





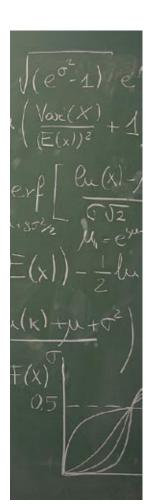


# ANNUAL REPORT

2008

Includes financials for the year ended 31 March 2008

PROVIDING FINANCIAL
ASSISTANCE TO
ACADEMICALLY
DESERVING STUDENTS
WHO ARE IN NEED







## NATIONAL STUDENT FINANCIAL AID SCHEME CONTENTS

Providing Financial Assistance To academically Deserving Students Who Are In Need

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### Financial Report

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(FROM LEFT TO RIGHT)

TOP ROW LEFT: Mr Sipho Pityana, Chairperson; Mr Ivan Mzimela, Deputy Chairperson Right: Mr Allan Taylor (CEO until July 2007); Ms Merle Festers (acting CEO between August 2007 and January 2008); Mr Pragasen Naicker (CEO with effect from 1 February 2008)

SECOND ROW MR RAYMOND OLANDER; DR LOVENESS KAUNDA; MR THAMI NCOKWANE; MR PHILLIP DEXTER; MS NASIMA BADSHA; MRS BABALWA NTABENI-MATUTU; PROFESSOR DUMA MALAZA

THIRD ROW Mr Bonakele Jacobs; Ms Laura Schultz; Mr Marshall Rapiya; Mr Spencer Janari







































NEW BOARD MEMBERS: FROM LEFT TO RIGHT: MR BRIAN GALLANT DR NGOZI AWA MR NATHAN JOHNSTONE PROFESSOR MARTIN HALL

Not shown here Advocate Mobi Mosotho Petlane Ms Lynette Matthews Mr Nyiko Shivamu

# foreword

GNM Pandor, MP, Minister of Education

# IT IS MY PLEASURE TO PRESENT THE NATIONAL STUDENT FINANCIAL AID SCHEME ANNUAL REPORT TO PARLIAMENT.

In 1999 government established NSFAS by an Act of Parliament to provide for the granting of loans and bursaries to eligible students. Parliament recently amended the Act to include Further Education and Training (FET) Colleges.

The Department of Education has made a huge investment in widening access to higher education through NSFAS. In the 2007 MTEF we added R1.3 billion to NSFAS funds. That was a major injection on its own, but our funding of higher education as a whole has also increased substantially. Since 2004 the Department has added R2.1 billion to NSFAS, and R6.2 billion to higher education baseline funding. One in every four rands budgeted has been for the tuition and living costs of students who would not otherwise have been able to attend university. We have made a commitment to equity and redress in our education system.

NSFAS continues to manage our successful Funza Lushaka project that provides bursaries for student teachers, as well as the Department of Social Development's social work bursaries.

NSFAS plays a leading role in ensuring the success of our twin goals of widening access and expanding success in tertiary education. In 2007 the Scheme made 153,272 awards of an average of R11,483 each to 125,899 students. I am particularly pleased to note that loan repayments continued to increase; some R341 million was reinvested into the Scheme from repaid loans. By repaying their loans, graduates demonstrate an understanding of their responsibility to make a contribution to education.

The resources available to higher and further education can be further enhanced through the wisdom of



GNM. PANDOR, MP MINISTER OF EDUCATION

NSFAS plays a leading role in ensuring the success of our twin goals of widening access and expanding success in tertiary education.



parents and guardians in providing for the future education of their children. To this end, I launched the Fundisa Fund, an investment initiative in conjunction with the Association of Collective Investments. A portion of NSFAS's funds has been made available to contribute to the bonus component of the Fundisa Fund – a powerful incentive for those able to save something towards their children's tertiary education.

I would like to express my appreciation to the Board and all other stakeholders and individuals who continue to provide their advice, support and commitment to NSFAS, and in so doing contribute to the ongoing stability and development of the higher education system.

GNM Pandor, MP Minister of Education

Naledi Pandor



### Mr Sipho M Pityana, Chairperson

NSFAS'S CENTRAL MISSION OF ENHANCING ACCESS TO HIGHER EDUCATION FOR THOSE FROM PREVIOUSLY DISADVANTAGED COMMUNITIES HAS FEATURED PROMINENTLY AS THE NATION HAS INCREASED ITS EFFORTS TO ACCELERATE SKILLS DEVELOPMENT.

Consequently, the organisation assumed additional responsibilities as regards managing grants for students at Further Education and Training (FET) Colleges, as well as for studies in social work and education.

These developments, together with the partnerships with the private sector, have seen us evolve dedicated funding for certain areas of the economy without compromising our focus of enhancing general access to higher education. Nedbank's donation of R15 million was the first major response to our appeal for this kind of partnership. The funds are restricted for use in identified skills areas. It is a development that complements our partnership with the South African Institute of Chartered Accountants (SAICA), which focuses on the sponsorship of students in the field of accountancy.

These partnerships have assumed even greater importance as the demand for our support has exceeded our capacity

reason, we have set ourselves the goal of growing these relationships and of increasing the private sector's contribution to NSFAS. Coupled with this is the need to implement communications programmes geared to reach poor communities in order to ensure that they are aware of the services of NSFAS and how to access them. In the same vein, Government's contribution to NSFAS has increased tremendously over the past five years by R826 million from the Department of Education - this against a backdrop of rising costs of study. We are concerned about the negative impact that the escalation in costs of higher education is having on access, particularly to previously advantaged institutions. We carried out an extensive review of the choices facing NSFAS in light of our resource constraints. Central

among these is the debate regard-

ing whether we should be funding

to provide financial assistance. For this



MR SIPHO M. PITYANA,

Financial aid to poor students is a vital government initiative that should be seen as part of a comprehensive programme to address socioeconomic backlogs and imbalances.

fewer students and grant them bigger resources, or target larger numbers of students but with each receiving less funding support. We have also been looking at possible incentives which may entail reducing the loan component of our scheme for those who finish their studies within the set period of time. In addition to these initiatives. we have also sought to determine the extent to which our funding is aligned to the skills development efforts that the country has embarked upon. These policy choices have to be informed by detailed research and analysis, and a decision was consequently made to appoint a full-time research officer. These developments are indicative of an exponential growth of NSFAS from an R800 million scheme in 2002/03 to R1.8 billion in 2007/08. The administrative capacity of the organisation has not kept pace with these changes, and so staff and systems are under pressure. Further demands came about through the introduction of the National Credit Act (NCA) and changes to financial and audit practices. Following the appointment of Mr Pragasen Naicker as the new CEO as a result of the resignation of Mr Allan Taylor for personal career pursuits, a comprehensive organisational review was initiated to address

some of these issues. Consequently an organisational redesign and business re-engineering project was embarked on in order to ensure the efficient readjustment of the organisation and enhancement of efficiencies. The new CEO - an IT expert and former Executive Director of Information and Technology of the University of Cape Town (UCT) will use his experience to drive our efforts to increase a close interface with institutions of higher education by electronic media, among others. The focus will also be to improve the assistance offered to the Financial Aid Offices and provide a more efficient service to students.

In this regard we are grateful to Allan Taylor for his dedicated service to NSFAS and to Ms Merle Festers, the CFO, who was the Acting CEO for six months following his resignation. We would also like to thank the members of the Board for their commitment, contribution and for investing their varied expertise to make NSFAS the rich organisation that it is. Without our hardworking and loyal staff, this organisation would not be where it is, and I encourage them to keep up the good work.

Sipho M Pityana

# chairperson's REPORT

# ANNUAL 20 REPORT 08 NSFAS

National Student Financial Aid Scheme

# CEO's introduction

THE DAWN OF DEMOCRACY IN SOUTH AFRICA IN THE EARLY 1990s BROUGHT TO AN END MORE THAN 100 YEARS OF HIGHER EDUCATION THAT HAD BEEN PRIMARILY THE PRESERVE OF THE WHITE POPULATION.

Education has so often served as the key to opening the door to a new world and a new life, and its role in the transformation of our society and economy cannot be underestimated. In the current period in South Africa, as in many other developing countries, the ongoing cycle of poverty can be broken when the first generation in a family is given an opportunity to be educated to a level that allows the individual to be employed in a professional capacity. Greater access to education for more South Africans is inextricably linked to the development of the country and our collective ability to deal with the many socio-economic challenges we face.

The mandate under which NSFAS operates directly relates to these issues, and it is pleasing to note that funding passing through the NSFAS system continues to grow annually, reflecting an acknowledgement of the considerable educational needs of the nation. In the year under review, NSFAS was required to manage a substantial increase in funds available for undergraduate study. Not only

has funding for general education increased, but NSFAS students have benefited from a rapidly growing pool of funds that target scarce skills. This is evidenced by the increase from the R83 million available in 2006 for scarce skills funding to the 2007 amount of over R360 million. While the Department of Education and other government departments remain the largest contributors to scarce skills funding, there is a discernable increase in funds from corporate South Africa, and we were particularly pleased to welcome Nedbank on board this year.

In December 2007, the NSFAS Act was amended to include the administration of funds for Further Education and Training (FET) Colleges. In effect, NSFAS is now responsible for managing bursary awards to students studying for vocational training courses at fifty FET colleges country-wide. In 2007, the Department of Education (DOE) made R100 million in new monies available to students studying at FET Colleges.



MR PRAGASEN NAICKER CHIEF EXECUTIVE OFFICER

In effect, NSFAS is now responsible for managing bursary awards to students studying for vocational training courses at fifty FET colleges countrywide.

### Mr Pragasen Naicker, Chief Executive Officer

Further funds available during the year arose as a result of the steady increase in loan recoveries, making it possible for NSFAS to inject the sum of R295 million into the student award pool.

In February 2008, in response to the operational challenges presented by the growth in its activities, NSFAS embarked on a review of its business processes, information systems and technology platforms with a view to identifying opportunities to improve on the quality and speed of delivery of its services to students, institutions and donors. What is clear at this early stage in the review process is that simply increasing the staff complement will not in itself effectively deal with the specific service requirements of these stakeholders.

Initial indications of the review suggest that NSFAS will have to make more effective use of technology. Progressively NSFAS needs to replace its manually-intensive loan form processing system with electronic forms processing so that the current administrative burden at NSFAS and each of the Financial Aid Offices is drastically reduced. This administrative burden pre-

vents Financial Aid Offices from concentrating on their primary task of interacting with and informing students of the many types of funding that can be accessed, so that the student can make the right financial aid choice. This consultation at the level of the Financial Aid Officer is essential, particularly in respect of scarce skills funding, where the terms and conditions applicable to each fund are defined by the donor.

During the year NSFAS met with the National Credit Regulator and took steps to comply with the National Credit Act (NCA). The original intention of applying for exemption from the NCA was shelved as NSFAS came to realise that, as part of students' life skills development, it is important for them to understand the implications of entering into a loan agreement.

Finally, I would like to express my appreciation to the management team and staff at NSFAS for their hard work and especially their willingness to educate me on the intricacies of the NSFAS operation since I took up the position of CEO on 1 February 2008.

Mr Pragasen Naicker



# OPERATIONAL YEVIEW for the 2007/08 year

Increasing funds allocated to NSFAS for administration was an important feature of the operational environment during the 2007/2008 year. Despite the heightened pressure that this involved, NSFAS proved its ability to handle larger amounts.

The strain of the increased funds under administration intensified with the growth in the number of institutions with which we interact and the corresponding growth in work relating to them - this increased from 23 to 73 educational institutions. The increase in the institutional base was due to the NSFAS mandate being extended to include the administration of bursary funding to Further Education and Training (FET) Colleges. This new responsibility arose through the allocation by the Department of Education of R100 million for

student bursaries at FET Colleges. Figure 1.1 details the name of the FET College, the number of FET students who received bursaries and the total amount in rands made available by NSFAS to each FET College. In total, 12,283 FET students took advantage of the bursaries on offer. The timing of the start of the FET rollout resulted in the full amount of money made available by the Department of Education not being allocated during the year under review. However, remaining funds were set to be re-allocated to students for the 2008 academic year.

FIGURE 1.1

### FET COLLEGES

FET COLLEGE	No of Students	No of awards	RAND VALUE
Boland FET College	211	218	R 927,969
Buffalo City FET College	212	212	R 994,483
Capricorn FET College	449	450	R 3,001,631
Central Johannesburg FET Co	llege 162	166	R 1,206,834
Coastal FET College	429	430	R 3,242,415
FET College of Cape Town	311	312	R 2,272,984
Eastern Cape Midlands FET C	ollege 243	246	R 979,187
Ehlazeni FET College	247	250	R 1,369,748
Ekurhuleni East FET College	486	488	R 1,608,180
Ekurhuleni West FET College	282	283	R 1,050,881
Elangeni FET College	257	269	R 1,672,525
Esayidi FET College	333	334	R 2,279,371
False Bay FET College	179	212	R 869,455
Flavius Mareka FET College	68	68	R 527,292
Gert Sibande FET College	332	335	R 2,403,907
Goldfields FET College	76	76	R 568,274
Ikhala FET College	256	256	R 1,080,402
Ingwe FET College	116	116	R 557,406
King Hintsa FET College	173	173	R 1,407,807
King Sabata FET College	136	136	R 810,395
Lephalale FET College	137	137	R 579,305
Letaba FET College	339	339	R 1,505,891
Lovedale FET College	130	130	R 782,759
Majuba FET College	268	268	R 486,500

Mationa	1 Student	Financia	Aid Scheme

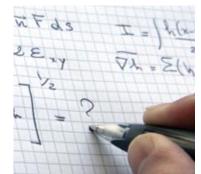
Maluti FET College	405	406	R 2,250,000
Mnambithi FET College	110	110	R 584,251
Mopani FET College	578	579	R 2,806,736
Motheo FET College	218	218	R 1,354,048
Mthashana FET College	259	259	R 1,480,385
Nkangala FET College	354	359	R 1,842,485
Northern Cape Rural FET College	373	373	R 1,663,973
Northern Cape Urban FET College	183	184	R 846,435
Northlink FET College	232	232	R 1,004,559
Orbit FET College	385	385	R 1,739,250
Port Elizabeth FET College	233	233	R 1,305,635
Sedibeng FET College	264	264	R 1,550,000
Sekhukhune FET College	158	158	R 951,863
South Cape FET College	221	221	R 738,526
South West FET College	389	395	R 2,464,983
Taletso FET College	141	141	R 849,511
Thekwini FET College	134	134	R 711,125
Tshwane North FET College	174	176	R 1,363,178
Tshwane South FET College	362	362	R 2,448,927
Umfolozi FET College	234	234	R 1,364,273
Umgungundlovu FET College	132	132	R 607,246
Vhembe FET College	233	233	R 1,203,420
Vuselela FET College	175	175	R 600,568
Waterberg FET College	119	119	R 596,079
West Coast FET College	307	307	R 1,749,682
Western College FET	78	78	R 456,487
50 FET colleges	12,283	12,371	R 66,719,226



Further evidence of South Africa's continued focus on higher education can be seen from the fact that NSFAS received increased funding from the Department of Education for the general education category. This increased from R833 million provided in 2006/07 to R1 billion in the year under review.

In this same period, targeted scarce skills funding for higher education institutions (HEIs) increased from R88 million to R258 million. The





Further evidence of South Africa's continued focus on higher education can be seen from the fact that NSFAS received increased funding from the Department of Education for the general education category.





FIGURE 1.2

	2007/08	PERCENTAGE INCREASE FROM PREVIOUS YEAR	2006/07
DEPARTMENT OF AGRICULTURE	8 300 000	0%	8 300 000
DEPARTMENT OF EDUCATION – TEACHER (RING-FENCED)	66 000 000	2%	65 000 000
DEPARTMENT OF EDUCATION – NSFAS PARTNERSHIP WITH THE SOUTH AFRICAN INSTITUTE OF CHARTERED ACCOUNTANTS (SAICA)	14 000 000	17%	12 000 000
DEPARTMENT OF EDUCATION - FUNZA LUSHAKA TEACHER BURSARIES	120 000 000	100%	0
DEPARTMENT OF SOCIAL DEVELOPMENT – BURSARIES FOR SOCIAL WORK STUDENTS	50 000 000	100%	0
	258 000 000	203%	85 300 000

importance of this initiative cannot be overstated, since scarce skills funding is an intervention that seeks to address the critical skills requirements of the developmental state.

Fig 1.2 lists all scarce skills funding received by NSFAS by donors during the financial year. Each scarce skills fund brings with it both entry and exit conditions.

The Department of Labour continued to provide funding for students with disabilities. Full bursaries totalling R26 million were awarded to students for the year under review, compared to R32 million in 2006/07.

In the interest of service delivery, NSFAS has set itself the responsibility of tailoring its information services so that students are better informed of the different types of funding that are available, so that informed choices can be made. Furthermore, NSFAS intends making visible to its donors as close to real time as is technically possible the extent to which students take up their funding during the registration process at HEIs and FET Colleges. This facility will enable NSFAS and the donors to reach out proactively to students to inform them of bursaries/loans that are still available at institutions countrywide.

IRISH AID RE-ALLOCATED R I 900 000 IN FUNDS GRANTED IN PREVIOUS YEARS FOR ASSISTANCE IN 2007 TO MATHS AND SCIENCE TEACHERS STUDYING AT THE UNIVERSITY OF LIMPOPO.









The current systems and processes in place at NSFAS have served the organisation well over the years. However, with the increase in volumes and workload, together with the growth in conditional bursaries, it is now necessary for NSFAS to review all aspects of its operations. The intention of this operational review - which began in February 2008 and will continue into the next financial vear - is not to look for marginal improvements but to realign NSFAS and its services to facilitate an improved vision of its role going forward.

Initial conclusions reached during the operational review make it clear that a simple increase in the staff complement will not in itself effectively deal with the specific service requirements of our stakeholders: students, institutions and donors.

Rather, it is evident that NSFAS will have to make more effective use of technology. Progressively NSFAS needs to replace its manually-intensive loan form processing system with electronic forms processing so that the current administrative burden at NSFAS and each of the Financial Aid Offices is drastically reduced. This admini

istrative burden prevents Financial Aid Offices from concentrating on their primary task of interacting with and informing students of the many types of funding that can be accessed so that the student can make the right financial aid choice. This consultation at the level of the Financial Aid Officer is essential, particularly in respect of scarce skills funding, where the terms and conditions applicable to each fund are defined by the donor.

The benefit of the recovery of funds loaned through repayments by cannot be overstated, since recoveries have a direct bearing on the monies that are re-injected into the awards allocation pool and, by implication, the number of students NSFAS can support during the academic year.

The ongoing success of the Recovery Strategy crafted in 2005 enabled NSFAS to commit R341 million to the awards pool in the 2007/08 year.

### Management of NSFAS Human Resources

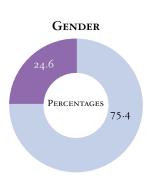
Of the 75 positions in the NSFAS staff complement, 69 positions were filled during the year under review, while six remained vacant as at March 2008. In addition, up to 18 part-time or temporary employees were employed during peak periods to assist with data capturing, customer care functions, IT development, and also in the CEO's office and finance area to assist with seasonal pressures.

Significant increases in the NSFAS workload over the past few years has necessitated a corresponding growth in staff numbers, in order to maintain

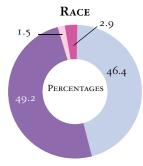
high standards of service delivery. During the financial year under review, 20 new appointments were made to cater for the organisational growth and to fill the 10 vacancies resulting from staff turnover.

One of the critical vacancies during this period was that of the outgoing CEO, Mr Allan Taylor, who left NSFAS in July 2007 to pursue other career options.

Ms Merle Festers (CFO) acted as CEO in the interim until the incoming CEO, Mr Pragasen Naicker, was appointed in February 2008.









TOTAL









Significant increases in the NSFAS workload over the past few years has necessitated a corresponding growth in staff numbers, in order to maintain high standards of service delivery.

The organisational demographics of permanent employees (excluding the six vacant posts) were as indicated in the pie charts on the left.

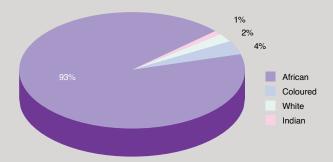
### Management structure

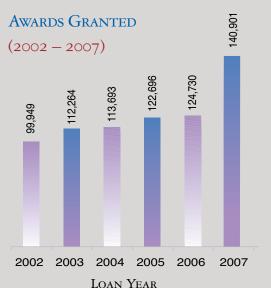
Mr Pragasen Naicker is our Chief Executive Officer supported by a senior management team consisting of the Chief Financial Officer, Ms Merle Festers; the Chief Operations Officer, Ms Vuyisile Linda Nhlumayo; the Information Technology Manager, Mr Julian Topkin; and the Human Resources Manager, Mr Joe February.



# facts& FIGURES

### RACIAL BREAKDOWN OF STUDENTS RECEIVING LOANS

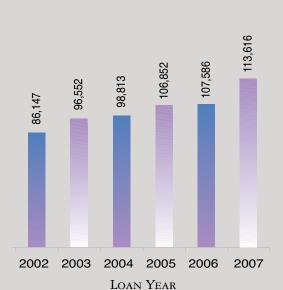


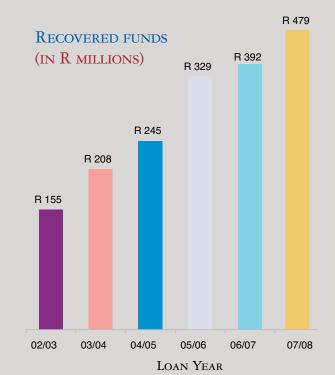


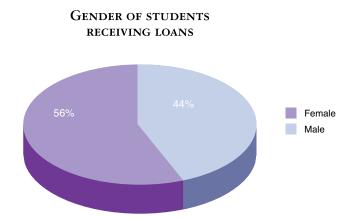
# **MISSION STATEMENT**

NSFAS seeks to impact on South Africa's racially skewed student, diplomat and graduate population by PROVIDING A SUSTAINABLE FINANCIAL AID SCHEME that enables academically deserving and financially needy students to meet their own and South Africa's development needs.









# DISBURSEMENT FROM POOL OF RECOVERED FUNDS

 2001/2002
 R 149.3m

 2002/2003
 R 150m

 2003/2004
 R 168.8m

 2004/2005
 R 246.5m

 2005/2006
 R 261.3m

 2006/2007
 R 296m

 2007/2008
 R 295m



In the year under review, NSFAS was required to manage a substantial increase in funds available for undergraduate study. Not only has funding for general education increased, but NSFAS students have benefited from a rapidly growing pool of funds that target scarce skills.

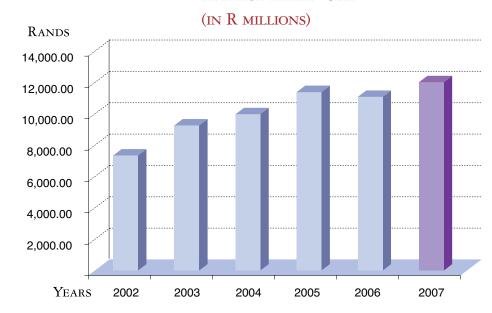




Greater access to education for more South Africans is inextricably linked to the development of the country and our collective ability to deal with the many socioeconomic challenges we face.



### AVERAGE AWARD SIZE





# NSFAS board & for the 2007/08 year SUO-COMMITTEE reports

THE NSFAS BOARD APPOINTED A NUMBER OF SUB-COMMITTEES TO PROVIDE A GREATER FOCUS ON PARTICULAR ISSUES OF SIGNIFICANCE IN THE WORK OF THE ORGANISATION. IN LINE WITH COMPLIANCE REQUIREMENTS AND THE NEED TO GUIDE THE ACTIVITIES OF THE SUB-COMMITTEES, TERMS OF REFERENCE WERE APPROVED BY THE NSFAS BOARD FOR EACH SUB-COMMITTEE DURING THE YEAR UNDER REVIEW.

In addition to the meetings of the subcommittees, the board met regularly, as reflected in the attendance register on the right:

The audit sub-committee operated under the audit charter, which has been signed by the NSFAS audit sub-committee.

Certain members of NSFAS staff, although not members of the subcommittees, were invited to attend subcommittee meetings.

The CEO and acting CEO attended certain sub-committee meetings.

1 CEO UNTIL JULY 2007

2 ACTING CEO BETWEEN AUGUST 2007 AND JANUARY 2008

> 3 CEO WITH EFFECT FROM 1 FEBRUARY 2008

4 RESIGNED FROM BOARD BUT LATER CO-OPTED BACK ONTO BOARD

Name	29 May 2007	27 JULY 2007	13 SEPT 2007	20 Nov 2007	14 Mar 2008
Sipho Pityana (Chairperson)	✓	*	✓	<b>✓</b>	✓
Ivan Mzimela	×	×	✓	×	×
Allan Taylor <sup>1</sup>	✓	✓	N/A	✓	N/A
Merle Festers <sup>2</sup>	N/A	N/A	✓	N/A	N/A
Pragasen Naicker <sup>3</sup>	N/A	N/A	N/A	N/A	✓
Nasima Badsha	✓	✓	✓	✓	✓
Phillip Dexter	✓	*	✓	×	×
Raymond Olander <sup>4</sup>	×	RESIGNED	N/A	×	✓
Marshall Rapiya	×	*	×	✓	✓
Laura Schultz	✓	✓	✓	✓	✓
Loveness Kaunda	×	✓	×	✓	✓
Bonakele Jacobs	✓	✓	✓	✓	✓
Duma Malaza	×	✓	✓	✓	✓
Spencer Janari	✓	<b>✓</b>	×	<b>✓</b>	<b>✓</b>
Thami Ncokwane	✓	✓	✓	✓	✓
Babalwa Ntabeni-Matutu	✓	✓	✓	×	✓

### AUDIT SUB-COMMITTEE

The audit sub-committee was represented by board member Mr Raymond Olander, and by independent experts appointed to the Sub-committee, namely, Mr Pete Smith (Chairperson), Ms Carol Read and Ms Priscilla Ngqula.

During the year under review, the sub-committee focused its efforts on meeting external audit, internal audit and other governance requirements through effective management, proper strategic planning and dedicated and professional employees. The 2008 financial year has again been a successful one in that NSFAS produced quality annual financial statements and submitted these statements to both the Department of Education and National Treasury within the required deadlines. The annual external audit, performed by Ngubane & Co. on behalf of the Auditor-General, revealed that there were no material non-compliance or control weaknesses in the organisation and this resulted in NSFAS obtaining an unqualified audit report from the Auditor-General's office. During the 2007 year the NSFAS internal audit function has continued to assist in ensuring an adequate,

### effective and efficient control environment within the NSFAS Head Office and the Financial Aid Offices at all the higher education institutions, where a great deal of NSFAS's business takes place.

The Financial Aid Offices at each higher education institution is the original contact point for NSFAS beneficiaries. Therefore the completion of applications for funding, determining the most financially needy and academically able students, and completing loan agreement forms are key functions for an internal audit to monitor. It has consequently been necessary to develop, implement and monitor adequate, effective and efficient controls at the Financial Aid Offices across South Africa.

The audit committee is pleased that, with ongoing annual audits of the 23 higher education institutions, there has been a significant improvement in compliance with the NSFAS requirements at these institutions.

During the current financial year, NSFAS took on the responsibility of dispensing bursaries to the 50 Further Education and Training (FET) colleges. This will entail significant inputs from NSFAS internal audit in the years ahead and additional resources to support this will be deployed in future.

### REGISTER OF ATTENDANCE OF SUB-COMMITTEE MEETINGS

Name	4 MAY 2007	25 MAY 2007	25 JULY 2007	8 Feb 2008
Pete Smith	✓	✓	✓	×
Raymond Olander	✓	×	N/A	✓
Carol Read	✓	✓	✓	✓
Priscilla Ngqula <sup>1</sup>	N/A	N/A	✓ (BY INVITATION)	✓
Allan Taylor², NSFAS	✓	✓	✓	N/A
Pragasen Naicker³, NSFAS	N/A	N/A	N/A	✓
Merle Festers <sup>4</sup> , NSFAS	✓	✓	✓	✓
Melanie Joffee, Auditor-General (by invitation)	N/A	✓	✓	N/A
Greg Cronje, Ngubane & Co. (by invitation)	N/A	✓	✓	N/A
Morgan Nhiwatiwa, Ngubane & Co. (by invitation)	N/A	✓	✓	N/A
Adiel Bloew, Auditor-General (by invitation)	N/A	✓	✓	N/A
Laura Schultz (by invitation)	N/A	N/A	✓	N/A

### FINANCE SUB-COMMITTEE

The finance sub-committee was represented by board members Mr Raymond Olander (Chairperson), Mr Sipho Pityana, Ms Nasima Badsha, Mr Spencer Janari and the NSFAS Chief Executive Officer (ex officio).

The finance sub-committee advises the board on the financial management of NSFAS, which includes, but is not

- I APPOINTED TO THE SUB-COMMITTEE DURING THE YEAR,
- 2 CEO UNTIL JULY 2007
- 3 CEO WITH EFFECT FROM 1 FEBRUARY 2008
- 4 ACTING CEO BETWEEN AUGUST 2007 AND JANUARY 2008.

limited to, loan recovery, fund-raising and investment of repayments. The sub-committee also performs such other functions as the board may delegate or assign to it.

The year under review saw NSFAS managing and administering in excess of R1.7 billion in awards to students, of which R295 million came from NSFAS recovered funds. New bursary funding of R300 million impacted on funds under management by the Scheme. Since some institutions were not utilising their annual allocations at an

acceptable rate, it was recommended to the board that under-utilised funds should be re-directed at mid-year to those institutions who were indeed utilising their allocated NSFAS funding. This process will be implemented for the first time in 2008/09. The interest rate on outstanding debt accrued at 7% for the year under review. Loan recoveries reached R35 million per month by the end of the financial year, with total recoveries for the year amounting to R479 million. This represents a year-on-year increase of 22%.

The provision for doubtful debt for the year under review amounts to 23.4%, an increase from 22.8% in the prior year. This marginal increase of 0.4% is primarily due to a slight increase in the student drop-out rate.

During the year under review the finance sub-committee recommended the approval of a more regulatory compliant investment policy to the board, which was approved. As NSFAS continues to ensure the optimum return on the investment of recovered monies, a process was initiated during the year under review to appoint at least two asset managers during 2008/09. NSFAS continues to focus on ensuring good corporate governance and compliance to the Public Finance Management Act, National Treasury regulations and relevant accounting reporting stand-



ards. Quarterly reports, budget adjustment requests, compliance certificates and other required documentation is submitted to the executive authority, the Minister of Education, and to the National Treasury when required. The year under review also saw the Scheme becoming more compliant in terms of supply chain management, and this focus will continue in 2008/09.

Administration expenses for 2007/08 totalled R26.5 million, which translates

into 1.52% of total funds awarded. The Scheme has committed R2.2 billion to awards for 2008/09, of which R410 million will come from recovered funds. The operational budget for 2008/09 is R48 million.

Without the diligence and dedication of staff in fulfilling their duties, and ensuring compliance to internal controls, it would not be possible for NSFAS to continue to have successful audits.

### REGISTER OF ATTENDANCE OF SUB-COMMITTEE MEETINGS

Name	26 May 2007	26 Jul 2007	19 Nov 2007	13 Mar 2008
Raymond Olander	✓	N/A	✓	✓
Sipho Pityana	✓	✓	✓	✓
Nasima Badsha	×	✓	✓	✓
Spencer Janari	✓	✓	✓	✓
Allan Taylor <sup>1</sup>	✓	✓	N/A	N/A
Merle Festers <sup>2</sup>	N/A	N/A	✓	N/A
Pragasen Naicker <sup>3</sup>	N/A	N/A	N/A	✓

### Human Resources (HR) Sub-committee

This sub-committee was represented by board members Mr Ivan Mzimela (Chairperson), Dr Loveness Kaunda, Mr Bonakele Jacobs and Mr Phillip Dexter.

The sub-committee set itself the task of:

Scrutinising the HR policies of

- NSFAS both from a compliance and completeness point of view
- Reviewing the remuneration and benefits applicable to the CEO and executive management
- Establishing a Nominations
   Committee and processes that decide on the appointment of key

1 CEO UNTIL JULY 2007

2 ACTING CEO BETWEEN AUGUST 2007 AND JANUARY 2008.

3 CEO WITH EFFECT FROM 1 FEBRUARY 2008

- 1 CEO UNTIL JULY 2007
- 2 ACTING CEO BETWEEN AUGUST 2007 AND JANUARY 2008
- 3 CEO WITH EFFECT FROM I FEBRUARY 2008.

### REGISTER OF ATTENDANCE OF SUB-COMMITTEE MEETINGS

Name	20 JULY 2007	13 SEPT 2007	15 Nov 2007	15 Mar 2008
Ivan Mzimela	✓	✓	✓	✓
Loveness Kaunda	✓	×	✓	✓
Bonakele Jacobs	✓	✓	✓	✓
Phillip Dexter	✓	X	X	X
Allan Taylor <sup>1</sup>	✓	N/A	N/A	N/A
Merle Festers <sup>2</sup>	N/A	✓	✓	N/A
Pragasen Naicker <sup>3</sup>	N/A	N/A	N/A	✓

senior NSFAS staff positions

- Drafting an employment contract for the CEO
- Drafting and evaluating an appropriate performance management system for NSFAS
- Ensuring that it keeps abreast of the satisfaction climate among NSFAS staff.

The sub-committee agreed that it would not involve itself in operational matters.

The appointment of core senior staff members for NSFAS was a focus during the year. The key position of CEO remained vacant for six months from August 2007 until February 2008, during which time the board authorised the position to be advertised and engaged an employment consultant to search for a suitable candidate. The process of filling two senior management positions (Communications & Development Officer and Research & Policy Officer) was also initiated during the year.

Other work of the sub-committee included ensuring that new formatted job descriptions were put in place and that core skills and training indicators per occupational grouping were identified. An important goal that the sub-committee hoped to achieve was the implementation of a performance management and rewards system for staff. While policies in this regard were drafted and pilot assessments carried out with staff, the implementation of such a system was put on hold pending the finalisation of a business process re-engineering (BPR) project that was started towards the end of the year under review. The BPR project would include the identification of key performance indicators. The need for the implementation

The need for the implementation of a policy on acting allowances was identified. Since the concept was supported and is provided for in the legislation, a policy was drafted and implemented.



### MARKETING & FUNDRAISING SUB-COMMITTEE

This sub-committee was represented by board members, Mrs Babalwa Ntabeni-Matutu (Chairperson), Mr Sipho Pityana, Mr Thami Ncokwane, Mr Duma Malaza and Mr Marshall Rapiya.

Its work involved the promotion of the image of NSFAS among various stakeholders. It also had the responsibility of increasing the pool of funds administered by NSFAS to assist poor higher education students financially. The sub-committee recommended that all media types should be used more optimally in order to increase awareness of the role of NSFAS among all South Africans, in particular the rural poor. Contact was made with various corporate businesses, resulting in a partnership with Nedbank, in terms of which R15 million was made available to fund students during the 2008 academic year. The sub-committee also held discussions with AngloGold Ashanti, a proposal being made for the company to employ some NSFAS graduates, which would help NSFAS with the recovery of loaned funds and meet the company's needs in terms of skilled staff. The reach of NSFAS funding was given a boost through the announcement during the year under review of

the establishment of the Fundisa Fund

by the Department of Education in conjunction with NSFAS. It is a savings initiative for low-income earners to help them build up some funds for their children's university or college education, and savers will receive additional funds from a pool of money made available by the Department and NSFAS. It was agreed that a new position for a Fundraising and Development Officer be created in order to allow for the development of a broader communications and marketing strategy for NSFAS. The position was advertised during March 2008 under a new title, Communications and Development Officer. This new position incorporates the board's requirement to develop further contacts and sources of funding from the corporate sector.

REGISTER OF ATTENDANCE OF

SUB-COMMITTEE MEETINGS

The sub-committee recommended that all media types should be used more optimally in order to increase awareness of the role of NSFAS amona all South Africans, in particular the rural poor.

### 1 ACTING CEO BETWEEN AUGUST 2007 AND JANUARY 2008.

Name	13 SEPT 2007	20 Nov 2007	13 MAR 2008
Babalwa Ntabeni-Matutu	✓	×	✓
Sipho Pityana	✓	✓	✓
Thami Ncokwane	✓	✓	✓
Duma Malaza	✓	✓	×
Marshall Rapiya	×	✓	*
Merle Festers <sup>1</sup>	✓	✓	✓

### RESEARCH SUB-COMMITTEE

This sub-committee was represented by board members Dr Loveness Kaunda (Chairperson), Mr Sipho Pityana, Ms Laura Schultz, Mr Thami Ncokwane and Mr Spencer Janari.

The role of the sub-committee was to commission research that assisted the NSFAS board in its policy and decision-making.

The research sub-committee was tasked by the board to investigate four issues raised by the Minister of Education, viz.

### THE NSFAS ALLOCATION **FORMULA**

Discussions by the sub-committee led to the conclusion that more in-depth research should be undertaken; consequently, appropriate formulae for the allocation of NSFAS funds could not yet be suggested. This highlighted the need for a dedicated in-house researcher to investigate this matter.

### INCENTIVES FOR **EXCELLENCE**

A review of the NSFAS system to incentivise students in order to encourage academic success revealed that the system had worked well.

### MINIMUM CRITERIA FOR CONTINUED SUPPORT

The sub-committee decided that NSFAS should draw up guidelines for higher education institutions concerning decision-making regarding the grant of further support to a student. It was also agreed that a student can only continue to receive financial support for up to one change of faculty. Where students move from one institution to another, contact may be lost. The subcommittee recommended that NSFAS should pursue a relationship with the higher education management information system (HEMIS), since this would allow NSFAS to match a student to an institution using the student's ID.

### TARGETING OF SCARCE **SKILLS**

The issue of using NSFAS funds to target scarce skills was raised. The sub-committee concluded that NSFAS must continue to focus on providing access to higher education; and that other targeted funding is available for scarce skills.

Further decisions taken by the subcommittee related to the need for research to be carried out to establish the effectiveness of the work being done with NGOs. In the year under

### REGISTER OF ATTENDANCE OF SUB-COMMITTEE MEETINGS

Name	12 SEPT 2007	19 Nov 2007	13 MAR 2008
Loveness Kaunda	×	✓	<b>✓</b>
Sipho Pityana	×	×	<b>✓</b>
Laura Scholtz	✓	✓	<b>✓</b>
Thami Ncokwane	✓	✓	<b>✓</b>
Spencer Janari	*	✓	<b>✓</b>
Merle Festers <sup>1</sup>	✓	✓	✓
Pragasen Naicker <sup>2</sup>	N/A	N/A	✓

review, the board decided that there was a pressing need to appoint a senior full-time Research and Policy Officer who will contribute to and co-ordinate all NSFAS research.

# Stakeholder & Outreach Sub-COMMITTEE

This sub-committee was represented by board members Ms Laura Schultz (Chairperson), Dr Loveness Kaunda, Mr Thami Ncokwane and Mrs Babalwa Ntabeni-Matutu.

The sub-committee was tasked with overseeing partnerships with NGOs and outreach programmes, and to extend these relationships over a greater geographic area as well as to smaller organisations. Communication with the most significant stakeholders –

prospective students, students and civil society - was an important focus. The sub-committee drew up a threeyear communications plan, aimed at covering 2008-2011, geared to reach the stakeholder groups identified. In the rollout of the communications plan, various communication activities were carried out, including: the distribution of materials about NSFAS to high schools, universities and colleges; participation in a number of key career exhibitions targeting Grade 9-12 learners; and targeted communication via newspapers, radio and television; among others. The sub-committee took the decision to focus on building stronger relationships with existing NGO partners, rather than on increasing the number of partners. We partner with 22 NGOs, and were able to identify five partners at first tier level. These partners receive grants from NSFAS and administer bursaries for needy students. Three of the partners were existing first-tier

- I ACTING CEO BETWEEN AUGUST 2007 AND JANUARY 2008
- 2 CEO WITH EFFECT FROM I FEBRUARY 2008.

### IST TIER NGO PARTNERS











partners, and two more joined us during November 2007 – viz. Ziphakamisa and Ubuntu Educational Fund. A total of 434 students were reached through these partners. Strengthening of the relationship with partners was furthered through a NSFAS-organised workshop held in October 2007 for partner organisations.

The sub-committee identified issues that should be researched in due course in order to evaluate the effectiveness of initiatives undertaken. Topics identified were: the effectiveness of partnerships to promote access to higher education; the effectiveness of different forms of partnership geared to achieve greater reach and develop broader links; the value of the partnership with NSFAS to the partner NGOs; the work of the committee in guiding these partnerships; and the process of incorporating the outreach and partnership work into the mainstream of NSFAS administration.

### REGISTER OF ATTENDANCE OF SUB-COMMITTEE MEETINGS

Name	12 SEPT 2007	27 JULY 2007	31 OCT 2007	13 Mar 2008
Laura Schultz	✓	✓	✓	✓
Thami Ncokwane	×	✓	✓	×
Loveness Kaunda	×	✓	×	✓
Babalwa Ntabeni- Matutu	<b>√</b>	<b>√</b>	<b>√</b>	<b>✓</b>
Allan Taylor <sup>1</sup>	✓	N/A	N/A	N/A

I CEO UNTIL JULY 2007



# KEY performance indicators Detailed performance on key deliverables and action plan per division

STRATEGIC GOAL	Овјестіче	KEY PERFORMANCE INDICATOR	TARGET	PERFORMANCE RESULTS	REASON FOR VARIANCE
GOAL I	To make it possible for the rural poor and disadvantaged to access	Rural NGOs	At least 3	5 visits	
TO PROVIDE ACCESS TO	higher education	Rural schools	At least 4	3 visits	1 cancelled due to weather conditions
HIGHER EDUCATION FOR		Ministerial rural imbizos	Nothing planned	1 visit	Determined by the minister
MARGINALISED		Exhibitions in rural areas	At least 9	9 visits	
SOUTH		Rural Youth Organisations	At least 2	5 visits	
African citizens	To make it possible for poor and disadvantaged urban and peri-urban	Urban NGOs	At least 5	10	
WHO ARE ACADEMICALLY	citizens to access higher education	Schools	At least 3	0	More schools attending the exhibitions
ABLE, IN		Exhibitions in urban areas	At least 20	25	
SUPPORT OF THE COUNTRY'S HRD STRATEGY,	To make it possible for disabled citizens to access higher education	Negotiate funding	The DoL sets the target. An allocation of R25 million was made	R29 million allocated to stu- dents with disabilities; R4 million was allocated from unspent DoL funds	
WHILE MAKING A CONTRIBUTION		Provide support for assistive devices	Guidelines to be compiled by NSFAS	Document published in May 2007	
TO THE ALLEVATION OF POVERTY.  To make it p access higher with which w traditionally a traditionally are to access high participation.	To make it possible for women to access higher education programmes with which women have not been traditionally associated	Monitor female access to NSFAS funding	Increase number of females studying in the following: Administration Commerce Computer Science Engineering Management Marketing Science	The following increases from 2006 to 2007 were achieved: Administration (44%) Commerce (8%) Computer Science (30%) Engineering (17%) Management (65%) Marketing (43%) Science (1%)	
	To make it possible for students who have had a poor secondary education through no fault of their own to access higher education through participation in academic development and foundation programmes	N/A	N/A	N/A	The higher education institutions are responsible for academic development and foundation programmes are funded by the DoE. This is in fact not an NSFAS objective and will therefore be removed.



STRATEGIC GOAL	Овјестіче	KEY PERFORMANCE INDICATOR	TARGET	PERFORMANCE RESULTS	REASON FOR VARIANCE
TO RAISE SUFFICIENT FUNDING TO ENABLE  ery of money from loanees while ensuring that our modes of operation are neither punitive nor oppressive. To pursue funding from	loanees while ensuring that our modes of operation are neither punitive nor oppressive.  To pursue funding from	Based on the recovery stategic plan for recoveries in 2005, increase recoveries for 2006/2007	2006 projected collection – R381, 570, 987.93 2007 projected col- lections – R473, 690, 511.12	2006 actual collections – R392 402 063.54 (3% more than projected) 2007 actual collections – R479, 214, 194.07 (1% more than projected)	
NSFAS TO REALISE ITS STRATEGIC	national government departments (other than the Department	* Continue discussions for increased funding	> 2006 monies. 2006 DoE funds: R910 million	* 2007 DoE funds: R1.095 billion	
GOALS AND OBJECTIVES	of Education), pro- vincial governments, state-owned entities, SETAs, international	with DoE		* New targeted funds in 2007 for teacher training work-back bursaries. Funza Lushaka bursaries: 2007: R120 million; 2008: R180 million; 2009: R400 million	New funding determined by DoE and National Treasury
donors, higher education institutions, and with special emphasis being paid to the South African private sector			* New targeted funds in 2007 for bursaries at FET colleges. 2007: R100 million; 2008: R200 million; 2009: R300 million.	New funding determined by DoE and National Treasury	
	* Other government departments	Additional and continued funding.	* New targeted funds in 2007 from Department of Social Development for the training of social workers: 2007: R50 million; 2008: R105 million; 2009: R210 million		
			Department of Agriculture 2006: R8.3 million	* Department of Agriculture 2007: R8.3 million	
		* Provincial government	Continued funding from Eastern Cape Prov Gov.	2006: R13 million; 2007: R14.7 million.	
			Schedule meetings with Northern Cape and Western Cape Prov Gov.	Meetings held with provincial governments: Northern Cape, components of the Western Cape, and Free State.	Provincial governments preferred to continue administering their own funds.
		* Private sector for increased funding.	Arrange to meet with the private sector.	Meeting held on 3 July and was attended by: Ms Zeona Motshabi, Cell C Chief Corporate Officer; Mr Sandile Zungu, Zico Chairman; Ms Pinky Moholi, Nedbank Dir for Group Strategies and Corporate Affairs; Mr Seth Phalatse, Global Eagle Chairman; Mr Eugene Papo Citadel Partner / Wealth Planner; Ms Lenhle Daka, IBM BEE & Corporate Affairs; Ms Mantsika Matooane, Hollard Managing Director Group Technology; Mr Bobby Godsell, AngloGold Ashanti Chief Executive; Mr Mandla Shezi, Hollard Managing Director: Personal Financial Solutions; Mr Ivan Mzimela, NSFAS Board Member; Mr Sipho Pityana, NSFAS Chairman and Mr Allan Taylor, NSFAS Chief Executive Officer. Follow-up to this meeting planned for 2008/09. Discussions with Nedbank about administering their targeted bursary programme for 2008; R15 million committed for 2008, with the view that the programme will run for 3 to 4 years.	



STRATEGIC GOAL	Овјестіче	KEY PERFORMANCE INDICATOR	Target	PERFORMANCE RESULTS	REASON FOR VARIANCE
GOAL 2 CONTINUED	To seek funding for targeted students (i.e. the rural poor, disabled citizens, women) and targeted programmes (i.e. academic development programmes, SET programmes, and other programmes in line with South Africa's HRD Strategy).	Pursue continued/ increased funding from donors.	2006 funding: DoL (Disability) R31 million Irish Aid R2.2 million SAICA partnership R14 million	Funding for 2007: DoL (Disability) R29.5 million Irish Aid R1.7 million SAICA partnership R16 million	

STRATEGIC GOAL	Овјестіче	KEY PERFORMANCE INDICATOR	Target	PERFORMANCE RESULTS	REASON FOR VARIANCE
GOAL 3 TO DEVELOP A NEW ALLOCATIONS FORMULA IN LINE WITH HIGHER EDUCATION NEEDS AND TRANSFORMATION IMPERATIVES, FOR THE EQUITABLE DISTRIBUTION OF FUNDS THROUGH ALLOCATING FUNDING IN AN OPTIMUM MANNER.	To finalise proposed changes to the allocation formula, related parameters and Scheme requirements for consideration by the Minister of Education	Prepare a set of recommendations for the Minister by October 2008.	An external report was commissioned and discussed extensively.	Initial proposals made by the NSFAS in-house team and submitted to the board for approval. Recommendations to be submitted by October 2008.	



# KEY performance indicators

STRATEGIC GOAL	Овјестіче	KEY PERFORMANCE INDICATOR	Target	PERFORMANCE RESULTS	REASON FOR VARIANCE
GOAL 4 TO COMMUNICATE NSFAS EFFECTIVELY WITH ALL ITS AUDIENCES, SEEKING	To have in place means of communicating effectively, including the use of appropriately targeted publications, with school leavers, students, parents, funders, university administrators, politicians and the general public	Produce brochures/pamphlets and adverts. Host career exhibitions and workshops. Compile and air radio adverts	22, 000 school brochures & 500 school posters	School brochures increased by 173% and school posters increased by 3100%	
TO MAKE NSFAS A FUNDING CHANNEL OF CHOICE.	To utilise existing structures and channels of communcation, including popular and appropriate media for these purposes		29 exhibitions	Increased by 7%	
	To communicate NSFAS deliberately with the rural poor so as to impact on the access of the rural poor and disadvantaged to higher education		30, 000 university brochures & 700 university posters	Increase of 100% for brochures. Target met for university posters	
	To communicate NSFAS with other poor and disadvantaged citizens who may well be unaware that funding is available to them for the purposes of studying at a public higher education institution		5 radio station adverts & 4 other advertisements	Increase of 160% for radio adverts and 25% for other advertisements	
			5, 000 postcards	Target met	
	To consult broadly with the higher education sector to ensure common approaches to issues such as affordability of studies, enrolment planning, throughput rates and academic development	N/A	N/A	N/A	This is not a NSFAS objective and will therefore be removed. The objective as it stands is the responsibility of the Dept of Education

STRATEGIC GOAL	Objective	KEY PERFORMANCE INDICATOR	Target	PERFORMANCE RESULTS	REASON FOR VARIANCE
Goal 5 To ensure	To ensure that the performance of the NSFAS	Manage organisational risk	* Identify relevant regulatory requirements that impact on NSFAS.	The audit sub-committee reports on these matters at each board meeting	
THE EFFECTIVE GOVERNANCE,	board and office is fully compliant		* Produce fraud prevention plan	Draft document produced	Management to review document.
MANAGEMENT AND ADMINISTRATION OF NSFAS	with the King II Report and vari- ous other statu- tory regulatory requirements.		* Produce business continuity plan	Not completed	Disaster recovery aspects of systems have been completed. Operational continuity needs to be included.
			* Produce annual risk assessment	Completed risk assessment presented to the Audit Committee	
		Board awareness of institution allocation	Provide financial data to board in the form of executive reports by the 7th of every month	Reports sent to board as required	N/A
		Ensure fair presentation of annual financial statements	Compliance with accounting statements and practice	2007 annual financial statements compliant with standards of generally recognised accounting practice	N/A
		Restructuring of internal audit	Investigate the restructuring of internal audit	Proposal submitted to audit committee, appointment of additional staff approved	N/A
		Ensure optimum return on investments	Determine regulatory restrictions with regard to diversifying existing investment portfolios and submit results to the board	Investment policy approved by the board November 2007	N/A
		Ensure compliance with NCA (National Credit Act)	Consult NSFAS legal advisor to investigate and advise on changes	NSFAS legal advisor provided feed- back. NSFAS complies with the Act and is registered with the NCRF as of November 2007	N/A
		Review NSFAS Act with the view to gaining access to other SARS databases	Consult NSFAS legal advisor and DoE to investigate and advise on changes	Not done	The CEO resigned and left the company at the end of July 2007; 6-month delay in appointing a new CEO impacted upon management



STRATEGIC GOAL	Овјестіче	KEY PERFORMANCE INDICATOR	Target	PERFORMANCE RESULTS	REASON FOR VARIANCE
Goal 6 To provide effective	To put in place a performance management system aligned to reward performance levels and identify training needs	Implement a perform- ance management system (PMS) aligned to reward performance levels	Implement PMS and conduct assessments by April 2008	Draft policy developed by July 2007. Performance assessment tool in place and pilot assessments conducted by November 2007	Full implementation delayed awaiting finali- sation of BPR process which will confirm KPIs
AND EFFICIENT HUMAN RESOURCE	To maintain an appropriate and up-to-date compensation and benefits system	Maintain an appropriate and up-to-date com- pensation and benefits system	NSFAS compensation and benefits systems are compliant to legislation as per annual audits	NSFAS policies in line with all legislation. Staff circulars promulgated to all staff to clarify some of the issues for implementation	Awaiting audit outcomes
MANAGEMENT AND ADMINISTRATION TO ENSURE THAT STAFF ARE COMPETENT	To put in place employee training and development initiatives	Implement employee training and develop- ment initiatives database	Training database in place by November 2007	Core training indicators per position (post class) identified by departments and placed in job descriptions before pilot PMS was conducted. Departments currently busy with finalising training plans indicating priorities in line with allocated budgets for 2008/09	Information from training plans would be incorporated into training database
TO EXECUTE AND SUPPORT THE NSFAS STRATEGY, AND ARE MANAGED IN ACCORDANCE	To employ manpower planning strategies to support the NSFAS strategy	Employ manpower plan- ning strategies to support the NSFAS strategy	Identify strategic and key positions annually. Strategic positions filled	Strategic position identified by the Board for Communications & Development Officer and Policy & Research Officer in process.  Initial adverts did not attract sufficient quality candidates, and it was decided to outsource head hunting initiatives to an agency. Competency testing programme approved for 18 – 25 April 2008, and interviews scheduled for May 2008	Initial adverts did not attract sufficient qual- ity candidates
WITH BEST CURRENT PRACTICES	To implement effective communication platforms for NSFAS	To implement effective communication platforms for NSFAS	Implement sound communications model by June 2008	Various work sessions held during November and December 2007 to deliberate options for sound and effec- tive internal communications model	
	To put in place effective talent mapping strategy for retention	Implement an effective talent mapping strategy for retention	Perform annual review of manpower planning in line with budgetry submissions and in conjunction with strategic needs and required competencies and skills by October 2007  Conduct annual remuneration comparison research by November 2007	Managers in October 2007 perform annual review of manpower planning in line with budgetary submissions and in conjunction with strategic needs and required competencies and skills  August 2007 annual remuneration comparison completed which did not highlight any major deficiency in remuneration baselines which would deliberately affect retentions for key personnel	Talent mapping strat- egy will be finalised in line with revised KPIs and performance reward system

STRATEGIC GOAL	Овјестіче	KEY PERFORMANCE INDICATOR	TARGET	PERFORMANCE RESULTS	REASON FOR VARIANCE
GOAL 7  TO IMPLEMENT E-BUSINESS STRATEGIES TO ENHANCE COLLABORATION WITH HIGHER	To improve the methods of transmitting and sharing data between NSFAS and the institutions	Enhance the processing of final reports and graduate/dropouts to eliminate manual user intervention, thereby ensuring the timeous and accurate completion of this crucial business process	To produce a prototype application during the 2007/2008 financial year	During the 2007/2008 financial year NSFAS initiated discussions with Integrated Tertiary Software to analyse the requirements of the system. Work has already begun on a specification for the system and the development of a prototype is envisaged to start during the 2008/2009 financial year	
EDUCATION INSTITUTIONS, THEREBY INCREASING THE EFFICIENCY OF THE SCHEME	To ensure the effective use of the NSFAS Means Test at the institutions	Extend the functionality of the NSFAS Mean Test to validate the accuracy of data provided by applicants for financial aid	To make provision for the identity numbers of parents and guardians to be captured	The Means Test has been extended to make provision for the capture of identity numbers of parents or guardians of applicants for financial aid. These identity numbers will be used to verify the family structure and income of the family	
		Develop an electronic loan agreement form which can be completed, signed and delivered electronically to NSFAS	To pilot the electronic loan process at a higher education institution	During the 2007/2008 financial year NSFAS completed the development of the electronic loan agreement form and has been working closely with Integrated Tertiary Software to integrate the application into the ITS system. ITS are currently testing the solution and will be in a position to commence the pilot during June/July 2008	This project is a joint venture between NSFAS, ITS and the higher education institutions in South Africa and hence NSFAS does not have control over deadlines for the project



# REPORT OF THE auditor-general

# TO PARLIAMENT ON THE FINANCIAL STATEMENTS AND PERFORMANCE INFORMATION OF THE NATIONAL STUDENT FINANCIAL AID SCHEME.

1. I have audited the accompanying financial statements of the National Student Financial Aid Scheme which comprise the statement of financial position as at 31 March 2008, statement of financial performance, statement of changes in net assets and cash flow statement for the year then ended, and a summary of significant accounting policies and other explanatory notes as set out on pages 26 to 43.

# RESPONSIBILITY OF THE ACCOUNTING AUTHORITY FOR THE FINANCIAL STATEMENTS

2. The accounting authority is responsible for the preparation and fair presentation of these financial statements in accordance with the basis of accounting determined by the National Treasury, as set out in accounting policy note 1.1, and in the manner required by the Public Finance Management Act, 1999 (Act No. 1 of 1999) (PFMA). This responsibility includes:

- Designing, implementing and maintaining internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error
- Selecting and applying appropriate accounting policies
- Making accounting estimates that are reasonable in the circumstances.

# RESPONSIBILITY OF THE AUDITOR-GENERAL

3. As required by section 188 of the Constitution of the Republic of South Africa, 1996, read with section 4 of the Public Audit Act, 2004 (Act No. 25 of 2004) (PAA) and section 15 of the National Student Financial Aid Scheme Act, 1999 (Act No. 56 of 1999), my responsibility is to express an opinion on these financial statements based on my audit. 4. I conducted my audit in accordance with the International

Standards on Auditing and General Notice 616 of 2008, issued in Government Gazette No. 31057 of 15 May 2008. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance on whether the financial statements are free from material misstatement.

5. An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgement, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the

entity's internal control.

- 6. An audit also includes evaluating the:
- appropriateness of accounting policies used
- reasonableness of accounting estimates made by management
- overall presentation of the financial statements.
- 7. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### BASIS OF ACCOUNTING

8. The public entity's policy is to prepare financial statements on the basis of accounting as set out in accounting policy note 1.1.

### **OPINION**

9. In my opinion the financial statements present fairly, in all material respects, the financial position of the National Student Financial Aid Scheme as at 31 March 2008 and its financial performance and cash flows for the year then ended, in accordance with the basis of accounting determined by the

National Treasury, as set out in accounting policy note 1.1, and in the manner required by the PFMA.

#### OTHER MATTERS

Without qualifying my audit opinion, I draw attention to the following matters that relate to my responsibilities in the audit of the financial statements:

#### MATTERS OF GOVERNANCE

10. The PFMA tasks the accounting authority with a number of responsibilities concerning financial and risk management and internal control. Fundamental to achieving this is the implementation of certain key governance responsibilities, which I have assessed as in the table on the opposite page.

# UNAUDITED SUPPLEMENTARY SCHEDULE

11. The supplementary information set out on page 44 does not form part of the financial statements and is presented as additional information. I have not audited this information and accordingly do not express an opinion thereon.

MATTERS OF GOVERNANCE	YES	No
Audit committee		
The public entity had an audit committee in	✓	
operation throughout the financial year.		
The audit committee operates in accordance with	1	
approved, written terms of reference.	•	
The audit committee substantially fulfilled its		
responsibilities for the year, as set out in section 77	✓	
of the PFMA and Treasury Regulation 27.1.8.		
Internal audit		
The public entity had an internal audit function in	✓	
operation throughout the financial year.		
The internal audit function operates in terms of an	1	
approved internal audit plan.	<b>V</b>	
The internal audit function substantially ful-		
filled its responsibilities for the year, as set out in	✓	
Treasury Regulation 27.2.		
Other matters of governance		
The annual financial statements were submitted	./	
for audit as per the legislated deadlines (section 55	<b>V</b>	
of the PFMA).		
The financial statements submitted for audit were		
not subject to any material amendments resulting	✓	
from the audit.		
No significant difficulties were experienced during		
the audit concerning delays or the unavailability of	./	
expected information and/or the unavailability of	<b>V</b>	
senior management.		
The prior year's external audit recommendations	./	
have been substantially implemented.	<b>V</b>	
The entity's fraud prevention plan has not yet		✓
been approved and implemented as required by		
Treasury Regulation 27.2.1.		

# OTHER REPORTING RESPONSIBILITIES

### REPORT ON PERFORMANCE INFORMATION

12. I have reviewed the performance information as set out on pages 17 to 23.

# Responsibility of the accounting authority for the performance information

13. The accounting authority has additional responsibilities as required by section 55(2)(a) of the PFMA to ensure that the annual report and audited financial statements fairly present the performance against predetermined objectives of the public entity.

# Responsibility of the Auditor-General

14. I conducted my engagement in accordance with section 13 of the PAA read with General Notice 616 of 2008, issued in Government Gazette No. 31057 of 15 May 2008.

15. In terms of the foregoing my engagement included performing

15. In terms of the foregoing my engagement included performing procedures of an audit nature to obtain sufficient appropriate evidence

about the performance information and related systems, processes and procedures. The procedures selected depend on the auditor's judgement.

16. I believe that the evidence I have obtained is sufficient and appropriate to provide a basis for the audit findings reported below.

### AUDIT FINDINGS (PERFORMANCE INFORMATION)

# Non-compliance with regulatory requirements

17. Treasury Regulation 29.3.1 states that "The accounting authority of a public entity must establish procedures for quarterly reporting to the executive authority in order to facilitate effective performance monitoring, evaluation and corrective action".

The entity has not yet established systems, processes and procedures to record performance information for quarterly reporting as required by Treasury Regulation 29.3.1.

Objectives reported in annual report, but not predetermined as per strategic plan

18. The objectives reported by

the entity in the performance information report were not predetermined as per the strategic plan as required by Treasury Regulation 30.1.3(d).

### Lack of access to records

19. I was unable to obtain sufficient appropriate audit evidence in relation to the performance information of the National Student Financial Aid Scheme, as the relevant source documentation was neither accessible nor verifiable.

### APPRECIATION

20. The assistance rendered by the staff of the National Student Financial Aid Scheme during the audit is sincerely appreciated.

Auditin-famul
Cape Town

Cape Iown 31 July 2008





# NSFAS BOARD'S approval & statement of RESPONSIBILITY

THE NSFAS BOARD IS REQUIRED BY THE PUBLIC FINANCE MANAGEMENT ACT, (ACT. NO. 1 OF 1999), TO MAINTAIN ADEQUATE ACCOUNTING RECORDS AND IS RESPONSIBLE FOR THE CONTENT AND INTEGRITY OF THE FINANCIAL STATEMENTS AND RELATED FINANCIAL INFORMATION INCLUDED IN THIS REPORT.

It is their responsibility to ensure that the financial statements fairly present the state of affairs of the Scheme as at the end of the financial year and the results of its operations and cash flows for the period ended, in conformity with South African Statements of Generally Accepted Accounting Practice (GAAP), and the prescribed Standards of Generally Recognised Accounting Practices (GRAP).

The financial statements have been prepared on a going concern basis, since the NSFAS board has every reason to believe that the Scheme has adequate resources in place to continue in operation for the foreseeable future.

The NSFAS board acknowledges that they are ultimately responsible for the system of internal financial control established by the Scheme and place considerable importance on maintaining a strong control environment. To enable the NSFAS board to meet these responsibilities, the board sets standards for internal control aimed at reducing the risk of error or loss in a cost effective manner. The standards include the proper delegation of responsibilities within a clearly defined framework, effective accounting procedures and adequate segregation of duties to ensure an acceptable level of risk. These controls are monitored throughout the Scheme and all employees are required to maintain the highest ethical standards in ensuring the Scheme's business is conducted in a manner

that in all reasonable circumstances is above reproach. The focus of risk management in the Scheme is on identifying, assessing, managing and monitoring all known forms of risk across the Scheme. While operating risk cannot be fully eliminated, the Scheme endeavours to minimise it by ensuring that appropriate infrastructure, controls, systems and ethical behaviour are applied and managed within predetermined procedures and constraints.

The NSFAS board is of the opinion, based on the information and explanations given by management, that the system of internal control provides reasonable assurance that the financial records may be relied on for the preparation of the financial statements. However, any system of internal financial control can provide only reasonable, and not absolute, assurance against material misstatement or loss. The NSFAS board has reviewed the Scheme's cash flow forecast for the year to 31 March 2009 and, in the light of this review and the current financial position, they are satisfied that the Scheme has access to adequate resources to continue in operational existence for the foreseeable future.

The external auditors are responsible for independently reviewing and reporting on the Scheme's financial statements.

The financial statements set out on pages 26 to 43, which have been prepared on the going concern basis, were approved by the NSFAS board and were signed on its behalf by:

Mr Sipho M Pityana (Chairperson) Mr Pragasen Naicker (Chief Executive Officer)

Cape Town, 31 July 2008



Annual Financial Statements year ended 31 March 2008

# report of the BOARD MEMBERS for the year ended 31 March 2008

#### 1. GENERAL REVIEW

#### MAIN BUSINESS AND OPERATIONS

The National Student Financial Aid Scheme is a statutory body acting in terms of the National Student Financial Aid Scheme Act (Act 56 of 1999). The activities of the Scheme for the accounting period under review are clearly reflected in the attached financial statements. The results are summarised below:

RESULTS		
	2008	2007
New grants*	R 1,389,482,000	R 1,036,387,000
New grant - FET colleges	R 100,000,000	-
Student loan recovery re-injected	R 294,860,000	R 296,917,000
Total awards	R 1,742,651,000	R 1,381,782,000
Administration expenses	R 26,530,000	R 24,157,000
Administration expenses to awards ratio	1.52%	1.75%
Bursary awards**	R 612,414,960	R 407,764,000
Bursary awards - FET colleges***	R 65,340,040	-
Pass rate (number of courses passed)	75.09%	73.84%

\* During the year under review grants were received from the South African government via the Department of Agriculture, the Department of Education, the Department of Labour, the Eastern Cape Provincial Government, Department of Social Development and various other donors.

\*\* Up to 40% of a loan may be converted into a bursary, except for 100% bursary awards.

\*\*\* FET college 100% bursary awards.

### 2. GOING CONCERN

The financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

### 3. POST BALANCE SHEET **EVENTS**

The NSFAS board term of office came to an end on 30 June 2008. The new board members (as indicated on page 2) were appointed to commence work on 1 July 2008.

### 4. CORPORATE **GOVERNANCE**

Committees of the board were established in terms of the NSFAS Act, as follows: an executive

committee, an audit committee, a finance committee, and others intended for the oversight of the scheme activities, namely: human resources committee, a stakeholder and outreach committee, a research committee, and a marketing and fundraising committee, all of which make for good corporate governance. The committees met regularly throughout the year, giving input into the five regular board meetings that take place each year.

After the resignation of the audit committee chairperson with effect from 31 July 2007, Ms Carol Read agreed to act as chairperson on a temporary basis until a replacement is appointed.

The current NSFAS board was appointed with effect from 1 July 2004 for a four-year term which ended on 30 June 2008. The membership of the board is set out on Page 2. The following members of the board were serving their second term of office,

and in terms of the NSFAS Act may not be appointed for a third term: Dr Loveness Kaunda, Mrs Babalwa Ntabeni-Matutu, Mr Raymond Olander and Ms Laura Schultz. After the resignation of the Chief Executive Officer (CEO) with effect from 31 July 2007, the NSFAS board appointed a new CEO, Mr Pragasen Naicker, who commenced employment on 1 February 2008. Ms Merle Festers, the Chief Financial Officer. served as Acting CEO from 1 August 2007 to 31 January 2008. NSFAS has registered with the National Credit Regulator as a credit provider, in compliance with the

### 5. NATURE OF **ACTIVITIES**

National Credit Act.

The nature of the activities of the Scheme is to provide sustainable financial assistance in the form of loans and bursaries to eligible students at public higher education institutions (HEIs) and with effect from 2007 further education and training (FET) colleges. The activities include administration of such loans and bursaries and the recovery of loans from students once they are employed and earning in excess of R30,000 per annum. For the year under review, interest was raised on student loans at 7% per



annum (2007: 6%).

From 1 April 2008, the board agreed that the NSFAS interest rate would be pegged at 80% of the repo rate as determined by the South African Reserve Bank. The NSFAS interest rate would therefore fluctuate from time to time in line with fluctuations in the repo rate.

Once students have initiated repayment, the interest accumulated on their outstanding debt to date is recognised as income as follows: interest repaid is recognised as interest earned and interest still to be repaid as at year end is raised as interest accrued. These interest amounts are detailed in note 12 to the annual financial statements. Up to 40% of NSFAS standard awards can be converted into bursaries. The percentage converted is dependent on pass rates of students. In addition, the Scheme manages funds on behalf of some donors with the stipulation that the funds are awarded as full bursaries.

Since its inception in 1991, the Scheme has awarded R10 billion in loans and bursaries. Internal systems are regularly enhanced to ensure constant improvement in the Scheme's loan recovery strategy. By the end of the financial year under review normal monthly recoveries had reached R35 million.

### 6. STUDENT AWARDS

	Academic years			Financial years		
	2007	2006	2008	2007	1991 – 2007	
Awards - HEIs						
Number of students	113,616	108,416			530,494	
Rands	R 1,693,299,127	R 1,382,430,878			R 9,913,422,630	
Awards - FET colleges						
Number of students	12,283	-			12,283	
Rands	R 66,719,226	-			R 66,719,226	
Loans repaid						
Capital (rands)			R 363,944,189	R 296,416,000	R 1,685,171,189	
Interest (rands)			R 115,270,005	R 95,986,000	R 383,947,005	
Total loans repaid during the ye		R 479,214,194	R 392,402,000	R 2,069,118,194		

the rate of employment remains

constant over the next 10 years, the

provision for doubtful debts amounts

to 23.20% for the year under review.

The marginal increase of 0.4 % in

the provision from 22.80% in the

prior year is primarily due to a slight

increase in the student drop-out rate.

## 7. PROVISION FOR DOUBTFUL DEBTS

A model specific to NSFAS was developed by Fifth Quadrant Actuaries and Consultants to determine a realistic provision for doubtful debts. This model is contingent primarily on two key factors namely the loan recovery rate and the mortality rate (including an element for disability). A variable for changes in the employment rate has now also been developed and is included in the present version of the model, although the assumption remains that current rates of employment will remain constant.

Taking into consideration the improvement in the loan recovery rate, keeping constant the effect of mortality as for the previous year, and assuming that

# The provision for doubtful debt has shown an improvement over the last 5 years: Increase/(decrease)

	R	R
31 March 2004 (38.4%)	1,239,849,757	
31 March 2005 (29.9%)	1,115,489,303	(124,360,454)
31 March 2006 (27.4%)	1,264,271,145	148,781,842
31 March 2007 (22.8%)	1,234,439,220	(29,832,145)
31 March 2008 (23.2%)	1,465,890,363	231,451,000

	2008	2007	Increase/
			(decrease)
On capital	R	R	R
Total outstanding capital	5,199,523,000	4,502,576,000	696,947,000
Provision on 23.20% (2007: 22.80%)	1,206,289,363	1,026,587,220	179,702,143
On interest			
Total interest accrual	1,118,981,529	911,632,860	207,348,669
Provision on 23.20% (2007: 22.80%)	259,604,000	207,852,000	51,752,000



### STATEMENT OF FINANCIAL POSITION

Figures in Rand thousand	Notes	2008	2007
ASSETS			
Current Assets			
Financial assets	3	343,980	243,129
Accounts receivable		177	1,150
Student loans	4	501,000	473,000
Amounts owing by institutions	5	58,095	26,140
Amounts owing by donors	6	25,578	-
Cash and cash equivalents	7	402,259	256,404
		1,331,089	999,823
Non-Current Assets			
Property, plant and equipment	2	8,400	6,862
Student loans	4	4,351,611	3,706,770
		4,360,011	3,713,632
Total Assets		5,691,100	4,713,455
LIABILITIES			
Current Liabilities			
Accounts payable		793	1,350
Provisions	8	682	674
Amounts due to institutions		-	102
Grants received in advance	10	10,076	8,300
		11,551	10,426
Total Liabilities		11,551	10,426
Net assets		5,679,549	4,703,029
Net assets			
Reserves		5,679,549	4,703,029



### STATEMENT OF FINANCIAL PERFORMANCE

igures in Rand thousand	Notes	2008	2007
Revenue			
Administration grant		17,569	15,972
Grants received for student loans		1,489,482	1,036,389
Interest received	12	411,212	332,047
Irrecoverable debts recovered		27	77
	11	1,918,290	1,384,485
Other income		219	270
Expenses			
Administration expenses		(26,530)	(24,157)
Bursaries - Higher Education Institutions		(612,415)	(407,764)
Bursaries – FET colleges		(65,340)	-
(Increase)/decrease in provision for doubtful debts		(231,453)	29,831
Irrecoverable debts		(5,034)	(39,662)
(Loss)/profit on funds invested		(50)	10
Administration and management fees on investments		(1,142)	(766)
Total expenses		(941,964)	(442,508)
Surplus for the year*		976,545	942,247

<sup>\*</sup> Refer to analysis of surplus on following page.



### STATEMENT OF FINANCIAL PERFORMANCE continued

### **ANALYSIS OF SURPLUS**

Figures in Rand thousand	Notes	2008	2007
Administration			
Administration grant		17,569	15,972
Interest received	12	411,212	332,047
Other income		219	270
Less: Administration & investment costs		(27,722)	(24,913)
Surplus available for reinvestment in student loans		401,278	323,376
Capital			
Grants received for student loans		1,489,482	1,036,389
rrecoverable debts recovered		27	77
Less			
Bursaries		(677,755)	(407,764)
(Increase)/ decrease in doubtful debts provision		(231,453)	29,831
rrecoverable debts		(5,034)	(39,662)
		575,267	618,871
Total surplus reported*		976,545	942,247
* Primarily being the repayable loan portion of student awards	3		
Other income			
Unclaimed debtors credits		206	251
Gains on disposal of assets		3	2
Other income		10	-
Third party contribution to expenditure		-	17
		219	270
Surplus is stated after:			
Expenses			
Auditors remuneration	15	(577)	(519)
Board members and officers emoluments	16	(3,363)	(2,876)
Consulting fees		(363)	(259)
Depreciation, amortisation and impairments		637	(1,303)



### STATEMENT OF CHANGES IN NET ASSETS

Figures in Rand thousand	FAIR VALUE	CAPITAL	TOTAL		Total
	ADJUSTMENT	FUND	RESERVES	Surplus	NET ASSETS
	RESERVE				
Opening balance as previously reported	(30)	3,787,300	3,787,270	-	3,787,270
Adjustments					
Prior period adjustments	-	(26,372)	(26,372)	-	(26,372)
Balance at 1 April 2006 as restated	(30)	3,760,928	3,760,898	-	3,760,898
Profit for the year	-	-	-	942,247	942,247
Transfer to capital fund	-	942,247	942,247	(942,247)	-
Fair value adjustment	(116)	-	(116)	-	(116)
Total changes	(116)	942,247	942,131	_	942,131
Balance at 1 April 2007	(146)	4,703,175	4,703,029	-	4,703,029
Profit for the year	-	-	-	976,545	976,545
Transfer to capital fund	-	976,545	976,545	(976,545)	-
Fair value adjustment	(25)	-	(25)	-	(25)
Total changes	(25)	976,545	976,520	-	976,520
Balance at 31 March 2008	(171)	5,679,720	5,679,549	-	5,679,549



### CASH FLOW STATEMENT

Student loan repayments - Interest         115,270         95,98           Student loan repayments - Capital         331,989         296,41           Other receipts         1,189         (755           Total cash receipts         1,931,697         1,453,31           Less cash paid:         For student loans         (1,739,595)         (1,360,973           To employees and suppliers         (28,933)         (23,855           Awards paid to institutions for following academic year         (4,057)         (21,416           Change in amounts due to institutions         (102)         100           Total cash paid         (1,772,687)         (1,406,141           Cash generated from operations         17         159,010         47,17           Interest received from investments         88,594         48,28           Net cash from operating activities         247,604         95,46           CASH FLOWS FROM INVESTING ACTIVITIES         2         (921)         (1,462           Proceeds on disposals of property, plant and equipment         2         (921)         (1,462           Proceeds on disposals of property, plant and equipment in financial assets         (100,851)         (141,873           Net cash from investing activities         (100,851)         (141,873 <t< th=""><th>Figures in Rand thousand</th><th>Notes</th><th>2008</th><th>2007</th></t<>	Figures in Rand thousand	Notes	2008	2007
Grants for capital fund and administration costs         1,483,249         1,061,67           Student loan repayments - Interest         115,270         95,986           Student loan repayments - Capital         331,989         296,411           Other receipts         1,189         (755           Total cash receipts         1,931,697         1,453,311           Less cash paid:         For student loans         (1,739,595)         (1,360,973           To employees and suppliers         (28,933)         (23,855           Awards paid to institutions for following academic year         (4,057)         (21,415           Change in amounts due to institutions         (102)         100           Total cash paid         (1,772,687)         (1,406,141           Cash generated from operations         17         159,010         47,17           Interest received from investments         88,594         48,281           Net cash from operating activities         247,604         95,461           CASH FLOWS FROM INVESTING ACTIVITIES         247,604         95,461           CASH FLOWS FROM Investing activities         (101,749)         (141,833           Net cash from investing activities         (101,749)         (143,333           Net cash from investing activities         (1	CASH FLOWS FROM OPERATING ACTIVITIES			
Student loan repayments - Interest         115,270         95,98           Student loan repayments - Capital         331,989         296,41           Other receipts         1,189         (755           Total cash receipts         1,931,697         1,453,31           Less cash paid:         For student loans         (1,739,595)         (1,360,973           To employees and suppliers         (28,933)         (23,855           Awards paid to institutions for following academic year         (4,057)         (21,416           Change in amounts due to institutions         (102)         100           Total cash paid         (1,772,687)         (1,406,141           Cash generated from operations         17         159,010         47,17           Interest received from investments         88,594         48,28           Net cash from operating activities         247,604         95,46           CASH FLOWS FROM INVESTING ACTIVITIES         2         (921)         (1,462           Proceeds on disposals of property, plant and equipment         2         (921)         (1,462           Proceeds on disposals of property, plant and equipment         23         2           Net cash from investing activities         (100,851)         (141,873           Net cash from inves	Cash receipts from:			
Student loan repayments - Capital         331,989         296,416           Other receipts         1,189         (755           Total cash receipts         1,931,697         1,453,316           Less cash paid:			1,483,249	1,061,671
Other receipts         1,189         (755           Total cash receipts         1,931,697         1,453,316           Less cash paid:         For student loans         (1,739,595)         (1,360,973           To employees and suppliers         (28,933)         (23,855           Awards paid to institutions for following academic year         (4,057)         (21,415           Change in amounts due to institutions         (102)         100           Total cash paid         (1,772,687)         (1,406,141           Cash generated from operations         17         159,010         47,17           Interest received from investments         88,594         48,28           Net cash from operating activities         247,604         95,46           CASH FLOWS FROM INVESTING ACTIVITIES         2         (921)         (1,462           Purchase of property, plant and equipment         2         (921)         (1,462           Proceeds on disposals of property, plant and equipment         23         2           Net movement in financial assets         (100,851)         (141,873           Net cash from investing activities         (101,749)         (143,333           Total cash movement for the year         256,404         304,27	Student loan repayments - Interest		115,270	95,986
1,931,697	Student loan repayments - Capital		331,989	296,416
Less cash paid:  For student loans  (1,739,595) (1,360,973 To employees and suppliers (28,933) (23,855 Awards paid to institutions for following academic year (4,057) (21,416 Change in amounts due to institutions (102) 103 Total cash paid (1,772,687) (1,406,141  Cash generated from operations 17 159,010 47,17 Interest received from investments 88,594 48,288 Net cash from operating activities 247,604 95,468  CASH FLOWS FROM INVESTING ACTIVITIES Purchase of property, plant and equipment 2 (921) (1,462 Proceeds on disposals of property, plant and equipment 23 (100,851) (141,873 Net cash from investing activities (101,749) (143,333  Total cash movement for the year 256,404 304,273	Other receipts		1,189	(755)
For student loans (1,739,595) (1,360,973 To employees and suppliers (28,933) (23,855 Awards paid to institutions for following academic year (4,057) (21,415 Change in amounts due to institutions (102) 103 Total cash paid (1,772,687) (1,406,141 Cash paid (1,772,687) (1,406,141 Cash generated from operations 17 159,010 47,17 Interest received from investments 88,594 48,286 Avaidable of property, plant and equipment 247,604 95,466 CASH FLOWS FROM INVESTING ACTIVITIES Purchase of property, plant and equipment 2 (921) (1,462 Proceeds on disposals of property, plant and equipment 23 (100,851) (141,873 Avaidable of the movement in financial assets (100,851) (141,873 Avaidable of the movement for the year 145,855 (47,868 Cash and cash equivalents at the beginning of the year 256,404 304,273	Total cash receipts		1,931,697	1,453,318
For student loans (1,739,595) (1,360,973 To employees and suppliers (28,933) (23,855 Awards paid to institutions for following academic year (4,057) (21,415 Change in amounts due to institutions (102) 100 Total cash paid (1,772,687) (1,406,141 Cash paid (1,772,687	Less cash paid:			
Awards paid to institutions for following academic year       (4,057)       (21,415         Change in amounts due to institutions       (102)       100         Total cash paid       (1,772,687)       (1,406,141)         Cash generated from operations       17       159,010       47,17'         Interest received from investments       88,594       48,286         Net cash from operating activities       247,604       95,466         CASH FLOWS FROM INVESTING ACTIVITIES       Purchase of property, plant and equipment       2       (921)       (1,462         Proceeds on disposals of property, plant and equipment       23       2         Net movement in financial assets       (100,851)       (141,873)         Net cash from investing activities       (101,749)       (143,333)         Total cash movement for the year       145,855       (47,868)         Cash and cash equivalents at the beginning of the year       256,404       304,275			(1,739,595)	(1,360,973)
Change in amounts due to institutions         (102)         100           Total cash paid         (1,772,687)         (1,406,141)           Cash generated from operations         17         159,010         47,17'           Interest received from investments         88,594         48,28'           Net cash from operating activities         247,604         95,46'           CASH FLOWS FROM INVESTING ACTIVITIES         Purchase of property, plant and equipment         2         (921)         (1,462')           Proceeds on disposals of property, plant and equipment         23         2         2           Net movement in financial assets         (100,851)         (141,873')         (143,333')           Net cash from investing activities         (101,749)         (143,333')           Total cash movement for the year         145,855         (47,868')           Cash and cash equivalents at the beginning of the year         256,404         304,275'	To employees and suppliers		(28,933)	(23,855)
Total cash paid  (1,772,687) (1,406,141)  Cash generated from operations 17 159,010 47,17' Interest received from investments 88,594 48,28!  Net cash from operating activities 247,604 95,46!  CASH FLOWS FROM INVESTING ACTIVITIES Purchase of property, plant and equipment 2 (921) (1,462) Proceeds on disposals of property, plant and equipment 23 (100,851) (141,873)  Net cash from investing activities (101,749) (143,333)  Total cash movement for the year 145,855 (47,868) Cash and cash equivalents at the beginning of the year 256,404 304,275	Awards paid to institutions for following academic year		(4,057)	(21,415)
Cash generated from operations 17 159,010 47,17' Interest received from investments 88,594 48,286  Net cash from operating activities 247,604 95,466  CASH FLOWS FROM INVESTING ACTIVITIES  Purchase of property, plant and equipment 2 (921) (1,462  Proceeds on disposals of property, plant and equipment 23 (100,851) (141,873  Net cash from investing activities (101,749) (143,333  Total cash movement for the year 145,855 (47,868) Cash and cash equivalents at the beginning of the year 256,404 304,273	Change in amounts due to institutions		(102)	102
Interest received from investments 88,594 48,286  Net cash from operating activities 247,604 95,466  CASH FLOWS FROM INVESTING ACTIVITIES  Purchase of property, plant and equipment 2 (921) (1,462  Proceeds on disposals of property, plant and equipment 23 (100,851) (141,873  Net movement in financial assets (100,851) (101,749) (143,333)  Total cash movement for the year 145,855 (47,868)  Cash and cash equivalents at the beginning of the year 256,404 304,275	Total cash paid		(1,772,687)	(1,406,141)
Net cash from operating activities  CASH FLOWS FROM INVESTING ACTIVITIES  Purchase of property, plant and equipment  2 (921) (1,462  Proceeds on disposals of property, plant and equipment  23 (32)  Net movement in financial assets  (100,851) (141,873  Net cash from investing activities  (101,749) (143,333  Total cash movement for the year  Cash and cash equivalents at the beginning of the year  256,404  304,275	Cash generated from operations	17	159,010	47,177
CASH FLOWS FROM INVESTING ACTIVITIES  Purchase of property, plant and equipment 2 (921) (1,462)  Proceeds on disposals of property, plant and equipment 23 (100,851) (141,873)  Net movement in financial assets (100,851) (141,873)  Net cash from investing activities (101,749) (143,333)  Total cash movement for the year 145,855 (47,868)  Cash and cash equivalents at the beginning of the year 256,404 304,275	Interest received from investments		88,594	48,288
Purchase of property, plant and equipment 2 (921) (1,462) Proceeds on disposals of property, plant and equipment 23 (100,851) Net movement in financial assets (100,851) (141,873) Net cash from investing activities (101,749) (143,333)  Total cash movement for the year 145,855 (47,868) Cash and cash equivalents at the beginning of the year 256,404 304,275	Net cash from operating activities		247,604	95,465
Proceeds on disposals of property, plant and equipment  Net movement in financial assets  (100,851)  (141,873  Net cash from investing activities  (101,749)  (143,333  Total cash movement for the year  Cash and cash equivalents at the beginning of the year  256,404  304,275	CASH FLOWS FROM INVESTING ACTIVITIES			
Net movement in financial assets (100,851) (141,873  Net cash from investing activities (101,749) (143,333  Total cash movement for the year 145,855 (47,868  Cash and cash equivalents at the beginning of the year 256,404 304,273	Purchase of property, plant and equipment	2	(921)	(1,462)
Net cash from investing activities (101,749) (143,333  Total cash movement for the year Cash and cash equivalents at the beginning of the year 256,404 304,275	Proceeds on disposals of property, plant and equipment		23	2
Total cash movement for the year 145,855 (47,868) Cash and cash equivalents at the beginning of the year 256,404 304,272	Net movement in financial assets		(100,851)	(141,873)
Cash and cash equivalents at the beginning of the year 256,404 304,272	Net cash from investing activities		(101,749)	(143,333)
	Total cash movement for the year		145,855	(47,868)
Cash and cash equivalents at the end of the year 7 402,259 256,404	Cash and cash equivalents at the beginning of the year		256,404	304,272
	Cash and cash equivalents at the end of the year	7	402,259	256,404



# accounting POLICIES Annual financial statements ended 31 March 2008

# 1. PRESENTATION OF FINANCIAL STATEMENTS

These accounting policies are consistent with the previous period.

The Scheme is a public entity established by the National Student Financial Aid Scheme Act (Act 56 of 1999), and is recognised as a Schedule 3A public entity in terms of the Public Finance Management Act (Act 1 of 1999).

The financial statements have been prepared on the historical cost basis of accounting and incorporate the following principal accounting policies which have been consistently applied in all material aspects, except as referred to in note 1.1 below.

## 1.1 BASIS OF PREPARATION

The financial statements have been prepared in accordance with the South African Statements of Generally Accepted Accounting Practices (GAAP) including any interpretations of such Statements issued by the Accounting Practices Board, with the effective Standards of Generally Recognised Accounting Practices (GRAP) issued by the Accounting Standards board replacing the equivalent GAAP Statement as follows:

Standard of GRAP	Replaced Statement of	
	GAAP	
GRAP 1: Presentation of financial statements	AC101: Presentation of financial statements	
GRAP 2: Cash flow statements	AC118: Cash flow statements	
GRAP 3: Accounting policies, changes in accounting estimates and errors	AC103: Accounting policies, changes in accounting estimates and errors	

Currently the recognition and measurement principles in the above GRAP and GAAP Statements do not differ or result in material differences in items presented and disclosed in the financial statements. The implementation of GRAP 1,2 & 3 has resulted in the following significant changes in the presentation of the financial statements:

### **TERMINOLOGY DIFFERENCES:**

Standard of GRAP	Replaced Statement of GAAP
Statement of financial performance	Income statement
Statement of financial position	Balance sheet
Statement of changes in net assets	Statement of changes in equity
Net assets	Equity
Surplus/deficit for the period	Profit/loss for the period
Accumulated surplus/deficit	Retained earnings
Reporting date	Balance sheet date

The cash flow statement can only be prepared in accordance with the direct method.

The amount and nature of any restrictions on cash balances are disclosed. Paragraphs 11-15 of GRAP 1 has not been implemented due to the fact that

the local and international budget reporting standard is not effective for this financial year. Although the inclusion of budget information would enhance the usefulness of the financial statements, non-disclosure will not affect the objective of the financial statements.

### 1.2 PROPERTY, PLANT AND EQUIPMENT

The cost of an item of property, plant and equipment is recognised as an asset when:

- ✓ it is probable that future economic benefits associated with the item will flow to the Scheme; and
- ✓ the cost of the item can be measured reliably.

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it.

Sundry assets with a cost of up to and including R1,000 each are written off in the year of acquisition.

Restoration costs upon acquisition of land and buildings are capitalised to the depreciable amount of land and buildings. Any significant

refurbishment costs that improves the condition of land and buildings are capitalised to the carrying amount of land and buildings.

The carrying amount of assets are reviewed at each balance sheet date to determine whether there is any indication of impairment. If there is any indication that an asset may be impaired, its recoverable amount is estimated. The estimated recoverable amount is the higher of the asset's fair value less cost to sell and its value in use.

An impairment loss is recognised whenever the carrying amount of an asset exceeds its recoverable amount. A previously recognised loss is reversed if the recoverable amount increases as a result of a change in estimates used to determine the recoverable amount, but not to an amount higher than the carrying amount that would have been determined (net of depreciation) had no impairment loss been recognised in prior years.

The useful lives and residual values of assets are assessed annually. Property and equipment, except for land that is not depreciated, are depreciated on the straight line method of depreciation over their expected useful lives, at the following rates:

Annual Financial Statements year ended 31 March 2008

### 1.2 PROPERTY, PLANT AND EQUIPMENT... CONTINUED

Item	Average useful life
Buildings	
■ 2%	50 years
Furniture & fixtures	
■ 20%	5 years
Motor vehicles	
■ 20%	5 years
Office equipment	
■ 20%	5 years
IT equipment	
■ 33.33%	3 years
Computer software	
■ 33.33%	3 years

### 1.3 GROSS REVENUE

Gross revenue represents conditional grants received for student loans and administration, interest on student loans where repayment has commenced, irrecoverable debts recovered and interest on funds invested. Grants are recognised as and when received.

## 1.4 FINANCIAL INSTRUMENTS

#### INITIAL RECOGNITION

Financial instruments are initially measured at cost, which is the fair value of whatever was paid or received to acquire the financial instruments. Transaction costs are included for all financial instruments.

Subsequent to initial recognition, financial instruments are measured, recognised and disclosed as set out below.

Financial assets and financial liabilities are recognised on the Scheme's balance sheet when the Scheme becomes party to the contractual provisions of the instrument.

### FAIR VALUE DETERMINATION

The carrying amounts of the financial assets and liabilities reported in the Statement of financial position are approximate fair values at 31 March 2008.

### LOANS AND RECEIVABLES

Student loans and amounts owing by institutions are classified as loans and receivables.

#### ACCOUNTS PAYABLE

Accounts payable are recognised at cost.

### CASH AND CASH EQUIVALENTS

Cash and cash equivalents comprise cash on hand and demand deposits, and other short-term highly liquid investments that are readily convertible to a known amount of cash and are subject to an insignificant risk of changes in value. These are initially and subsequently recorded at fair value. Fixed deposits that mature within 3 months after reporting date are recognised as cash equivalents.

#### FINANCIAL ASSETS

Investments are recognised and derecognised on a trade date basis where the purchase or sale of an investment is under a contract whose terms require delivery of the investment within the time frame established by the market concerned. Investments are measured initially and subsequently at fair value, gains and losses arising from changes in fair value are included in profit or loss for the period.

# AVAILABLE FOR SALE FINANCIAL ASSETS

These financial assets are non-derivatives that are either designated in this category or not classified elsewhere. Non-coupon negotiable certificates of deposit (NCDs) and Committed rolling carry are classified as available

for sale. Available for sale financial assets are measured at fair value.

### ■ HELD TO MATURITY

Fixed deposits that mature after 3 months of reporting date are classified as held to maturity. These financial assets are measured at cost plus accrued interest.

The Scheme has the positive intention and ability to hold to maturity financial instruments that are classified as held to maturity.

### 1.5 IMPAIRMENT OF ASSETS

The Scheme assesses at each balance sheet date whether there is any indication that an asset may be impaired. If any such indication exists, the Scheme estimates the recoverable amount of the asset.

Irrespective of whether there is any indication of impairment, the Scheme also:

- tests intangible assets with an indefinite useful life or intangible assets not yet available for use for impairment annually, by comparing its carrying amount with its recoverable amount. This impairment test is performed during the annual period and at the same time every period.
- ✓ tests goodwill acquired in a busi-

ness combination for impairment annually.

If there is any indication that an asset may be impaired, the recoverable amount is estimated for the individual asset. If it is not possible to estimate the recoverable amount of the individual asset, the recoverable amount of the cash-generating unit to which the asset belongs is determined.

The recoverable amount of an asset or a cash-generating unit is the higher of its fair value less costs to sell and its value in use.

If the recoverable amount of an asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable amount. That reduction is an impairment loss. An impairment loss of assets carried at cost less any accumulated depreciation or amortisation is recognised immediately in profit or loss. Any impairment loss of a revalued asset is treated as a revaluation decrease. Goodwill acquired in a business combination is, from the acquisition date, allocated to each of the cash-generating units, or groups of cash-generating units, that are expected to benefit from the synergies of the combination. An impairment loss is recognised for



### Accounting policies

cash-generating units if the recoverable amount of the unit is less than the carrying amount of the units. The impairment loss is allocated to reduce the carrying amount of the assets of the unit in the following order:

- ✓ first, to reduce the carrying amount of any goodwill allocated to the cash-generating unit and
- then, to the other assets of the unit, pro rata on the basis of the carrying amount of each asset in the unit.

An entity assesses at each reporting date whether there is any indication that an impairment loss recognised in prior periods for assets other than goodwill may no longer exist or may have decreased. If any such indication exists, the recoverable amounts of those assets are estimated.

The increased carrying amount of an asset other than goodwill attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined had no impairment loss been recognised for the asset in prior periods. A reversal of an impairment loss of assets carried at cost less accumulated depreciation or amortisation other

than goodwill is recognised immediately in profit or loss. Any reversal of an impairment loss of a revalued asset is treated as a revaluation increase.

#### 1.6 PROVISIONS

Provisions are recognised when:

- the Scheme has a present obligation as a result of a past event;
- ✓ it is probable that an outflow of resources embodying economic benefits will be required to settle the obligation; and
- ✓ a reliable estimate can be made of the obligation.

### 1.7 INTEREST

As at reporting date, interest was raised on student loans at an average 2% real rate of interest (average inflation rate, as assessed by the board, plus 2%). From 1 April 2008, the interest rate is pegged at 80% of the repo rate as determined by the South African Reserve Bank. The interest rate will therefore fluctuate from time to time in line with fluctuations in the repo rate. Once students have initiated repayment, the interest accumulated on their outstanding debt to date is recognised as income as follows: interest repaid is recognised as interest earned and

interest still to be repaid as at year end is raised as interest accrued. Interest on financial assets and cash and cash equivalents is accrued and is capitalised to the various instruments at amortised cost.

### 1.8 BORROWING COSTS

Borrowing costs are recognised as an expense in the period in which they are incurred.

### 1.9 FOREIGN EXCHANGE

## FOREIGN CURRENCY TRANSACTIONS

Transactions in foreign currencies are accounted for at the rates of exchange ruling on transaction dates.

#### 1.10 STUDENT AWARDS

These are primarily loans advanced to students. The repayment of these loans is dependent upon the employment and income level of the loanee. A portion of this loan may be converted into a bursary depending on academic performance. An amount which is considered adequate has been provided for doubtful debts. However, it is impossible to reliably predict the future academic performance or employment prospects of existing student loanees and hence determine the amount that will eventually be recovered. NSFAS has

commissioned its actuaries to develop a loan recovery projection model to enable more reliable and accurate projections into the future.

Student loans are raised against an individual student when a claim submission has been made by the institution to NSFAS at capital amount.

The amount projected to be collected within 12 months from reporting date is classified as a current asset and the balance as a non-current asset.

### FIGURES IN RAND THOUSAND

2. PROPERTY, PLANT AN	D EQUIPMENT	2008		2007		
	Cost / Valuation	Accumulated depreciation	Carrying value	Cost / Valuation	Accumulated depreciation	Carrying value
Land and Buildings*	4,783	(337)	4,446	4,783	(256)	4,527
Furniture and equipment	1,926	(932)	994	1,549	(1,040)	509
Motor vehicles	119	(57)	62	119	(33)	86
IT equipment	5,988	(3,634)	2,354	6,092	(4,352)	1,740
Loan Management System	1,632	(1,088)	544	1,632	(1,632)	-
Total	14,448	(6,048)	8,400	14,175	(7,313)	6,862

### RECONCILIATION OF PROPERTY, PLANT AND EQUIPMENT - 2008

	Opening Balance		Disposals	Depreciation	Total
Land & Buildings*	4,527	-	-	(81)	4,446
Furniture and Equipment	509	377	(1)	109	994
Motor vehicles	86	-	-	(24)	62
IT equipment	1,740	544	(19)	89	2,354
Loan Management System	-	-	-	544	544
	6,862	921	(20)	637	8,400

Asset useful life estimates are based on the cost model as per IAS 16 as the reliable basis of measurement. Where assets were fully depreciated in line with accounting policy note 1.2, the Scheme has determined the remaining useful life and restated the depreciation to create a carrying value.

\* Depreciation is calculated on buildings only. The land and buildings were acquired on 2 July 2003 at a cost of R4 047 512 and restoration costs made thereto amounting to R472 660 had been capitalised by 31 March 2004. Land and buildings comprise erf numbers 66447, 66458, 66459, 66460 and 66461 in Wynberg, Cape Town.

### 3. FINANCIAL ASSETS

3. FINANCIAL ASSE 15	2008	2007
Non-coupon Negotiable Certificates of Deposit (NCDs)	16,145	47,927
Committed rolling carry*	270,148	138,067
Fixed deposits**	57,687	57,135
	343,980	243,129

<sup>\*</sup>These investments are classified as "Available for sale". Refer note 22.

<sup>\*\*</sup>These investments are classified as "Held to maturity". Refer note 22. See note 23 for the detail of the utilisation of financial assets.



<b>FIGURES</b>	IN	RAND	THOUSAND
----------------	----	------	----------

2008	2007
4,179,770	3,349,915
-	(26,372)
4,179,770	3,323,543
1,443,734	1,063,450
294,860	296,917
207,348	187,773
(612,415)	(407,764)
(65,340)	-
(363,944)	(296,416)
4,057	21,415
(231,453)	29,832
27	77
(5,034)	(39,662)
1,001	605
4,852,611	4,179,770
(501,000)	(473,000)
4,351,611	3,706,770
5,199,523	4,502,576
911,633	723,860
(211,499)	(165,040)
207,348	187,773
(48,105)	(42,812)
(1,206,289)	(1,026,587)
4,852,611	4,179,770
	4,179,770  - 4,179,770  1,443,734 294,860 207,348 (612,415) (65,340) (363,944) 4,057 (231,453) 27 (5,034) 1,001  4,852,611 (501,000)  4,351,611  5,199,523 911,633 (211,499) 207,348 (48,105) (1,206,289)

<sup>\*</sup> The prior year error relates to the historical reversal of interest raised on student loans when the decision was taken to report interest only once repayment has been initiated by loanees. The capital balance in the annual financial statements and the Loan Management System now reconciles.

2000

200

### 5. AMOUNTS OWING BY INSTITUTIONS

Student credit balances refunded by institutions after 31 March 2008.

	2008	2007
Amount owing by institutions	58,095	26,140
		'

### 6. AMOUNTS OWING BY DONORS

Department of Labour 25,578 -

### 7. CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of:

	402,259	256,404
Fixed deposits (maturing within 3 months of reporting date)	270,642	184,672
Bank and cash balances	131,617	71,732

The increase in cash and cash equivalents is in large part due to an increase in general education, targeted scarce skills funding and funding for FET colleges. NSFAS holds a Corporate Access Management Services/Payment and Collections Services agreement (CAMS/PACS) with the corporate bankers that facilitates electronic payments and debit order processing. The Payments and Collections Services agreement that facilitates debit order deductions from debtors requires a settlement facility of R460,000.

A settlement facility of R600,000 is required for payroll.

NSFAS has a contingent facility (bank guarantee) of R500,000 in favour of the South African Post Office that facilitates the timely mailing of quarterly statements to all debtors.

<sup>\*\*</sup> Bursaries on student loans have been calculated based on results received from institutions as at 31 March 2008, except for 100% bursaries. Adjustments to results and omissions/errors that may have occurred in the final reports would not be material.

<sup>\*\*\*</sup> The total provision for doubtful debts at 31 March 2008 is R1,465,893,000 (2007: R1,234,439,000).



FIGURES IN RAND THOUSAND

### 8. PROVISIONS

RECONCILIATION OF PROVISIONS - 2008

Open	ing Balance	Additions	Total
Accumulated leave pay and			
bonus due to employees	674	8	682

### 9. EMPLOYEE BENEFITS

The Scheme operates a defined contribution retirement plan for all employees. During the year the Scheme contributed R1,365,146 (2007: R876,000) to the plan. In addition employees contributed R682,854 (2007:R 526,000). Both employer and employee contributions are included in the salaries expenditure in the administration expenses reflected in the Statement of financial performance.

### 10. GRANTS RECEIVED IN ADVANCE

These are funds received during the year under review for utilisation in the

following year:	2008	2007
Department of Agriculture	8,300	8,300
Irish Aid	1,776	-
	10,076	8,300

### 11. REVENUE

	1,918,290	1,384,485
Grants received for student loans	1,489,482	1,036,389
Irrecoverable debts recovered	27	77
Administration grant	17,569	15,972
Interest received	411,212	332,047

Interest on funds invested	88,594	48,288
Interest on student loans	322,618	283,759
Interest accrued on student loans	207,348	187,773
Interest earned on student loans	115,270	95,986
12. INTEREST RECEIVED	2008	2007

### 13. GRANTS RECEIVED FOR STUDENT AWARDS

Department of Education*	1,315,128	910,406
Other South African government departments	98,598	21,650
Foreign aid and private sector	444	3,411
Higher education institutions	75,312	100,920
	1,489,482	1,036,387

<sup>\*</sup> Includes first-time grants to provide for teacher training at higher education institutions and vocational training at further education and training colleges.



### FIGURES IN RAND THOUSAND

### 14. OPERATING PROFIT

Operating profit for the year is stated after accounting for the following:

	2008	2007
Profit on sale of property, plant and equipment	3	2
Depreciation on property, plant and equipment	(637)	1,303
Employee costs	13,112	10,908

# 15. AUDITOR'S REMUNERATION

Fees 577 519

# 16. BOARD MEMBERS AND OFFICERS' EMOLUMENTS

In terms of National Treasury
Regulations 24.1 General Definitions,
'senior management' refers to the level
of management that is directly accountable to the Chief Executive Officer or
to the person in charge of the public
entity, and was remunerated as reflected
below. board members are not remunerated, but receive per diem allowances
(except for those employed by government) for attending meetings.

### Services as:

2008	Salary/Fee	Bonuses	Pension contributions	Subsistence & Travel costs	Total
Board members					
Per diem allowances	-	-	-	61	61
Travel costs	-	-	-	373	373
	-	-	-	434	434
Officers emoluments					
Chief Executive Officer*	239	-	20	-	259
Chief Executive Officer**	133	-	20	-	153
Chief Financial Officer***	562	39	81	-	682
Chief Operations Officer	516	34	80	-	630
Manager: Human Resources	437	32	67	-	536
Manager: Information Technology	539	43	87	-	669
	2,426	148	355	-	2,929
	2,426	148	355	434	3,363
2007	Salary/Fee	Bonuses	Pension contributions	Subsistence & Travel costs	Total
Board members	-	-	-	357	357
Officers' emoluments	2,091	151	241	36	2,519
	2,091	151	241	393	2,876

<sup>\*</sup> Outgoing CEO, resigned 31 July 2007.

<sup>\*\*</sup> Incoming CEO, appointed 1 February 2008.

<sup>\*\*\*</sup> Includes acting allowance of R59,394 for period 1 August 2007 to 31 January 2008.



Figures in Rand thousand	2008	2007
7. CASH GENERATED FROM OPERATIONS	2008	2007
Profit before taxation	976,545	942,247
Adjustments for:		
Depreciation and amortisation	(637)	1,303
Profit on sale of assets	(3)	(2
Movements in provisions	8	70
Prior year error: Understated interest reversal	-	(26,372
Change in fair value adjustment	(25)	(116
	975,888	917,130
Changes in working capital:		
Accounts receivable	973	(1,023
Accounts payable	(557)	(347
Change in amounts due by institutions	(31,955)	9,752
Change in amounts due by donors	(25,578)	
Change in amounts due to institutions	(102)	102
Change in grants received in advance	1,776	(294
Change in student loans	(672,841)	(829,855
Interest on funds invested	(88,594)	(48,288
	159,010	47,177

### 18. COMMITMENTS

AUTHORISED CAPITAL EXPENDITURE

The Scheme had no capital commitments at the reporting date.

### 19. CONTINGENCIES

There were no contingent liabilities that the Scheme is aware of at the reporting date.

### 20. RELATED PARTIES

The Scheme had the following related party transactions during the year under review.

### RELATED PARTY TRANSACTIONS

ADMINISTRATION GRANT	2008	2007
Department of Education	17,569	15,972

#### GRANTS RECEIVED FOR STUDENT AWARDS

	2008	2007
Department of Agriculture	8,300	8,300
Department of Education	1,095,128	910,406
Department of Education - FET Colleges	100,000	-
Department of Education - Funza Lushaka Teacher Bursaries	120,000	-
Department of Labour (Disability)	25,578	-
Department of Social Development	50,000	-

## 21. COMPARATIVE FIGURES

Where necessary, comparative figures have been adjusted to conform with changes in presentation and classification in the current year. Certain comparative figures have been reclassified.

### 22. RISK MANAGEMENT Market risk

Market risk – the risk that the value of the financial asset will change with general market conditions. NSFAS is exposed to one primary type of market risk, namely interest rate risk. The specific risk management objectives, policies and procedures relating to this type of market risk is described in the section below.

## ■ INTEREST RATE RISK MANAGEMENT

Interest rate risk refers to the impact

on future cash flows on financial assets and student loans. Interest rate risk on financial assets is not significant as the investment profile is conservative in nature. From 1 April 2008 interest rate charged on outstanding student loans is linked to the repo rate as determined by the South African Reserve Bank from time to time.

# CREDIT RISK MANAGEMENT CREDIT RISK

The Scheme limits its exposure to credit risk for receivables through implementing legislative policy. An adequate level of provision is maintained.

Credit and counterparty risk refers to the effects on future cash flows and earnings of debtors defaulting on



their obligations. The Scheme limits its exposure to credit risk on loans advanced through implementing legislative policy. An adequate level of provision for doubtful debts is made at each reporting date.

Granting of credit is controlled by a well established criteria for awarding student loans namely, a national means test, which is reviewed on an annual basis. The maximum credit exposure at reporting date was R4.8 billion.

Unless otherwise indicated, the maximum exposure to credit risk is the carrying value of Student loans. Given the nature of the risk no collateral is taken against credit risk exposure.

### ■ PRICE RISK

NSFAS has not invested in any financial assets with long-term interest rates and can negotiate rates in line with movements in money market rates.

### LIQUIDITY RISK

Liquidity risk is considered low due to the NSFAS's conservative funding structure and its high cash generation. Management monitors rolling forecasts of the NSFAS's cash and cash equivalents on the basis of the expected cash flow.

### 22. RISK MANAGEMENT ... CONTINUED

FIGURES IN RAND THOUSAND

### ANALYSIS OF FINANCIAL INSTRUMENTS

	Carrying value	Fair value	Fair value adjustment
Financial assets			
Available for sale - Non coupon NCDs	16,197	16,145	52
Available for sale - Committed rolling carry	270,267	270,148	119
Held to Maturity - Fixed deposits	57,687	57,687	-
	344,151	343,980	171
Student loans	4,351,611	4,351,611	-
Amounts owing by institutions	58,095	58,095	-
Accounts receivable	177	177	-
Amounts owing by donors	25,578	25,578	-
Cash and cash equivalents	402,259	402,259	-
	5,181,871	5,181,700	171
Financial liabilities			
Accounts payable	793	793	-
Grants received in advance	10,076	10,076	-
	10,869	10,869	-



### 22. RISK MANAGEMENT ... CONTINUED

### FIGURES IN RAND THOUSAND

### MATURITY ANALYSIS OF FINANCIAL INSTRUMENTS

	On demand/ callable	Due in 1 year	Due 1 – 10 years	TOTAL
Financial assets				
Available for sale - Non coupon NCDs	47,927	-	-	47,927
Available for sale - Committed rolling carry	138,067	-	-	138,067
Held to Maturity - Fixed Deposits	57,135	-	-	57,135
Student loans	-	501,000	3,850,611	4,351,611
Amounts owing by institutions	58,095	-	-	58,095
Accounts receivable	177	-	-	177
Amounts owing by donors	25,578	-	-	25,578
Cash and cash equivalents	402,259	-	-	402,259
Less: Financial liabilities				
Accounts payable	(793)	-	-	(793)
Grants received in advance	(10,076)	-	-	(10,076)
	718,369	501,000	3,850,611	5,069,980

# 23. UTILISATION OF FINANCIAL ASSETS AND CASH AND CASH EQUIVALENTS

Financial assets and cash and cash equivalents totalling R746 million include R664 million recovered monies that NSFAS holds for re-injection into the Scheme. The balance is held on behalf of third parties for allocation by the Scheme.

The Scheme expects to provide awards to students amounting to approximately R2.2 billion for the 2008 academic year. This will be funded from expected new grants and the recovered monies reflected above. The projected cash flow for these expected funds and NSFAS recovered monies is as follows:

QUARTER ENDING			CUMULATIVE
	EXPECTED NEW GRANTS	NSFAS RE-INJECTION	
June 2008	286,861	-	286,861
September 2008	678,036	115,295	1,080,192
December 2008	651,957	172,942	1,905,091
March 2009	193,547	121,763	2,220,401
	1,810,401	410,000	



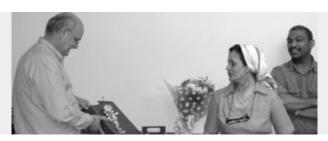
# supplementary INFORMATION The following supplementary information does not form part of the financial statements and is unaudited

GURES IN RAND THOUSAND	2008	2007
GRANTS RECEIVED FOR STUDENT AWARDS		
Grants received for student awards		
Communicare	444	350
Department of Agriculture	8,300	8,30
Department of Education	1,095,128	910,40
Department of Education – FET Colleges*	100,000	
Department of Education – Funza Lushaka Teacher Bursaries**	120,000	
Department of Labour (Disability)***	25,578	
Department of Social Development	50,000	
Eastern Cape Provincial Government	14,720	13,00
FNB (Corporate)	-	2
Irish Aid	-	2,8
		60
Metallon Corporation Limited	-	00
Metalion Corporation Limited	1,414,170	935,49
	1,414,170	
Capital grants from educational institutions University of Cape Town	1,414,170 2,948	935,49
Capital grants from educational institutions		<b>935,4</b> 9
Capital grants from educational institutions University of Cape Town	2,948	<b>935,4</b> 9 4,73 2,70
Capital grants from educational institutions University of Cape Town Central University of Technology	2,948 2,572	<b>935,4</b> 9 4,73 2,70 15,00
Capital grants from educational institutions University of Cape Town Central University of Technology Durban University of Technology	2,948 2,572 17,045	935,49 4,73 2,70 15,00 52,90
Capital grants from educational institutions University of Cape Town Central University of Technology Durban University of Technology University of KwaZulu-Natal	2,948 2,572 17,045 24,553	935,49 4,73 2,70 15,04 52,90 5,00
Capital grants from educational institutions University of Cape Town Central University of Technology Durban University of Technology University of KwaZulu-Natal University of Pretoria	2,948 2,572 17,045 24,553 4,987	935,49 4,73 2,70 15,00 52,90 5,00 6,80
Capital grants from educational institutions University of Cape Town Central University of Technology Durban University of Technology University of KwaZulu-Natal University of Pretoria Rhodes University	2,948 2,572 17,045 24,553 4,987 8,704	935,49 4,73 2,70 15,04 52,90 5,00 6,80 8,90
Capital grants from educational institutions University of Cape Town Central University of Technology Durban University of Technology University of KwaZulu-Natal University of Pretoria Rhodes University University of South Africa	2,948 2,572 17,045 24,553 4,987 8,704 8,004	935,49 4,73 2,70 15,04 52,90 5,00 6,80 8,90 1,29
Capital grants from educational institutions University of Cape Town Central University of Technology Durban University of Technology University of KwaZulu-Natal University of Pretoria Rhodes University University of South Africa Tshwane University of Technology	2,948 2,572 17,045 24,553 4,987 8,704 8,004 6,457	935,49 4,73 2,70 15,04 52,90 5,00 6,80 8,90 1,29
Capital grants from educational institutions University of Cape Town Central University of Technology Durban University of Technology University of KwaZulu-Natal University of Pretoria Rhodes University University of South Africa Tshwane University of Technology University of the Western Cape	2,948 2,572 17,045 24,553 4,987 8,704 8,004 6,457	935,49 4,73 2,70 15,04 52,90 5,00 6,80 8,90 1,29 1,5
Capital grants from educational institutions University of Cape Town Central University of Technology Durban University of Technology University of KwaZulu-Natal University of Pretoria Rhodes University University of South Africa Tshwane University of Technology University of the Western Cape University of the Witwatersrand	2,948 2,572 17,045 24,553 4,987 8,704 8,004 6,457	

<sup>\*</sup> Bursaries for vocational training at further education and training (FET) colleges.

<sup>\*\*</sup> Bursaries for teacher training at higher education institutions.

<sup>\*\*\*</sup> Amount owing as at 31 March 2008.















National Student Financial Aid Scheme established by the South African Government in 1996

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