Organisation for Economic Co-operation and Development Working Group on Transport

Korean Situations and Policies to Stimulate Bicycle Use for Urban Transport

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Introduction

Problems with Old Paradigm





Energy crisis & climate change

- Oil-dependent economy & transport system
- Green house gas

Auto-oriented transport system

- Congestion, air/noise pollution
- High energy consumption

Non-motorized transport as a bridging strategy towards "Low Carbon and Green Growth"



Role of Cycling

What is Bicycle Transportation?



- Main Non-Motorized Transport (NMT)
- Mainly for short-trips and recreation
- "Forgotten mode" in today's Korean transport planning

Why Bicycle Transportation?

• Ecological impact

	Car	Car plus catalytic converter	Bus	Bicycle	Air	Train
Space consumption	100	100	10	0	1	6
Primary energy consumption	100	100	30	0	405	34
CO2	100	100	29	0	420	30
Nitrogen oxides	100	15	9	0	290	4
Hydrocarbons	100	15	8	0	140	2
СО	100	15	2	0	93	1
Total atmosphere	100	15	9	0	250	3
Risk of accidents	100	100	9	2	12	3

Why Bicycle Transportation? (contd.)

- Socio-political impact
 - Increase individual freedom of mobility & self-confidence
 - Greater autonomy & accessibility to young & elderly people





Why Bicycle Transportation? (contd.)

VS.

- Economic benefit
 - Low purchasing and maintenance cost
 - Less cost to build infrastructure than cars
 - Low space requirement



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Current Status and Barriers

The GHGs Emissions Volume (Korea)

- About 1 Billion Greenhouse Gas Emissions in Transportation Sector
 - Road (85.7 million), Railway(2.0 million), Marine transportation (11.6 million), Flight (6.6 million)
 - Road (85.7 million) : Automobile (61.1 million)

Motorcars for Business use (24.6 million)

- About 4.5 trillion won
 - Road (3.6 trillion), Railway(0.1 trillion),

Marine transportation (0.5 trillion), Flight(0.3 trillion)

- Road (3.6 trillion) : Automobile (2.6 trillion),

Motorcars for business use (1.0 trillion)

- Greenhouse Gas Emissions is lower than other developed countries but increasing rate is about the double (2005) (unit : ton)
 - Korea (125.73 million), U.S.A.(1947.5 million)
 - U.K (172.6 million), France (160.43 million)

International Trend



Bicycle share of trips (%)

Current Status in Korea



Transportation Mode Share (%)

Current Status in Korea (contd.)



Purpose of cycling

Recreational cycling by region

- Half for leisure, the others for everyday activities
- About 73% using bikes for leisure in new towns

Current Status in Korea (contd.)



- Mostly for health, correspondent with leisure purpose
- Riverside and parks preferred location of cycling

Perceived Barriers and Attractors

Road users	Barriers for cycling	Attractors for cycling		
Car drivers	• The cycling network is incomplete	Cycling is fun		
	Cannot transport heavy things	• Cycling is environment-friendly		
	• Depend on the weather	• Cycling is healthy		
	 Cycling is dangerous 	You make exercise		
	• Badly signed cycle routes			
Cyclists	• The cycle network is incomplete	• Cycling is fun		
	 High speed of car drivers 	Cycling is environment-friendly		
	 Lack of secure parking 	• You feel flexible and independent		
	• Car noise and fumes	• Cycling are fast		

- Both feels that the cycle network is incomplete
- Both thinks that cycling is fun and environment-friendly

Common Barriers to Cycling

- **Safety**: cyclists are vulnerable to motor vehicle traffic
- **Security**: fear of theft or damage
- Infrastructure: incomplete and unmanaged cycle network
- **Distance**: increased travel distance discourages cycling
- **Health**: toxic emissions from cars and buses
- **Social status**: cyclists perceived as poor people
- Weather: unfavorable weather conditions for cycling
- **Topology**: hilly terrain and steep roads can discourage cyclists.



History of Korean Cycling Policy

History of Korean Cycling Policy

Formulated the campaign plan for cycle use (April 1993)

- Ministry responsible : Ministry of Home Affaires
- Origin of Ministerial Directives for development of cycle infrastructures

Promulgated the Law for Cycle Use Activating (Jan. 1995)

- Ministry responsible : Ministry of Home Affaires
- Origin of implementing ordinance and enforcement regulation

Announced national cycling use activating plan

- Ministry responsible : Ministry of Home Affaires
- 5 years plan focused on infrastructures

History of Korean Cycling Policy

Announced the Second national plan for cycling use activating

Ministry responsible : M. of Government Administration and Home Affaires
 Based on the assessment of 1st national plan

Some briefs of the Assessment of 1st national plan

- Modal share increased : 1.85% for 1995, 2.4% for 2002
- Total budgets used : 478 billion won (National 30%, Local 70%)
- Infrastructures : Cycling path 4,419km / Cycle parking for 190,000 cycles

Objectives of 2nd national plan

- Budgets : 500 billion won (National 40%, Local 40%, Other 20%)
- Infrastructures : Cycling path 4,000km, cycle parking for 80,000 cycles
- New : National campaign, education for safety

History of Korean Cycling Policy

Lee Myung Bak administration announces new era

- Announced green growth (Aug. 2008)
- National Initiative plan was released (Jan. 2009)

New national plan

- Modal share target: 5% for 2012
- Total budgets: 1.2 trillion won (national only, local independently)
- Infrastructures target: Cycling path 17,000km

Other plans

- Promote bicycle industries
- Revision of laws
- National campaign, education for safety, Expo, and so on

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Comprehensive Bicycle Plan of Korea



• Bicycle industry + bicycle infrastructure ⇒ Green Growth

Policy Direction



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Strategie

Legal /Institutional

- Mandate facilities
- Safety and regulations
- Bicycle insurance

Infrastructure

- Bike facilities
- Utility bikeways
- National bike network

Public awareness

- Campaigns
- Education & promotion

Legal / Institutional Framework



Institutional Support

Public Affairs	 Revise Bicycle Promotion Act and improve management Establish Dept of Sustainable Transport, Bike education, and relevant organizations Provide public facilities for bike education Manage national bicycle network
Environment	Develop and promote environment-friendly bike program
Land	Improve National Transport Network Establish 'National Integrated Transport Plan'
Education	 Develop target-group curriculum and materials Encourage bike commute, provide accommodations
Public Health	Research on health effects of bicycle use
Finance	 Expand budget on effective bicycle policy Develop general bicycle insurance
Economic	Cultivate bicycle-related industries
Culture	 Support development of general bike insurance Organize national and international events

Role of central government

Evaluation & financial support

- Establish evaluation and execution system
 Develop bicycle compatibility index
- Establish information hub (website)
- Provide national cycling policy
- Designation of responsibility
- Conflict resolution among municipalities

Role of municipality

Evaluation & execution

- Use of bicycle compatibility index
 - Update and manage index, utilize index
 - for basic estimation and policy improvement
- Develop evaluation system: implement database
- Devise maintenance measures and conduct
 - regular facility check-ups

Bicycle Infrastructure



Public Awareness

Campaigns

- Integrate national and regional bicycle festivals
- Adopt national bicycle day
- Encourage active civic engagement

Education & Promotion

- Mandate safety and maintenance education
- Establish bicycle education school
- Foster bicycle communities and clubs (on/off-line)
- Launch various events (Tour de Korea, etc.)







Bicycle Infrastructure

Overall Strategy



Types of Implementation

Туре	Context	Responsibility	Purpose	
National	Near DMZ and along coastal lines	Ministry of Public Admin	For connection and utility/leisure	
4 Rivers Route	Along the 4 rivers	Ministry of Land	For connection and leisure	
Regional Route	Community border	Ministry of Public Admin	For connection and leisure	
Municipal Route	Urban and metropolitan areas	Municipality	Utility/leisure	



Regional Route

• Inter-community link



Establish inter-community link through regional plan







Linked through economy
 Urban center
 Town center
 Inter-community network
 Municipal network

Linked through transit

Public transit path

Linked through terrain feature



River, park, green space

Municipal Route



- Each city responsible for construction
- Quick and easy inter-modal transport
- Road-diet and traffic calming
- Link to public transit & bike terminal
- Compact & mixed-use development

Municipal Route (contd.)

• Examples of cycle-oriented transportation planning





 Road-diet (City of Incheon) • Traffic calming (Insadong Street)

Municipal Route (contd.)

• Examples of compact & cycle-friendly urban planning



 Compact and NMT-friendly development (Cheonggye Stream)



• Bicycle-friendly city (City of Changwon)

Municipal Route (contd.)

• Examples of bicycle and transit system in urban centers



 Easy transfer to transit (Korean Railway)



• Bike terminal (City of Seoul)

Transit Oriented System

U-Bike City

- Apply ubiquitous technology to link bicycle and transit system
- Select 5 cities for pilot program and focus national efforts





Conclusion

"A paradigm shift to green transportation"



Questions or comments?



Thank you for your attention

For further information, send email to Hee Cheol SHIN, Ph.D. (hcshin@koti.or.kr)

