



References, Glossary & Resources

Juvenile Justice Guide Book for Legislators



References

Introduction

References

Bender, V.; M. King; and P. Torbet. *Advancing Accountability: Moving Toward Victim Restoration*. Pittsburgh, Pa.: National Center for Juvenile Justice, 2006.

The Juvenile Justice and Delinquency Prevention Committee of The Pennsylvania Commission on Crime and Delinquency. *Mission and Guiding Principles for Pennsylvania's Juvenile Justice System.* Harrisburg, Pa.: Pennsylvania Commission on Crime and Delinquency, 2004.

Torbet, P. Advancing Community Protection: A White Paper for Pennsylvania. Pittsburgh, Pa.: National Center for Juvenile Justice, 2008.

Torbet, P., and D. Thomas. *Advancing Competency Development: A White Paper for Pennsylvania*. Pittsburgh, Pa.: National Center for Juvenile Justice, 2005.

Case Law

Graham v. Florida, 560 U.S. __ (2010). Roper v. Simmons, 543 U.S. 551 (2005).

Statutes

Colo. Rev. Stat. §22-2-139, §22-32-138, §22-2-409 (2010)

Conn. Gen. Stat. §51-10c (2008)

Ill. Rev. Stat. ch. 23, §50-17a-9 (2010)

Ill. Rev. Stat. ch. 65, §11-5-9 (2008)

Ill. Rev. Stat. ch. 705, \$5-415, \$5-501 (2008)

Iowa Code §2.56 (2008)

La. Children's Code Ann. art. 320, 321, 809 (West 2010)

La. Rev. Stat. Ann. §17:233 (West 2008)

Me. Rev. Stat. Ann. tit. 4, §1801 (2008)

Miss. Code Ann. §43-21-201 (2009)

Mont. Code Ann. §41-5-333 (2009)

Neb. Rev. Stat. §28-416, §29-2258, §29-2269 (2010)

N.D. Cent. Code §27-20-26 (2009)

Tenn. Code Ann. §37-1-126 (2008)

Adolescent Development & Competency

References

Bureau of Justice Statistics. *Sexual Victimization in Juvenile Facilities Reported By Youth, 2008-09* (NCJ 228416). Washington, D.C.: BJS, January 2010.

The Campaign for Youth Justice. *The Consequences Aren't Minor: The Impact of Trying Youth as Adults and Strategies for Reform.*Washington, D.C.: Campaign for Youth Justice, March 2007.

Coalition for Juvenile Justice Emerging Concepts Brief. What Are the Implications of Adolescent Brain Development for Juvenile Justice? PowerPoint presentation made by Coalition for Juvenile Justice, Washington, D.C.: CJJ 2006: http://www.njjn.org/media/resources/public/resource_462.pdf

Florida State University. *Juvenile Life Without Parole for Non-Homicide Offenses: Florida Compared to Nation.* Tallahassee: FSU, Sept. 14, 2009.

Justice Policy Institute. *The Accelerating Pace of Juvenile Justice Reform.* Washington, D.C.: JPI, 2007.

MacArthur Foundation Research Network on Adolescent Development and Juvenile Justice. Issue Brief #1: Adolescent Legal Competence in Court. Philadelphia: *MFRN*, 2006.

MacArthur Foundation Research Network on Adolescent Development and Juvenile Justice. Issue Brief #2: Creating Turning Points for Serious Adolescent Offenders: Research in Pathways to Desistance. Philadelphia: *MFRN*, 2006.

MacArthur Foundation Research Network on Adolescent Development and Juvenile Justice. Issue Brief #3: Less Guilty by Reason of Adolescence. Philadelphia: *MFRN*, 2006.

MacArthur Foundation Research Network on Adolescent Development and Juvenile Justice. Issue Brief #4: Assessing Juvenile Psychopathy: Developmental and Legal Implications. Philadelphia: *MFRN*, 2006.

MacArthur Foundation Research Network on Adolescent Development and Juvenile Justice. Issue Brief #5: The Changing Borders of Juvenile Justice: Transfer of Adolescents to the Adult Criminal Court. Philadelphia: *MFRN*, 2006.

National Center for Juvenile Justice. *Juvenile Court Statistics* 2006-2007. Washington, D.C.: NCJJ, March 2010.

National Center for Juvenile Justice and Models for Change. Different from Adults: An Updated Analysis of Juvenile Transfer and Blended Sentencing Laws, With Recommendations for Reform. Pittsburgh: NCJJ, November 2008.

Office of Juvenile Justice and Delinquency Prevention. Statistical Briefing Book: Juvenile Population Characteristics. Washington, D.C.: OJJDP, http://www.ojjdp.gov/ojstatbb/publications/StatBB.asp.

The University of Texas at Austin, LBJ School of Public Affairs. *From Time Out to Hard Time*. Austin, UTA, 2009.

Scott, Elizabeth and S. Steinberg, The Future of Children: Juvenile Justice. *Adolescent Development and the Regulation of Youth Crime* 18, no. 2 (Fall 2008).

Case Law

Atkins v. Virginia, 536 U.S. 304 (2002). Graham v. Florida, 560 U.S. __ (2010). Kent v. United States, 383 U.S. 541 (1966).

Roper v. Simmons, 543 U.S. 551 (2005).

Statutes

Ariz. Rev. Stat. Ann. §13-501 (2010)

Colo. Rev. Stat. §§18-1.3-407.5, 16-11-102.2, 18-1.3-104,

18-1.3-401, 18-1.3-407 (2009)

Colo. Rev. Stat. §19-2-508 (3) (c) (2009)

Colo. Rev. Stat. \$19-2-517, \$19-2-518 (2010)

Conn. Gen. Stat. §46b-120 (2010)

Ill. Rev. Stat. ch. 23, §17a-9 (2010)

Me. Rev. Stat. Ann. tit. 17-A, §1259 (2008)

Miss. Code Ann. § 43-21-157 (2009)

Miss. Code Ann. § 43-21-151 (2010)

Nev. Rev. Stat §62A.030, §62B.330 (2009)

Nev. Rev. Stat §62B.390 (2009)

Okla. Stat. tit. 10A, §\$2-2-102, 2-5-206; tit. 21, § 1123 (2010)

Tenn. Code Ann. § 40-35-106 (2010)

Utah Code Ann. § 78A-7-106 (2010)

Utah Code Ann. § 62A-7-201 (2010)

Va. Code § 16.1-272, §§ 53.1-202.2, 53.1-202.3 (2009)

Va. Code § 16.1-249, § 16.1-269.6 (2010)

Delinquency Prevention & Intervention

References

Baker, Myriam L.; Jane Nady Sigmom; and M. Elaine Nugent. "Truancy Reduction: Keeping Students in School." *Juvenile Justice Bulletin* (OJJDP) (September 2001).

Cal. Educ. Code §\$48070.6, 52052.1 (West 2011).

Center for Children's Law and Policy. *JJDPA Reauthorization*. Washington, D.C.: CCLP, 2010.

Greenwood, Peter. "Prevention and Intervention Programs for Juvenile Offenders." *Adolescent Development and the Regulation of Youth Crime* 18, no. 2 (Fall 2008).

Huizinga, David: Loeber, Rolf; Thornberry, Terrence; and Cothern, Lynn. "Co-occurrence of Delinquency and Other Problem Behavior." *OJJDP Juvenile Justice Bulletin* (2000).

Shader, Michael. *Risk Factors for Delinquency: An Overview.* Washington, D.C.: OJJDP (2001).

Wasserman, Gail A., et al. "Risk and Protective Factors of Child Delinquency." *Child Delinquency Bulletin*

Public Laws

42 U.S.C.A. \$\$3796ee, 5601 et seq. (West 2011).

2008 Ill. Laws, P.A. #095-0781.

2008 S.C. Acts, Act #401.

2009 Ark. Acts, Acts 1166, 1257.

2009 Neb. Laws, L.B. #63.

Statutes

Colo. Rev. Stat. \$\$22-14-101 to -111, 22-82.3-101 to -110, 28-3-1701 to -1704 (2011).

Conn. Gen. Stat. Ann. §10-198a (West 2011).

Hawaii Rev. Stat. §321-325 to -354 (2011).

Ill. Ann. Stat. ch. 720, \$5/12-6.4 (Smith-Hurd 2011).

Iowa Code Ann. §216A.132 (West 2011).

La. Child. Code Ann. art. 728(4) (West 2011).

La. Rev. Stat. Ann. §§14:92.2, 17:221, 17:233, 32:407, 32:414, 32:431.1 (West 2011).

Minn. Stat. Ann. §§120A.30, 145.958 (West 2011).

Mo. Ann. Stat. §§41.206 to .207 (Vernon 2011).

N.C. Gen. Stat. §§14-50.15 to .25 (2010).

Neb. Rev. Stat. §§43-245, 43-276, 79-209, 79-527, 81-1450 (2010).

Or. Rev. Stat. §339.925 (2011).

Pa. Cons. Stat. Ann. tit. 24, §19-1901-C (Purdon 2011).

Tenn. Code Ann. §49-6-3012 (2011).

Tex. Gov't Code Ann. §421.082 (Vernon 2011).

Utah Code Ann. §§53A-11-106, 76-9-801 to -803, 78A-6-1113 (2010).

Wash. Rev. Code Ann. §9.94A.533 (2011).

Indigent Defense, Counsel & Other Procedural Issues

References

American Bar Association: Division of Legal Practice Section of Family Law. "America's Children at Risk: A National Agenda for Legal Action." *Family Law Quarterly* 27, no. 3 (Fall 1993): 433-446.

ABA Standing Committee on Legal Aid and Indigent Defendants. Eight guidelines of public defense related to excessive workloads. Washington, D.C.: ABA, 2009; http://www.americanbar.org/content/dam/aba/migrated/legalservices/sclaid/defender/downloads/eight_guidelines_of_public_defense.authcheckdam.pdf.

Center for Policy Alternatives. *Juvenile Waiver of Counsel Policy Summary*. Washington, D.C.: CPA, 2005; http://www.njdc.info/pdf/CPAWaiver.pdf

MacArthur Foundation Research Network on Adolescent Development and Juvenile Justice. Issue Brief #1: Adolescent Legal Competence in Court. Philadelphia: MFRN, 2006; http://www.macfound.org/atf/cf/%7BB0386CE3-8B29-4162-8098-E466FB856794%7D/ADJJCOMPETENCE.PDF

Sterling, Robin Walker. Role of Juvenile Defense Counsel in Delinquency Court. National Juvenile Defender Center. Washington, D.C.: NJDC, 2009.

References, Glossary & Resources

Case Law

Application of Gault, 387 U.S. 1 (1967).

In the Interest of J.F.C., 660 P.2d 7 (1982) (In reference to Colo. R. Juv. P. 3).

State ex rel. P.M.P., 975 A.2d 441 (N.J. 2009).

Statutes

Ala. Code \$15-12-2 (2009).

Cal. Welf. & Inst. Code §634.

Cal. Welf. & Inst. Code §709.

Del. Fam. Ct. R. of Crim. P. 10.

Fla. Stat. Ann. §27.52.

Fla. Stat. Ann. §985.203(3).

Fla. Stat. Ann. §985.19.

Ga. Code Ann. §17-12-24.

Ga. Code Ann. §17-12-1(c).

Ga. Code Ann. \$15-21A-6.

Ind. Code Ann. §31-32-5-1.

Iowa Code § Title VI Sub.5 232.11 (2009).

Ky. Rev. Stat. §31.120.

La. Child. Code art. 809.

La. Child. Code art. 810.

Mass. Gen. Laws. Ann. Ch. 261 §27A (2009).

MI Rules MCR 6.937.

Me. R. Crim. P. 44(b).

N.C. Gen. Stat. §7B-2000 (2009).

Tenn. Code. Ann. §37-1-126 (2009).

Tex. Fam. Code § 51.10.

Tex. Fam. Code § 51.102(B)(1)(A).

Mental Health Needs of Juvenile Offenders

References

Ditton, Paula M. Mental Health Treatment of Inmate and Probationers. Washington, D.C.: Bureau of Justice Statistics, 1999.

Grisso, Thomas. Clinical Evaluations for Juveniles' Competency to Stand Trial: A Guide for Legal Professionals. Sarasota, Fla.: Professional Resource Press, 2005.

_____. Double Jeopardy: Adolescent Offenders with Mental Disorders. Chicago: University of Chicago Press, 2004.

______. "Juveniles' competence to stand trial: A comparison of adolescents' and adults capacities as trial defendants." *Law and Human Behavior* 27, no. 4 (2003): 333-63.

Grisso, Thomas; G. Vincent; and D. Seagrave, *Mental Health Screening and Assessment in Juvenile Justice*. New York: Guilford, 2005.

Grisso, Thomas, and V. Williams. What Do We Know About the Mental Health Needs of Pennsylvania's Youth in Juvenile Detention? Findings and Recommendation from the Mental Health Assessment of Youth in Detention Project. Harrisburg, Pa.: Juvenile Detention Centers Association of Pennsylvania, 2006.

Karmradt, Bruce. "Wraparound Milwaukee: Serving Youth With Mental Health Needs." Juvenile Justice - Youth With Mental Health Disorders: Issues and Emerging Responses 7, no. 1 (2000): http://www.ncjrs.gov/html/ojjdp/jjjnl_2000_4/wrap.html.

National Institute of Justice. 2000 Annual Report on Drug Use Among Adult and Juvenile Arrestees, Arrestees Drug Abuse Monitoring Program. Washington, D.C.: NIJ, 2003.

National Juvenile Justice Network. 2007-2008 Advances in Juvenile Justice Reform. Washington, D.C.: NJJN, 2008.

National Institutes of Mental Health. U.S. Department of Health and Human Services, *Attention Deficit Hyperactivity Disorder*. Washington, D.C.: NIMH, 2006..

National Mental Health Association. *Prevalence of Mental Disorders Among Children in the Juvenile Justice System.* Alexandria, Va.: NMHA, 2006.

Roberts, Albert R., and Kimberly Bender. "Overcoming Sisyphus: Effective Prediction of Mental Health Disorders and Recidivism among Delinquents, Federal Probation." Administrative Office of the U.S. Courts 70, no. 2 (2006), 1-4.

Skowyra, Kathleen R., and Joseph J. Cocozza. "Blueprint for Change: A Comprehensive Model for the Identification and Treatment of Youth with Mental Health Needs in Contact with the Juvenile Justice System National Center for Mental Health and Juvenile Justice." National Center for Mental Health and Juvenile Justice 7, no. 25 (2007): 55-56.

_____. Mental Health Screening with Juvenile Justice: The Next Frontier, Models for Change, National Center for Mental Health and Juvenile Justice, (2007)

Skowyra, Kathleen R., and Susan Davidson Powell. *Juvenile Diversion: Programs for Justice-Involved Youth with Mental Health Disorders.* Washington, D.C.: National Center for Mental Health and Juvenile Justice, 2006.

Statutes

Ariz. Rev. Stat. Ann. §8-291.02, §13-4505 (2010).

California Welfare Institutions Code, §§ 1077, 1078 & 1755 (2000).

Cal. Penal Code §1054.3 (West 2009).

Colo. Rev. Stat. §19-2-709.5, §19-2-906 (2008).

Colorado Revised Statutes, §§16-8-201 – 205, 18-1.9-101 – 106, 19-2-1302 – 1304.

Colorado Revised Statutes, §§18-1.9-101- 106 (2004).

Colo. Rev. Stat. §16-8.5 (2008).

Colo. Rev. Stat. §18-1.9-103 (2008).

Idaho Code § 20-211A.

Ill. Rev. Stat. ch. 705, §5-401.5 (2010).

La. Rev. Stat. Ann. § 13:587.2(A) (West 2010).

Minnesota Statute, Chapter 260B, § 157.

Miss. Code Ann. §§ 43-21-201, 43-21-301, 43-21-321, 43-21-605, 43-27-201 (2006).

Nevada Revised Statutes Annotated, § 62.

N.H. Rev. Stat. Ann. §§ 135:17, 604-A:2 (2010).

N.D. Cent. Code § 5-01-08 (2007).

Or. Rev. Stat. §471.430 (2007).

Pa. Cons. Stat. tit. 42, \$\$6302, 6336.1, 6338, 6341(D) (2008). Tenn. Code Ann. \$37-1-5 (2009).

Tenn. Code Ann. §§16-22-113, 16-22-114(2009).

Tex. Human Resources Code Ann. §§ 61.077, 61.0773, 614.019 (Vernon 2009).

Texas Human Resources Code, Title 10, Section 141.042(3).

Virginia Code §§ 16.1-356, 358.

West Virginia Code § 49-5-13a; § 49-520; § 49-5D-3.

Wash. Rev. Code Ann. § 13.40.0357 (2008).

Cost-Benefit Analysis of Juvenile Justice Programs

References

Aos, Steve, and Elizabeth Drake. Fight Crime and Save Money: Development of an Investment Tool for States to Study Sentencing and Corrections Public Policy Options. Olympia: Washington State Institute for Public Policy, 2010.

_____. WSIPP's Benefit-Cost Tool for States: Examining Policy Options in Sentencing and Corrections. Olympia: Washington State Institute for Public Policy, 2010.

Aos, Steve; Marna Miller; and Elizabeth Drake. *Evidence-Based Public Policy Options to Reduce Future Prison Construction, Criminal Justice Costs, and Crime Rates.* Olympia: Washington State Institute for Public Policy, 2006.

Aos, Steve. Return on (Taxpayer) Investment: Evidence-Based Options to Improve Statewide Outcomes—Update for the Legislature. Olympia: Washington State Institute for Public Policy, 2010.

Chiu, Tina, and Senator Karen Fraser. Webinar: Introduction to Cost-Benefit Analysis (CBA) and Justice Policy for State Legislators. New York, N.Y.: The Vera Institute of Justice, 2010.

Drake, Elizabeth K.; Steve Aos; and Marna G. Miller. *Evidence-Based Public Policy Options to Reduce Crime and Criminal Justice Costs: Implications in Washington State*. Olympia: Washington State Institute for Public Policy, 2009.

Jones, Damon; Brian K. Bumbarger; Mark T. Greenberg; Peter Greenwood; and Sandee Kyler. *The Economic Return on PCCD's Investment in Research-based Programs: A Cost-Benefit Assessment of Delinquency Prevention in Pennsylvania*. University Park, Pa., The Prevention Research Center for the Promotion of Human Development: The Pennsylvania State University, 2008.

Juvenile Justice Evaluation Center. Cost-Benefit Analysis for Juvenile Justice Programs. Washington. D.C.: OJJDP, 2002.

McGuire, Kathy. *Identifying Effective Programs Through Legislative Evaluation*. Presentation at NCSL's meeting, Opportunities for Working Families: A Leadership Forum for State Lawmakers. Florida Legislature Office of Program Policy Analysis and Government Accountability, 2009; http://www.ncsl.org/documents/sfn/KathyMcGuire09.pdf.

Redepoly Illinois Oversight Board. Redeploy Illinois Annual Report Implementation and Impact. Springfield, Ill.: RIOB, 2007.

_____. Redeploy Illinois Annual Report to the Governor and General Assembly. Springfield,Ill.: RIOB , 2010.

Small, S.A.; A.J. Reynolds; C. O'Connor; and S.M. Cooney. What Works, Wisconsin: What science tells us about cost-effective programs for juvenile delinquency prevention. Madison, Wis.: University of Wisconsin-Madison, 2005.

Reentry/Aftercare

References

Altschuler, David M., and Rachel Brash. "Adolescent and Teenage Offenders Confronting the Challenges & Opportunities of Reentry." *Youth Violence and Juvenile Justice* 2, no. 1 (January 2004).

The Annie E. Casey Foundation. *Juvenile Detention Alternatives Initiative*. Baltimore: AECF, 2010.

Gies, Steve V. "Aftercare Services." *OJJDP Juvenile Justice Bulletin* (September 2003).

The John D. and Catherine T. MacArthur Foundation. Models for Change. "Aftercare" (Place: Publisher, 2010); http://www.modelsforchange.net/about/Issues-for-change/Aftercare. html?tab=issues.

______. Justice Policy Institute "The Accelerating Pace of Juvenile Justice Reform." Chicago and Washington, D.C.: Models for Change/Justice Policy Institute, 2007.

Lattimore, Pamela K., and Christy A. Visher. *The Multi-site Evaluation of SVORI: Summary and Synthesis*. Research Triangle Park, N.C., and Newark, Del.: RTI International and University of Delaware/The Urban Institute, 2009.

Mears, Daniel P., and Jeremy Travis. *The Dimensions, Pathways, and Consequences of Youth Reentry.* Washington, D.C.: Urban Institute Justice Policy Center, 2004.

National Juvenile Justice Network. New Research Shows Community-Based Alternatives as Effective as Institutional Placements for Curbing Re-arrest in Youth with Serious Offenses. Washington, D.C.: NJJN, 2010; www.njjn.org,

National Reentry Resource Center. "Juveniles" (2010), http://www.nationalreentryresourcecenter.org/topics/juveniles.

References, Glossary & Resources

Nellis, Ashley, and Richard Hooks Wayman. *Back on Track:* Supporting Youth Reentry from Out-of-Home Placement to the Community. Washington, D.C.: National Juvenile Justice and Delinquency Prevention Coalition, 2009.

Roy-Stevens, Cora. "Overcoming Barriers to School Reentry." OJJDP Fact Sheet, #03. (Place: Publisher, October 2004).

Snyder, Howard N. "An Empirical Portrait of the Youth Reentry Population." *Youth Violence and Juvenile Justice 2*, no. 1 (January 2004).

Snyder, Howard N., and Melissa Sickmund. *Juvenile Offenders and Victims: 2006 National Report.* Washington, D.C.: U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, 2006.

State of Pennsylvania, Joint Policy Statement on Aftercare. Place: Publisher, Jan. 1, 2005; http://www.modelsfor change.net/publications/153.

Steinberg, Laurence; He Len Chung; and Michelle Little. "Reentry of Young Offenders from the Justice System: A Developmental Perspective." *Youth Violence and Juvenile Justice* 2, no. 1 (January 2004).

U.S. Department of Justice. Office of Juvenile Justice and Delinquency Prevention. "OJJDP Model Programs Guide: Aftercare." (Washington, D.C.: OJJDP, 2010); http://www.ojjdp.gov/mpg/progTypesAftercare.aspx.

Wiebush, Richard G., et al. *Implementation and Outcome Evaluation of the Intensive Aftercare Program.* Washington, D.C.: National Council on Crime and Delinquency, 2005.

Statutes

Cal. Gov't Code §30061 (West 2011).

Ill. Ann. Stat. ch. 720, \$5/3-3-5 (Smith-Hurd 2011).

Md. Corr. Servs. Code Ann. §2-501 (2010).

N.H. Chaptered Law 235 (2008).

Tex. Hum. Res. Code Ann. §141.024 (Vernon 2011).

Medicaid for Juvenile Justice Involved Children

References

Bazelon Center for Mental Health and the Law. Medicaid Coverage of School-Based Mental Health Services. Washington, D.C.: Judge David L. Bazelon Center for Mental Health Law, August 2008; http://www.policyarchive.org/handle/10207/ bitstreams/17628.pdf.

Belnap, Dan. "A Medicaid Primer for Juvenile Justice Officials." State Health Policy Briefing 2, no. 6. Portland, Maine: National Academy for State Health Policy, April 2008.

Breshears, Jennifer, and Megan Foreman. "Covering Kids." *State Legislatures* (June 2009).

Clark, Karen, and S. Gehshan. *Meeting the Health Needs of Youth Involved in the Juvenile Justice System.* Washington, D.C.: National Academy for State Health Policy, September 2006.

Courtney, Mark; S. Terao; and N. Bost. *Midwest Evaluation of the Adult Functioning of Former Foster Youth: Conditions of Youth Preparing to Leave State Care.* Chicago: Chapin Hall Center for Children at the University of Chicago, 2004.

Cocozza, Joseph, and J. Shufelt. Juvenile Mental Health Courts: An Emerging Strategy. New York: National Center for Mental Health and Juvenile Justice, June 2006.

_____. Youth with Mental Health Disorders in the Juvenile Justice System: Results from a Multi-State Prevalence Study. New York: National Center for Mental Health and Juvenile Justice, June 2006.

Dailard, Cynthia, and C. Richardson. "Teenagers' Access to Confidential Reproductive Health Services" *The Guttmacher Report on Public Policy* 8, no. 4. Washington, D.C.: Guttmacher Institute. November 2005.

Ford, et al. *Trauma Among Youth in the Juvenile Justice System:*Critical Issues and New Directions. National Center for Mental Health and Juvenile Justice. New York: June 2007.

Foreman, Megan. *Adolescent Health: A Snapshot for State Legislatures.* Denver: NCSL, 2009.

_____. "Children's Oral Health." *LegisBrief* 15, no.36 (August/September 2007).

Glascock, Melanie, and S. Schwartz. *Improving Access to Health Coverage for Transitional Youth.* Washington, D.C.: National Academy for State Health Policy. July 2008.

Goodwin, K., and J. Saunders. *The Children's Health Insurance Program: A Primer for State Legislators*. Denver: NCSL, April 2009.

Grantmakers in Health. *Health and Justice: Health Care for People Involved in the Justice System* (Issue Brief No. 37). Washington, D.C.: March 2010.

Guttmacher Institute. An Overview of Minors' Consent Law. Washington, D.C.: Guttmacher Institute, December 2010.

Hanlon, Carrie, J. May, and N. Kaye. A Multi-Agency Approach to Using Medicaid to Meet the Health Needs of Juvenile Justice-Involved Youth. Washington, D.C.: National Academy for State Health Policy, December 2008.

The Kaiser Commission on Medicaid and the Uninsured and Georgetown University Health Policy Institute Center for Children and Families. *Children's Oral Health Benefits*. Washington, D.C.: March 2010.

The Kaiser Commission on Medicaid and the Uninsured. *The Medicaid Program at A Glance.* Washington, D.C.: November, 2008.

Kaye, Neva and S. Zemel. Service Delivery Policies: Findings from a Survey of Juvenile Justice and Medicaid Policies Affecting Children in the Juvenile Justice System. Washington, D.C.: National Academy for State Health Policy, August 2010. _. Medicaid Eligibility, Enrollment and Retention Policies: Findings from a Survey of Juvenile Justice and Medicaid Policies Affecting Children in the Juvenile Justice System. Washington, D.C.: National Academy for State Health Policy, December 2009. . Findings from a Survey of Juvenile Justice and Medicaid Policies Affecting Children in the Juvenile Justice System: Inter-Agency Collaboration. Washington, D.C.: National Academy for State Health Policy. September 2009. National Center on Addiction and Substance Abuse at Columbia University. Criminal Neglect: Substance Abuse, Juvenile Justice and the Children Left Behind. New York: October, 2004. Puzzanchera, Charles. Juvenile Arrests, 2006. Office of Juvenile Justice and Delinquency Prevention, 2006. Children's Health Insurance Program Reauthorization Act: One Year Later Connecting Kids to Coverage, www.InsureKidsNow.gov. Sickmund, Melissa. Juveniles in Residential Placement, 1997-2008. Washington, D.C.: Office of Juvenile Justice and Delinquency Prevention, February 2010. Ross, Donna, Marian Jarlenski, Samantha Artiga, Caryn Marks, A Foundation for Health Reform: Findings of a 50 State Survey of Eligibility Rules, Enrollment and Renewal Procedures, and Cost-Sharing Practices in Medicaid and CHIP for Children and Parents During 2009, Place: The Henry J. Kaiser Family Foundation, December 2009. The Kaiser Family Foundation, Medicaid Benefits: Online Database. Washington, DC: 2011; http://medicaidbenefits.kff. org/sv_foot.jsp#36 National Conference of State Legislatures. Health Reform and Women, Children and Adolescents. Denver: NCSL, April 2011; http://www.ncsl.org/default.aspx?TabId=20194. **Disproportionate Minority Contact** References The Annie E. Casey Foundation. Detention Reform: An Effective Approach to Reduce Racial and Ethnic Disparities in Juvenile Justice. Baltimore, Md.: AECF, 2009. _. Juvenile Detention Alternatives Initiative. Baltimore: AECF, 2010.

. No Turning Back: Promising Approaches to

Reducing Racial and Ethnic Disparities Affecting Youth of Color in

the Juvenile System. Baltimore, Md.: AECF, 2005.

Arizona Governor's Office for Children Youth and Families, Arizona Juvenile Justice Commission. *2006 Annual Report*. Phoenix: GOCYF, 2007.

Arya, Neelum, and Ian Augarten. *Critical Condition: African-American Youth In The Justice System.* Washington, D.C.: Campaign for Youth Justice, September 2008.

Arya, Neelum, et al. *America's Invisible Children: Latino Youth and the Failure of Justice*. Washington, D.C.: Campaign for Youth Justice, May 2009.

Center for Children's Law and Policy. *DMC Action Network e-News*. Washington, D.C.: CCLP, 2010.

. DMC Action Network: Frequently Asked Questions. Washington, D.C.: CCLP, 2010.

Colorado Supreme Court. Colorado Court Improvement Committee. *Program Report.* Denver, 2005.

Hinton Hoytt, Eleanor; Vincent Schiraldi; Brenda V. Smith; and Jason Ziedenberg. *Pathways to Juvenile Detention Reform; Reducing Racial Disparities in Juvenile Detention.* Baltimore: The Annie E. Casey Foundation, 2005.

Hsia, Heidi. Summary of States' DMC-Reduction Activities Based on FY 2007 Formula Grants Application. Washington, D.C.: Office of Juvenile Justice and Delinquency Prevention, 2007.

Hsia, Heidi M.; George S. Bridges; and Rosalie McHale. *Disproportionate Minority Confinement: 2002 Update.*Washington, D.C.: Office of Juvenile Justice and Delinquency Prevention, 2007.

The John D. and Catherine T. MacArthur Foundation. Models for Change. "Issues for Change: Racial Fairness" (2010), http://www.modelsforchange.net/issues/racial.

Johnson, Derrick. Testimony to the U.S. House of Representatives on behalf of the Arizona Juvenile Justice Commission. July 2007.

Juszkiewicz, Jolanta. *Youth CrimelAdult Time: Is Justice Served?* Washington, D.C.: Building Blocks for Youth, October 2000.

Males, Mike, and Dan Macallair. *The Color of Justice: An Analysis of Juvenile Adult Court Transfers in California.* Washington, D.C.: Building Blocks for Youth, January 2000.

National Council of Juvenile and Family Court Judges. National Center for Juvenile Justice. *Minorities in the Juvenile Justice System*. Pittsburgh: NCJJ, 1999.

National Council on Crime and Delinquency. *And Justice for Some: Differential Treatment of Youth of Color in the Justice System.* Oakland, Calif.: NCDC, 2007.

New Mexico Children Youth and Families Department. *Statewide Disproportionate Minority Plan.* Albuquerque, 2002.

North Carolina Governor's Crime Commission. Criminal Justice Analysis Center. *Disproportionate Minority Contact Reduciton Initiatives in North Carolina*. Raleigh, 2006.

Pope, Carl E.; Rick Lovell; and Heidi M. Hsia. *Disproportionate Minority Confinement: A Review of the ResearchLiterature from 1989 Through 2001*. Washington, D.C.: Office of Juvenile Justice and Delinquency Prevention.

Saavedra, Jose D. *Just the Facts Snapshot of Incarcerated Hispanic Youth.* Washington, D.C.: National Council of La Raza, 2010.

Snyder, Howard N. *Juvenile Arrests* 2004. Washington, D.C.: Office of Juvenile Justice and Delinquency Prevention, 2006.

Soler, Mark. *Disproportionate Minority Contact: Practical Applications and Implications*. Washington, D.C.: Center for Children's Law and Policy, 2007.

South Dakota Department of Corrections and Council of Juvenile Services. *Juvenile Justice and Delinquency Prevention Program: Announcement and Request for Proposals.* Pierre, 2006.

Torbet, Patricia; Hunter Hurst Jr.; and Mark Soler. *Guidelines for Collecting and Recording the Race and Ethnicity of Juveniles*. Center for Children's Law and Policy and National Center for Juvenile Justice. Washington, D.C., 2006.

U.S. Department of Health and Human Services. Substance Abuse and Mental Health Services Administration. *National Survey on Drug Use and Health*. Washington, D.C.:U.S. DHHS, 2003.

U.S. Department of Justice. Office of Juvenile Justice and Delinquency Prevention. *Disproportionate Minority Contact Technical Assistance Manual*, 4th ed., 4-13. Washington, D.C.: U.S. DOJ, July 2009.

The W. Hayword Burns Institute. *Community Justice Network for Youth.* San Francisco, Calif.: Burns Institute, 2010.

Wisconsin Office of Justice Assistance. Commission on Reducing Racial Disparities in the Wisconsin Juvenile Justice System. *Final Report*. Madison, 2008.

Ziedenberg, Jason. Drugs and Disparity: The Racial Impact of Illinois' Practice of Transferring Youth Drug Offenders to Adult Court. Washington, D.C.: Building Blocks for Youth, 2001.

Statutes

Conn. Gen. Stat. Ann. §\$2-24b, 51-10c (2010).

Ind. Code Ann. §4-23-30.2 (West 2010).

Iowa Code Ann. §\$2.56, 8.11 (West 2010).

Md. Educ. Code Ann. §7-430 (2010).

Mo. Ann. Stat. \$211.326 (Vernon 2011).

Wash. Rev. Code Ann. §\$2.56.030, 13.06.050, 13.40.027 (repealed), 13.40.038, 13.40.075 (repealed), 13.40.210, 13.40.510 (2011).

Glossary

Aftercare: Supervision and services provided to a juvenile following his or her release from a correctional facility. Generally includes evaluation of treatment, educational, vocational needs and a plan to help the young person with successful readjustment to the community.

Anxiety disorders: A chronic condition characterized by an excessive and persistent sense of apprehension with physical symptoms such as sweating, palpitations and feelings of stress. Anxiety disorders have biological and environmental causes.

Behavioral disorders: A disorder characterized by displayed behaviors over a long period of time that significantly deviate from socially acceptable norms for a person's age and situation.

The Children's Health Insurance Program (CHIP):

A program that provides health insurance to some young people whose family incomes are too high to qualify for Medicaid but who are unable to afford or cannot access the private insurance market. CHIP provides health care coverage for low-income children whose family incomes are too high to qualify for Medicaid. States receive an enhanced federal match for services provided through CHIP as an incentive to offer coverage.

Competency to stand trial: This term refers a person's mental ability to understand the nature of the court proceedings against him or her. Competency, traditionally, has focused on mental illness and retardation, but increased attention is being given to juvenile incompetence based upon emotional and mental immaturity.

Cost-Benefit Analysis: A systemic tool for evaluating public policy turns all outcomes into monetary values, it allows evaluators to compare programs that have different goals—for example, program A aims to reduce crime, while program B aims to curb substance abuse—in order to find the option that offers the greatest net societal benefit.

Cost-Effectiveness Analysis: An evaluation that compares the relative costs and outcomes of two or more courses of action, but differs from cost-benefit analysis in that it does not turn all results into monetary values. Due to this limitation, cost-effectiveness analyses generally are used only to compare programs that have similar goals.

Depression: A mental state of altered mood characterized by feelings of sadness, despair and discouragement.

Disproportionate Minority Contact: The disproportionate number of minority youth who come into contact with the juvenile justice system.

Entitlement program: Programs that cannot deny benefits to any person who is eligible based on minimum federal requirements; therefore, states cannot limit the number of people who enroll.

Federal Medical Assistance Percentage: The Federal Medical Assistance Percentages (FMAPs) are used in determining the amount of federal matching funds for state expenditures for assistance payments for certain social services and state medical and medical insurance expenditures. The Social Security Act requires the secretary of Health and Human Services to calculate and publish FMAPs annually.

Federal poverty guidelines: The poverty guidelines are a measure of poverty issued each year in the Federal Register by the Department of Health and Human Services (HHS). The guidelines are a simplification of the poverty thresholds used for administrative purposes.

The poverty guidelines are sometimes also referred to as the "federal poverty level" (FPL), but that phrase is ambiguous and should be avoided, especially in situations (e.g., legislative or administrative) where precision is important.

Indigent defendant: Someone who has been arrested or charged with a crime punishable by imprisonment and who lacks sufficient resources to hire a lawyer without suffering undue hardship.

Medicaid: An entitlement program that operates through a state-federal partnership created by Congress in 1965, it provides health care coverage to specific groups of low-income people.

Mood disorder: A group of mental disorders involving a disturbance of mood, along with either a full or partial excessively happy or extremely sad syndrome not caused by any other physical or mental disorder. Mood refers to a prolonged emotion.

Post-traumatic stress disorder: An anxiety disorder that can develop after exposure to a terrifying event or ordeal during which grave physical harm occurred or was threatened. Traumatic events that may trigger PTSD include violent personal assaults, natural or human-caused disasters, accidents or military combat.

Presumptive eligibility: Patients who are likely eligible for Medicaid or CHIP can apply through a simplified process so that, pending the outcome of their application, they have immediate access to care. This option is most commonly used for pregnant women.

Procedural due process: Procedural due process refers to the aspects of federal due process clause that relates to the procedure of arresting and trying those who have been accused of crimes. It also applies to any other government action that deprives an individual of life, liberty or property.

Program assessments: The systematic and ongoing method of gathering, analyzing and using information from measured outcomes to improve statistical reliability.

Protective factors: Buffers to minimize or moderate the effect of risk factors and their ability to bring about delinquent behavior. Protective factors are circumstances that cancel out or mitigate the influence of risk factors.

Psychotic disorders: Mental disorders in which the personality is seriously disorganized and a person's contact with reality is impaired. During a psychotic episode, a person is confused about reality and often experiences delusions and/or hallucinations.

Recidivism: The arrest, conviction or incarceration of an individual who currently is on probation or parole or has previously been on probation or parole or has been incarcerated.

According to the Bureau of Justice Statistics, recidivism is measured by criminal acts that resulted in the re-arrest, reconviction or return to prison with or without a new sentence during a three-year period following a prisoner's release.

Risk factors: Factors—whether they are individual, family, peer or school and community—that increase a juvenile's risk for delinquent behavior.

Schizophrenia: A chronic, severe and disabling brain disorder that has affected people throughout history. People with the disorder may hear voices that other people cannot hear. They may believe other people are reading their minds, controlling their thoughts, or plotting to harm them. People with schizophrenia may not make sense when they talk. Sometimes people with schizophrenia seem perfectly fine until they attempt to vocalize their thoughts.

Status offenses: Actions that are a crime only when committed by juveniles. The most common status offenses are truancy, curfew violations, running away and alcohol violations.

Substantial hardship: In determining whether substantial hardship would result, the court shall consider not only the person's income, but also the availability of any assets subject to execution, including, but not limited to, cash, stocks, bonds and any other property that may be applied to the satisfaction of judgments, and the seriousness of the charge or nature of the case.

Substantive due process: The substantive limitations placed on the content or subject matter of state and federal laws by the due process clauses of the 5th and 14th Amendments to the U.S. Constitution.

Truancy: An absence from school that is not excused by the school or a parent; some states provide a statutory age range within which students may be classified as truant.

Waiver of counsel: This refers to when a person forfeits his or her right to an attorney.

Resources

John D. & Catherine T. MacArthur Foundation

140 S. Dearborn Street Chicago, IL 60603-5285 Phone (312) 726-8000 www.macfound.org

The MacArthur Foundation is one of the nation's largest independent foundations. Through the support it provides, the Foundation fosters the development of knowledge, nurtures individual creativity, strengthens institutions, helps improve public policy, and provides information to the public, primarily through support for public interest media.

Models for Change

The MacArthur Foundation's Models for Change initiative collaborates with selected states to advance juvenile justice reforms that effectively hold young people accountable for their actions, provide for their rehabilitation, protect them from harm, increase their life chances, and manage the risk they pose to themselves and to public safety.

Models for Change Project Partners

Center for Children's Law and Policy

1701 K Street, N.W., Suite 1100 Washington, DC 20006 Phone (202) 637-0377 www.cclp.org

Coalition for Juvenile Justice

1710 Rhode Island Avenue N.W., 10th Floor Washington, DC 20036 Phone (202) 467-0864 www.juvjustice.org

Council of Juvenile Correctional Administrators

170 Forbes Road, Suite 106 Braintree, MA 02184 Phone (781) 843-2663 www.cjca.net

Georgetown University's Center for Juvenile Justice Reform

3300 Whitehaven Street, N.W., Suite 5000 P.O. Box 571444 Washington, DC 20057-1485 Phone (202) 687-1527 cjjr.georgetown.edu

Justice Policy Institute

1012 14th Street, N.W., Suite 400 Washington, DC 20005 Phone (202) 558-7974 www.justicepolicy.org

Juvenile Law Center

The Philadelphia Building, 4th floor 1315 Walnut Street Philadelphia, PA 19107 Phone (215) 625-0551 www.jlc.org

Mental Health Association in Pennsylvania

1414 North Cameron Street, 1st Floor Harrisburg, PA 17103 Phone (717) 346-0549 www.mhapa.org

Models for Change Research Initiative

Temple University, Dept. of Psychology 1701 North 13th Street Philadelphia, PA 19122 Phone (610) 805-0542 www.modelsforchange.net/about/research.html

National Academy for State Health Policy

1233 20th Street, NW, Suite 303 Washington, DC 20036 Phone (202) 903-0101 www.nashp.org

National Center for Juvenile Justice

3700 South Water Street, Suite 200 Pittsburgh, PA 15203 Phone (412) 227-6950 www.ncjj.org

National Center for Mental Health and Juvenile Justice

Policy Research Inc. 345 Delaware Avenue Delmar, NY 12054 Phone (518) 439-7415 www.ncmhij.com

National Juvenile Defender Center

1350 Connecticut Avenue N.W., Suite 304 Washington, DC 20036 Phone (202) 452-0010 www.njdc.info

National Youth Screening & Assessment Project

University of Massachusetts Law and Psychiatry Program 55 Lake Avenue North Worcester, MA 01655 Phone (508) 856-8732 www.umassmed.edu/NYSAP

Vera Institute of Justice

233 Broadway, 12th Floor New York, NY 10279 Phone (212) 334-1300 www.vera.org

W. Haywood Burns Institute

180 Howard St. Suite 320 San Francisco, CA 94105 Phone (415) 321-4100 www.burnsinstitute.org

Other Partners

Office of Juvenile Justice and Delinquency Prevention

810 Seventh Street NW. Washington, DC 20531 Phone (202) 307–5911

Pew Center on the States

Washington, D.C. Office 901 E St. NW, 10th Floor Washington, DC 20004-1409 Phone: (202)552-2000

Philadelphia Office One Commerce Square 2005 Market Street, Suite 1700 Philadelphia, PA 19103-7077 Phone: (215)575-9050

NCSL Assistance

The guidebook was prepared under a partnership project of National Conference of State Legislature's (NCSL) Criminal Justice Program and the John D. and Catherine T. MacArthur Foundation's Models for Change: Systems Reform in Juvenile Justice initiative. The partnership project, "Informing Juvenile Justice Policy," is designed to provide information and training for state legislators and staff who contribute to more informed decision making on priority juvenile justice issues. The project's focus is on the multiple aspects of adolescent development and juvenile delinquency and on evidence- and research-based policy approaches. NCSL products and services highlight the work of the four core model states—Pennsylvania, Illinois, Louisiana and Washington—under the initiative and the 12 partner states participating in the action networks.

NCSL project meetings, publications and technical assistance highlighting Models for Change work have benefitted many state legislatures and also have contributed information to other Models for Change partners and the field on legislative priorities and actions in the states. NCSL has disseminated information to its members produced by the Foundations' Research Networks, the four Models for Change states, the 12 Action Networks and the Models' National Resource Bank. Services designed for the needs and environments of state legislatures include:

- Meetings and events for legislators to educate and bring together members from around the country to share their experiences with youth and juvenile justice reforms. Meetings often feature national experts and highlight successful state responses that focus on cost-effective, public safety benefits and better results for kids.
- Publications and information services for state lawmakers and legislative staff to contribute information on recent research, legislation, reform options and program models.
- Technical assistance on expressed legislative interests in considering and crafting juvenile justice reforms and to educate members on the Models for Change initiative.

Acknowledgments

- The NCSL juvenile justice project with the MacArthur Foundation, including preparation of this guidebook, is directed by Sarah Hammond in NCSL's Denver, Colorado, office. Chong-hwa Lee, a consultant to the project, was principal author of the Adolescent Development and Competency, Delinquency Prevention and Intervention, Mental Health Needs of Juvenile Offenders, Reentry/ Aftercare and Disproportionate Minority Contact chapters of this guidebook. Richard Williams of the NCSL Criminal Justice staff was author of the Cost-Benefit Analysis of Juvenile Justice Programs and Indigent Defense, Counsel and other Procedural Issues chapters of this guidebook; and Megan Foreman of NCSL's Health Staff wrote the Medicaid for Juvenile Justice Involved Children section of this guidebook. Donna Lyons in NCSL's Criminal Justice Program provided review assistance; Vicky McPheron, also in the Criminal Justice Program, provided administrative assistance; and Leann Stelzer in the NCSL Communications Program edited and assisted in production.
- Special thanks to reviewers Rey Banks, James Bell, Paula Braverman, Tina Chiu, Joseph Cocozza, Autumn Dickman, Patrick Griffin, Tom Grisso, Candice Jones, Kimberly Larson, Annie Salsich, Robert Schwartz, Mark Soler and Sarabeth Zemel.
- The project is overseen by Laurie Garduque, Director of Juvenile Justice, MacArthur Foundation. Her continued support and assistance to NCSL and state legislatures are gratefully acknowledged.



NATIONAL CONFERENCE of STATE LEGISLATURES

The Forum for America's Ideas