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I. INTRODUCTION

Brian Pacios ("Pacios" or "Contempt Defendant") is violating this Court's order¹ banning him from participating in the mortgage industry and prohibiting him from making misrepresentations about any product or service. Masquerading as a government-affiliated loan modification provider, Pacios and his companies tell consumers they need only submit a few trial mortgage payments to obtain a loan modification. There are, however, no modifications, and consumers' payments never reach their lenders. Pacios simply steals consumers' loan payments. As a result, consumers lose money, and in many instances, their homes. Accordingly, the FTC seeks civil contempt sanctions against Pacios, including compensatory relief for consumers victimized by Contempt Defendant's fraudulent scheme. The FTC further requests an opportunity to submit additional evidence of the full amount consumers paid, before the Court determines the final amount of consumer loss.²

II. STATEMENT OF FACTS

A. The Original Action

In the underlying case, the Court entered the Permanent Injunction on February 28, 2013, resolving charges that Pacios violated the Mortgage Assistance Relief Services Rule ("MARS Rule"), 12 C.F.R. Part 1015.³ Among other things, the Permanent Injunction (1) bans Pacios from working on mortgage assistance

¹ Permanent Injunction, *FTC v. Lakhany*, No. SACV12-337 (Feb. 28, 2013), DE152 ("Permanent Injunction").

² The Court recently granted an *Ex Parte* Application for a Temporary Restraining Order and Preliminary Injunction against Pacios and several other defendants in the related matter *FTC v. Lake* ("the *Lake* Action"), SACV 15-00585-CJC.

³ First Am. Cmpl., *FTC v. Lakhany*, No. SACV12-337 (Mar. 22, 2012), DE72 ¶18; Stip. for Perm. Inj., *FTC v. Lakhany*, No. SACV12-337, DE148 (Feb. 27, 2013).

relief products or services and (2) prohibits him from misrepresenting any fact material to a consumer's decision to buy any good or service.⁴ Pacios also agreed to a judgment of \$1.75 million, of which he still owes over \$1 million.⁵

B. Contempt Defendant's Flagrant Violations of the Court's Order

Pacios violated the Court's ban and misrepresentation prohibitions by selling fraudulent mortgage assistance relief services ("MARS"). As described below, Pacios and his associates claim to provide loan modifications through the entities known as HOPE Services⁶ and HAMP Services⁷ (collectively "HOPE Services"). In reality, HOPE Services fails to provide any loan modifications and instead steals consumers' mortgage payments. Because of the control Pacios exerts over HOPE Services and the assistance he provides to HOPE Services' employees, he is responsible not only for the misrepresentations he makes personally, but also for those made by his associates at HOPE Services.

1. HOPE Services Makes Misrepresentations In the Sale of MARS

Pacios and his associates at HOPE Services operate a three-phase loan modification scam targeting homeowners facing foreclosure. HOPE Services'

⁴ Permanent Injunction §§ I, III.

⁵ *Id.* § VI.A; Rivers ¶5.

⁶ "HOPE Services" is the non-registered d/b/a of C.C. Enterprises. Ostrum ¶100; *id.* ¶198; UPS ¶5. C.C. Enterprises registered two fictitious business names, "Retention Divisions" and "Trust Payment Center." Ostrum ¶¶104-05.

⁷ "HAMP Services" is the non-registered d/b/a of D.N. Marketing. Ostrum ¶101; *id.* ¶198; *id.* ¶185. D.N. Marketing registered the fictitious business name "Trial Payment Processing." *Id.* ¶107.

⁸ As set forth in the Memorandum supporting *ex parte* relief in the FTC's *de novo* action, *see supra* at 1 n.2., HOPE and HAMP Services are part of a common enterprise. HOPE Services is an earlier iteration of the scam that now calls itself HAMP Services; they have the same controlpersons, co-mingled staff, and an identical scheme selling fraudulent MARS. For simplicity, this brief refers to HAMP and HOPE collectively as "HOPE Services."

claims, however, are false: consumers do not receive the promised modifications, their lenders never receive their trial payments, and consumers do not receive refunds. Instead, Pacios and HOPE Services simply steal consumers' money.

a. Phase One – HOPE Services' Initial Pitch

In phase one, HOPE Services induces consumers to call in response to a mailer and preliminarily approves the homeowner for a loan modification. Integral to this process are HOPE Services' representations, both implicit and explicit, that it is affiliated with the United States government. Consumers report that HOPE Services' government association or affiliation was one of the reasons the consumer called. 10

HOPE Services takes many steps to mislead consumers into thinking it is government-approved. It uses "snap pack" or "snap sealed" mailers designed to look and feel official, and have a government seal in the top right corner of the letter. Ostrum. ¶184; *see also* Cannizzo ¶3:1; Young ¶3:1; Wofford ¶3:1. Among other things, the mailers claim: "You may qualify for this limited time government program. Call . . . to see how much the government sponsored loan program can save you on a monthly basis." Homeowners who call the number on the mailer

⁹ HOPE Services generally uses mailers to induce victims to call a HOPE Services intake representative; however, a small number of victims report receiving unsolicited calls from a number with a Washington, D.C. area code of "202." Ostrum ¶16.

¹⁰ See, e.g., Clemens ¶2 ("The solicitation seemed legitimate to me because it was labelled 'confidential,' contained the Presidential seal, and referenced a government-sponsored financing program.").

¹¹ Cannizzo ¶3:1. HOPE Services characterizes the program as "an aggressive update to Obama's original modification program," stating "[y]our bank is now incentivized by the government to lower your interest rate through the New HAMP 2 program." *Id.* The mailers encourage consumers to "[t]ake advantage of this offer that the government has put in place to help consumers like you." *Id.*

reach "HOPE Services" or "HAMP Services," terms used by legitimate government programs.¹²

Pacios and his associates also state that HOPE Services is a "nonprofit" that "works directly" with three government "agencies": MHA, the Department of Housing and Urban Development ("HUD"), and the Neighborhood Assistance Corporation of America ("NACA"). When consumers ask for more information, HOPE Services directs them to the real MHA, HUD, and NACA websites. Pacios told at least one consumer that he worked for NACA. Wofford ¶7.

Purportedly due to the nature of government programs, Ostrum ¶257, and HOPE

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¹² For instance, the website for the government's Making Home Affordable ("MHA") program repeatedly references the word "HOPE," encouraging distressed homeowners to call the "Homeowner's HOPETM Hotline," which is 888-995-HOPE. "HAMP" is the acronym for the government's "Home Affordable Modification Program," which the MHA website discusses. Ostrum ¶181.

 $^{^{13}}$ Ostrum ¶47 ("We're a nonprofit organization that works directly with three government agencies."); *see also id.* ¶257; Cannizzo ¶6; Harris ¶4; Clemens ¶6; Robinson ¶3.

¹⁴ Cannizzo ¶6 ("Hope Services told me that they were a non-profit that worked with HUD and the Making Home Affordable program. As a result, I believed that they were one of the agencies **working with the government** to help homeowners that were in distress.") (emphasis added); Young ¶4; Clemens ¶4; Robinson ¶3; Monrreal ¶4; Harris ¶4; Huggins ¶3.

¹⁵ Ostrum ¶56 (undercover transcript); *id.* at 13 ("You can go to MakingHomesAffordable.gov.").

Services' good working relationship with the homeowner's lender, ¹⁶ Pacios and his partners claim to have a high success rate. ¹⁷

After the consumer submits preliminary paperwork, Pacios and his associates provide "good news"— the homeowner has "met the initial guidelines for some of the programs being offered right now." They provide the homeowner with an "eligibility number" and request additional documentation relevant to a genuine loan modification, such as mortgage statements, payment records, foreclosure paperwork, paystubs, and utility bills. Ostrum ¶49.

b. Phase Two – HOPE Services Induces the First Payment

In phase two, Pacios and his confederates inform the consumer that he has been "approved" for a loan modification, and send the consumer purported confirmation of the new loan terms and final paperwork. Over the course of about a week, Pacios and others obtain additional documents, such as financial information¹⁹ and a "hardship letter," Ostrum ¶63-64. Pacios and his team discourage the consumer from speaking to anyone who might determine that HOPE Services is a fraud, such as an attorney or the consumer's lender. Ostrum

¹⁶ Cannizzo ¶7 ("Hope Services told me that they had direct contacts with the 'higher-ups' at various lending agencies, and I would never be able to reach these people. And this was why they would be able to get a mortgage modification when I could not."); Clemens ¶6 ("[Caldaronello] also stated Hope Services was uniquely successful having government-backed gateways to the top lenders and banks."); Monrreal ¶4 ("[Pacios] went on to explain that . . . [HOPE Services] had an excellent relationship with big lenders like mine (Wells Fargo)."); Ostrum ¶48.

¹⁷ Monrreal ¶4 ("[Pacios] went on to explain it was likely Hope Services could save my home because it had done so for many other clients[.]"); Ostrum ¶48; *see also* Clemens ¶6 ("[Caldaronello detailed Hope Services' 99% success rate with mortgage modification, stating they had never lost a home.").

 $^{^{18}}$ Wofford ¶6 ("[Pacios] said that if I got an eligibility number, than that meant I was going to get a loan modification.").

¹⁹ Ostrum ¶52; *see also* Cannizzo ¶9; Monrreal ¶5; Harris ¶3; Huggins ¶4; Young ¶4; Wofford ¶6.

¶68; *id.* ¶78. Finally, they tell the consumer that they have sent his or her application to three "government agencies."²⁰

A few days later, Pacios and his partners claim that MHA has approved the homeowner's loan modification request. Ostrum ¶75. The proposed new terms are favorable, and include a payment schedule for any "reinstatement fee" and/or three monthly trial mortgage payments at the new, reduced rate. HOPE Services state that they will send partially completed MHA paperwork overnight, which the homeowner should sign and return as soon as possible. Ostrum ¶80. They emphasize that the lender can still foreclose until the homeowner returns the paperwork and makes the first payment. ²²

²⁰ Ostrum ¶60. The counselor remains optimistic and upbeat about consumers' chances: "I would be shocked if you're not eligible for something personally[.]" Ostrum ¶73.

²¹ Cannizzo ¶¶11-13 ("Jeff [HOPE Services] told me that Nationstar had agreed to modify my mortgage to a fixed rate of 2.85% for 30 years, and that Nationstar had agreed to waive all arrearages. . . . To finalize my loan modification, Jeff told me that I needed to sign some paperwork and submit three monthly trial payments of \$2,231.07. After making these three payments, my loan modification would be final."); Wofford ¶11 ("Brian [Pacios] told me that the lender approved my modification at a 2% fixed interest rate with a 40-year term."); Monrreal 1 ¶6 ("A few days after this application process, [Pacios] called and told me that my loan modification was approved."); Ostrum ¶75. Significantly, legitimate government programs use a trial payment process, so homeowners who search for information about trial payments and loan modification will not necessarily notice anything suspicious about what HOPE Services proposes. *See* Ostrum ¶76.

²² Ostrum ¶67; See, e.g., Wofford ¶16 ("Brian [Pacios] told me that once they received my paperwork and the first payment, they wouldn't be able to foreclose on my house and that the loan modification would be in place."); Ostrum ¶75 ("[B]y making those payments on time, accepting the terms, signing the documents that enables you to receive the modification 90 [to 120] days from now as a permanent one[.]"). Additionally, in a recorded call, a consumer asked Pacios: "So if I make the payments, I'm guaranteed to be approved for . . . [the] modification[?]" Pacios responded: "Oh, absolutely. And that's why you're making your trial payments in the beginning and reinstating the loan[.]" Ostrum ¶258; id. ¶9 ("[FTC investigator]: "do I have a modification now[?]" "[HOPE Services]: Yes, you do, yeah." (emphasis added).

Next, HOPE Services overnights to the consumer most of a partially completed genuine MHA application (omitting only the page that warns of loan modification frauds),²³ the new terms of the consumer's modified loan, and a payment schedule. Cannizzo ¶16:2; Robinson ¶7:2; Young ¶2:2; Wofford ¶12:2. Critically, HOPE Services instructs the homeowner to send "certified funds only"—either a cashier's check or money order²⁴—by "FedEx or UPS Next Day Air"²⁵ to a California address.²⁶

Perhaps the most ingenious aspect of the scam is HOPE Services' instruction that the funds be payable to the lenders' purported trust account.²⁷ Hope Services tells consumers that the name of the trust account is Trial Payment

²³ Anyone can download the paperwork from the MHA website. *See* http://www.makinghomeaffordable.gov/get-started/request-modification/Documents/RMA_english_03.30.2012_static.pdf (viewed Mar. 8, 2015); Ostrum ¶181; Robinson ¶6:1; Huggins ¶5:2 (attaching pre-filled form); Ostrum ¶80; Wofford ¶16 ("[Pacios] also told me not to worry about all of the blank parts [in] the loan modification paperwork, because [Advocacy Department] would fill those out for me based on his interview with me; all I needed to do was sign my name to the documents.").

²⁴ These are more difficult for consumers to trace than personal checks. Likewise, stop payment orders on cashier's checks or money orders are difficult or impossible. Ostrum ¶81.

²⁵ Possibly an attempt by HOPE Services to evade detection by the Postal Inspectors. Ostrum ¶82.

 $^{^{26}}$ See, e.g., Young ¶7:2; Cannizzo ¶16:2; Clemens ¶8:2; Huggins ¶5:3; Robinson ¶7:3; Wilson ¶2:A; Wofford ¶12:4.

²⁷ See, e.g., Robinson ¶4 ("[Pacios] explained that the loan modification process involved trial payments, which would be held in a trust account and delivered to the lender after the modification was complete."); Cannizzo ¶14 ("Jeff [HOPE Services] told me that the payments would not be sent to Nationstar immediately, but would instead go to a trust account, to make certain that Nationstar did not take the money without accepting the modification."); Harris ¶5 ("[Pacios] told me that the reinstatement fee and trial payments would be held in trust. If [Pacios] had not stated that the money would be held in trust, I would not have continued to work with Hope Services."). Ostrum ¶76 ("Every payment that [the consumer] made does go into the trust account."); *id.* at ¶257.

Processing²⁸ (or Trust Payment Center²⁹ or Retention Divisions)³⁰ "/" the name of the consumer's lender.³¹ For instance, Pacios told one consumer to stop paying PNC's loss mitigation department, and instead send her trial payment check to "Trust Payment Center/PNC." Wofford ¶13.

What consumers do not know is that "Trust Payment Center," "Trial Payment Processing," and "Retention Divisions" are all registered fictitious business names that belong to the corporate entities that do business as HOPE Services.³² Under the revised U.C.C. § 3-110(d), many banks will cash a draft payable to "Trust Payment Center/PNC" with only a signature from the FBN's registrant—in this case, HOPE Services.³³

²⁹ See, e.g., Robinson ¶7; Harris ¶7; Wells Fargo ¶¶6, 12-14.

²⁸ Ostrum ¶79:30 at 365; Ferriero ¶7.

³⁰ The scam used "Retention Divisions" in early 2014. *See* Huggins ¶5:3. "Retention Divisions" apparently worked because lenders sometimes have "Home Retention" departments that work with distressed homeowners.

³¹ Clemens 1st ¶9:2 at 7; Cannizzo ¶15:2 at 12; Young ¶8:4 at 11. More recently, HOPE Services has been directing consumers to make their checks payable to "Trial Payment Processing" as a standalone entity. Ostrum ¶79:30 at 365; Ferriero ¶7. In phone conversations, however, HOPE Services makes clear that Trial Payment Processing is the lender trust account. Ostrum ¶79:30 at 365.

³² In California, county clerks assign FBNs based on "good faith filings," *i.e.*, filings substantiated with only a signature. Thus, one can obtain an FBN without divulging the holder's genuine address, or for a company that does not exist. Furthermore, there is no statewide FBN database. Thus, even assuming an FBN registration is legitimate, a victim must know to search for FBNs at the county level—and which county—to locate the party authorized to use the FBN.

³³ See, e.g., Cal. Code § 3110(d) ("If an instrument payable to two or more persons alternatively is ambiguous as to whether it is payable to the persons alternatively, the instrument is payable to the persons alternatively."); *Highland Tank & Mfg. Co. v. First Union Nat'l Bank*, No. CV00596531, 2000 WL 33158611, *10 (Conn. Super. Ct. Nov. 3, 2000) (analyzing check payable to "Bartis Equipment/Highland Tank" under U.C.C. § 3.110(d)) ("Where a check is made payable to more than one payee and the payees' names are separated by a virgule, or slash, the check may lawfully be interpreted as having been made payable in the alternative, allowing payment to be made upon presentation of a proper endorsement from either payee.").

c. Phase Three – Keeping the Consumer on the Hook

After Pacios and HOPE Services congratulate the consumer on his purported MHA approval, they introduce the "Advocacy Department." The Advocacy Department tells consumers that HOPE Services "referred your file to our office," ostensibly to help improve and finalize the consumer's loan modification. Advocacy Department tells consumers that it will communicate with their lenders, and instructs them to forward all communications to Advocacy Department. By interposing itself between the homeowner and the lender, Advocacy Department filters information that would make HOPE Services' fraud obvious. For example, when one consumer came home to find a foreclosure notice nailed to her door, Lake wrote "[t]he case was probably given to the Attorney a couple of months ago . . . so no need to worry about that at this time." Harris ¶20:11.

Importantly, Advocacy Department reassures consumers that the modification process is "moving forward," which keeps consumers making payments rather than questioning HOPE Services' legitimacy. *See*, *e.g.*, Young ¶9; Wofford ¶¶18-19; Clemens 3d ¶6:4 at 22. To substantiate that claim, Advocacy Department submits complaints to miscellaneous public officials and government agencies (that may or may not have anything to do with regulating the mortgage

 $^{^{34}}$ Advocacy Department is the name most consumers hear, but it is also sometimes called "Advocacy Division," "Advocacy Program," and "Advocacy Agency." Ostrum $\P 20.$

³⁵ Ostrum ¶85:36; *see also id.* ¶86-37 ("[W]e submit the complaint to the Congress and CFPB, and then we can forward that **to modify your loan through a permanent modification**.") (emphasis added).

³⁶ See, e.g., Wofford ¶20:7 at 46 (Lake's capitalization); Harris ¶12:5 at 32. Similarly, when asked who should respond to voicemails from Garcia's lender, Advocacy Department said: "[W]e're going to take care of everything from now on. Whatever call[s] you get, whatever documents you receive, they will all come to our office." Ostrum ¶86:37; Young ¶9 ("Advocacy Department responded to my concerns about the modification by telling me that they were speaking to my lender, and that I shouldn't worry as they had completed many modifications.").

industry).³⁷ The complaints are sloppy and vague, and it is unlikely that they would finalize or improve upon any modification, let alone one that never existed.³⁸

d. Evidence of Falsity

There is overwhelming evidence of the falsity of Pacios' and HOPE Services claims. First, in investigating HOPE Services' claims, the FTC conducted undercover calls with HOPE Services. During those calls, HOPE Services claimed that MHA and a financial institution had approved the FTC's request for a loan modification, despite the fact that both the person making the request and the mortgage under consideration were fabricated. Second, consumers and their lenders offer sworn testimony that consumer payments were neither given to the lenders, nor returned to the consumers. Moreover, this testimony is supported by a forensic accounting. Finally, the "agencies" with whom HOPE Services' claims.

i. Pacios' Associates "Approved" a Modification for a Fake Person's Fabricated Mortgage

Posing as Ann Garcia, the wife of financially distressed mortgagor Carlos Garcia, an FTC investigator sought a loan modification from HOPE Services using false financial information and fabricated documents.³⁹ Nevertheless, HOPE

³⁷ "[D]on't get discouraged if local government tells you to call an 800 number or the FDIC says they don't regulate this particular issue . . . it only takes ONE BULLET TO BRING THE LENDER DOWN." Harris ¶12:5 at 32 (Lake's capitalization); Wofford ¶20:7 at 47 (same).

 $^{^{38}}$ See, e.g., Harris ¶25 ("None of the letters Denny Lake wrote or instructions he gave had any effect."); Clemens ¶5:3 at 20 (draft letter to Congressman Heck).

³⁹ Ostrum ¶¶41-98 (summarizing undercover calls); Ostrum ¶¶52:9 at 162-77; *id.* ¶54:11 at 187; *id.* ¶57:14 at 213-16; *id.* ¶64:21 at 257-58; *id.* ¶52:9 at 163-77; *id.* ¶¶54:11 at 187; *id.* ¶¶57:14 at 214-16. The address for the fabricated home mortgage appeared on several documents Garcia submitted, including her mortgage statement, foreclosure notice, utility bill, and her husband's paystubs.

Services claimed that MHA had spoken with the Garcias' bank and approved a loan modification.⁴⁰ No genuine government program, lender, or servicer could have "approved" the Garcias for anything, much less a modification for a non-existent loan.

Moreover, Pacios' girlfriend, Cortney Gonsalves, deposited the FTC's "reinstatement fee" into HOPE Services' bank account. Pacios spoke with the FTC investigator when she called to request a refund on February 19. Pacios told her that he had "one of my . . . counselors reach out to the servicer" and assured her that he would send a refund via certified mail in the new few days. The FTC never received its refund. Ostrum ¶98.

ii. Consumers, Their Lenders, and Forensic Accounting Confirm that HOPE Services Kept Consumers' Money

Consumers and their lenders offer sworn testimony establishing the falsity of Pacios' and HOPE Services' claims, which is supported by the FTC's forensic accounting. With consent from seven homeowners who made payments to HOPE Services, the Commission contacted their lenders or servicers (Wells Fargo, Selene Financial, BSI, and PNC). Each lender or servicer confirmed that it had not

⁴⁰ Ostrum ¶75:30 at 345 ("[F]rom what I can see is that they [MHA] did come to an agreement with [your lender] directly, okay. . . . HUD is still in submission, but . . . they got copied on MHA's terms and said they don't think they can do better than that. So it looks like this might be our only option, okay?")

 $^{^{41}}$ Ostrum ¶84:35 at 414-17; Ostrum ¶219:94 at ATM Surveillance Videos Folder.

⁴² Ostrum ¶97:45 at 552-53.

received the consumers' payments, or any MHA applications during the period after the consumers returned their paperwork to HOPE Services.⁴³

Bank records obtained by the Commission establish that HOPE Services' failure to send consumers' money to their lenders is widespread. The Commission determined that consumers submitted to HOPE Services approximately \$1.9 million from approximately March 1, 2014 through January 2015. George ¶12. The FTC has been unable to uncover any evidence that any material sum (let alone \$1.9 million) was transferred to lenders, or to other accounts for which the Commission's forensic accountant lacks records.⁴⁴ On the other hand, the financial records show many payments to Pacios (through his girlfriend) very large cash withdrawals, travel expenses, and personal charges. George ¶¶41-49; *id.* at ¶20.

iii. HOPE Services Has No Connection to HUD, MHA, or NACA

HOPE Services' claims that they "work directly with three government agencies"—MHA, HUD, and NACA—are false. Ostrum ¶47:7 at138. First, as the Treasury Department explains, "MHA is not an 'agency,' but a program administered by Treasury as part of the federal government's larger effort to aid distressed homeowners." Treasury ¶12. "[MHA] has no employees or physical location. Any representation is false to the extent it conveys to consumers that MHA is doing things (or could do things) such as reviewing applications[.]" *Id*.

 $^{^{43}}$ Compare Young ¶8:4 at 11 with Wells Fargo ¶12:3 at 16; Clemens ¶10 with Wells Fargo ¶15:6 at 20-22; compare Monrreal ¶6:3 at 7 with Wells Fargo ¶13:4 at 17; compare Robinson ¶7:2 at 13 and ¶9:4 at 16-17 with Wells Fargo ¶14:5 at 18-19; compare Harris ¶7:2 at 10 with BSI ¶¶3-6:1-3 at 3-5; compare Wilson ¶¶4-5:1 at B with Selene ¶¶3-4:1 at 3-5; compare Wofford ¶15:5 at 29-30 with PNC 2 ¶¶2-3:1-2 at 3-4 and PNC 1 ¶2.

⁴⁴ *Id.* ¶¶17-19. There are several payments to Capital One that appear to be primarily credit card payments (totaling less than \$3,500). *Id.* ¶18. There are also few payments to a bank, but two appear to be transfers to Gonsalves and Moreira, and the third is less than \$6000. *Id.* ¶19.

Treasury reviewed HOPE Services' mailers, and confirmed that it has "no relationship with whatever persons or entities are distributing [them]." *Id.* ¶8.

Second, HUD also confirmed that "any representation is false to the extent it conveys that loan modification applications are routinely accepted by HUD. HUD sometimes receives misdirected applications from distressed homeowners, but it does not have an official process for receiving and/or reviewing them." HUD ¶8.

Finally, NACA is "not a government agency" at all, but a nonprofit "community advocacy and homeownership organization." NACA ¶5. NACA does not "provide[] loan modifications" itself. *Id.* Although NACA helps homeowners obtain loan modifications, NACA confirms that "any representation is false to the extent it conveys that any third party submits documentation to NACA other than the homeowner, the lender, or the lender's servicer." *Id.* ¶4. Additionally, "NACA has not authorized any third party to use its name for any commercial purpose whatsoever." *Id.* ¶7. As NACA's National Director put it, the use of NACA's name in a telemarketing scam is "grossly offensive." *Id.* ¶8.

2. Contempt Defendant's Role at HOPE Services

Contempt Defendant sells fraudulent mortgage assistance relief services, both directly and indirectly, at HOPE Services. Pacios directly defrauds consumers by convincing them that HOPE Services can assist them in obtaining a modification. Multiple consumers report that they worked with "Brian" when they were defrauded in the scam set forth above. Harris ¶¶3-9; Monrreal ¶¶4-7; Robinson ¶¶3-6; Wofford ¶¶4-14.

Additionally, Pacios exerts control over HOPE Services and provides assistance to HOPE Services' employees who sell fraudulent MARS. First, Pacios helped set up the underlying office infrastructure that allows HOPE Services to steal consumer funds. He obtained the main business number and telephone system HOPE Services used until December of 2014, to make and receive calls to consumers in the scheme described above. Ostrum ¶267:116. He also facilitated

the continuation of the scam, by arranging for the new office lease of the ongoing iteration of HOPE Services (under its new name, HAMP Services). Ostrum ¶190:109 at 1158; *id.* Ostrum ¶186:109 at 1114. Second, Pacios makes deposits into HOPE Services' bank accounts, *id.* ¶219:94, and uses them to pay his rent, *id.* ¶254:134 at 2665-67. Third, HOPE Services identifies Pacios as one of two managers in charge of HOPE Services' "compliance department," *id.* ¶98:45 at 553, and fields refund requests, *id.* ¶98, Hicks ¶7. Finally, Pacios responded to a mortgage fraud-related subpoena issued by Washington state authorities as HOPE Services' "authorized representative."

Pacios attempts to thwart discovery of his contempt by both consumers and law enforcement by using the aliases "Brian Barry" and "Brian Kelly." He, however, fails to cover his tracks completely. Among other things, on his auto loan documents (executed under oath), Pacios identified his employer as the entity that does business as HOPE Services, and he listed a cell-phone number registered to his real name. Ostrum ¶205:133 at 2648; *id.* ¶216:120 at 1734. When Pacios registered HOPE Services' telephone system, he used the name "Brian Barry" but gave the telephone company the same cell-phone number listed on his auto loans and registered to his carrier under his real name. *Id.* ¶202:116 at 1604. Moreover, although HOPE Services appears to employ a "Brian Barry," *id.* ¶204:116 at 1601, 1606, no one by such name receives payments from HOPE Services, George ¶15.

HOPE Services recently changed its name, address, and phone number, presumably to continue the scam despite gaining the attention of local law enforcement. Similarly, Contempt Defendant changed his alias to "Brian Kelly."

 $^{^{45}}$ DFI ¶1 at 5-7. Pacios signed the subpoena under penalty of perjury using his fake name, "Brian Barry." *Id*.

⁴⁶ Ostrum ¶204:116 at 1601, 1606. All of the HOPE Services' employees changed their aliases when the company shifted to a new office and new public-facing name. *See id*.

Although "Brian Kelly" has a phone extension, the new iteration of HOPE

Services does not pay him. Ostrum ¶204:116 at 1601, 1606; George ¶15.

Meanwhile, although Pacios has no phone extension at the premises, his vehicle was spotted parked outside of HOPE Services' new offices. Ostrum ¶204:116 at 1601, 1606; Stahl ¶8:3 at 9; Ostrum ¶113:58 at 611.

Finally, Contempt Defendant is paid handsomely for his work at HOPE Services, but receives all funds indirectly. As noted above, HOPE Services pays for some of his expenses directly from its corporate accounts. *See supra* at 14. In other instances, Pacios funnels money through the accounts of his girlfriend, Cortney Gonsalves. Gonsalves receives large checks from HOPE Services, George ¶20, despite the fact that there is no evidence that anyone named Cortney works there. There are no telephone extensions at either office assigned to a "Cortney" and no consumers report speaking with anyone named "Cortney." Ostrum ¶36; *id.* ¶203. Nor does her name does appear on HOPE Services' corporate or legal documents. *See* Ostrum. Indeed, Cortney Gonsalves' only known activity is depositing consumers' checks. 48

III. ARGUMENT

account. Ostrum ¶194:111 at 28, 27.

Civil contempt is warranted where there is clear and convincing evidence the contemnors violated a specific and definite order of the court. *FTC v. Affordable Media, LLC*, 179 F.3d 1228, 1239 (9th Cir. 1999). Here, there is clear and

⁴⁷ On an insurance invoice, Gonsalves is identified as "married" and residing at Pacios' address. Ostrum ¶210:119 at 1698-99. Additionally, as of early last year, as of early last year, Pacios leased two vehicles: a 2014 Jeep Wrangler, and a 2014 Jeep Grand Cherokee. ¶194:111 at 1240; *id.* ¶195:111 at 1256. Pacios executed the leases, Ostrum ¶194:111 at 1239; *id.* ¶195:111 at 1255, but Gonsalves made most of the payments. Ostrum ¶194:111 at 1243-53. Notably, in early March 2014, Pacios made a payment from a Wells Fargo account ending in 1575, and less than three weeks later, Gonsalves made the next payment from the same

⁴⁸ Ostrum ¶219:94 at ATM Surveillance Videos Folder.

convincing evidence that Pacios violated two specific and definite provisions of the Permanent Injunction. Therefore, Pacios should be held in contempt and ordered to pay compensatory sanctions measured by the full amount consumers paid as a result of Pacios' violative conduct.⁴⁹

A. Pacios is Bound by the Permanent Injunction

Injunctions bind parties with actual notice of the order. Fed. R. Civ. P. 65(d)(2)(A). Because Pacios is a party to the Permanent Injunction and stipulated to its entry, he is bound by its prohibitions.⁵⁰

B. Pacios Sells MARS in Violation of the Permanent Injunction

Pacios has violated and continues to violate the Permanent Injunction. Section I of the Permanent Injunction bans Pacios from "advertising, marketing, promoting, offering for sale, or selling any mortgage assistance relief product or service" and from "assisting others" who are engaging in the same behavior. As described above, consumers in many states report working with "Brian Barry" and "Brian Kelly" at HOPE Services to obtain a mortgage modification. ⁵¹ "Brian Barry" and "Brian Kelly" are Brian Pacios' aliases. Therefore, Brian Pacios is both "selling" and "assisting others" who are "advertising, marketing, promoting, offering for sale, or selling any mortgage assistance relief product or service."

⁴⁹ To the extent that Pacios and his co-defendants are found liable in the related *de novo* complaint, full consumer redress in that matter would be duplicative of the compensatory sanctions sought here. The FTC would not double recover; rather, the compensation in one matter would limit the redress in the other.

⁵⁰ Permanent Injunction, *FTC v. Lakhany*, No. SACV12-337 (Feb. 28, 2013), DE152 at 3.

⁵¹ Ostrum ¶¶19, 21, 31; Harris ¶¶3-9; Monrreal ¶¶4-7; Robinson ¶¶3-6; Wofford ¶¶4-14. In addition, as noted above, our investigator spoke with "Brian" when seeking a refund. *See* Ostrum ¶98:45 at 553-55.

C. Pacios Misrepresents That Consumers Will Receive MARS

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Pacios' violations of the Permanent Injunction are particularly egregious, because he does not simply sell MARS, but he also makes material misrepresentations in the course of these sales. Section III of the Permanent Injunction prohibits Pacios from "misrepresenting or assisting others in misrepresenting, expressly or by implication, any material fact" of any product or service. "Express product claims are presumed to be material . . ." *FTC v. Pantron I Corp.*, 33 F.3d 1088, 1095-96 (9th Cir.) (citing *FTC Policy Statement on Deception*, Oct. 14, 1983, *reprinted in Cliffdale Assocs., Inc.*, 103 F.T.C. 110, 174, 182 (1984)). As set forth above, Pacios misrepresents, and assists others in misrepresenting, a myriad of material facts in the sale of MARS.

First, Pacios and his confederates claim that HOPE Services will obtain mortgage modifications for consumers that will make their payments substantially more affordable, will substantially lower their interest rates, and/or will help them avoid foreclosure. Second, Pacios and his associates tell consumers that their trial payments and/or reinstatement fee payment will be held in his or her lender's trust account and either be paid to his or her lender at the end of the trial period to finalize his or her modification, or be refunded. Third, Pacios and his confederates state explicitly and impliedly that HOPE Services is affiliated with, endorsed or approved by, or otherwise associated with the United States government, the MHA program, HUD, or NACA. Fourth, Pacios and his associates state that HOPE Services communicates with specialized departments, divisions, or "higher-ups" at the maker, holder, or servicer of the consumer's dwelling loan. Fifth, Pacios and his confederates tell the consumer that the consumer's lender can no longer foreclose on the consumer's house after HOPE Services receives signed documents and the first payment from the consumer. Finally, Pacios and his associates tell consumers that the loan modification process will be completed within several months. As set forth above, all of these statements are false; instead, consumers

receive no loan modifications, lose all the money sent to Pacios and his associates, and in some instances, loses their homes.

D. Pacios' Violations Have Caused At Least \$1.9 Million in Consumer Loss

The Court has broad authority to impose sanctions for violations of its orders, including requiring compensation for losses sustained as a result of the failure to comply with the order. *United States v. United Mine Workers of Am.*, 330 U.S. 258, 303-04 (1947); *Ahearn ex rel. NLRB v. Int'l Longshore & Warehouse Union, Locals 31 & 24*, 721 F.3d 1122, 1131 (9th Cir. 2013). Consumers injured by defendants' conduct are entitled to full remedial relief. *McComb v. Jacksonville Paper Co.*, 336 U.S. 187, 193 (1949). In an FTC contempt action, consumer loss is an appropriate measure of the compensatory remedy. *FTC v. EDebitPay*, LLC, 695 F.3d 938, 945 (9th Cir. 2012). In this case, because HOPE Services widely disseminated its deceptive claims of MARS, all consumers who paid HOPE Services are presumed to have relied on them. *See*, *e.g.*, *FTC v. Figgie Int'l*, 994 F.2d 595, 605-06 (9th Cir. 1993) ("A presumption of actual reliance arises once the [FTC] has proved that the defendant made material misrepresentations, that they were widely disseminated, and that consumers purchased the defendant's product.").

Here, as set forth above, Pacios does not just participate in the sales of MARS, he also exerts control over HOPE Services and assists HOPE Services employees in the sales of MARS. This behavior violates the ban set forth in Section I of the Permanent Injunction. In addition, Pacios makes misrepresentations in the sales of MARS, exerts control over HOPE Services, and assists HOPE Services employees in making misrepresentations in the sales of MARS. Indeed, Pacios facilitated Hope Services' fraudulent sales of MARS by obtaining the company offices and a phone system. This behavior violates the prohibition on making misrepresentations in the sale of any product or service, set

forth in Section III of the Permanent Injunction. In short, Pacios' violative actions harmed all consumers who sent payments to HOPE Services.

Because Pacios' contumacious activity injured all consumers who worked with HOPE Services, the consumer loss is measured by the full amount all consumers sent to HOPE Services. At this time, the FTC estimates that Pacios' conduct defrauded consumers of approximately \$1.9 million, as deposits into HOPE's known bank accounts that seem obviously to be from consumers total \$1,898,554.15. This figure, however, is an estimate based on evidence gathered through an undercover investigation and may be further refined following traditional discovery. Following such discovery, the FTC will present any further evidence in support of its request for an order holding Contempt Defendant Pacios in civil contempt and ordering him to pay a compensatory sanction in the full amount consumers paid.

IV. CONCLUSION

For the foregoing reasons, the FTC requests that the Court find Brian Pacios in contempt of the Permanent Injunction and order compensatory sanctions measured by the full amount consumers paid.

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⁵² George ¶12. In addition, there are at least \$216,856.29 in money orders and cashiers' checks where the remitter was not identified or was illegible. *Id.* ¶14. Moreover, this analysis does not include consumer funds from late February, March, or April. *Id.*

⁵³ As noted *supra* at 1 n.2, the FTC also filed under seal a Complaint and unnoticed Application for an *Ex Parte* Temporary Restraining Order in a related matter, *FTC v. Lake*. Once the *Lake* Defendants are aware of the FTC's investigation, the FTC may conduct additional discovery as permitted under the Permanent Injunction, as well as pursuant to the TRO if it is granted, to collect further evidence of the full amount consumers lost.

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