moderate extent."

As can be seen from Figure 5.2F.2 below, in terms of gender, 44%, 33%, and 31% male respondents reported "Not at all" to behaviors, harassment, and commitment respectively. 26%, 43% and 35% of female respondents reported 'Not at all' to the same questions respectively.

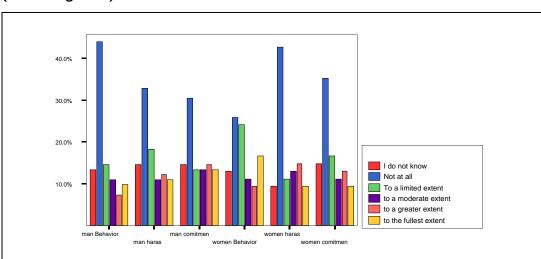


Figure 5.3F.2 Staff perception with regard to behaviors, harassment, and commitment (based on gender)

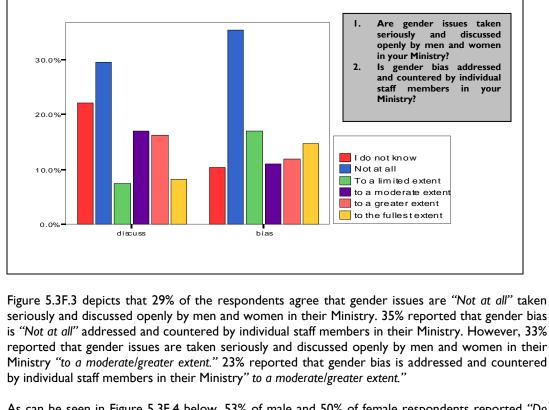


Figure 5.3F.3 Staff perception with regards to discussion and bias

seriously and discussed openly by men and women in their Ministry. 35% reported that gender bias is "Not at all" addressed and countered by individual staff members in their Ministry. However, 33% reported that gender issues are taken seriously and discussed openly by men and women in their Ministry "to a moderate/greater extent." 23% reported that gender bias is addressed and countered

As can be seen in Figure 5.3F.4 below, 53% of male and 50% of female respondents reported "Do not know' or "Not at all" regarding the extent to which gender issues are taken seriously and discussed openly by men and women in their Ministry. 35% of male and female respondents reported that gender bias is "Not at all" addressed and countered by individual staff members in their Ministry.

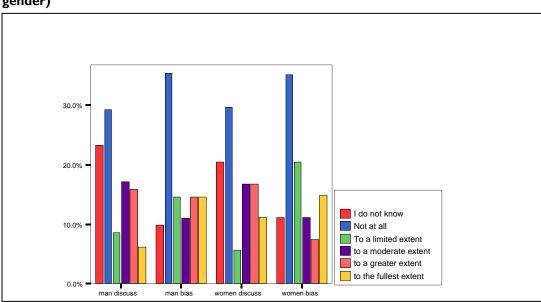


Figure 5.3F.4 Staff perception with regard to gender discussion and bias (based on gender)

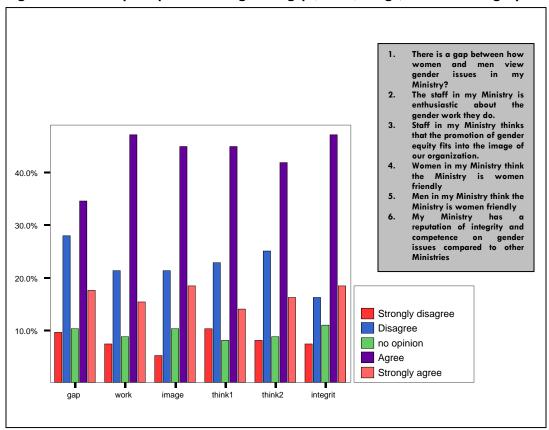
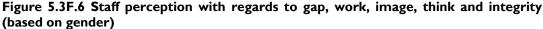


Figure 5.3F.5 Staff perception with regard to gaps, work, image, think and integrity

Figure 5.3F.5 above shows that 37% of the respondents "Strongly/disagree" that there is a gap between how women and men view gender issues in their Ministry. However, 52% "Strongly/Agree" that there is a gap between how women and men view gender issues in their Ministry. 29% "Strongly/disagree" that staff in their Ministry is enthusiastic about the gender work they do. 63% reported that "Strongly/Agree" that staff in their Ministry is enthusiastic about the gender work they do. 26% of respondents reported that they "Strongly/disagree" that staff in their Ministry thinks that the promotion of gender equity fits into the image of their organization. However, 63% "Strongly/Agree" staff in their Ministry think that the promotion of gender equity fits into the image of their organization. 33% of the respondents "Strongly/disagree" that women in their Ministry think the Ministry is women friendly. On the other hand, 59% "Strongly/Agree" that women in their Ministry think the Ministry is women friendly. 33% "Strongly/disagree" that men in their Ministry think the Ministry is women friendly. 58% think that men in their Ministry think the Ministry is women friendly. 24% of the respondents think "Strongly/disagree" that their Ministry has a reputation of integrity and competence on gender issues compared to other Ministries. However, 66% of the respondents reported that they "Strongly/Agree" that their Ministry has a reputation of integrity and competence on gender issues compared to other Ministries.

As can be seen from Figure 5.3F.6 below, and Table 5.4, 37% of the male and 39% of the female respondents "Strongly/disagree" that there is a gap between how women and men view gender issues in their Ministry. However, 51% of the male and 54% of the female respondents "Strongly/Agree" that there is a gap between how women and men view gender issues in their Ministry. 26% of male and 33% of female respondents" Strongly/disagree" that staff in their Ministry is enthusiastic about the gender work they do. 65% male and 59% of female reported that they" Strongly/Agree" that staff in their Ministry is enthusiastic about the gender work they do. 23% of

male and 33% of female respondents "Strongly/disagree" that staff in their Ministry think that the promotion of gender equity fits into the image of their organization. 66% male and 59% female respondents, however, "Strongly/agree" that staff in their Ministry think that the promotion of gender equity fits into the image of their organization. 21% of male and 37% of female respondents "Strongly/disagree" that women in their Ministry think the Ministry is women friendly. 62% of male and 54% of female respondents "Strongly/Agree" that women in their Ministry think the Ministry is women friendly. 29% of male and 39% of female respondents "Strongly/disagree" that men in their Ministry think the Ministry is women friendly. 63% of the male and 50% of the female respondents think that men in their Ministry think the Ministry is women friendly. 24% of male and 22% of female respondents "Strongly/disagree" that their Ministry has a reputation of integrity and competence on gender issues compared to other Ministries. However, 655 of male and 67% of female respondents reported that they "Strongly/Agree" that their Ministry has a reputation for integrity and competence on gender issues compared to other Ministries.



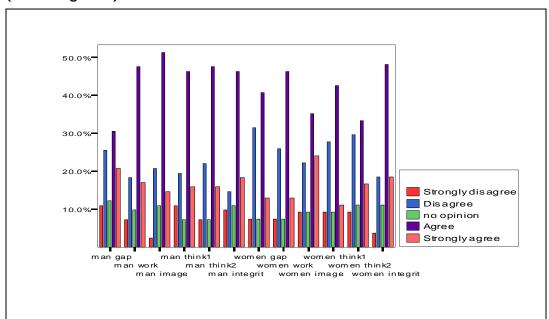
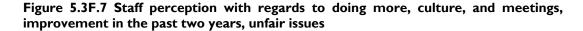


Table 5.3F.I Staff perception with regards to gap, work, image, think and integrity based on gender

	man				women							
	gap	work	image	think1	think2	ntegrit	gap	work	image	think1	think2	ntegri
	%	%	%	%	%	%	%	%	%	%	%	%
Strongly di	11.0%	7.3%	2.4%	11.0%	7.3%	9.8%	7.4%	7.4%	9.3%	9.3%	9.3%	3.7%
Disagree	25.6%	18.3%	20.7%	19.5%	22.0%	14.6%	31.5%	25.9%	22.2%	27.8%	29.6%	18.5%
no opinion	12.2%	9.8%	11.0%	7.3%	7.3%	11.0%	7.4%	7.4%	9.3%	9.3%	11.1%	11.1%
Agree	30.5%	47.6%	51.2%	46.3%	47.6%	46.3%	40.7%	46.3%	35.2%	42.6%	33.3%	48.1%
Strongly a	20.7%	17.1%	14.6%	15.9%	15.9%	18.3%	13.0%	13.0%	24.1%	11.1%	16.7%	18.5%



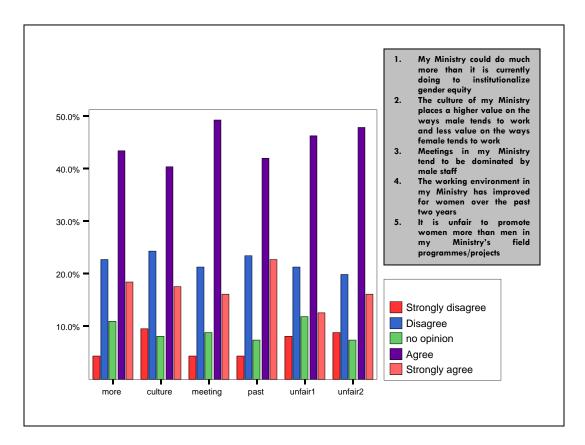


Figure 5.3F.7 shows that 27% of the respondents "Strongly/disagree" that their Ministry could do much more than it is currently doing to institutionalize gender equity. 62% "Strongly/agree" that their Ministry could do much more than it is currently doing to institutionalize gender equity. 34% of the respondents "Strongly/disagree" that the culture of their Ministry places a higher value on the ways males tend to work and less value on the ways females tend to work. However, 58% "Strongly/agree" that the culture of their Ministry places a higher value on the ways males tend to work and less value on the ways females tend to work. 26% "Strongly/disagree" that meetings in their Ministry tend to be dominated by male staff. On the other hand, 66% "Strongly/agree" that meetings in their Ministry tend to be dominated by male staff. 28% "Strongly/disagree" that the working environment in their Ministry has improved for women over the past two years. However, 64% "Strongly/agree" that the working environment in their Ministry has improved for women over the past two years. 29% "Strongly/disagree" that it is unfair to promote women more than men in their Ministry's field programmes/projects. On the other hand, 59% "Strongly/agree" that it is unfair to promote women more than men in my Ministry's field programmes/projects. 28% of the respondents "Strongly/disagree" that in their Ministry male staff members have a much easier time establishing personal and professional relationships and networks within the Ministry than do females. However, 64% "Strongly/agree" that in their Ministry male staff members have a much easier time establishing personal and professional relationships and networks within the Ministry than do females.

As can be seen from the Figure 5.3F.8 and Table 5.3F.2 show that 28% of the male and 26 % of the female respondents "Strongly/disagree" that their Ministry could do much more than it is currently doing to institutionalize gender equity. 62% of the male and 61% of the female respondents "Strongly/agree" that their Ministry could do much more than it is currently doing to institutionalize gender equity. 40% of the male and 24% of the respondents "Strongly/disagree" that the culture of their Ministry places a higher value on the ways males tend to work and less value on the ways

females tend to work. However, 52% of the male and 66% of the female respondents "Strongly/agree" that the culture of their Ministry places a higher value on the ways males tend to work and less value on the ways females tend to work. 28% of the male and 29% of the female respondents "Strongly/disagree" that meetings in their Ministry tend to be dominated by male staff. On the other hand, 61% of the male and 71% of the female respondents "Strongly/agree" that meetings in their Ministry tend to be dominated by male staff. 23% of the male and 35% of the female respondents "Strongly/disagree" that the working environment in their Ministry has improved for women over the past two years. However, 66% of male and 63% of female respondents "Strongly/agree" that the working environment in their Ministry has improved for women over the past two years. 29% of both sexes "Strongly/disagree" that it is unfair to promote women more than men in my Ministry's field programmes/projects. On the other hand, 60% of the male and 57% of the female respondents" Strongly/agree" that it is unfair to promote women more than men in their Ministry's field programmes/projects. 24% of male and 35% of the female respondents "Strongly/disagree" that in their Ministry male staff members have a much easier time establishing personal and professional relationships and networks within the Ministry than do females. However, 68% of the male and 57% of the female respondents "Strongly/agree" that in their Ministry male staff members have a much easier time establishing personal and professional relationships and networks within the Ministry than do females.

Figure 5.3F.8 Staff perception with regards to ding more, culture, and meetings, improvement in the past two years, unfair (based on gender)

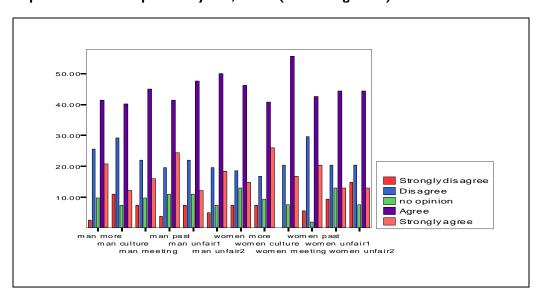


Table 5.3F.2 Staff perception with regards to doing more, culture, and meetings, improvement in the past two years, unfair (based on gender)

			man				women						
		more	ultur	neeting	past	nfair	nfair	more	ulture	neetin	past	nfair	ınfair
Strongly	%	2.4%	1.0%	7.3%	3.7%	7.3%	4.9%	7.4%	7.4%		5.6%	9.3%	4.8%
Disagree	%	5.6%	9.3%	2.0%	19.5%	2.0%	9.5%	8.5%	16.7%	0.4%	9.6%	20.4%	0.4%
no opinio	%	9.8%	7.3%	9.8%	1.0%	1.0%	7.3%	3.0%	9.3%	7.4%	1.9%	!3.0%	7.4%
Agree	%	1.5%	10.2%	15.1%	11.5%	17.6%	50.0%	16.3%	10.7%	5.6%	12.6%	14.4%	14.4%
Strongly	%	0.7%	2.2%	5.9%	4.4%	2.2%	!8.3%	4.8%	25.9%	6.7%	0.4%	13.0%	3.0%

5.4 CHARACTERISTICS OF AN IDEAL EMPLOYEE

Respondents of the Gender Audit were requested to identify three characteristics of ideal employee. Respondents reported responses such as honest, accountable, punctual, dedicated to work, fair, knowledgeable, respect colleagues, energetic, high performer, respect of work, self controlled, good relations with staff members, honesty, credibility, professional, efficient, good behavior, love of work, quiet. The responses were collected and analyzed and the results are graphed in Figure 5.4.1 below.

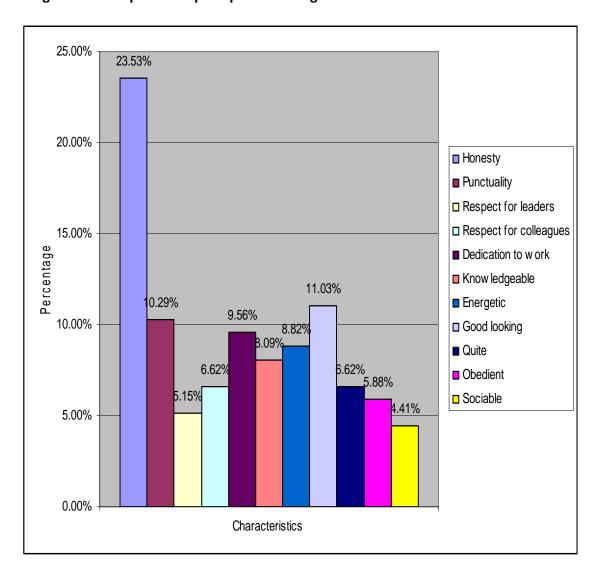


Figure 5.4.1 Respondents' perception with regard to an ideal worker

As can be seen from Figure 5.4.1 above, most participants reported that the characteristics of an best (ideal) employee are honesty (24%), good looking (11%), punctuality (10%), dedication to work (10%), etc. This shows that the organizational culture gives more value to honest, punctuality, good looking, etc.

5.5 STATISTICAL INFERENCES

5.5.1 Composite measure score for Gender Integration Framework

Table 5.5.1 Political Will composite Index

		Sca	le			Std.
Questions	N	Minimum	Maximum	Sum	Mean	Deviation
mandate	136	1	6	416	3.06	1.627
goal	135	1	6	443	3.28	1.605
criteria	136	1	6	410	3.01	1.491
policy	136	1	6	416	3.06	1.572
plan	136	1	6	408	3.00	1.549
strategy	136	1	6	431	3.1 <i>7</i>	1.654
own	136	1	5	337	2.48	1.102
mgt	136	1	5	319	2.35	1.028
senior	136	1	6	401	2.95	1.551
field	136	1	6	403	2.96	1.527
force	136	1	6	422	3.10	1.630
recruit	136	1	6	391	2.88	1.508
diverse	136	1	6	412	3.03	1.544
Budget 1	136	1	6	422	3.10	1.607
Budget 2	136	1	6	427	3.14	1.569
Budget 3	136	1	6	426	3.13	1.609
	<u>-</u>	Total mea	n		47.70	
Average comp	osite	score: Mear	n/number of	question	2.98	

Table 5.5.2 Technical capacity composite index

		Sc	ale			
Questio n	N	Minimum	Maximum	Sum	Mean	Std. Deviation
division	136	1	6	401	2.95	1.421
Staff 1	136	1	6	439	3.23	1.624
Staff 2	136	1	6	432	3.18	1.596
skills	136	1	6	388	2.85	1.508
train	136	1	6	418	3.07	1.523
expert	136	1	5	343	2.52	1.276
		Total me	an		17.80	
Avera	Average composite score: Mean/number of					
	question					

Table 5.5.3 Accountability composite index

	N	Sco	ale	Sum	Mean	Std.
		Minimum	Maximum			Deviation
data	136	1	6	455	3.35	1.635
impact	136	1	6	422	3.10	1.555
sector	136	1	6	378	2.78	1.489
design	136	1	5	404	2.97	1.460
Job 1	136	1	6	384	2.82	1.577
Job 2	136	1	6	437	3.21	1.617
		Total mean)		21.00	
Average c	omposite	score: Mear	/number of	guestion	3.00	

Table 5.5.4 Organizational Culture composite index

		Sc	ale			
		Minimum	Maximum			Std.
Questions	N			Sum	Mean	Deviation
Behavior	136	1	6	410	3.01	1.573
Harassment	136	1	6	418	3.07	1.566
commitment	136	1	6	427	3.14	1.629
discuss	136	1	6	408	3.00	1.656
bias	136	1	6	439	3.23	1.624
gap	136	1	5	439	3.23	1.294
work	136	1	5	465	3.42	1.196
image	136	1	5	476	3.50	1.167
Think 1	136	1	5	448	3.29	1.254
Think 2	136	1	5	453	3.33	1.242
Integrity	136	1	5	480	3.53	1.180
more	136	1	5	474	3.49	1.161
culture	136	1	5	452	3.32	1.282
meeting	136	1	5	478	3.51	1.129
past	136	1	5	483	3.55	1.204
Unfair 1	136	1	5	454	3.34	1.181
Unfair 2	136	1	5	466	3.43	1.227
		Total mean	1		56.40	
Average	composite	score: Mear	n/number of	question	3.32	

The results from the above four tables are summarized in Table .5.1 below.:

Table: 5.5.5 Gender Integration Frameworks Composite Index

Gender Integration		Questions included in composite
Frameworks	Composite score	Measure/Index
Political will	2.98	Mandate, goals, criteria, policy, plan, strategy, ownership, mange, senior, field, force, recruit, budget 1-3
Technical capacity	2.97	All questions in the technical expertise sub-section of the questionnaire
Accountability	3.00	Data, impact, sector, design, power, job I-2
Organizational Culture	3.32	All questions in the organizational culture sub-section of the questionnaire

Table 5.5.5 above reflects the results of the Gender Integration Framework Composite score generated from the Gender Audit Questionnaire on a on a scale 1-5 and 1-6 depending on the question with "I" indicating a low level on the gender integration component and "5/6" indicating high. Nine South Kordofan line Ministries scored 2.98 on Political will, 2.97 on Technical capacity, 3.00 on Accountability and 3.32 on Organizational Culture. These scores, falling on the medium range suggest an organizational openness in South Kordofan civil service institutions for gender integration efforts in those four areas. Experience witnessed that organizations exhibiting the requisite level of political will accompanied by a positive organizational culture, organizational accountability and technical expertise, integrate gender quite successfully in their policies, programmes and human resources procedures.¹³

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 $^{^{13}}$. InterAction, Commission on the Advancement of Women (CAW), 1995.

5.5.2 Mean and Standard deviation

The Gender Audit Questionnaire response questions are scaled giving respondents a number of options from which they can choose to report their perception. The usual procedure to analyze scaled questions is to calculate either percentage Reponses and graph them to calculate In Chapter five we have analyzed the responses using percentage responses to each category and graph the result or calculate the average score or standard deviation of the responses. In Chapter 5, we have used percentage and graph to conduct both bivariate and multivariate analysis by creating a contingency table. The Average Score (mean) tells us where on the scale the average respondent has indicated his/her perception. The average score does not tell the whole story. The same average score obtained fro a number of different questions, may wrongly give the impression that respondents opinion is similar to all. If we calculate standard deviation, we may find that agreement among respondents was high in regard to some questions (indicated by LOW standard deviation) and low in other (indicated by HIGH Standard deviation). Therefore, is necessary to calculate the standard deviation to get full picture of agreement and/or disagreement among respondents' perception. The standard deviation tells us the amount of variability or spread in respondents' perceptions. High standard deviation tells us there is quite a bit of disagreement among respondents with regards to a question in the Gender Audit Questionnaire. Low standard deviation tells us there is an agreement among respondents with regards to a question in the Gender Audit Questionnaire. The Gender Audit questions were groups using the Gender Integration Framework Concept for this purpose.

First, as can be seen from Table 5.4.1 above, even if variable "force" and "Budget" and "mandate" and "policy" in the political will category show the same means, they registered different standard deviations. This informs us that there is an agreement among respondents with regard to "Budget I" and Policy compared to "force" and "mandate." Furthermore, the table shows that thee is an agreement among respondents regarding the variables "ownership" and "management" as the standard deviation is low compared to other variables in this group.

Second, Table 5.4.2 above shows that the standard deviation for Technical capacity ranges from 1.276 to 1.624. There is an agreement among respondents regarding all variables that make the Technical capacity dimension. However, there is high degree of agreement among respondents with regard to the variable "expert" as indicated by low standard deviation.

Third, Table 5.4.3 above depicts that the standard deviation ranges from 1.460 to 1.635. This shows that there is disagreement among respondents' with regards to the questions in the category as indicated by relatively high standard deviations.

Fourth, Table 5.4.4 above shows that the standard deviations for organizational culture variables range from 1.129 to 1.656. However, a closer look at the table shows that variables such as "Meetings", "more", "image", "integrity", "unfair I" and "work" have lower standard deviations compared to other variables. This shows that there is an agreement among respondents with regards to these variables as these variables have relatively low standard deviations compared to the other in this category. Please refer the annex Gender Audit Questionnaire for the Variables."

5.5.3 One Factor ANOVA Test

Annex I.8 shows the distribution of the dependent variables in terms of the independent variables (sex of the respondents). Comparing the statistics in terms of the groups reveals difference between the levels of the independent variable. In this regard the table shows that male mean is higher than that for women except for variables "force" recruit" and divers." However, the spread of respondent's perception is approximately constant in most of the variables. In order to determine the importance one-way Analysis of Variance (ANOVA) test of significance was conducted. Small significance value (**P < .05**) is defined to indicate group difference. One factor Analysis of variance (ANOVA) test was conducted to determine if there existed any statistically significant difference among and between groups at an alpha level of 0.05. The result shows that there are no statistical differences among and between groups indicating that that there no major difference between the male and female groups.

CHAPTER 6 **KEY FINDINGS**

6.1 Gender and Programme Planning and Design

The examination of respondents' perception in this Gender Audit with regards to the "extent to which gender sensitive institutional procedures and methods are used to conceptualize and design polices/programmes/ project in the Ministries" reveals the following key findings:

- Staff members of Ministries do not know whether their Ministries are mandated to integrate gender equity or not into polices/programmes/ project
- Gender equity goals and objective are rarely considered in the planning and design of polices/programmes/ project
- Gender need analysis is not conducted in the planning and design of programmes and projects of Ministries
- Gender questions or criteria are not incorporated in any proposal approval process
- Ministries rarely use participatory approaches to incorporate the views and preferences of so both male and female beneficiaries
- Polices/programmes/ project implementation strategies are devoid of any activity to strengthen women's' access to services training
- Both male and female respondents reported that beneficiaries of their polices/programmes/ project do not see and value their polices/programmes/ project as beneficial to their lives
- South Kordofan civil service institutions lack the capacity to deal with organizational gender resistance
- The gender technical capacity (knowledge, skills and attitude) in general is very weak and there is no unit responsible for gender in many of the Ministries
- Staff members of Ministries do not receive gender analysis and planning training
- Polices/programmes/ project evaluation and review task forces or teams do not include gender aware person(s)
- Some Ministries reported that they collect gender disaggregated data to a limited extent
- Gender impact of polices/programmes/ project are not monitored or evaluated
- There are no gender specific indicators in polices/programmes/ project
- Ministries believe that gender disaggregated data provides useful information for polices/programmes/ project evaluation and subsequent design
- Most respondents feel that their Ministries polices/programmes/ project rarely contribute to the empowerment of women
- Ministries do not use gender criteria for partnership selection
- Staff members believe that the major obstacle for gender integration are: local culture, lack of financial resources for gender integration work, and lack of gender technical capacity

6.2 Gender and Organizational processes

The examination of the respondents' perception in this Gender Audit with regards to the "nature, quality, extent and intensity of support for gender policy or activities of the Ministries" reveals the following key findings:

- No South Kordofan Ministry has written gender policy supported with a gender action plan
- Gender issues are rarely taken into consideration during planning processes
- There is limited involvement of management for the development and implementation of gender policy

- There has not been any increase in the representation of women in senior management positions, task forces or committees at State of locality levels
- Ministries have no proactive strategies to recruit and promote women into senor management, leadership and decision making positions
- The management of Ministries rarely shows respect for diversity in work and management style between men and women
- There are no flexible working hours or childcare or dependent care polices in all Ministries
- The is maternity but not paternity leave policy
- The is no training of staff or senior management in gender awareness and sensitization
- Good performance in gender is not rewarded much
- The Ministries' limited advocacy, lobbying and communication activities are not planned and informed by gender perspective
- Ministries' do not budget any resources for gender integration work
- Staff training in gender is not systematically budgeted
- Ministries do not encourage gender sensitive behavior in the work place
- Gender issues are not taken seriously and discussed openly
- The culture of Ministries places higher value on the way men work than women
- The work environment is not at all gender responsive and gender-friendly
- Gender issues are not included in job description and staff performance evaluation and review processes

CHAPTER 7 CONCLUSION AND THE WAY FORWARD

7.1 Conclusion

As described previously, the main aim of this Gender Audit was to assess the range of understandings, attitudes, perception and reported behavior among South Kordofan civil service institutions in 99 identified gender Audit areas.

136 staff members of nine South Kordofan State line Ministers participated in the Gender Audit process. Of the 136 respondents, 82 (60.3% were male and 54 (39.7%) were female. The majority of the respondents (66%) to the Gender Audit were between the ages of 20-40 with 34% ranging in ages 20-30; 32% ranging in ages from 31-40, 19% ranging from 41-50; and 15% ranging from ages 51-60. Responses to the Gender Audit questionnaire came from all positions in each Ministry.

This Gender Audit constitutes the baseline information for collective organizational discussions and action. The Gender Audit provides ample opportunity to learn more about gender equity issues in civil service institutions after the Comprehensive Peace Agreement (CPA) and especially after the establishment of a power-sharing government in South Kordofan State.

The Gender Audit reveals that South Kordofan civil service institutions are challenged by gender equity issues in both programme and organizations process dimensions. The governance system in the State requires an overhaul of all structures and processes to incorporate gender equity issues as enshrined in the State Interim Constitution (SIC).

The Gender Audit reveals that South Kordofan civil service institutions are challenged by gender equity issues in both programme and organizations process dimensions. Civil service institutions in the State lack the necessary gender infrastructure (qualified staff, gender supportive systems and process and the allocation of necessary financial resources) to create a gender equitable civil service management system in the State. This requires the overhaul of all structures and processes in the State to incorporate gender equity issues in the governance system as enshrined in the State Interim Constitution (SIC).

This gender Audit enables civil service institutions to not only get the information needed for action planning, but to also build institutional commitment to move ahead with all stakeholders on board. This Gender Audit process helps South Kordofan Civil service institution to assess where they are and what they need to do to increase gender equity in their Programme portfolio and internal organizational processes.

Finally, as South Kordofan civil service institutions strive to promote equitable and sustainable development and public service delivery system, the Gender Audit process provides handy tools and the results of the Audit serves as a baseline from where to start the long road to the creation of a gender equitable democratic, and suitable governance system in he State.

7.2 The Way Forward

7.2.1 Fostering Political Will

- Civil service institutions should develop clear gender policy and have the courage to implement it at State, locality, administrative units and community levels
- Civil service institution should allocate enough financial resources for gender training of staff

- Civil service institution encourage and enforce the collection of gender disaggregated data for planning, monitoring and evaluation of the incorporation of gender in policies/programmes/projects
- Civil service institution should actively recruit and promote women in management and leadership positions
- Civil service institution should invest in the training of women in management, leadership, problem solving and decision making
- Presentation and popularization of gender equity
- Civil service institution mainstreaming gender equity goals in policies/programmes/projects

7.2.2 Enhancing Technical capacity

- Strengthen staff analytical and programme skills in gender analysis and planning
- Provide extensive gender awareness for staff and partners and gender planning and analysis tools
- Create Locality Gender awareness and training teams

7.2.3 **Enforcing Accountability**

- Civil service institutions should make gender one of the staff performance criteria
- Civil service institutions should encourage and reinforce gender sensitive policies/programmes/projects planning and design
- Include gender awareness as a core staff competency
- Civil service institutions should recognize and reward good work on gender equity

7.2.4 Fostering Gender Responsive Organizational Culture

- Civil service institutions should make gender equity an organizational norm
- Civil service institutions should integrate gender equity in everyday procedures
- Use formal and informal techniques to promote gender equity
- · Continue to discuss issues of gender equity openly
- Civil service institutions should insure that civil service human resources management and development polices are flexible for both women and men and are family friendly

Annex:

Annex I.I: Respondents' Gender profile

	Count	%
man	82	60.3%
women	54	39.7%

Annex 1.2: Respondents' level of education

	level of education of the respondent				
	Count %				
primary	2	1.5%			
intermidaite	3	2.2%			
secondary	30	22.1%			
univerity	94	69.1%			
post-graduate	7	5.1%			

Annex I.3: Respondents' by Ministry

	Respondent's Ministry	7
	Count	%
moe	14	10.3%
molgcs	15	11.0%
тоирри	15	11.0%
moaawnr	13	9.6%
mociys	16	11.8%
moswwc	16	11.8%
mordwr	16	11.8%
mof	14	10.3%
moei	17	12.5%

Annex 1.4: Respondents' level of education by sex

	ma			women		
	level of educa respon		level of education of the respondent			
	Count	%	Count	%		
primary			2	3.7%		
intermidaite			3	5.6%		
secondary	18	22.0%	12	22.2%		
univerity	58	70.7%	36	66.7%		
post-graduate	6	7.3%	1	1.9%		

Annex 1.5: Respondents' position by sex

	ma	an	won	nen		
	postion respo		postion of the respondent			
	Count	%	Count	%		
senior civil servant	27	32.9%	5	9.3%		
Management team	12	14.6%	11	20.4%		
Programme	17	20.7%	14	25.9%		
admin/finance	14	17.1%	14	25.9%		
support	8	9.8%	6	11.1%		
other	4	4.9%	4	7.4%		

Annex I.6: Respondents' level of education by Ministry

				leve	el of education	of the responde	nt				
	prim	ary	interm	idaite	secon	dary	unive	erity	post-graduate		
	Respondent's Ministry		Respondent	's Ministry	Respondent's Ministry		Respondent	's Ministry	Respondent's Ministry		
	Count	%	Count	%	Count	%	Count	%	Count	%	
moe	1	50.0%			5	16.7%	7	7.4%	1	14.3%	
molges					1	3.3%	13	13.8%	1	14.3%	
mouppu					5	16.7%	9	9.6%	1	14.3%	
moaawnr	1	50.0%	1	33.3%	4	13.3%	6	6.4%	1	14.3%	
mociys			2	66.7%	3	10.0%	10	10.6%	1	14.3%	
moswwc					3	10.0%	13	13.8%			
mordwr							14	14.9%	2	28.6%	
mof					8	26.7%	6	6.4%			
moei					1	3.3%	16	17.0%			

Annex 1.7: Respondents' Ministry by sex

		man	women
moe	%	12.2%	7.4%
molgcs	%	9.8%	13.0%
mouppu	%	14.6%	5.6%
moaawnr	%	8.5%	11.1%
mociys	%	11.0%	13.0%
moswwc	%	8.5%	16.7%
mordwr	%	14.6%	7.4%
mof	%	12.2%	7.4%
moei	%	8.5%	18.5%

Annex I.8: Political will category gender based mean and standard deviation

			nandate	goal	criteria	policy	plan	strategy	own	mgt	senior	field	force	recrut	diverse
		Mean	3.13	3.54	3.21	3.10	2.93	3.23	2.59	2.39	3.01	3.21	3.06	2.80	2.98
	man	Std. Devia	1.562	1.557	1.505	1.599	1.554	1.723	1.143	1.003	1.495	1.600	1.636	1.503	1.602
GEND		Mean	2.94	2.89	2.72	3.00	3.11	3.07	2.31	2.28	2.85	2.59	3.17	2.98	3.11
GEND.	women	Std. Devia	1.731	1.613	1.433	1.542	1.550	1.552	1.025	1.071	1.642	1.339	1.634	1.523	1.462
	Total	Mean	3.06	3.28	3.01	3.06	3.00	3.17	2.48	2.35	2.95	2.96	3.10	2.88	3.03
	Total	Std. Devia	1.627	1.605	1.491	1.572	1.549	1.654	1.102	1.028	1.551	1.527	1.630	1.508	1.544

Annex 1.9 Technical Capacity category gender based mean and standard deviation

				Report				
			division	staff1	staff2	skills	train	expert
		Mean	2.98	3.24	3.24	2.89	3.20	2.44
	man	N	82	82	82	82	82	82
		Std. Deviation	1.388	1.630	1.637	1.579	1.543	1.228
		Mean	2.91	3.20	3.07	2.80	2.89	2.65
GENDER	women	N	54	54	54	54	54	54
		Std. Deviation	1.483	1.630	1.540	1.406	1.488	1.348
		Mean	2.95	3.23	3.18	2.85	3.07	2.52
	Total	N	136	136	136	136	136	136
		GOLD 1.0	1.01	1.024	1.50/	1.500	1.533	1 27/

Annex 1.10 Accountability category gender based mean and standard deviation

Report

			data	impact	sector	design	power	job1	job2
		Mean	3.33	3.16	2.83	3.10	2.74	2.87	3.11
	man	N	82	82	82	82	82	82	82
		Std. Deviation	1.595	1.503	1.489	1.445	.927	1.616	1.491
		Mean	3.37	3.02	2.70	2.78	2.80	2.76	3.37
GENDER	women	N	54	54	54	54	54	54	54
		Std. Deviation	1.708	1.642	1.500	1.475	.919	1.529	1.794
		Mean	3.35	3.10	2.78	2.97	2.76	2.82	3.21
	Total	N	136	136	136	136	136	136	136
		Std. Deviation	1.635	1.555	1.489	1.460	.921	1.577	1.617

Annex 1.11 Organizational culture category gender based mean and standard deviation

Report

			Behavior	haras	omitmen	discuss	bias	gap	work	image	think1	think2	integrit	more	culture	meeting	past	unfair1	unfair2
		Mean	2.84	3.06	3.23	2.91	3.29	3.24	3.49	3.55	3.37	3.43	3.49	3.52	3.13	3.40	3.63	3.35	3.57
	man	N	82	82	82	82	82	82	82	82	82	82	82	82	82	82	82	82	82
		Std. Devia	1.503	1.590	1.673	1.612	1.644	1.339	1.189	1.056	1.272	1.207	1.230	1.157	1.274	1.206	1.160	1.169	1.144
		Mean	3.28	3.09	3.00	3.13	3.13	3.20	3.31	3.43	3.19	3.19	3.59	3.43	3.61	3.69	3.43	3.31	3.20
GEND	women	N	54	54	54	54	54	54	54	54	54	54	54	54	54	54	54	54	54
		Std. Devia	1.653	1.545	1.566	1.727	1.602	1.234	1.210	1.326	1.230	1.290	1.108	1.175	1.250	.987	1.268	1.210	1.323
		Mean	3.01	3.07	3.14	3.00	3.23	3.23	3.42	3.50	3.29	3.33	3.53	3.49	3.32	3.51	3.55	3.34	3.43
	Total	N	136	136	136	136	136	136	136	136	136	136	136	136	136	136	136	136	136
		Std. Devia	1.573	1.566	1.629	1.656	1.624	1.294	1.196	1.167	1.254	1.242	1.180	1.161	1.282	1.129	1.204	1.181	1.227

Annex 1.12 Gender Audit Respondents Profile

Annex I.	12 Gender Audit Kespondents Pro	отпе		
Sn.	Name	Gender	Position	Ministry
1.	Ali Gawish Adam	Male	Assistant Computer Inspector	MOLGCS
2.	Mohamed Kakidllah Gadalla	Male	Assistant Accounts Inspector	MOLGCS
3.	Assim Mohamed Omer	Male	Procurement Inspector	MOLGCS
4.	Fawzia Abun Mustafa	Female	Assistant personnel Manager	MOLGCS
5.	Saleema Khalil Eissa	Female	Assistant Personnel Manager	MOLGCS
6.	Mahi el Din Jumaa Angalo	Male Female	Personnel Manager Personnel Manager	MOLGCS
7. 8.	Aliya Rahmt Alla Ali Said Musa Ibrahim	Male	Personnel Manager	MOLGCS
9.	Amira Ismail El Kinani	Female	Personnel Manager	MOLGCS MOLGCS
10.	Niymat Musa Abdalla	Female	Senior Personnel Clerk	MOLGCS
11.	Asma Khalifa Jumaa El Kinani	Female	Personnel Supervisor	MOLGCS
12.	Omer Mindeel Kurba	Male	Assistant Training Manager	MOLGCS
13.	Yassine Abdalla Sameer	Male	Assistant Labor Manager	MOLGCS
14.	Alkhidr Mohamed	Male	Assistant Training Manager	MOLGCS
15.	Al Rasheed Kafi Kuku	Male	Technetium	MOLGCS
16.	Muna Mater Ali	Female	Assistant Computer Inspector	MOLGCS
1 <i>7</i> .	Kudi Abd el Rahman Hannilla	Male	Land Planning Manager	MOUPPU
18.	Meki Mohamed Hamid	Male	Land Inspector	MOUPPU
19.	Hussein el Zaki el Faki Ali	Male	Construction Manager	MOUPPU
20.	Fatima Makin Awad	Female	Senior Clerk	MOUPPU
21.	Abla Said Ibrahim	Female	Clerk	MOUPPU
22.	Alnayr Mohamed tutu	Male	manager	MOUPPU
23.	Ahmed Mohamed Omer	Male	Roads Director	MOUPPU
24.	el Sir Ahmed Hasballa	Male	Finance Director	MOUPPU
25.	Zaynab Ismail Bakr	Female	Senior Finance Manager	MOUPPU
26.	Ibrhim Ahmed Malaa	Male	Personnel Manager	MOUPPU
27.	Khalifa Ahmed Idriss	Male	Surveyor	MOUPPU
	Kudi Kaju Somi	Male	Director General	MOUPPU
28.	•	Male	Director General	MOUPPU
29.	Zakriya Mohamed Salih			
30.	Abdalla Eissa Adam	Male	A	MOUPPU
31.	Khadmalla Ahmed Saboun	Female	Assistant Planning Inspector	MOEI
32.	Mugahid Ali Balatoun	Male	Assistant Planning Inspector	MOEI
33.	Alnazeer Mohamed Al Haj	Male	Assistant Inspector	MOEI
34.	Ihsan Dawood Hammad	Female	Inspector	MOEI
35.	Azahir Ahmed Al Mustafa	Female	Manufacture Inspector	MOEI
36.	Nuha Musa Mohamed	Female	Assistant Investment Inspector	MOEI
37.	Kareema Abdu el Rahman Ahmed	Female	Assistant Investment Inspector	MOEI
38.	Ferdous Ahmed Zaid	Female	Assistant Investment Inspector	MOEI
39.	Ibrahim Omer Ali Alawad	Male	Assistant Investment Inspector	MOEI
40.	Samuel Haroun Anglu	Male	Assistant Investment Inspector	MOEI
41.	Nawal Mohamed	Female	Assistant Planning Inspector	MOEI
	Al Sharief Ahmed Mohamed	Male	Assistant Planning Inspector	
42.		1	Deputy Planning Director	MOEI
43.	Alawiya Al taybe	Female		MOEI
44.	Muneer tawir Almamoun	Male	Planning Inspector	MOEI
45.	Amna Hamid Gameel	Female	Directors Office	MOEI
46.	Nadiya Rahm talla	Female	Planning Inspector	MOEI
47.	Asmaa Tiya	Female	Planning Inspector	MOEI
48.	Abdalla Mohamed Saeed	Male	Logistic Director	MOE
		•	•	

49.	Adam Hamid Ahmed	Male	Secondary Education Director	MOE
50.	Jumaa Bero turuk	Male	Director for Primary Education	MOE
51.	Ahmed Abu el Basher	Male	Assistant Training Director	MOE
52.	Abdalla Shaib Nuh	Male	Training Director	MOE
53.	Ismail Adam Al Eisir	Male	Admin & Finance Manager	MOE
54.	Hawaa Ismail Bakr	Female	Finance Manager	MOE
55.	Um Jumaa Hussein Gaddal	Female	Adult Education Director	MOE
56.	Roda Naghbi Kuku	Female	Christian Education Inspector	MOE
57.	Omer Mohamed Ahmed	Male	Personnel Manager	MOE
58.	Khamis Al Gumla Madra	Male	Finance Manager	MOE
59.	Farouk Kuku Sulieman	Male	Internal auditor	MOE
60.	Fathiya Ismail	Female	Managing Director	MOE
61.	Adu el Moped Solieman	Male	Water Dept	MORDWR
62.	Awad Makeen Zaid	Male	Water Dept	MORDWR
63.	Mustafa Abdalla Kafi	Male	Volunteer	MORDWR
64.	Kamal Musa Zubeir	Male	Admin & Finance	MORDWR
65.	Tiya Kafi Kuwa	Male	Accountant	MORDWR
66.	Abdu el Biyn Mohamed Marieg	Male	Clerk	MORDWR
67.	Musa Abbu Kuku	Male	Engineer	MORDWR
68.	Fahmi el Amin Nasir	Male	Water Dept	MORDWR
69.	Saad el FadeelBdie	Male	Community Manager	MORDWR
70.	Salha Jumaa Fadalla	Female	Community Manager	MORDWR
71.	Samiya Hammad Al Maki	Female	Community Manager	MORDWR
72.	Haleema Ibrahim Adam	Female	Clerk	MORDWR
73.	Isam el Din Al Bushra	Male	Community Manager	MORDWR
74.	Zubeida Rabih Abdalla	Female	Manager	MORDWR
75.	Said Abdu el Rahim Said	Male	Manager	MORDWR
76.	Hashim Subiya	Male	Deputy Director	MORDWR
77.	Sumaya Shimeila Tutu	Female	Manager – Women & Peace	MOSWWC
78.	Ibrahim Khamis Anglo	Male	Inspector	MOSWWC
79.	Abdu el Aziz Hamri Fadul Alla	Male	Researcher	MOSWWC
80.	Um Salama Nour Abu Shuk	Female	Manager – Public Relations	MOSWWC
81.	Majdah Mohamed Suwar	Female	Director Generals Office	MOSWWC
82.	Hanan Ahmed Mohamed	Female	Manager – Women & Child	MOSWWC
83.	Gamal Mohamed Burma	Male	Social Welfare Inspector	MOSWWC
84.	Ameena Karshuom Ali	Female	Manager – Women & Family	MOSWWC
85.	Fadwa Hassan Musa	Female	Social Welfare Officer	MOSWWC
86.	El Zubeir Ibrahim Karshoum	Male	Religious Advisor	MOSWWC
87.	Siragah Hassan	Female	Officer	MOSWWC
88.	Musa Ahmed Yassine Omran	Male	Researcher- Kindergarten	MOSWWC
89.	Majdah Abu Anja Abu Rass	Female	Officer	MOSWWC
90.	Yasir Kabbashi	Male	Researcher	MOSWWC
91.	Al Faki Abdalla Malik	Male	Finance Director	MOSWWC
92.	Marium Faki Hassan	Female	Researcher	MOSWWC
93.	Salama Mohamed Musa (Dr.)	Male	Acting DG	MOAAWNR
			L.	

94.	Abdu el Salam Abdu el Rahim	Male	Clerk	MOAAWNR
95.	El Nour Ali Kafi	Male	Senior Clerk	MOAAWNR
96.	Hassan Yuosif Ibrahim	Male	Horticulture	MOAAWNR
97.	Adam Abu Rass Madu	Male	Clerk	MOAAWNR
98.	Amal Mohamed Zakriya	Female	Horticulture	MOAAWNR
99.	Um Gerieda Yahiya	Female	Horticulture	MOAAWNR
100.	Intizar Adam Ismail	Female	Extension	MOAAWNR
101.	Suaad Mustafa Abdu	Female	Extension	MOAAWNR
102.	Einass Ahmed Sheddad	Female	Extension	MOAAWNR
103.	Asmehan Hassan Kambal	Female	Extension	MOAAWNR
104.	Hugguna Abdalla Hugguna	Male	Horticulture	MOAAWNR
105.	Mohamed Ahmed Hussien	Male	Extension	MOAAWNR
106.	Jumaa Al raid el Doud	Male	Personnel Inspector	MOCIYS
107.	Shadiya Hassan Abdu el Rahman	Male	Clerk	MOCIYS
108.	Mohamed Ahmed Guttiya	Male	Youth Inspector	MOCIYS
109.	Hassan Mohamed Sharf el Din	Male	Personnel Director	MOCIYS
110.	Adam Kais Tutu	Male	Planning & Researcher	MOCIYS
111.	Ibrahim Alawi El Nour	Male	Youth Officer	MOCIYS
112.	Yousif Abdu el Rahman Adam	Male	Training Inspector	MOCIYS
113.	Hussein Musa Zeidan	Male	Public Relations Inspector	MOCIYS
114.	Fatima elSheikh Mohamed	Female	Management Team Director	MOCIYS
115.	Budoor turki	Female	Youth Director	MOCIYS
116.	Seleema Suleiman	Female	Photographer	MOCIYS
117.	Iglial Mohamed Abbu	Female	Public Relations Director	MOCIYS
118.	Salwa Abbakr Ali	Female	Public Addressing	MOCIYS
119.	Mahasin Osman Gibreil	Female	Protocol Manager	MOCIYS
120.	Muju Hassan Tutu	Male	Director General	MOCIYS
121.	Zaynab Abdu el Kareem	Female	Youth Director	MOCIYS
122.	Merghani Fertack	Male	Expenditure Director	MOF
123.	Hussien Kannu Mahanna	male	Computer technician	MOF
124.	Mohamed el Hassan	Male	Ministers Office	MOF
125.	El Faki Ismail	male	Deputy Revenue Director	MOF
126.	Adil Mohamed Ahmed el Tuhami	male	Admin – Finance Manager	MOF
127.	el Nour Ahmed Salih	Male	Assistant Expenditure Director	MOF
128.	Nasr el Din Mohamed Salih	Male	Chapter One Director	MOF
129.	Hassan el Nour Abu Galah	Male	S. Stores Manager	MOF
130.	Abdalla el Jack	Male	Finance Manager	MOF
131.	Mohamed Rahal	male	Internal Auditor	MOF
132.	Khadeejah Hussien	Female	Personnel Director	MOF
	<u> </u>			
133.	Fatima Mahajoub	Female	Finance Inspector	MOF
133. 134.	-	Female Female	Finance Inspector Accountant	MOF MOF

Remark: 1 respondent from MOE did not write his/her name



UNITED NATIONS DEVELOPMENT PROGRAMME (UNDP)



AND STATE MINISTRY OF SOCIAL WELFARE, WOMEN AND CHILDREN

South Kordofan State Public Sector Institution Gender Audit Questionnaire

Ministry of:_____

1. The Gender Audit Questionnaire14

This gender audit questionnaire is designed to solicit three type of information concerning the status of gender equity in government institutions. The three categories of information are the following: (1) to what extent, (b) to what intensity, and (3) with what frequency?

1. To what extent?

Questions and statements designed to determine the extent of gender equality have the following response categories:

- To the fullest extent (E5): means a comprehensive policy is fully implemented and monitored, the system is very clear and effective, value and norms are widely shared and evident in action., there are well-designed training programmes regularly available for a large number of staff, and leadership champions the issue.
- To a greater extent (E4): means policy is fully in place and reliable implemented, the system is usually effective, values and norms are widely shared, training is widely implemented, and leadership is strongly and visibly committed
- To a moderate extent (E3): means there is a policy in place and usually implemented, the system is usually effective, values and norms are commonly expressed, training available to some staff, but leadership is clearly supportive
- To a limited extent (E2): means there is a policy being developed or in place but not implemented, the system is some what effective, dialogue on values and norms has begun, minimum training provided, leadership supportive but not proactive
- Not at all (E1): means there is no policy or system in place, little awareness by staff, no training available, and no expressed commitment to gender equity by the leadership
- **Do not know (E0):** means I have no knowledge of such a thing

2. To what intensity?

Questions and statements designed to determine the intensity of gender equity have the following response categories:

- Strongly agree (15): very clear and strong support for the statement
- Agree (I4): Support for the statement
- Disagree (13): Lack of support for the statement
- Strongly disagree (12): very clear and strong lack of support fro the statement
- No opinion (11): neither support or lack of support for the statement

3. With what frequency?

Questions and statements designed to determine the frequency of gender equity have the following response categories:

- Always (F5): Very consistent and regular practice, behaviors and implementation policies
- Frequently (F4): Fairly reliable practices, behaviors and implementation of policies
- Occasionally (F3): meaning irregular practices, behaviors and implementation of policies
- Seldom (F2): Infrequent, inconsistent practices, behaviors and implementation of policies
- Never (F1): No practice, behavior or implementation of policies

INSTRUCTION: Please indicate your response by putting [✓] mark in the brackets provided for each choice

¹⁴. This Gender Audit Questionnaire is adopted from Commission on the Advancement of Women (CAW), American Council for Voluntary International Action (InterAction) 1995.

I. PROGRAMMING

A. Programme planning and design

This section focuses on procedures and methods used to conceptualize and design government development projects for beneficiaries:

govern			B1.		programme/project implementation plan skills and provide <u>men</u> with equal access
A1.	Is the integration of gender equimandated in your Ministry?	ty in policies/programmes/projects		to services and training?	skills and provide <u>men</u> with equal access
	[] to the fullest extent	[] to a greater extent		[] to the fullest extent	[] to a greater extent
	[] to a moderate extent	[] to a limited extent		[] to a moderate extent	[] to a limited extent
	[] Not at all	[] I do not know		[] Not at all	[] I do not know
A2.	Are gender equity goals policies/programme/project design?	and objectives included in	В2.		programme/project implementation plan skills and provide <u>women</u> with equal
	[] to the fullest extent	[] to a greater extent			
	[] to a moderate extent	[] to a limited extent		[] to the fullest extent	[] to a greater extent
	[] Not at all	[] I do not know		[] to a moderate extent[] Not at all] to a limited extent] I do not know
A3.	For each policy/programme/project,				
	an analysis of gender role and community?	responsibilities in the beneficiary	ВЗ.		on implementation and strategies take into and interests of both male and female
	[] to the fullest extent	[] to a greater extent			
	[] to a moderate extent	[] to a limited extent		[] to the fullest extent	[] to a greater extent
	[] Not at all	[] I do not know		[] to a moderate extent[] Not at all] to a limited extent] I do not know
A4.	Are best practices in gender integra		D 4	- 11 6	
	subsequent polices/programme/projection	ct design?	B4.		stry's policies/programmes/projects value /projects as beneficial to their lives?
	[] to the fullest extent	[] to a greater extent			
	[] to a moderate extent	[] to a limited extent			agree
	[] Not at all	[] I do not know		[] disagree [] no opinion	[] strongly disagree
A5.	Are gender questions or criter		D. F.		
	programme/project proposal approve	al process?	B5.	•	ry's policies/programmes/projects value :/projects as beneficial to their lives?
	[] to the fullest extent	[] to a greater extent			
	[] to a moderate extent	[] to a limited extent			agree
	[] Not at all	[] I do not know		[] disagree [] no opinion	[] strongly disagree
A6.	Does your Ministry use participatory r	nethods to incorporate the views and	5 /		as a set of the Hill of
		and female beneficiaries in	B6.	, ,	capacity to identify and handle gender
	policies/Progrmame/project design?			organizational resistance in polici	es/programmes/projects?
	[] to the fullest extent	to a greater extent		[] strongly agree	[] agree
	[] to a moderate extent	[] to a limited extent		[] disagree	[] strongly disagree
	[] Not at all	[] I do not know		[] no opinion	

B.

Programme implementation

This section focuses on how government services/projects operate in the field

C. Technical expertise

This section focuses on the level of staff expertise in gender analysis and evaluation in your Ministry.

C1.	Is there a person or division responsible for	gender in your Ministry?	informati policies/	ion is incorp programmes/pro
	[] to the fullest extent []	to a greater extent		
	[] to a moderate extent []	to a limited extent	D1.	ls gender disaç
	[] Not at all []] I do not know		run by your Min
C2.	Is there assigned staff responsible for a departments/programmes?			[] to the fulles [] to a moder [] Not at all
		to a greater extent		
		to a limited extent	D2.	Is the gender
	[] Not at all []] I do not know		monitored and
C3.	Does your Ministry constantly seek techni division within the organization who programming?	•		[] to the fulles [] to a modero [] Not at all
	[] to the fullest extent	to a greater extent	D3.	Does your
		to a limited extent	50.	policies/progra
		I do not know		policies/progra
	[] Nor ar an	T do not know		[] to the fulles
C4.	Does your Ministry have the necessary kn carry out their work with gender awareness	• .		[] to a modero
	[] to the fullest extent []	to a greater extent	D4.	Gender disa
	[] to a moderate extent []	to a limited extent		policies/progra
		I do not know		programme/pro
				, ,
C5.	Have staff members of your Ministry received	ved fraining in gender planning		[] strongly ag
	and analysis?			[] disagree
	[] to the fullest extent []	l to a averter extent		[] no opinion
		to a greater extent		
		to a limited extent	D5.	AA AA!!
	[] Not at all []] I do not know	DS.	My Ministry's p of women and
C6.	Policy/Programme/project planning, imp	plementation, monitoring and		
	evaluation teams in my Ministry consist	of members who are gender-		[] strongly ag
	sensitive and include at least one person v	with specific expertise and skills		[] disagree
	on gender issues?			[] no opinion
				•
	[] always []	frequently		
	[] occasionally []	seldom		
	[] never			

D. Monitoring and Evaluation

This section focuses on the extent to which gender disaggregated data and information is incorporated in the monitoring and evaluation of policies/programmes/projects in your Ministry.

D1.	Is gender disaggregated data colleted for policies/programmes/project run by your Ministry?				
	[] to the fullest extent [] to a greater extent [] to a moderate extent [] to a limited extent [] I do not know				
D2.	Is the gender impact of policies/programmes/projects of your Ministry monitored and evaluated?				
	[] to the fullest extent [] to a greater extent [] to a moderate extent [] to a limited extent [] I do not know				
D3.	Does your Ministry have gender specific indicators for policies/programme/projects?				
	[] to the fullest extent [] to a greater extent [] to a limited extent [] Not at all [] I do not know				
D4.	Gender disaggregated data provides useful information for policies/programme/project evaluation and subsequent programme/project design?				
	[] strongly agree [] agree [] disagree [] strongly disagree [] no opinion				
D5.	My Ministry's policy/programmes/projects contribute to the empowerment of women and changing of unequal gender relations?				
	[] strongly agree [] agree [] disagree [] strongly disagree [] no opinion				

D6.	My Ministry's policies/programmes	/projects contribute to increased gender				
	equity in the following area:		E4.	What are some of the obstacles to incorporating gender analysis in		
				policies/programme/project planning, implementation, monitoring and		
	Material well being	[] Yes		evaluation in your Ministry? Please tick all that apply [].		
	Access resources	[] Yes [] No [] Don't know		evaluation in your ministry? Hease nex an mar appry [.].		
	Access to training	[] Yes [] No [] Don't know				
	Participation in decision-making	[] Yes [] No [] Don't know		[] Organizational size		
	Self-respect/legal status	[] Yes [] No [] Don't know		[] staff size		
	Control over benefits	[] Yes [] No [] Don't know		[] office culture/environment		
	Control over resources	[] Yes [] No [] Don't know		[] local culture		
	Participation in the public sphere	[] Yes [] No [] Don't know		[] Lack of financial resources for gender programming		
	ramelpation in the posite sphere	[] res [] res [] bent know		[] lack of staff training on gender		
D7.	AAv AAinistry's policies /programmes	/projects collect gender disaggregated		[] Lack of gender analysis tools		
D/.		/ projects collect gender disaggregated		[] lack of support from senior management		
	data in the following areas:			[] low organizational priority for gender		
				[] other, please specify below:		
	Material well being	[] Yes [] No [] Don't know		[] Other, please specify below:		
	Access resources	[] Yes [] No [] Don't know				
	Access to training	[] Yes [] No [] Don't know				
	Participation in decision-making	[] Yes [] No [] Don't know				
	Self-respect/legal status	[] Yes [] No [] Don't know		<u></u>		
	Control over benefits	[] Yes [] No [] Don't know				
	Control over resources	[] Yes [] No [] Don't know	II.	ORGANIZATION		
	Participation in the public sphere	[] Yes [] No [] Don't know				
	Beneficiaries view of the programme	[] Yes [] No [] Don't know	Evner	ience shows that there are usually underlying reasons outside of the strictly		
				ammatic realm which affect the dynamic's of programming. Please take of		
E.	Partner Organization					
This sec		egration in your Ministry's relations with	mome	nt to reflect on the following areas:		
partne	_	· ,				
·						
E1.	Is commitment to gender equity a criteria for your Ministry's selection of		Α.	Gender policy		
	partners?	criteria for your running a selection of				
	parmers		This se	ection focuses on the nature and quality of your Ministry's gender policy		
	[] to the full set subsuit	[]]				
	[] to the fullest extent	[] to a greater extent	A1.	Does your Ministry have a written gender policy that affirms a commitmen		
	[] to a moderate extent	• •		to gender equity?		
	[] Not at all [] I do not know			io gender equity:		
				[] to the fullest extent [] to a greater extent		
E2.	Is commitment to gender equity included in written agreements outlining					
	your Ministry's relationship with par	tners?		[] to a moderate extent [] to a limited extent		
				[] Not at all [] I do not know		
	1 to the fullest extent	to a greater extent				
	to a moderate extent	to a limited extent	A2.	Does your Ministry's gender policy have an operational plan that include		
	Not at all	[] I do not know		clear allocation of responsibilities and time for monitoring and evaluation?		
	[]1.0. a. a	[] r do nor know		and an orange of the policies and this for monitoring and orange of		
E3.	Does your Ministry provide training	and tools on gender planning analysis		[] to the fullest extent [] to a greater extent		
LJ.	Does your Ministry provide training and tools on gender planning, analysis and evaluation to its partners?					
	and evaluation to its partners?			[] to a moderate extent [] to a limited extent		
	C. Tanadan Kullang a saasa	I la manadan e test		[] Not at all [] I do not know		
	[] to the fullest extent	[] to a greater extent				
	[] to a moderate extent	[] to a limited extent				
	[] Not at all	[] I do not know				

A3.	ls gender taken into account during strategic planning process for your Ministry?		Are there proactive strategies implemented to recruit and promote women into senior management positions?		
	[] to the fullest extent [] to a greater extent [] to a moderate extent [] to a limited extent [] Not at all [] I do not know] to the fullest extent] to a moderate extent] Not at all	[] to a greater extent [] to a limited extent [] I do not know	
A4.	Everyone in my Ministry feels ownership of the gender policy.	В5.	Does management show respect style between women and men in	for diversity in work and managemen	
	[] strongly agree [] agree [] disagree [] strongly disagree [] no opinion		[] to the fullest extent [] to a moderate extent [] Not at all	[] to a greater extent [] to a limited extent [] I do not know	
A5.	Management takes responsibility for the development and implementation of gender policy	C.	Human resources		
	[] always [] frequently [] occasionally [] seldom		This section focuses on human resources policies and the level and extent of gende consideration in hiring and personnel performance evaluation and reviews.		
	[] never	C1.	ls there a written equal employr	nent opportunity policy in your Ministry	
B. This sec	Staffing tion focuses on the gender composition of staff in your Ministry.		[] to the fullest extent [] to a moderate extent	[] to a greater extent [] to a limited extent	
D 1	Has there been an increase in the representation of women in senior		[] Not at all	[] I do not know	
B1.	management positions in the past few years at the head office of your Ministry?		Are there flexible working arrangements in your Ministry?		
	[] to the fullest extent [] to a greater extent [] to a moderate extent [] to a limited extent [] Not at all [] I do not know	C3.	[] to the fullest extent [] to a moderate extent [] Not at all	[] to a greater extent [] to a limited extent [] I do not know	
B2.	In your Ministry's Field locations, has there been an increase in the	CS.	Is there a maternity and paternity	leave policy in your ministry?	
52.	representation of women in senior management positions in the past few years?		[] to the fullest extent [] to a moderate extent [] Not at all	[] to a greater extent [] to a limited extent [] I do not know	
	[] to the fullest extent [] to a greater extent [] to a moderate extent [] to a limited extent [] Not at all [] I do not know	C4.	·	nt care leave policy in your Ministry?	
ВЗ.	Has there been an increase in the representation of women in your Ministry's committees, task forces, etc?		[] to the fullest extent [] to a moderate extent [] Not at all	[] to a greater extent [] to a limited extent [] I do not know	
	[] to the fullest extent [] to a greater extent [] to a moderate extent [] to a limited extent		ls gender awareness included in a	Il job descriptions in your Ministry?	
	[] Not at all [] I do not know		[] to the fullest extent [] to a moderate extent [] Not at all	[] to a greater extent [] to a limited extent [] I do not know	

C6.	Is gender awareness included in staff performance and development review criteria in your Ministry?	D.	Advocacy, lobbying and comm	nunication	
	[] to the fullest extent		This section focuses on the quality and gender sensitivity of your Ministry's advocacy, lobbying and communication efforts.		
	[] Not at all [] I do not know	D1.	Are your Ministry's advocacy and loby gender perspectives?	obbying initiatives planed and informed	
C7.	Is there training of staff in gender awareness and sensitization in you Ministry?		[] to the fullest extent	[] to a greater extent [] to a limited extent	
	[] to the fullest extent [] to a greater extent [] to a moderate extent [] to a limited extent [] Not at all [] I do not know		[] Not at all	[] I do not know	
C8.	Is there training of senior management team in institutionalizing the integration of gender in to the management of your Ministry?		D2. Are your Ministry's advocacy and lobbying policies and plans influence and advised by women's organizations, networks and gender experts?		
	[] to the fullest extent [] to a greater extent [] to a moderate extent [] to a limited extent [] Not at all [] I do not know		[] to the fullest extent[] to a moderate extent[] Not at all] to a greater extent] to a limited extent] I do not know	
C9.	My Ministry promotes teamwork, involving both men and women as equal partners.		Is gender incorporated in your Ministry's communications, and media strategies?		
	[] strongly agree [] agree [] disagree [] strongly disagree [] no opinion		[] to the fullest extent[] to a moderate extent[] Not at all] to a greater extent] to a limited extent] I do not know	
C10.	Management is committed to promoting female representation at senior levels in my Ministry?	D4.	Is gender perspective reflected in y books, brochures, newsletters, etc	our Ministry's publications, for example	
	[] strongly agree [] agree [] disagree [] strongly disagree [] no opinion		[] to the fullest extent[] to a moderate extent[] Not at all	[] to a greater extent[] to a limited extent[] I do not know	
C11.	There has been a gradual increase of gender expertise among staff members in my Ministry.	E.	Financial resources		
	[] strongly agree [] agree [] disagree [] strongly disagree [] no opinion		This section focuses on the level of resources your Ministry's budgeted for gendequity.		
C12.	Good performance in the field of gender is rewarded in my Ministry.		Does your Ministry budget adequently gender integration work?	uate financial resources to support its	
	[] strongly agree [] agree [] disagree [] strongly disagree [] no opinion		[] to the fullest extent[] to a moderate extent[] Not at all	[] to a greater extent[] to a limited extent[] I do not know	

E2.	Are financial resources allocated for the operationalization of the gender policy at all levels?		F5.	ls gender bias addressed and countered by individual staff members in your Ministry?		
] to the fullest extent] to a moderate extent[] Not at all] to a greater extent] to a limited extent] I do not know		[] to the fullest extent[] to a moderate extent[] Not at all] to a greater extent] to a limited extent] I do not know	
E3.	ls staff training in gender issue Ministry?	es systematically budgeted for in your	F6.	There is a gap between how wome Ministry?	en and men view gender issues in my	
] to the fullest extent] to a moderate extent[] Not at all	[] to a greater extent[] to a limited extent[] I do not know		[] strongly agree[] disagree[] no opinion	[] agree [] strongly disagree	
F. Organizational culture F7. The staff in my Ministry is enthusiastic about the		about the gender work they do.				
This sec		ensitivity in the culture of your Ministry gender sensitive behavior, for example in		[] strongly agree [] disagree [] no opinion	[] agree [] strongly disagree	
	terms of language use, jokes and comments?		F8.	 Staff in my Ministry thinks that the promotion of gender equity fits i image of our organization. 		
	[] to the fullest extent	[] to a greater extent		inage of our organization.		
	[] to a moderate extent [] Not at all	[] to a limited extent [] I do not know		[] strongly agree [] disagree	[] agree [] strongly disagree	
F2.	Does your Ministry reinforce gender sensitive behavior and procedure to prevent and address harassment of women?		F9.	[] no opinion Women in my Ministry think the Minis	try is women friendly	
] to the fullest extent] to a moderate extent[] Not at all	[] to a greater extent[] to a limited extent[] I do not know		[] strongly agree [] disagree [] no opinion	[] agree [] strongly disagree	
F3.	Is staff in your Ministry committed to the implementation of a gender policy?		F10.	Men in my Ministry think the Ministry	is women friendly	
	[] to the fullest extent[] to a moderate extent[] Not at all	[] to a greater extent[] to a limited extent[] I do not know		[] strongly agree[] disagree[] no opinion	[] agree [] strongly disagree	
F4.	Are gender issues taken seriously and discussed openly by men and women in your Ministry?		F11.	My Ministry has a reputation of integ compared to other Ministries	grity and competence on gender issues	
	[] to the fullest extent[] to a moderate extent[] Not at all	[] to a greater extent[] to a limited extent[] I do not know		[] strongly agree [] disagree [] no opinion	[] agree [] strongly disagree	

F12.	My Ministry could do m gender equity	uch more than it is currently doing to institutionalize	F19.	What do you think your Ministry should do to take action or
	[] strongly agree [] disagree [] no opinion	[] agree [] strongly disagree		gender integration?
F13.	•	ry places a higher value on the ways male tends to the ways female tends to work	F20.	Please describe any success and challenges you have experiences in integrating gender in programmes/projects o other aspects of work in your Ministry. This information will be used in following —up research and in the targeting of support
	[] strongly agree [] disagree [] no opinion	[] agree [] strongly disagree		
-1 /			G.	Demographic information
F14.	Meetings in my Ministry [] strongly agree [] disagree	tend to be dominated by male staff [] agree [] strongly disagree	respond	
	[] no opinion	[]4.14.19.7 5.1459.55	G1.	What is your position in your Ministry?
F15.	The working environmer past two years	nt in my Ministry has improved for women over the		[] senior civil servant [] Management team [] Programme staff [] Administrative and financial staff
	[] strongly agree [] disagree [] no opinion	[] agree [] strongly disagree	G2.	[] Support staff [] Other: Where is your base of work located?
F16.	It is unfair to promote programmes/projects	e women more than men in my Ministry's field	-	[] Head Quarter of the Ministry [] Locality level [] sub-administrative level
	[] strongly agree [] disagree [] no opinion	[] agree [] strongly disagree	G3.	Highest level of education
F1 <i>7</i> .		aff members have a much easier time establishing nal relationships and networks within the Ministry		[] Primary[] Intermediate[] Secondary[] University (BA/BSC)[] MA and above
	[] strongly agree [] disagree [] no opinion	[] agree [] strongly disagree	G4.	Are you male or female? [] male [] female
F18.	•	are the three characteristics of an ideal (best)	G5.	What is your age?
			Thank	you very much for taking time to complete this Questionnaire